

## GEF SECRETARIAT REVIEW FOR FULL/MEDIUM-SIZED PROJECTS\* THE GEF/LDCF/SCCF TRUST FUNDS

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GEF ID:	4454			
Country/Region:	Jamaica			
Project Title:	Integrated Management of the Yalla	Integrated Management of the Yallahs River and Hope River Watersheds		
GEF Agency:	IADB GEF Agency Project ID:			
Type of Trust Fund:	GEF Trust Fund	GEF Focal Area (s):	Multi Focal Area	
GEF-5 Focal Area/ LDCF/SCCF Objective (s):		LD-1; LD-1; LD-3; LD-3; BD-2; SFM/REDD+-1; SFM/REDD+-1;		
	Project Mana;			
Anticipated Financing PPG:	\$0	Project Grant:	\$3,768,667	
Co-financing:	\$8,809,256	Total Project Cost:	\$12,577,923	
PIF Approval:		Council Approval/Expected:	May 01, 2011	
CEO Endorsement/Approval		Expected Project Start Date:		
Program Manager:	Mark Zimsky	Agency Contact Person:		

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
Eligibility	1. Is the participating country eligible?	DG, 11 Feb, 2011.	
Liigibility		LD + SFM/REDD+, BD: yes	
	2. If there is a non-grant instrument in the project, is the GEF Agency	DG, 11 Feb, 2011.	
	capable of managing it?	N/A.	
	3. Has the operational focal point endorsed the project?	DG, 11 Feb, 2011.	
	chasical and project.	Yes, Leonie Barnaby, the GEF OFP for	
		Jamaica has endorsed the project in a letter dated January 16, 2010 requesting a total of \$4,709,518 from the GEF.	
Agency's	4. Is the Agency's comparative	February 14, 2011	
Comparative Advantage	advantage for this project clearly described and supported?	Yes, the case is made for watershed management.	
	5. Is the co-financing amount that the Agency is bringing to the project in	February 14, 2011	
	line with its role?	Yes, two hard loans from IDB are	

	Does the project fit into the     Agency's program and staff     capacity in the country?	February 14, 2011 Yes.
Resource Availability	7. Is the proposed GEF/LDCF/SCCF Grant (including the Agency fee) within the resources available from (mark all that apply):	
	• the STAR allocation?	February 14, 2011  No. please see below.  March 29, 2011.  Yes. please, see below.
	the focal area allocation?	DG, 11 Feb, 2011.  LD: No. Jamaica is a non-flexible country with a total GEF-5 LD STAR allocation of \$2.09 mio. However, the country is seeking GEF LD support for this project of \$2,308,625. Please, keep in mind that Agency fees are already included in GEF-5 STAR allocations.  SFM/REDD+: SFM/REDD+ is not covered by STAR in GEF-5. Based on the 3:1 ratio for the SFM/REDD+ incentive mechanism (also covering PPGs), Jamaica could access up to \$1,177,380 SFM/REDD+ resources for this project.  BD: Yes, Jamaica has access to \$4.8 million in biodiversity.  DG, 29 Mar, 2011. Yes, funding requested from LD Focal Area has been adjusted and is now within Jamaica's available resources for GEF-5.
	<ul> <li>the LDCF under the principle of equitable access?</li> </ul>	February 14, 2011 NA
	<ul><li>the SCCF (Adaptation or Technology Transfer)?</li></ul>	February 14, 2011

• focal area set-aside? February 14, 2011	
NA NA	
8. Is the project aligned with the focal area/multi-focal area/LDCF/SCCF results framework?  DG, 11 Feb, 2011.  LD: Yes. SFM/REDD+: The project lists "one new source of financing established" as an expected FA output for SFM/REDD+ (in Part 1A: FA Strategy Frameworks). However, no further reference is made to this output any more. Please, include some basic information on this in the project description.  BD: The project is aligned with one output of results framework for biodiversity, however the text of the PIF does not reference this output at all. Please clarify how the project will imperent one national and two sub-national land-use plans that incorporate biodiversity and ecosystems valuation and how this is integrated into the overall project as it is not clear at all and is not mentioned as being a key response measure to threats to biodiversity.  March 29, 2011.  SFM/REDD+: No. Some additional information on the nature of the financing source has been added in the revised version. However, the description provided under B2 on page 10 is still very vague (create at least one new source of financial support for forest management; and implement a pilot financing scheme that will allow users of water to contribute to forest management). Please, provide more information on the new source of financial support for SFM and the nature of the planned PES.  April 5, 2011	

