



GLOBAL ENVIRONMENT FACILITY
INVESTING IN OUR PLANET

Naoko Ishii
CEO and Chairperson

September 17, 2015

Dear Council Member:

UNDP as the Implementing Agency for the project entitled: ***India: Market Transformation and Removal of Barriers for Effective Implementation of the State Level Climate Change Action Plans***, has submitted the attached proposed project document for CEO endorsement prior to final approval of the project document in accordance with UNDP procedures.

The Secretariat has reviewed the project document. It is consistent with the proposal approved by Council in March 2014 and the proposed project remains consistent with the Instrument and GEF policies and procedures. The attached explanation prepared by UNDP satisfactorily details how Council's comments and those of the STAP have been addressed. I am, therefore, endorsing the project document.

We have today posted the proposed project document on the GEF website at www.TheGEF.org. If you do not have access to the Web, you may request the local field office of UNDP or the World Bank to download the document for you. Alternatively, you may request a copy of the document from the Secretariat. If you make such a request, please confirm for us your current mailing address.

Sincerely,

Naoko Ishii
Chief Executive Officer and Chairperson

Attachment: GEFSEC Project Review Document
Copy to: Country Operational Focal Point, GEF Agencies, STAP, Trustee



REQUEST FOR CEO ENDORSEMENT
PROJECT TYPE: Full-sized Project
TYPE OF TRUST FUND: GEF Trust Fund

For more information about GEF, visit TheGEF.org

PART I: PROJECT INFORMATION

Project Title: Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans			
Country(ies):	India	GEF Project ID: ¹	5361
GEF Agency(ies):	UNDP	GEF Agency Project ID:	4606
Other Executing Partner(s):	Ministry of Environment and Forests, Climate Change (MoEFCC), GOI	Submission Date:	September 1, 2015
GEF Focal Area (s):	Climate Change	Project Duration (Months)	48
Name of Parent Program (if applicable): ➤ For SFM/REDD+ <input type="checkbox"/> ➤ For SGP <input type="checkbox"/> ➤ For PPP <input type="checkbox"/>		Project Agency Fee (\$):	355,728

A. FOCAL AREA STRATEGY FRAMEWORK²

Focal Area Objectives	Expected FA Outcomes	Expected FA Outputs	Trust Fund	Grant Amount (\$)	Co-financing (\$)
CCM-2	2.2. Sustainable financing and delivery mechanisms established and operational	Investment mobilized	GEF TF	2,509,747	17,697,652
CCM-3	3.2. Investment in renewable energy technologies increased	Renewable energy capacity installed	GEF TF	1,234,753	7,302,348
Total project costs				3,744,500	25,000,000

B. PROJECT FRAMEWORK

Project Objective: To support the effective implementation of specific energy efficiency and renewable energy climate change mitigation actions identified in the SAPCCs for Manipur and Jharkhand						
Project Component	Grant Type	Expected Outcomes	Expected Outputs	Trust Fund	Grant Amount (\$)	Confirmed Co-financing (\$)
Component 1: Framework for the implementation of climate change mitigation options in the selected states SAPCCs	TA	Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation and application of EE & RE technologies in the major energy	Output 1.1: Regularly updated GHG abatement cost curves at state level Output 1.2: Selected prioritized RE and EE actions listed in Manipur and Jharkhand Action Plans on Climate Change for implementation Output 1.3: Designed and implemented common monitoring, reporting, and	GEF TF	1,213,500	7,132,331

¹ Project ID number will be assigned by GEFSEC.

² Refer to the [Focal Area Results Framework and LDCF/SCCF Framework](#) when completing Table A.

		end-use sectors in selected states	verification (MRV) system for the selected RE and EE actions of the Manipur and Jharkhand APCC, in a way to feedback into the SAPCC process			
Component 2: Catalyzing investments for implementation of selected RE and EE mitigation action	TA	Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE mitigation actions from their SAPCC	<p>Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets</p> <p>Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)</p> <p>Output 2.3: Mobilized public and private sector funding</p> <p>Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of selected RE and EE actions in Manipur and Jharkhand</p> <p>Output 2.5: Implemented nine RE and EE investment projects in Manipur and Jharkhand</p> <p>Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions</p>	GEF TF	1,234,753	7,302, 348
Component 3: Capacity development of concerned state level officials for implementation of respective SAPCCs	TA	Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within state sectoral development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated inter-state learning and coordination for SAPCCs	<p>Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses</p> <p>Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials</p> <p>Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for</p>	GEF TF	1,118,000	6,726,130

			implementation of SAPCC mitigation actions			
			Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops			
			Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE actions.			
			Subtotal		3,566,253	21,160,809
			Project Management Cost (PMC) ³	GEF TF	178,247	3,839,191
			Total project costs		3,744,500	25,000,000

C. SOURCES OF CONFIRMED CO-FINANCING FOR THE PROJECT BY SOURCE AND BY NAME (\$)

Sources of Co-financing	Name of Co-financier	Type of Co-financing	Amount (\$)
GEF Agency	United Nations Development Programme (UNDP)	Cash	500,000
National Government	Ministry of Environment, Forests and Climate Change (MoEFCC)	Cash	2,000,000
National Government	MoEFCC	In-kind	10,588,745
State Government	Department of Environment, Government of Jharkhand	Cash	5,242,300
State Government	Department of Environment, Government of Manipur	Cash	6,668,955
Total Co-financing			25,000,000

D. TRUST FUND RESOURCES REQUESTED BY AGENCY, FOCAL AREA AND COUNTRY¹: N.A.

¹In case of a single focal area, single country, single GEF Agency project, and single trust fund project, no need to provide information for this table. PMC amount from Table B should be included proportionately to the focal area amount in this table.

² Indicate fees related to this project.

E. CONSULTANTS WORKING FOR TECHNICAL ASSISTANCE COMPONENTS:

Component	Grant Amount (\$)	Co-financing (\$)	Project Total (\$)
International Consultants	951,500	6,331,246	7,282,746
National/Local Consultants	665,000	4,403,565	5,068,565

F. DOES THE PROJECT INCLUDE A “NON-GRANT” INSTRUMENT? No

(If non-grant instruments are used, provide in Annex D an indicative calendar of expected reflows to your Agency and to the GEF/LDCF/SCCF/NPIF Trust Fund).

³ PMC should be charged proportionately to focal areas based on focal area project grant amount in Table D below.

PART II: PROJECT JUSTIFICATION

A. DESCRIBE ANY CHANGES IN ALIGNMENT WITH THE PROJECT DESIGN OF THE ORIGINAL PIF⁴

A.1 National strategies and plans or reports and assessments under relevant conventions, if applicable, i.e. NAPAS, NAPs, NBSAPs, national communications, TNAs, NCSA, NIPs, PRSPs, NPFE, Biennial Update Reports, etc.

The applicable national strategies and plans (or reports or assessments under relevant conventions) build on those described at the project's PIF stage. A wide range of Government of India (GoI) policies and schemes⁵ have sought to support the expansion of renewable energy, as follows:

- **Electricity Act 2003:** Mandates that each State Electricity Regulatory Commission (SERC) must establish minimum renewable power purchases; allows for the Central Electricity Regulatory Commission (CERC) to set a preferential tariff for electricity generated from renewable energy technologies; and provides open access of the electricity transmission and distribution system to licensed renewable power generators.
- **National Electricity Policy 2005:** Allows SERCs to establish preferential tariffs for electricity generated from renewable sources.
- **National Tariff Policy 2006:** Mandates that each SERC must specify a RPO with distribution companies in a time-bound manner with purchases to be made through a competitive bidding process.
- **Rajiv Gandhi Grameen Vidyutikaran Yojana (RGGVY) 2005:** Supports extension of electricity to all rural and below poverty line (BPL) households through a 90% subsidy of capital equipment costs for renewable and non-renewable energy systems.
- **Twelfth Five Year Plan (2012-2017):** the 11th Five Year Plan established a target that 10% of power generating capacity should be based on renewable sources by 2012 (a goal that has already been reached); it also supported the phasing out of investment-related subsidies in favour of performance-oriented incentives. GOI set up a goal of renewable energy capacity addition to 29.8 GW for the 12th Year Plan (2012-2017). This meant that taking RE total capacity almost to the 55 GW by the end of FY17. This includes 15 GW of wind, 10 GW of solar, and 2.7 GW of biomass, as well as 2.1 GW of small hydro. Investment in RE is expected to almost quadruple to INR 3,186 billion in the 12 FYP from INR 892 in the 11th FYP.
- **Jawaharlal Nehru National Solar Mission** has a target for the deployment of 20,000 MW of solar power, 20 million m² of solar thermal collector area and 20 million solar lighting systems by 2022. The Mission has adopted a 3-phased approach, at the end of each plan, and mid-term during the 12th and 13th Plans, there will be an evaluation of progress and a review of capacity and targets for subsequent phases – to be based on emerging cost and technology trends, both domestic and global.

