Document of The World Bank

Report No: 25376-NA

GEF PROJECT DOCUMENT

ON A

PROPOSED GRANT

IN THE AMOUNT OF US\$7.1 MILLION

TO THE REPUBLIC OF NAMIBIA

FOR

INTEGRATED COMMUNITY-BASED ECOSYSTEM MANAGEMENT (ICEMA)

Draft March 6, 2004

AFTS4 Africa Regional Office

CURRENCY EQUIVALENTS

(Exchange Rate Effective)

Currency Unit = N\$

FISCAL YEAR APRIL 1 -- March 31

ABBREVIATIONS AND ACRONYMS

AG Auditor General

CAS Country Assistance Strategy

CBIEM Community Based Integrated Ecosystem Management
CBNRM Community Based Natural Resource Management

CDD Community-driven Development CFF Community Funding Facility

CQ Selection Based Consultants Qualifications
DEA Directorate of Environmental Affairs

DOF Directorate of Forestry
DOT Directorate of Tourism

DPWM Directorate of Parks and Wildlife Management

DRFN Desert Research Foundation in Namibia
DRM Directorate of Resource Management
DSS Directorate of Scientific Services

EA Environmental Assessment
EIF Environmental Investment Fund

EMP Environmental Management Plan

EOI Expression of Interest

ESA Environmental and Social Assessment
FENATA Federal Namibian Tourism Association
FFEM France Global Environment Facility
FIRM Forum for Integrated Rural Development

FMR Financial Management Report FMS Financial Management System

GDP Gross Domestic Product
GEF Global Environment Fund
GPTF Game Product Trust Fund

GRN Government of the Republic of Namibia

IA Implementing Agency

IBRD International Bank for Reconstruction and Development

ICBInternational Competitive BiddingICRImplementation Completion ReportIEMIntegrated Ecosystem ManagementIFACInternational Standards on Auditing

KfW German Development Cooperation (Kreditanstalt fur Wiederaufbau)

LCS Least-Cost Selection

MAWRD Ministry of Agriculture, Water and Rural Development

M&E Monitoring and Evaluation

MET Ministry of Environment and Tourism

MLRR Ministry of Lands, Resettlement and Rehabilitation

MRLGH Ministry of Regional and Local Government and Housing

NACOBTA Namibia Community Based Tourism Association

NACSO National Association of Conservancy Support Organizations

NAPCOD National Program to Combat Desertification

NCB National Competitive Bidding

NEPRU Namibian Economic Policy Research Unit

NGOs Non- Governmental Organizations NPC National Planning Commission NRM National Resource Management

OP Operational Program

PA Protected Area

PAD Project Appraisal Document
PIP Project Implementation Plan
PMR Project Management Reports

PO Project Office

PTO Permission to Occupy
QBS Quality-Based Selection

QCBS Quality- and Cost-Based Selection RCSA Regional Center for Southern Africa

RNRMP Regional Natural Resource Management Program

SDP Standard Disbursement Percentage

SOE Statement of Expenses TOR Terms of reference

TSAP Technical and Scientific Advisory Panel

USAID United States Agency for International Development

Vice President: Callisto Madavo
Country Manager/Director: Fayez Omar
Sector Manager/Director: Richard Scobey

Task Team Leader/Task Manager: Christophe Crepin

NAMIBIA INTEGRATED COMMUNITY-BASED ECOSYSTEM MANAGEMENT (ICEMA)

CONTENTS

A. Project Development Objective	
Project development objective	2
2. Key performance indicators	2
B. Strategic Context	
1. Sector-related Country Assistance Strategy (CAS) goal supported by the project	4
2. Main sector issues and Government strategy	6
3. Sector issues to be addressed by the project and strategic choices	11
C. Project Description Summary	
1. Project components	14
2. Key policy and institutional reforms supported by the project	18
3. Benefits and target population	18
4. Institutional and implementation arrangements	21
D. Project Rationale	
1. Project alternatives considered and reasons for rejection	24
2. Major related projects financed by the Bank and/or other development agencies	26
3. Lessons learned and reflected in the project design	27
4. Indications of borrower and recipient commitment and ownership	28
5. Value added of Bank and Global support in this project	29
E. Summary Project Analysis	
1. Economic	30
2. Financial	31
3. Technical	31
4. Institutional	32
5. Environmental	36
6. Social	39
7. Safeguard Policies	42

F.	Sustainability	and R	isks

1. Sustainability		47
2. Crit	ical risks	49
3. Poss	sible controversial aspects	51
G. Main	Conditions	
1. Effe	ctiveness Condition	52
2. Oth	er	52
H. Readin	ess for Implementation	53
I. Complia	ance with Bank Policies	53
Annexes		
Annex 1:	Project Design Summary	54
Annex 2:	Detailed Project Description	61
Annex 3:	Estimated Project Costs	72
Annex 4:	Incremental Cost Analysis	73
Annex 5:	Financial Summary	83
Annex 6:	(A) Procurement Arrangements	84
	(B) Financial Management and Disbursement Arrangements	92
Annex 7:	Project Processing Schedule	100
Annex 8:	Documents in the Project File	103
Annex 9:	Statement of Loans and Credits	105
Annex 10:	Country at a Glance	107
Annex 11:	STAP Roster Technical Review	109
Annex 12:	Policy Framework for National CBNRM Program	121
Annex 13:	Implementation and Funding Arrangements	138
Annex 14:	Environmental Threats Analysis	143
Annex 15:	Socio-economic and Environmental Context	147
Annex 16:	Conservancy Profiles and Prioritization Process	154
Annex 17:	CBNRM lessons learned	155
Annex 18:	Monitoring and Evaluation Mechanisms	164
Annex 19:	Community-Funding Facility (CFF)	168