		provided.	
		April 7, 2011.	
		SFM/REDD+: Yes. Additional information	
		on the financing scheme has been provided.	
9	Are the relevant GEF 5 focal area/	DG, 11 Feb, 2011.	
	LDCF/SCCF objectives identified?		
		LD: Yes. The proposed project is fully in line with LD-1.2: improved agricultural	
		management and seems to be in line with	
		LD-3.2: integrated landscape management practices adopted by local	
		communities.	
		SFM/REDD+: Yes. The proposed project	
		is fully in line with SFM/REDD+ 1: good	
		management practices developed and	
		applied in existing forests.	
		BD: Yes, but poorly articulated.	
		April 5, 2011	
		BD: An adequate improvement for PIF	
		stage. However, by the time of CEO endorsement, please comprehensively	
		describe, within the context of the project	
		design section, the fit of the project with	
		objective two of the GEF's biodiversity strategy and in particular GEF's support to	
		biodiversity mainstreaming through	
		incorporation of ecosystem valuation in spatial land-use planning.	
	10. Is the project consistent with the	DG, 11 Feb, 2011.	
	recipient country's national strategies and plans or reports	LD: Yes. Watershed degradation has	
	and assessments under relevant	been identified in Jamaica's NAP as a	
	conventions, including NPFE, NAPA, and NCSA?	major challenge affecting SLM.	
		SFM/REDD+: Yes. The Jamaica's	
		National Forest Management and Conservation Plan from 2002 identified	
		the Hope River and Yallahs River as high	
1		priorities for action.	

		BD: The link between this project and the country's NBSAP is not well described.	
		Please improve.	
		April 5, 2011	
		BD: Adequate clarification provided on project link with current NBSAP.	
	11. Does the proposal clearly	February 14, 2011	
	articulate how the capacities developed will contribute to the institutional sustainability of	No. Please articulate.	
	project outcomes?	April 8, 2011	
		Adequate for PIF stage.	
		By the time of CEO endorsement, please more clearly describe the project's	
		strategy for sustaining project outcomes	
		and how the involved institutions will have	
	12. Is (are) the baseline project(s)	the capacity to sustain these outcomes.  DG, 11 Feb, 2011.	
	sufficiently described and based on sound data and assumptions?	LD and SFM/REDD+: yes.	
		BD: The baseline that will exist to allow for national and sub-national land-use	
		plans that incorporate biodiversity and	
		ecosystems valuation are not described. Please revise.	
		April 5, 2011	
		BD: Improved description of baseline, but please fully elucidate the baseline project	
		description and the associated GEF	
Project Design		alternative by the time of CEO endorsement.	
	13. Is (are) the problem(s) that the baseline project(s) seek/s to	DG, 11 Feb, 2011.	
	address sufficiently described and based on sound data and	LD and SFM/REDD+: yes.	
	assumptions?	BD: No, in fact it is not described at all. Please clarify.	
		April 5 2011	

	BD: Adequate clarification is now	
	provided.	
14. Is the project framework sound and sufficiently clear?	DG, 11 Feb, 2011.	
	LD and SFM/REDD+: Mainly. The exact	
	scope and output under "Project component 2: Implementing SFM	
	practices" remains unclear. Please,	
	address the following uncertainties:	
	Why is land under sustainable agriculture listed as an outcome under	
	this 'forest' component.	
	Why does the project only aim at decreasing erosion in middle-and lower	
	watersheds?	
	3. If there are already ideas on this, please briefly describe: Which	
	'commercially viable crops' should be	
	introduced to conserve soil conservation and how/where and on which scale	
	should this be done?	
	BD: This aspect of the proposal is not	
	described in any detail whatsoever. As	
	currently presented, the proposal is	
	focused on watershed management with very little attention being paid to	
	biodiversity conservation and sustainable	
	use and reduction of threats to biodiversity. The project proposes three	
	land-use plans that incorporate	
	biodiversity and ecosystem valuation,	
	however, there is no rationale behind this choice of activities, how it will be done,	
	and what impact these land-use plans will	
	have on biodiversity.	
	March 29, 2011.	
	LD and SFM/REDD+: Yes.	
	April 5, 2011	
	BD: An improved explanation has been provided. Please ensure that by the time	