Many states have introduced state-level renewable energy policies with their own schemes and tax incentives for renewable energy. Various states have implemented provisional measures such as concessional open access charges for captive renewable energy projects and waivers on cross-subsidy surcharges. These measures are meant to reduce the burden resulting from the generally lower plant load factors of renewable energy projects. SERCs also set state-specific targets for distribution companies to purchase a certain percentage of their total power requirement from renewable energy sources through targets set in the form of Renewable Purchase Obligations (RPOs). As part of its policy to promote renewable energy, India launched the Renewable Energy Certificate (REC) Mechanism in 2010. Under this scheme, generators of renewable energy are granted an REC

⁴ For questions A.1 –A.7 in Part II, if there are no changes since PIF and if not specifically requested in the review sheet at PIF stage, then no need to respond, please enter “NA” after the respective question.

⁵ Indian Renewable Energy Status Report. Background paper for DIREC 2010. NREL/TP-6A20-48948 October 2010

per unit of green energy that they contribute to the grid. RECs have begun to be traded on the power exchanges, with the RECs being purchased by states / agencies that are otherwise unable to meet their RPOs.

The National Clean Energy Fund was created in 2011 as a funding mechanism for research and development in the field of clean energy technologies. The fund was created by levying a nominal cost on coal, which has been increased further. Though the fund is large (expected to grow to INR 100 billion) the guidelines for utilization of this Fund have been found to be very broad-based with the result that the Fund is now being used for routine energy projects including those in the new and renewable energy sector.

In addition, GOI has designed various financial instruments and initiatives to engage private industry to participate in this renewable energy promotion and implementation. These initiatives include:

- Tax incentives: income tax exemptions, accelerated depreciation
- Feed-In Tariffs
- RPOs and RECs
- Subsidies for grid connected RE, rural electrification programs, for biomass projects, solar projects
- Generation based incentives (GBI) for wind and solar projects

Similarly, In the last decade, the GOI has developed and implemented several policy and institutional initiatives to encourage adoption of EE in the country. These include enacting laws and amendments to legislations, announcing the NAPCC and the NMEEE, and developing green rating systems. All of these initiatives are aimed at achieving EE potential of the country. Some of the key GOI policies and regulations for EE include:

- **The Energy Conservation Act, 2001:** was enacted in October 2001 (effective from March 1, 2002). The EC Act requires large energy consumers to adhere to energy consumption norms, and also directs new buildings to follow an Energy Conservation Building Code (ECBC). Electrical appliances need to meet minimum energy performance standards (MEPS) and display energy consumption labels. The EC Act, 2001 led to the formation of the BEE under the MOP, as a statutory body entrusted with regulatory powers for enforcement of various recommendation of the Act.
- **The Electricity Act, 2003:** came into force in June 2003, with the key aim of consolidating laws relating to generation, transmission, distribution, trading and use of electricity; and to reform legislation by “promotion of efficient and environmentally benign policies”. The Act mandates efficiency in all aspects of power sector -- generation, transmission and distribution of electricity. In 2005, under Section 3(1) of this Act, the central government notified the National Electricity Policy (NEP) for the development of country's power sector based on optimal utilization of resources. NEP puts additional emphasis on higher efficiency levels of power generating plants, stringent measures against electricity theft, promoting energy conservation measures, and boosting renewable energy sources. NEP has accorded high priority to demand-side management (DSM) and has made periodic energy audits compulsory for energy intensive industries. The focus is also on labelling of appliances and high efficiency pumps in agriculture. NEP has also made suggestions for load management and differential tariffs and emphasized encouraging and promoting ESCOs. These initiatives are being implemented by BEE.
- **The Energy Conservation Building Code (ECBC):** The ECBC was launched by the MOP in May 2007 as a first step towards promoting EE in the country's building sector. ECBC not only addresses the design of new, large commercial buildings, but also aims at optimizing the buildings' energy demand based on their location in different climatic zones of India. It sets minimum EE standards for design and construction. Nearly 100 buildings across the country are already following this code. Compliance with ECBC has been incorporated into the mandatory Environmental Impact Assessment (EIA) requirements for large buildings. While ECBC norms started as a voluntary initiative, a few states have already made it mandatory and several others are in the process of doing the same.
- **National Mission on Enhanced Energy Efficiency (NMEEE):** The NMEEE was launched in June 2008. NMEEE promotes innovative policy and regulatory regimes, financing mechanisms and business models for achieving EE in the national economy. NMEEE has put in place four new initiatives to enhance EE in

the country. One of the four initiatives is the Perform, Achieve and Trade (PAT) scheme, which is a national market mechanism where each designated consumer (defined as per EC Act 2001) will be given a specific energy consumption (SEC) target to meet over a period of three years. Any additional saving will qualify for issuance of energy saving certificates, which can be traded internally with other designated consumers (short of targets) or through exchanges. In the future, the scope of this scheme may be extended to cover prioritized cities, towns and municipalities.

- **National Mission on Sustainable Habitat (NMSH):** The National Mission on Sustainable Habitat was approved by Government of India in February 2010. The Sustainable Habitat Mission aims to make the habitat (i.e. the living environment of humans) sustainable through enhancement of EE in buildings, effective solid waste management, and modal shift to public transport. The NMSH objectives will be achieved via two initiatives: (i) extending the application of ECBC (at present applicable to only new and large commercial buildings) to retrofitting buildings; and (ii) conducting research and development on bio-chemical conversion, wastewater use, sewage utilization, and waste recycling option.
- **12th FYP (2012-2017):** The 12th FYP strives for faster and more inclusive growth along with a vision for promoting sustainability. According to the 12 FYP, India will require new energy efficient practices in urban housing and transport to achieve environmental sustainability. This Plan also calls for the use of energy efficient technologies in coal-based electricity generation such as the introduction of super critical and ultra-super critical boilers. The Plan aims to promote EE in industries, farms and offices in order to limit growing energy demand. Also, highly energy-efficient appliances are to be promoted through labelling and mandatory standards. The 12 FYP identifies the need to develop and adopt transport policies and related technologies for more energy efficient vehicles in India

In addition, last few years have also seen development of green building rating tools in the country, which provide green building certifications to new and retrofit building construction. The BEE developed a rating system based on the “Star Labelling Program”. It is meant for use in the Business Process Outsourcing (BPO) and office buildings; but does not apply to residential buildings. However, BEE is now working on benchmarking standards for residential buildings. In addition, the Indian Green Building Council (IGBC) and The Energy and Resources Institute (TERI) have introduced green building rating systems, which have been designed keeping in mind the Indian building requirements and the different climatic zones of the country.

A.2. GEF focal area and/or fund(s) strategies, eligibility criteria and priorities.

The project aims to support the effective implementation of specific energy efficiency and renewable energy climate change mitigation actions identified in the SAPCCs for the states of Jharkhand and Manipur in India. The project is in line with the GEF strategic priorities - specifically, CCM-2 (promote market transformation for energy efficiency in major sectors) and CCM-3 (promote investment in renewable energy technologies).