	logframe includes indicators to measure the biodiversity outcomes that will be realized through the development and implementation of land-use plans that incorporate biodiversity and ecosystem valuation.	
15. Are the incremental (in the case of GEF TF) or additional (in the case of LDCF/SCCF) activities complementary and appropriate to further address the identified problem?	DG, 11 Feb, 2011.  LD/SFM/REDD+: Yes, fully incremental.  BD: Because this aspect of the proposal is so poorly articulated, this question can not be answered.  April 5, 2011  BD: Adequate for PIF stage. By the time of CEO endorsement, further improvement of incremental reasoning for	
	biodiversity investment is expected.	
16. Are the applied methodology and assumptions for the description of the global environmental benefits/adaptation benefits sound and appropriate?  16. Are the applied methodology and assumptions for the description of the global environmental benefits/adaptation benefits sound and appropriate?	DG, 11 Feb, 2011.  LD/SFM/REDD+: Mainly. Please, be advised that all projects requesting money from the GEF-5 SFM/REDD+ Program will need to proof climate change mitigation benefits. While this project is clearly expected to create these benefits from its activities related to forest management and agro-forestry (e.g. 200 ha of upper watershed reforested and under sustainable management), no reference is being made to them. Please, make reference to expected CC mitigation benefits (including a rough estimate) from this project in a re-submission of this PIF and include information at CEO endorsement stage on how these benefits will be measured during project implementation.  BD: No. The PIF fails to link the land-use plans that incorporate biodiversity and ecosystem valuation to reduced threats to biodiversity and generation of global biodiversity benefits. Please improve.	

		March 29, 2011. LD and SFM/REDD+: Yes. The inclusion
		of an EXCEL file with estimates of
		expected carbon benefits of this project is
		appreciated.
		BD: Adequate for PIF stage. At the time
		of CEO endorsement, please ensure that
		global biodiversity benefits are fully
		described and allowances are made in the project logframe to monitor and
		measure them.
	<ol> <li>Has the cost-effectiveness sufficiently been demonstrated,</li> </ol>	February 14, 2011
	including the cost-effectiveness of	The PIF does not describe why this is a
	the project design approach as	cost-effective intervention. Please clarify.
	compared to alternative	,
	approaches to achieve similar	April 5, 2011
	benefits?	
	10 Julius and a describer	Adequate explanation provided.
	18. Is there a clear description of the socio-economic benefits to be	February 14, 2011
	delivered by the project and of	NA NA
	how they will support the	
	achievement of environmental/	
	adaptation benefits (for	
	SCCF/LDCF)?	
	<ol> <li>Is the role of civil society, including indigenous people and</li> </ol>	February 14, 2011
	gender issues being taken into	To some degree, yes. Proponents intend
	consideration and addressed	on conducting further analysis during
	appropriately?	project preparation stage which seems
		adequate.
	20. Does the project take into account potential major risks, including the	DG, 11 Feb, 2011.
	consequences of climate change	LD-SFM/REDD+, and BD: Major risks are
	and provides sufficient risk	identified. Please provide initial ideas on
	mitigation measures? (i.e., climate resilience)	mitigation measures for each threat.
	-	March 29, 2011.
		BD, LD and SFM/REDD+: Yes.
		Information on approprite mitigation
	21. Is the provided documentation	measures has been included. February 14, 2011
	consistent?	Cultury 14, 2011
	23.13.13.13.11.	Vac
V		

22. Are key stakeholder		DG, 11 Feb, 2011.	
(government, local a private sector, CSO communities) and th roles and involveme project identified?	s, neir respective ent in the	LD-SFM/REDD+: Mainly. Please, provide some further information under B.5. on how the project is planning to engage with local communities in the upstream areas and farmer groups further downstream.	
		BD: Please describe in more detail the process whereby the national and subnational land-use plans that incorporate biodiversity and ecosystem valuation will be developed, who are the key stakeholders, and who has the information necessary to develop said land-use plans, in a revised version of the POF.	
		March 29, 2011. LD and SFM/REDD+: Yes. Additional information on how the project is planning to engage with local communities and farmer groups has been added.	
		April 5, 2011  BD: Adequate.	
23. Is the project consist properly coordinated related initiatives in in the region?	tent and d with other the country or	February 14, 2011  Yes, adequate at PIF stage. Please embellish this considerably with discrete plans for coordination by the time of CEO endorsement.	
24. Is the project impler execution arrangem	nentation/ lent adequate?	February 14, 2011  However, please clarify what entity will be in charge of developing the land-use plans being developed with the biodiversity funds and clarify how this will relate to the rest of the activities being implemented.  April 5, 2011	
9		BD: Adequate explanation provided. Please ensure that this is fully elaborated	

		particularly with regards to PES. Please	
		refer to STAP guidelines on PES and	
		demonstrate in the final design how the	
		STAP recommendations and good	
		practice on PES design and	
		implementation was incorporated into the	
		project design.	
	25. Is the project structure sufficiently		
	close to what was presented at		
	PIF, with clear justifications for		
	changes?		
	26 If there is a non-grant instrument		
	26. If there is a non-grant instrument		
	in the project, is there a		
	reasonable calendar of reflows		
	included?		
	27. Is the GEF/LDCF/SCCF funding	DG, 11 Feb, 2011.	
	level for project management cost		
	appropriate?	No. While about 9% of GEF resources are	
		programed to cover project management	
		costs (which is acceptable), less than 5%	
		of the total contribution from co-financing	
Project Financing		sources is dedicated to project	
Project Financing		management. The relative contribution	
		from co-financing to project management should match or exceed the GEF	
		contribution.	
		A " 5 0044	
		April 5, 2011.	
		No. The relative contribution from Co-	
		financing to project management (4.6%)	
		is still not matching the relative	
		contribution from GEF to project	
		management (7.1%).	
		management (7.170).	
		April 7, 2011.	
		Αριι 7, 2011.	
		Yes. The relative contribution from Co-	
		financing to project management is now	
		exceeding the relative contribution from	
	29 le the CEE/LDCE/CCCE for all a	GEF to project management.	
	28. Is the GEF/LDCF/SCCF funding	February 14, 2011	
	per objective appropriate to	DD. This is not nearly to the control of	
	achieve the expected outcomes	BD: This is not possible to assess given	
10	and outputs according to the	the lack of a proper description of the	

recepting principle?	
reasoning principle?	LD-SFM/REDD+: seems to be appropriate.
	April 5, 2011
	BD: Overall description has improved and this is adequate at PIF stage. However, by the time of CEO Endorsement, please explain the biodiversity outcomes to be delivered by the project in more explicit terms, including identifying biodiversity outcomes in the project logframe, and appropriate indicators to monitor achievement of these outcomes.
29. Comment on indicated cofinancing at PIF. At CEO endorsement, indicate if cofinancing is confirmed.	February 14, 2011  Tables 1A and 1B incorrectly total \$11.8 million in Co-financing while table 1C lists co-financing amounting to only \$7.7
	million. Please correct Tables 1A and 1B.  The cofinancing amount of \$7.7 million is inadequate for a project of this kind and we expect higher cofinancing ratios which currently is less than 1:2, GEF to
	cofinancing.  April 5, 2011
	Cofinancing has increased.
	Please note that there are two errors that require correction in Table C. Since all money coming from the EU is grant money, please just report this in one row of the table. Please also categorize the money coming from the Forest Conservation Fund in Table C.
	April 8, 2011
	Clarifications have been provided that are adequate.

30. Is the budget (GEF/LDCF/SCCF funding and co-financing) per objective adequate to achieve the expected outcomes and outputs?

February 14, 2011

BD: Spending \$2 million for three landuse plans seems excessive. Please justify and clarify the cost and what baseline it will be building on during development of the land-use plan.

LD-SFM/REDD+: under project component 2, an 8% increase in land under sustainable forestry, agriculture or agro-forestry in the 2 regions does not seem to be very ambitious. In a revised version, please provide figures for planned increases in sustainable forestry (% and ha), agriculture (% and ha) and and agro-forestry (% and ha) separately.

March 29, 2011.

LD and SFM/REDD+: No. The targets have been increased. However, there are still no figures provided for planned increases in sustainable forestry (% and ha), agriculture (% and ha) and agroforestry (% and ha).

BD: The explanation provided is not adequate. The project is spending \$2.2 million on three land-use plans, two of which are focused at the watershed level. This is more than 25% of the total project budget. Please clarify.

April 7, 2011.

LD-SFM/REDD+: Yes, seems to be appropriate. At CEO endorsement stage, please provide detailed figures on planned increases in sustainable forestry (% and ha), agriculture (% and ha) and and agro-forestry (% and ha).