The applicable GEF Strategic Objective of CCM 2 has the applicable GEF Expected Outcomes as Outcome 2.1: Appropriate policy, legal and regulatory frameworks adopted and enforced and Outcome 2.2: Sustainable financing and delivery mechanisms established and operational which could be gauged by monitoring the extent to which EE policies and regulations are adopted and enforced (score of 1 to 5) and. The achievement of Outcome 2.2 can be determined by tracking the volume of investment mobilized in energy efficient technologies and measures.

Similarly, for GEF Strategic Objective of CCM-3- promote investment in renewable energy technologies, the applicable GEF Expected Outcomes are Outcome 3.1: Favourable policy and regulatory environment created for renewable energy investments, which could be gauged by the extent to which RE policies and regulations are adopted and enforced (score of 1 to 5). The achievement of Outcome 3.2: Investment in renewable energy technologies increased can be determined by tracking the volume of investment mobilized.

The applicable GEF Outcome Indicators are:

- a. Extent to which EE and RE policies and regulations are adopted and enforced

- b. Volume of investment mobilized in EE and RE
- c. Tonnes of CO₂ equivalent avoided

A.3 The GEF Agency's comparative advantage:

UNDP is supporting the Government of India for the preparation of the SAPCCs in Andaman and Nicobar Islands, Bihar, Chandigarh, Chhattisgarh, Jharkhand, Kerala, Lakshadweep, Madhya Pradesh, Uttarakhand. UNDP facilitated the development of a Common Framework for the Preparation of the SAPCCs, and also provided technical support to ten state governments directly in preparation of their plans. UNDP's strong partnerships with specific state governments and close involvement with nodal agencies at the state level will enable effective implementation of the current project. Following the successful involvement in the preparation of the SAPCCs, UNDP will bring an additional co-financing amount of US\$500,000 to the current project.

UNDP has also facilitated the NATCOM preparation process, which has led to enhancement of the knowledge base on emission sources and climate vulnerabilities. UNDP is supporting the Government of India, as well as the state governments, in several initiatives aimed at removal of market barriers to energy efficiency improvements in selected energy intensive sectors, including SMEs (such as steel-re-rolling, brick making and tea processing), buildings, transport (including urban transportation and in the railways sector), and adoption of renewable energy technologies, particularly biomass, solar (solar water heaters and solar concentrators) and hydro. The experience and lessons from these initiatives will directly feed into the state-level approach envisaged in this project. For instance, the GOI-GEF-UNDP initiative on energy efficiency improvements in the commercial buildings sector is aimed at removal of barriers for the adoption of the ECBC (energy conservation building codes), the actual implementation of which will be dependent on actions at the state level.

The current project will directly contribute to the realization of the goals of reducing the impact of climate change, increasing access to clean energy and adoption of energy efficient measures under the new CPAP for the period 2013-2017. Under the new CPAP period, UNDP will also specifically support the Government in implementation of the SAPCCs.

The Energy and Environment Unit (EEU) of the UNDP CO has a Head, a Climate Change Advisor and seven programme officers who support implementation of projects related to the different GEF focal areas, including climate change, biodiversity, land degradation and chemical management. Backed up by technical expertise available in the UNDP Bangkok Regional Hub (BRH) based in Bangkok, Thailand, the India Country Office has sufficient staff to effectively supervise the implementation of this project. A professional staff member from the Country Office (EEU) will be responsible for oversight and project assurance, and will represent UNDP in the NSC. Expertise of other professional staff in EEU in climate change renewable energy and energy efficiency will also be utilized, when necessary, to support implementation of the project.

A.4. The baseline project and the problem that it seeks to address:

The National Action Plan on Climate Change (NAPCC) along with its National Mission on Enhanced Energy Efficiency and National Solar Mission continue to be the most relevant policy baseline for the GEF purposes, in continuation with the PIF. At the sub-national level, the State Action Plan for Climate Change continues to be the relevant policy document, from PIF. While several states have completed preparation of their SAPCCs moving from development of a plan/strategy to implementation remains to a challenge for state governments. The barriers as specified and identified in PIF in the implementation of the SAPCC continue to be relevant till date.

The Government of India realizes the importance of SAPCC implementation and in this context is seeking GEF support to quick start and showcases the actual implementation select high level priorities of SAPCCs in the states. The current GEF project will help revisit the existing regulatory and policy frameworks at the national and state levels, including the directives under the national missions.

Considering that the states require GEF support for removal of barriers in effective implementation of mitigation measures in energy efficiency and renewable energy sectors, the design team in consultation with MoEFCC, UNDP and State Governments have selected two states to demonstrate that how the mitigations measures can be implemented effectively in partnership with private sector, financing institutions, research institutions, international agencies, SERCs, ESCOs and local EE and RE experts.

The detailed exercise resulted in the selection of Jharkhand and Manipur as the states for GEF project interventions with the consideration that moving from development of a plan/strategy to implementation is a challenge for both Jharkhand and Manipur state governments because of a number of barriers like (a) limited institutional capacities, (b) absence of synergies between policies and incentive structures, and (c) limited technical capabilities to design relevant programs and catalyse private sector investments. In Jharkhand and Manipur, implementation of the SAPCCs has not yet started. Effective implementation of the SAPCCs is important and delays can jeopardize the achievement of NAPCC goals.

The proposed project will support the implementation of SAPCC strategies in Jharkhand and Manipur. These two states are among the most vulnerable states in India. They have been selected as pilot states in the proposed project so as to (a) build on their approved SAPCCs, which are now ready for implementation, (b) achieve geographical balance in project coverage, and (c) cover diverse climatic conditions, so as to link diverse aspects and cross-learning between neighbouring states. The two states also represent different techno-economic profiles in terms of technology cost, availability and energy mix. The collective indicative budget of the SAPCCs of the two state governments of Jharkhand and Manipur amounts to US\$ 1,183 million (INR 7,093.35 Crores).

One of the finalized states is different from the one proposed in PIF, namely Madhya Pradesh, in place of which Jharkhand has been selected. The reason for this change was largely on account of institutional changes at the state government level in Madhya Pradesh for the renewable energy sector. By the beginning of the PPG phase, there were two separate departments of on-grid and off-grid RE created at the state level in Madhya Pradesh. Lack of clear support from the concerned agencies and greater institutional coordination hurdles that may be created, led to replacement of Madhya Pradesh in the PPG phase.

A brief description of the two finalized states and the need for RE and EE interventions for implementation of the SAPCC is highlighted below.

Jharkhand

The state of Jharkhand realizes the importance of energy for industrialization and also for providing a better quality of life to its people. It is laying lot of emphasis on setting up policies and procedures to encourage setting up of conventional and renewable power generating units, so as to achieve uninterrupted power supply in the entire state, while also meeting its environmental objectives. The per capita energy consumption of the State is at a low of 350 kWh as compared to the national average consumption of 600 kWh. Continuous development of the state both industrially and commercially has resulted in continuously increasing demand for power and a per capita demand of 500 kWh is estimated within 5 years.

In view of this, the state is in the process of developing ambitious plans to accelerate the urban and rural electrification. An urgent need exists to augment installed capacity from the existing level of 1,320 MW. A major issue with the state electricity distribution utility has been their failure to provide quality power with non-fluctuating voltage and frequency. The state has not yet developed any concrete plan for the design and implementation of energy efficiency measures in sectors like buildings, domestic, industry, municipal and agriculture. To improve the supply of electricity, there is a need for the implementation of demand side management programs.

The State Government in its energy and industrial policies has highlighted the need to encourage private sector participation in generation, transmission and distribution of power. But the private sector is still to be encouraged to have captive power plants, to generate power from conventional and renewable sources (solar, wind, waste heat recovery), and to wheel power to state. As per the state industrial policy, a power plant generating power from non-conventional sources shall be deemed to be a new industrial unit and will be entitled to all the

incentives provided to a new industrial unit. New or existing industrial units setting up captive power plant shall be exempted from the payment of 50% of electricity duty for a period of five years for self - consumption or captive use (i.e. in respect of power being used by the plant) from the date of its commissioning.

The state has to go a long way to develop non-conventional sources of energy using clean technology through private participation. The State proposes to promote increasing use of renewable and environmental friendly sources of energy. There is substantial biomass availability in Jharkhand due to its large agricultural base. The state can explore setting up the energy units based on paddy-waste, rice straw / husk, bush leaves, twigs, geothermal, solar, etc. Further, due to day long sunshine hours for almost 300 days in a year the State has a potential to harness considerable amount of solar power. It is roughly estimated that the potential of Jharkhand to generate energy from these non-conventional sources is about 400-500 MW. Also, keeping in view the guidelines of Central Electricity Regulatory Commission the state proposes to purchase at least 3% of the state's total power purchases from these sources.

The state can achieve the capacity addition goals to get over the power supply deficit issues in coming years' time. The renewable energy sources like grid connected solar and wind, roof-top solar, biomass and micro hydro will also contribute to the generation of power and meet the state requirements for achieving RPO targets. But in the process of focusing only on bridging the demand and supply gap, the state may lose the opportunity to plan and implement energy efficiency and the renewable energy projects with the active participation of stakeholders like financing institutions, private sector, vendors, technology providers, Energy Service Companies and research institutions. The state has prepared the SAPCC. There is a need for the integration of SAPCC in to the on-going state level energy sector activities to promote the implementation of renewable energy and energy efficiency programs using innovative approaches. The project on 'Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans' intends to focus on promoting the investment in renewable energy and energy efficiency technologies through effective implementation of SAPCC. The framework for program design and implementation developed under the project and the cost share committed by both public and private sector institutions is expected to remove the investment barriers and transform the market for the uptake of energy efficiency and renewable energy technologies and achieve the targets for GHG emission reductions in the state.

Manipur

The Electricity Act 2003 envisages "Power for All" by 2012 with 5% reserve capacity. According to the National Electricity Policy, 2006, the per capita consumption of electricity is around 600 kWh at the national level (as against the envisioned level of 1000 units by 2015) while that of the state of Manipur is about 140 kWh only.

Of the three sources of getting power – own generation, allocated share from Central Sector Generating Stations (CSGS) and purchase from other sources, Manipur depends almost 99% on CSGS. The allocated share of Manipur from CSGS is 132 MW against the peak demand of 180 MW. But in reality, the average availability is around 80 MW only. Out of this 80 MW supply of power, more than 70% is lost as AT&C (Aggregate Technical and Commercial) losses (as per the data provided by the Joint Electricity Regulatory Commission for Manipur and Mizoram). Thus only 37 MW power is practically available to the consumers (including unauthorized consumers) against the peak demand of 180 MW.

Manipur has prepared its Solar Policy and is encouraging the private sector to invest in solar. The state has limited potential for wind. The potential for hydro is high but it has its own limitations. The Manipur Renewable Development Agency (MANIREDA) is the Nodal Agency for MNRE and also the Designated Agency for Bureau of Energy Efficiency (BEE). The MANIREDA is working towards the development of renewable energy but the activities for the design and implementation of energy efficiency programs are limited. The greatest achievement in the state is the installation of pre-paid meters in some key market places. Pre-paid meters have saved good amount of electricity in supply to commercial consumers. There is a need to plan for state level demand side management programs for street lighting, municipal water pumping, building energy efficiency and energy efficiency in industries and agriculture sector. The decreasing availability of rainfall and surface water sources, the energy consumption in water pumping in agriculture sector is bound to increase. Thus this is the

best time to introduce solar powered pumps. Manipur being the hilly state, the cost for implementation of renewable energy and energy efficiency measures is higher in comparison to other states. The state therefore, needs carefully designed innovative financing mechanisms to encourage the public and private sector to implement clean energy projects.

Considering that the state has limited potential for generation of its own power using the conventional sources, the generation of power using renewable sources becomes more important to overcome the power supply deficit issues. The renewable energy sources like grid connected solar and wind, roof-top solar, biomass and micro hydro will also contribute in meeting the requirements for achieving RPO targets. But in the process of focusing only on bridging the demand and supply gap, the state may lose the opportunity to plan and implement energy efficiency and the renewable energy projects with the active participation of stakeholders like financing institutions, private sector, vendors, technology providers, Energy Service Companies and research institutions. The state has prepared the State Action Plan for Climate Change (SAPCC). There is a need for the integration of SAPCC in to the on-going state level energy sector activities to promote the implementation of renewable energy and energy efficiency programs using innovative approaches. The project on ‘Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans’ intends to focus on promoting the investment in renewable energy and energy efficiency technologies through effective implementation of SAPCC. The framework for program design and implementation developed under the project and the cost share committed by both public and private sector institutions is expected to remove the investment barriers and transform the market for the uptake of energy efficiency and renewable energy technologies and achieve the targets for GHG emission reductions in the state.

Table 1 as below provides an overview of changes from the PIF stage to the ProDoc stage.

Table 1: Overview of Changes from PIF to ProDoc

Expected Outputs		Rationale for Changes in PIF Outputs/Activities in the ProDoc
GEF-Approved PIF	Project Document	
Project title: Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans	Project title: Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans	No change
Project Objective: To support the effective implementation of specific energy efficiency and renewable energy related climate change mitigation actions identified in the State Level Action Plans on Climate Change for selected states in India	Project Objective: To support the effective implementation of specific energy efficiency and renewable energy climate change mitigation actions identified in the SAPCCs for Manipur and Jharkhand	Slight change in the project objective as the states are finalized i.e. project focuses in the states of Manipur and Jharkhand.
Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation ⁶ and application of EE & RE technologies in the major energy end-use sectors in selected states	Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation and application of EE & RE technologies in the major energy end-use sectors in selected states	Outcome 1 of the ProDoc now consists of an additional output 1.1 and Outputs are re-organized in a sequential order to ensure a logical flow in project activities. During the project development stage of the project, it was greatly felt amongst the project team and even state level stakeholders that an

⁶ Energy generation refers to both electricity and process heat production.

Expected Outputs		Rationale for Changes in PIF Outputs/Activities in the ProDoc
GEF-Approved PIF	Project Document	
<p>Expected Outputs:</p> <p>(i) Prioritized and selected climate change mitigation actions listed in the SAPCCs⁷</p> <p>(ii) Designed and implemented common monitoring, reporting and verification (MRV) system for selected climate change mitigation actions of SAPCCs in the selected states that provide feedback into the SAPCC process</p>	<p>Output 1.1: Regularly updated GHG abatement cost curves at state level</p> <p>Output 1.2: Selected prioritized RE and EE mitigation actions listed in Manipur and Jharkhand Action Plans on Climate Change for implementation</p> <p>Output 1.3: Designed and implemented common monitoring, reporting, and verification (MRV) system for the selected RE and EE mitigation actions of the Manipur and Jharkhand APCC, in a way to feedback into the SAPCC process</p>	<p>effective and rational methodology for selection of suitable investment projects of the states should be undertaken. With that in mind, during the PPG exercise, Marginal Abatement Cost Curve (MACC) analysis has been undertaken to arrive at the most suitable investment projects for the two states in consultation with the state agencies.</p> <p>The marginal abatement cost curves are used to prioritize the investment projects. Considering that the setting up of a reliable baseline is important for effective implementation of mitigation measures in the states, the marginal abatement cost curve will help in building up of an integrated project database of existing or planned activities to mitigate GHG emissions and the monitoring of the emissions over a period of time (until 2020). The other important aspect is to build the capabilities at States for planning, implementation and monitoring of the mitigation measures using the cost curves to ensure continuous updates for input to effective policy making.</p> <p>It is important to note that the SAPCC initiatives are voluntary activities hence it becomes crucial that the selected investment projects for implementation should have visible impact, and should be measurable and quantifiable to the project developers and general public. State specific marginal abatement curves will assist the decision makers and implementers to focus on RE/EE measures and low carbon development strategies best suited for a particular state. Marginal Abatement Cost (MAC) curve will help in identifying the least cost; large abatement projects which can then be implemented as investment projects in different sectors and then replicated across India. Due to these important factors, it becomes necessary that time and efforts be invested in developing abatement curves for successful implementation and replication of SAPCCs. The marginal abatement cost curves has been developed at the PPG phase to achieve the following:</p> <ul style="list-style-type: none"> ▪ Identify a portfolio of mitigation projects that are either planned or being implemented to