April 8, 2011

BD: Please note that we are evaluating the total cost of the component, not the GFF contribution solely. The explanation

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Project	31. Has the Tracking Tool been	through this component are the elements of information that are required to develop land-use plans that incorporate biodiversity and ecosystem valuation. By the time of CEO endorsement a more robust and justified rationale is expected for the total cost of this component which currently stands at \$2.3 million or 26% of the total budget of the project. In addition, given the nature of the activities funded under this component and the need to maintain updated data and information for the tools that will be used and developed under this component, please provide a plan that will outline how the database and information systems will be maintained financially, what institutions will incorporate their management and application as part of the ongoing operating budgets, and what human capacity will be dedicated to maintaining them and using them post-project.	
Project Monitoring and Evaluation	included with information for all relevant indicators, as applicable?	NA for BD.	
	32. Does the proposal include a budgeted M&E Plan that monitors and measures results with indicators and targets?		
Agency Responses	33. Has the Agency responded adequately to comments from:		
	• STAP?	April 8, 2011	
		Please respond to STAP comments as appropriate.	
	<ul><li>Convention Secretariat?</li><li>Council comments?</li></ul>		
	Other GEF Agencies?		
Secretariat Recommendation			
Recommendation at PIF Stage	34. Is PIF clearance/approval being recommended?	February 14, 2011 BD, LD-SFM/REDD+: not yet. Please address all comments raised above and submit a revised PIF and PPG	

		April 5, 2011	
		No. Please address issues identified above and resubmit.	
		April 7, 2011	
		LD-SFM/REDD+: yes.	
		April 8, 2011	
		BD: yes.	
	35. Items to consider at CEO	March 29, 2011.	
	endorsement/approval.	1. Please, fill out and include BD, LD and SFM/REDD+ tracking tools. 2. Please, provide detailed information on how carbon mititgation benefits deriving from this project will be measured. For this purpose, it is suggested to for use carbon growth rates rather than carbon stocks (tC/ha/yr rather than tC/ha).  April 8, 2011  Numerous comments have been made indicating requirements to be met at the CEO endorsement stage. Please review them carefully prior to the project design phase and ensure that all are comprehensively addressed by the time	
D 1 11	26 At and an an anthony and did	of CEO endorsement.	
Recommendation at CEO Endorsement/ Approval	36. At endorsement/approval, did Agency include the progress of PPG with clear information of commitment status of the PPG?		
	37. Is CEO endorsement/approval being recommended?		
Review Date (s)	First review*		
	Additional review (as necessary)		
	Additional review (as necessary)		

<sup>\*</sup> This is the first time the Program Manager provides full comments for the project. Subsequent follow-up reviews should be recorded. For specific comments for each section, please insert a date after comments.

## REQUEST FOR PPG APPROVAL

Review Criteria	Decision Points	Program Manager Comments	
	<ol> <li>Are the proposed activities for project preparation appropriate?</li> </ol>	DG, 11 Feb, 2011.	
PPG Budget	ргерагацоп арргорпаце ?	LD-SFM/REDD+: Yes, the proposed activities seem appropriate. However, the expected outputs should be formulated more specific. It is not enough to list the different components of the proposed project under this section: e.g. under 1. 'Institutional strengthening component' or under 4. 'Financial sustainability component of the project'.	
		BD: Activity four is not detailed or specific enough. Please improve.	
		April 7, 2011.	
		LD-SFM/REDD+: Yes	
	2. Is itemized budget justified?	DG, 11 Feb, 2011.	
		LD-SFM/REDD+: It is unclear why GEF should pay almost 75% of the total PPG. Usually, the GEF/Co-funding ratio is similar for PIF and PPG.	
		April 7, 2011.	
		BD, LD-SFM/REDD+: Yes, this has been corrected and GEF is paying 38% of the total PPG, which is acceptable.	
	3. Is PPG approval being recommended?	DG, 11 Feb, 2011.	
		LD-SFM/REDD+: not yet.	
Secretariat Recommendation		March 29, 2011. BD, LD and SFM/REDD+: not yet. The PPG is basically the same as before. Please, address the comments raised above.	
		April 7, 2011.	
	4 Other comments	BD, LD-SFM/REDD+: No. The overall cost envelope of the PPG seems excessive totalling close to \$400,000 as we are assuming that all of the cofinancing is cash. Please revert back with a reduced request and assess what activities should be moved forward to the first year of project implementation and what is necessary for the project design phase.	

		Please note in the final review sheet of the PIF that there are many requests for more rigorous presentation of details in the final project document. Please ensure that these are all addressed during the design process.
Review Date (s)	First review*	
	Additional review (as necessary)	

<sup>\*</sup> This is the first time the Program Manager provides full comments for the project. Subsequent follow-up reviews should be recorded. For specific comments for each section, please insert a date after comments.