⁷ These should be technically and economically feasible and contribute to the achievement of the NAPCC objectives
GEF5 CEO Endorsement Template-April 2015.doc

Expected Outputs		Rationale for Changes in PIF Outputs/Activities in the ProDoc
GEF-Approved PIF	Project Document	
<p>Component Budget: GEF Grant at PIF: US\$ 1,071,638</p>	<p>GEF Grant in ProDoc: US\$ 1,213,500 Difference (PIF-ProDoc): US\$ -141,862</p>	<p>be able to track the process towards the 2020 and 2030 target of 20% emission reduction;</p> <ul style="list-style-type: none"> ▪ Use the methodology for the construction of the abatement cost curves to establish a reliable baseline; ▪ Conduct a cost benefit analysis of the project portfolio, which included the capital and operational cost but also the abatement potential; ▪ Share and transfer the knowledge to the states so that future updates of the cost curve can be made by the staff at state nodal agencies. <p>Thus with the above rationale, an additional output 1.1 has been included. The output is essentially focusing on revisiting the MAC analysis undertaken at the PPG phase during the project implementation phase to account for any revisions in data and also build the capacity at the state level to undertake such an activity on a continuous basis.</p> <p>Justification for a change in budget: MACC analysis that has been undertaken during the project development stage revealed the fact that an effective methodology shall be devised at the state level for the selection of suitable investment projects. In order to achieve this, MACC analysis has to be regularly updated. For that, new output has been included. Therefore, a slight increase in the total budget for this component when compared to the amount mentioned in PIF.</p>

Expected Outputs		Rationale for Changes in PIF Outputs/Activities in the ProDoc
GEF-Approved PIF	Project Document	
<p>Outcome 2: States are fully capable of identifying, designing, planning, financing and implementing CCM actions that are in their SAPCCs.</p> <p>Expected outputs: i) Implemented selected specific priority energy-related climate change mitigation interventions that are scalable and replicable in energy end-use sectors</p> <p>(ii) Established public-private partnerships in the implementation of feasible energy-related CCM projects</p> <p>(iii) Mobilized public and private sector investments in the application of commercially viable CCM technologies</p> <p>(iv) Replicated existing successful policy and financial tools that support the implementation of CCM technologies.</p> <p>Component Budget: GEF Grant at PIF: US\$ 1,750,000</p>	<p>Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE mitigation actions from their SAPCC</p> <p>Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets</p> <p>Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)</p> <p>Output 2.3: Mobilized public and private sector funding</p> <p>Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of selected RE and EE actions in Manipur and Jharkhand</p> <p>Output 2.5: Implemented nine RE and EE investment projects in Manipur and Jharkhand</p> <p>Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions</p> <p>GEF Grant in ProDoc: US\$ 1,234,753 Difference (PIF-ProDoc): US\$ 515,247</p>	<p>The outcome statement 2 has undergone some change from the approved PIF. It was felt amongst the state stakeholders that within the duration of 4 years of the UNDP GEF project, it may be too ambitious to state that states will be fully capable of identifying, designing, planning, financing and implementing the SAPCCs. It was felt it that, while all efforts would be made to make the states fully capable but it would be better to use the words 'enhanced state capability' in the outcome statement. This has now been reflected in the revised outcome statement.</p> <p>The outputs for outcome 2 in the PIF have undergone some changes largely to reflect the discussions at the state level.</p> <p>It was greatly felt amongst the project stakeholders that there is a need for improved financial policies and trying and testing different financial modalities through institutions such as the Solar Energy Corporation of India (SECI) and Energy Efficiency Services Limited (EESL). Since the project is not only focusing on the technological but more so on the business side of the RE and EE interventions. Thus, the PIF outcome 2, Output 4 reworded to reflect this change. The new output 2.1 and 2.2 in the ProDoc now states need for evaluating existing and implementing new non-grant financing instruments for RE and EE investment projects.</p> <p>Additionally output 2.6 now reflects need for preparing manuals and undertaking workshops for training on the newly established public private partnership models under the project, so as to ensure capabilities at the state level for continuation of the activities even after the project completion.</p> <p>Justification for a change in budget: Nine investment projects have been identified during the project development stage. As there is a clarity on the investment projects and cost analysis, the budget has been accordingly revised.</p>

Expected Outputs		Rationale for Changes in PIF Outputs/Activities in the ProDoc
GEF-Approved PIF	Project Document	
<p>Outcome 3: Relevant state departments and other stakeholders are technically capable of (a) integrating climate change within development plans and budgets, and (b) implementation of robust MRV systems to assess implemented actions under the SAPCCs.</p> <p>Expected outputs are:</p> <p>(i) Developed climate-integrated state budgets in line with the development plans of the states of Madhya Pradesh and Manipur</p> <p>(ii) Completed capacity development programs on the measurement, reporting and verification (MRV) of implemented CCM actions under the SAPCCs</p> <p>(iii) Established institutional mechanism for cross-learning between selected states, including information sharing and technology dissemination to facilitate climate change mitigation actions</p> <p>(iv) Completed inter-state cross-learning exposure/site visits and consultation workshops on priority CCM action implementation for SAPCC implementing agencies and departments, as well interested private sector entities and investors.</p> <p>(v) Prepared, published and disseminated case studies, audio-visual and published lessons learnt, and analysis of results of the</p>	<p>Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within Sectoral development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated inter-state learning and coordination for SAPCCs.</p> <p>Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses</p> <p>Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials</p> <p>Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for implementation of SAPCC mitigation actions</p> <p>Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops</p> <p>Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE actions.</p>	<p>The outcome 3 statement in the ProDoc has been slightly reworded to include facilitation of inter-state learning and coordination for SAPCCs, being undertaken at part of this output and reflected in output statements.</p> <p>Output statement 3.1 has been reworded to reflect the actual intent more correctly. The objective of this output is to align the state budgets to include climate change related expense, and not to develop climate integrated state budgets.</p> <p>Output statement 3.2 has been changed, as the objective is to develop MRV system not only limited to implemented CCM actions but a more overarching MRV system and thus the training and capacity building would focus more on the overall MRV system not only limited to implemented CCM actions.</p> <p>The output statement 3.3 has been reworded slightly to include the names of the selected states Jharkhand and Manipur.</p> <p>The output statement 3.4 has been reworded to make it more flexible in terms of target stakeholders. As these would evolve during the project implementation and accordingly the inter-state study trip and workshops would be undertaken.</p> <p>Output 3.5 reworded to state the establishment and operation of information dissemination system of which case studies, audio-visual and published reports etc. would be a component. The idea is to produce an information system comprising of various tools of information</p>

Expected Outputs		Rationale for Changes in PIF Outputs/Activities in the ProDoc
GEF-Approved PIF	Project Document	
<p>implemented priority CCM actions in the SAPCCs</p> <p>Component Budget: GEF Grant at PIF: US\$ 756,000</p>	<p>GEF Grant in ProDoc: US\$ 1,118,000 Difference (PIF-ProDoc): US\$ -362,000</p>	<p>dissemination and not restrict the output in terms of any specific tools at this stage.</p> <p>Justification for a change in budget: During the project development stage, the scope of MRV system has been revised to include not only CCM interventions, but also other interventions that are part of SAPCCs. Further, the proposed UNDP-GEF project is expected to provide required training and capacity building support. Therefore, the total budget has been increased for this component when compared to the amount mentioned in PIF.</p>
<p>Project Management</p> <p>Budget: GEF Grant at PIF: US\$ 166,800</p>	<p>GEF Grant in ProDoc: US\$ 178,247 Difference (PIF-ProDoc): - US\$ -11,447</p>	<p>Justification for a change in budget: Overall, there is an increased capacity building related activities. The PMU has to respond to this change. Therefore a slight increase in the total budget for project management when compared to the amount mentioned in PIF.</p>

- A. **5. Incremental /Additional cost reasoning:** describe the incremental (GEF Trust Fund/NPIF) or additional (LDCF/SCCF) activities requested for GEF/LDCF/SCCF/NPIF financing and the associated global environmental benefits (GEF Trust Fund) or associated adaptation benefits (LDCF/SCCF) to be delivered by the project:

This UNDP-GEF Market Transformation and Removal of Barriers for Effective Implementation of State Climate Change Action Plan Project, has been designed as a demonstration project in two selected Indian states, with a potential scope to extend its activities to other states if there is a strong interest.

This project will involve working with a carefully chosen set of renewable energy and energy efficiency mitigation actions under the purview of the SAPCC for identified investment projects, which showcase large potential for energy savings and emission reduction in the states. The selected RE and EE mitigation actions will be developed into carefully integrated solutions and then demonstrated, replicated and scaled up under India GEF SAPCC project. Further extensive scale-up actions will continue after the project's end with the help of a robust monitoring, reporting and verification framework (to be established by the project) that will help the states take stock of its mitigation action, report results and verify in way to compare projects and share lessons and learnings with other states.

The Government of India realizes the importance of SAPCC implementation and in this context seeks GEF support to quick start and showcase the actual implementation, select high level priorities of SAPCCs in two states, Jharkhand and Manipur. The proposed GEF project will review the existing regulatory and policy frameworks at the national and state levels, including the directives under the national Missions. To achieve the holistic approach envisaged in the NAPCC, it is important to showcase the inter-linkages between the power, transport, industry, municipal energy efficiency and buildings sectors.

In this regard, select strategies to build energy security through renewable energy and energy efficiency of the states will play an instrumental role in development of the state. The Government of India's ongoing flagship initiatives on renewable energy is large scale solar deployment scheme (Solar Mission) and energy efficiency

programs initiated under NMEEE and by the EESL is Perform Achieve and Trade (PAT) scheme through cap and trade mechanism, they will be given particular prominence under the proposed project.

As mentioned earlier, within the National Action Plan on Climate Change (NAPCC) adopted in 2008, a National Mission for Enhanced Energy Efficiency was launched. The Super ESCO in the name of EESL was formed as part of the NMEEE to support the implementation of large scale energy efficiency projects in India. The current project will help prepare the ground for design and implementation of large scale energy efficiency projects at the state level with the help of EESL by demonstrating the effectiveness of energy efficiency measures that target municipalities and other sectors. The scope of complementary regulatory instruments, such as performance-based payments, capital subsidies, soft loans, etc. for renewable energy and energy efficiency will also be explored in the project.

For renewable energy (RE) interventions in the power and industrial sectors, the proposed project will build synergies with the National Solar Mission, where some policy risks are already covered through the provision of fiscal incentives. Both Jharkhand and Manipur are endowed with good solar energy potentials of more than 5.0-5.5 kWh/m²/day and 4.5 kWh/m²/per day, respectively. It is estimated that 10% of the solar energy potentials of these 2 states can be productively utilized. At the current moment, state governments have allocated lands to private investors for the development of solar PV farms without proper due diligence. But private investors are facing challenges in terms of technical and financial feasibility studies and closure of project financials. The current project will, therefore, provide investment support for technical and financial feasibility. The project will help the states in establishing partnership with the newly formed Solar Energy Corporation of India (SECI). The mandate of SECI is to implement large scale solar energy projects with the help of state agencies.

Further, the project will identify potential private investors (already indicated in the PPG phase), involve them in project development through appropriate PPP arrangements, will ensure projects receive benefits from existing fiscal instruments, and will explore mechanisms to combine and sequence funds at the state level and leverage private sector investment. For large-scale grid-connected solar PV systems, the project will facilitate the installation of 10-12 MW of solar PV in the two target states through support to on-grid solar PV farms, each with a capacity of 2 MW or greater. The project will also include de-risking of public and private investments in large-scale solar PV (over 2 MW). For municipal energy efficiency, the proposed project will help state governments to identify appropriate technology, fiscal instruments and market mechanisms to leverage public and private finance in the area of municipal street lighting and municipal water pumping.

In India monitoring such efforts and its effects is a difficult task in absence of uniform Monitoring, Reporting and Verification (MRV) system, and most international/ private funding recommends the use of such systems. Therefore, the current project will develop and implement MRV system for the two states, to measure, monitor and report state level actions and its impact. An MRV system that captures both implementation efforts and effects, would act as a useful tool for the Government to track progress and identify need for international support. The framework will include a verification mechanism that will ensure that all data and information pertaining to actions (under renewable energy and energy efficiency) performance indicator are measurable, comparable and can be applied to set of mitigation actions. A robust domestic MRV system would also foster confidence and impart greater credibility to our financing needs through NAMA or any other similar mechanism. However, the states will be responsible for monitoring and verifying the interventions in line with a common protocol, the proposed project will develop methodologies for measuring, monitoring, and reporting the actions taken by the states. This can provide inputs to other Indian states to adopt similar frameworks. The MRV framework will only be used for the proposed activities and this will not aid in assessing India's progress on any voluntary/mandatory commitment to reduce emission intensity.

Though the two states selected under the GEF project have prepared and submitted their SAPCC's in 2013, no real action had been undertaken ever since. SAPCC's for the states presented more of a wish list of actions for climate change with no real prioritization or dovetailing of the SAPCC with other developmental plans in the states. SAPCC have more or less remained as standalone documents, being pursued in isolation by the nodal agencies only. In addition, the states have several market barriers, which have prevented implementation on

the plans for this long. The current GEF project will be very timely in helping the selected states in kick starting the SAPCC implementation process. The project by prioritizing the RE and EE actions in the SAPCC will help steam line the SAPCC wish list in terms of what is doable in the immediate short term, medium term or long term. By engaging different state level stakeholders in implementation, the GEF project will also help in aligning the states climate change mitigation ambitions with other developmental efforts. The GEF project will also assist in building institutional capacities across state government departments for designing and implementing climate change mitigation actions, which otherwise would have not been prioritized.

To develop a conservative estimate of the probable “order-of-magnitude” estimate of GHG emission reductions that are attributable to the proposed project, it is considered that the main sources of direct lifetime GHG emission reductions are through catalysing investment activities: (a) Grid connected and off grid solar PV-based power generation; and, (b) energy efficiency and energy conservation measures in municipalities like end-use efficiency of municipal street lighting and municipal water pumping. For energy efficiency interventions, the investment projects have been identified and the selection of technologies is also suggested. The final selection of technologies will take place at the time of project implementation. The related emissions reductions are included in the analysis here, with the result that the estimates presented here can be considered conservative and may vary at the time of project implementation. The project is also expected to influence and catalyse wider adoption of improved EE and RE technologies, establishing commercial viability of technologies, improving access to finance and increasing investors’ interest. EE interventions in municipalities and RE interventions across the two target states, will result in energy savings of 866,051 MWh. Assuming the emission factor for Jharkhand as 1.68 tCO₂/MWh and for Manipur as 1.56 tCO₂/MWh and over a useful life of interventions over 15 years across the two states, the potential GHG emission reductions achieved from EE and RE activities will be about 1,382,910 tCO₂.

GEF support is directed mainly towards identifying private investors, establishing PPPs, linking the projects to access benefits from existing fiscal instruments, and explore mechanisms to combine and sequence funds at the state level and leverage private sector investment. Currently, in Jharkhand and Manipur, there is very limited participation of the private sector in implementing RE and EE projects. The current project, with GEF support, will play this incremental role of transforming the market by developing state specific PPP models, publically backed private financing leveraging financing mechanisms etc. In this way, states will be enabled to become fully capable of identifying, designing, planning, financing and implementing climate change mitigation interventions. GEF grant support is both in terms of TA (technical and financial feasibility studies and actions needed to integrate the developed MRV system) and incremental investment costs needed for the investment projects. It is estimated that the potential GHG emission reductions achieved from a capacity of 28 MW solar PV is about 986,973 tCO₂ over its useful lifetime of the project, assuming a capacity factor of 20% and grid emission factor as 1.68 tCO₂/MWh in Jharkhand and 1.56 tCO₂/MWh in Manipur. Additionally, the selected investment projects under UNDP-GEF market transformation project for SAPCC are based on an in-depth and robust marginal abatement cost curve analysis. Through this method, the UNDP-GEF project has established and tested the cost effectiveness of the selected investment projects vis-à-vis their GHG emissions abatement potential. To generate the Marginal Abatement Cost Curves (MACC), the specific parameters have been analysed for determining the financial details of the abatement/mitigation projects and the expected volume of greenhouse gases to be abated over the projects’ lifetime. These parameters include: all the possible RE and EE measures in the states including the shortlisted interventions as per the SAPCCs; expected lifetime of the selected mitigation measures; total cost of each RE and EE project (both capital and ongoing operational expenses); expected savings to be delivered by the project over its useful lifetime; expected amount of electricity generated using RE sources over the project lifetime; expected volume of GHG emissions saved over the project lifetime, cost per unit of energy saved/generated and per tonne of CO₂e abated, prioritized EE and RE measures for taking up the investment projects and state level interventions. The MACC analysis was built in into the project development strategy and regular updating of these curves at the state level is the foremost activity under the project strategy. Thus, this UNDP-GEF MACC not only makes the selection of investment projects robust but on a long term basis will assist the decision makers and implementers to focus on RE/EE measures and low carbon development strategies best suited for a particular state.

Overall, the project is expected to achieve potential cumulative direct and indirect CO₂ emission reductions of about 31.16 million tCO₂ during the economic lifetime of the interventions that will be carried out under the project. Considering the US\$ 3,744,500 contribution of the GEF for this project, the estimated unit abatement cost is about US\$ 0.12/tonne CO₂.

A.6 Risks, including climate change, potential social and environmental risks that might prevent the project objectives from being achieved and measures that address these risks: The main risks and the mitigating actions of the proposed project are described in the table below:

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
1	The project is not able to get MoEFCC, MNRE, BEE, NSM, NMEEE and relevant state based agencies efforts to remain engaged or to effectively work together to support the growth of RE and EE for SAPCC.	15 June 2015	Strategic and organisational	Probability = 1 Impact = 5 Overall Risk: Low	<ul style="list-style-type: none"> - The project implementing partner (MoEFCC) will establish a strong Central-level PSC and a strong Central/State-level TAC; hold frequent (annual PSC and quarterly TAC) meetings that involve key ministries; and engage and retain the strong interest and ownership of suitable high level champions in key central Ministries, in particular MoEFCC, MNRE, BEE, and in Ministries covering key RE and EE aspects. - The quarterly TAC meetings will be rotated around the applicable states to ensure that each state hosts at least one TAC meeting a year for ongoing local project engagement and ownership. 	UNDP	UNDP CO		
2	Current levels of funding available to support the development and implementation of SAPCC at the central and state government level are reduced and hence there is less funding support available to be accessed by the project for the implementation of SAPCC aspects of project activities.	15 June 2015	Strategic and Financial	Probability = 2 Impact = 4 Overall Risk: Medium	<ul style="list-style-type: none"> - The project through its implementing partner, MoEFCC, will work with the most important SAPCC missions that are highly likely to have durable mandates and funding into the future. Also for which funding from other sources, apart from SAPCC is also available. 	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
3	Implementation of SAPCC does not remain an important item on the relevant central and/or state political agendas.	15 June 2015	Strategic	Probability = 1 Impact = 5 Overall Risk: Low	- The scale of the energy access/deficit issues, the looming challenge of climate change and India's national and global commitments at combating climate change, is highly likely to ensure that there will be a suitable ongoing central and local commitment to measures at addressing climate change through central and state level planning.	UNDP	UNDP CO		
4	There is a sustained reduction in the international oil price, or large subsidies are re-introduced and sustained for diesel used for captive power generation, or funds available for LPG subsidies is significantly increased, or the price of electricity for thermal sources falls – hence significantly undermining the economics of RE and EE for the concerned states.	15 June 2015	Strategic	Probability = 1 Impact = 5 Overall Risk: Low	- As in the 2008 GFC, even a strong global financial crisis is unlikely to lead to sustained lower world crude oil prices as lower oil prices would lead directly to a lower global new oil field development rate and hence would be quickly self-correcting as occurred in 2009. An increase in diesel subsidies in India is unlikely as here is a strong political consensus and momentum towards reducing the remaining diesel subsidies in India.	UNDP	UNDP CO		
5	Major adverse economic or political conditions significantly force up interest rates and/or curtail bank lending for a significant period in India during the project's implementation, hence reducing the affordability of the bank loans or financial instruments that may be designed for implementation of RE and EE investment projects by project developers.	15 June 2015	Regulatory	Probability = 1 Impact = 5 Overall Risk: Low	- The Indian economy has strong internal growth drivers and has a low risk of significant domestically led major adverse economic conditions. The Indian economy is significantly nationally self-contained and is only weakly linked to potential international financial crises and events. Development of RE – rural livelihood applications is therefore not greatly at risk of major interest	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
					rate rises or significant bank lending restrictions.				
6	Lack of active involvement of the relevant private sector entities like private investors, power project developers, manufacturers, ESCOs etc.	15 June 2015	Operational	Probability = 2 Impact = 2 Overall Risk: Low	- MNRE, MoP and BEE have schemes to encourage the private sector through incentive scheme to promote renewable energy and energy efficiency applications – facilitating the availability of financing for investments in SAPCC implementation as well as availability of capital loans and generation-based incentives to project developers. The project will help designing and operationalizing these aspects and institutional arrangements of the fiscal instruments, and to support interventions in the nascent RE and EE market at state level.	UNDP	UNDP CO		
7	Relevant RE and EE investment projects are successfully demonstrated, but then do not get replicated for a variety of internal or external factors. This could lead to a negative circular effect in terms of credibility around the project.	15 June 2015	Organisational	Probability = 2 Impact = 3 Overall Risk: Medium	- The project through its implementing partner, MoEFCC, will take a strongly pro-active approach to publicising demo project results and to actively supporting subsequent replication projects with suitable project information and support activities.	UNDP	UNDP CO		
8	Limited involvement of sector agencies and stakeholders in the climate change mitigation options identified	15 June 2015	Strategic	Probability = 3 Impact = 2 Overall Risk: Medium	- One of the prime focuses of the project is strengthening stakeholder capacities and facilitating their involvement in the climate change mitigation actions identified. This will be undertaken largely under the capacity development component of the project. The project through its implementing partner, MoEFCC, will address	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
					constraints related to access to finance through market-based frameworks and de-risking the investment environment.				
9	Delay in the adoption of priority actions outlined in the SAPCCs by the state government sectoral departments.	15 June 2015	Regulatory	Probability = 3 Impact = 2 Overall Risk: Medium	- The MoEFCC will be monitoring the SAPCC implementation. If states are not active they will not be able to utilize development funds earmarked under different Missions. So, MoEFCC is encouraging the state governments and monitoring the progress of state plan implementation. The project through its implementing partner, MoEFCC, will provide technical support to the State Nodal Agency (SNA) in influencing the sectoral decisions and the budgetary process for accelerating adoption of priority mitigation actions outlined in the plan with the relevant departments.	UNDP	UNDP CO		
10	Impact of climate change on the proposed interventions due to change in climate variables including precipitation, humidity, wind speed and cloudiness	15 June 2015	Environmental	Probability = 2 Impact = 2 Overall Risk: Low	- Both the states have subtropical dry climate which is suitable for solar applications. Change in temperature and level precipitation to an extent will not have any significant effect on the solar insolation.	UNDP	UNDP CO		
11	Limited institutional capacities to support project implementation and programme continuity at the state level	15 June 2015	Organisational	Probability = 3 Impact = 3	- The technical and financial support, including the co-financing leveraged through the project, will address this risk by building and retaining the necessary technical, managerial and implementation	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
				Overall Risk: Medium	capacities during the project life and beyond. - - The project through its implementing partner, MoEFCC, will promote common principles for planning and implementation, but with sufficient flexibility to take account of differences in institutional frameworks and in capacities of the state governments. The planning process will emphasise multi-stakeholder engagement to ensure inter-departmental coordination.				
12	Lack of financial institutions' sustained commitment for implementation of SAPCC	15 June 2015	Financial and organisational	Probability = 3 Impact = 2 Overall Risk: Medium	- Engaging financial institutions at different levels and providing cost-benefit analysis of different technologies. One of the mechanisms could be developing and advocating for regulatory reforms to improve the business environment in the priority areas identified.	UNDP	UNDP CO		
13	There is a significantly slow start of on-the-ground project activities	15 June 2015	Organisational	Probability = 3 Impact = 5 Overall Risk: High	- In 2015 a Central PMU will be established in MoEFCC as well as the state PMUs. This will ensure that once all the necessary UNDP GEF-SAPCC project approvals are obtained that the project can then be implemented with the least possible delays.	UNDP	UNDP CO		
14	There is significant RE/EE technology underperformance or failure in project activities (technical risk)	15 June 2015	Others	Probability = 1 Impact = 5	- The project's mix of RE and EE technology is carefully balanced between well proven RE- EE applications and the extension of	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
				Overall Risk: Low	proven RE/EE technologies into new state level applications.				
15	There is a lack of necessary leadership and/or slow or low quality decision-making in the PMU.	15 June 2015	Organisational	Probability = 2 Impact = 4 Overall Risk: Medium	- A detailed Project Operations Manual has already been developed to define key accountabilities, management responsibilities, and operational procedures for all levels of the project's implementation. A strong PSC and TAC structure will be established and will be given strong support to ensure the ongoing effectiveness and efficiency in the project's implementation.	UNDP	UNDP CO		

A.7. Coordination with other relevant GEF financed initiatives

The MoEF, as the nodal Ministry for this GEF project, will be coordinating with the relevant institutions and other related projects/programs in order to avoid duplication of efforts, and enhance the complementarity and synergy between these projects. The project will build synergies with other on-going national initiatives, GEF and non-GEF projects in the area of energy efficiency and renewable energy. The on-going GEF projects are (a) energy efficiency in buildings, (b) Energy efficiency in steel industries, (d) Solar concentrators for thermal applications, (e) Energy efficiency in SMEs, (f) Biomass power projects, etc. Some of the completed GEF projects are (a) Hilly Hydel; (b) High-rate Bio-methanation; (c) Energy efficiency in Tea industry; (d) Solar water heaters; (e) Biomass energy for rural India (BERI) etc. Most of these projects have successfully demonstrated the application of either renewable energy or energy efficiency measures. With regard to renewable energy generation, some of these projects have provided useful lessons on the importance of preferential tariff support for small-scale power generation through targeted policy measures and financial tools – such as performance-based payment, capital subsidies, soft loans etc. – which will be detailed during PPG. There is considerable scope for the replication of these successful measures and tools in the current project. The current project will also coordinate with projects of the World Bank, such as line-of-credit provision to IIFCL (India Infrastructure Finance Company Ltd) for lending to solar power projects in India. On the energy efficiency side, lessons learnt on some of the unsuccessful financial mechanisms, such as the risk insurance scheme and ESCOs in the context of SMEs, is vital. All these experiences will be taken into account while designing and implementing pilot interventions under the SAPCCs and linking possible options for scale-up.

A number of climate change planning initiatives are currently underway by various donor agencies in partnership with the state governments. In particular, GIZ and UNDP are supporting the preparation of climate change action plans in various states. GIZ has also selected some states for longer-term implementation assistance, but in most of the other states the support from UNDP and GIZ has been mostly in terms of preparation of the SAPCCs. The current project will complement this support by providing longer-term assistance for the implementation of plans, and investing in knowledge and cross-learning between the states

In addition, several of GEF projects are currently underway by some of the GEF implementing agencies, these include: Preparation of Third National Communication (TNC) and Other New Information to the UNFCCC (UNDP), Promoting Business Models for Increasing Penetration and Scaling up of Solar Energy (UNIDO), Scale Up of Access to Clean Energy for Rural Productive and Domestic Uses (UNDP) and the Partial Risk Sharing Facility for Energy Efficiency (World Bank). The current project will coordinate and draw synergies with these on-going projects, as many of the activities of the current project have enough scope of cooperation and learnings from similar projects.

B. ADDITIONAL INFORMATION NOT ADDRESSED AT PIF STAGE:

B.1 Describe how the stakeholders will be engaged in project implementation.

The strong participation of a large number of stakeholders from central government, state governments, NGOs, financial institutions, industry, and academic institutions, equipment manufacturers and suppliers, energy service companies, international organizations and financial institutions is required for the project's interventions in the RE and EE application area in India to be successful. A brief description and proposed role of the project's key stakeholders is presented in Table 2 below.

TABLE 2: KEY STAKEHOLDERS INVOLVED IN THE PROJECT

Stakeholder	Role in Project Implementation
Government – Central Level	
Ministry of Environment, Forests and Climate Change (MoEFCC)	MoEFCC is the GEF focal point for GEF projects in India and thus will liaise with GEF and provide overall coordination of the project. It will act as the Coordination Unit for the implementation of this project.
Ministry of New and Renewable Energy (MNRE)	MNRE will provide inputs for the planning, design and implementation of the project activities and will assist the states in design and implementation of renewable energy programs and investment projects. MNRE support will

	reach the states through various national and state level schemes and the National Solar Mission (NSM). MNRE will also ensure that the Solar Energy Corporation of India (SECI) takes up the investment projects in the states of Jharkhand and Manipur.
Solar Energy Corporation of India (SECI)	Solar Energy Corporation of India (SECI) has been set up as a not-for-profit company under Section-25 of the Companies Act 1956 for implementation and facilitation of Solar Energy programs. SECI will assist the states in design and implementation of solar park and roof-top solar projects. It will also facilitate the implementation of activities under JNNSM and achieving the targets set therein for both Manipur and Jharkhand states.
Bureau of Energy Efficiency (BEE)	BEE is the nodal agency for the National Mission on Enhanced Energy Efficiency, under the aegis of the Ministry of Power. Consultations and coordination with BEE will provide inputs for planning, design and implementation of the projects for achieving improved energy performances in the two selected states.
Energy Efficiency Services Limited (EESL)	EESL is a Super ESCO and has been created to deliver the market-related actions of the NMEEE. It will work with both the selected states for the implementation of energy efficiency projects for Demand Side Measures including municipal, agriculture, public building, lighting etc. It will also assist in developing the market for other private ESCO's and companies to promote energy efficiency, and can act as a resource centre in the field of Energy Efficiency and take up the activities of Capacity Building Training and other related activities.
Government – State Level	
Department of Environment, Manipur and Department of Forests and Environment, Jharkhand	These departments are the nodal agencies both for preparation and implementation of the SAPCC. They are the key stakeholders in the project for coordinating project implementation. They will be lead agencies for project implementation, coordination with other departments for implementation, project monitoring, oversee the accomplishment of project objectives and tasks, lead co-funding requirements, initiate policy actions on its own and through other departments, and facilitate coordination with other key stakeholders.
Jharkhand Renewable Energy Development Agency (JREDA) and Manipur Renewable Energy Development Agency (MANIREDA)	These are the state level agencies for the promotion and implementation of renewable energy and energy efficiency. They will play the key role in the implementation of investment projects with support from EESL and SECI and other stakeholders (public & private sector). These agencies will work very closely with the state nodal agency for SAPCC during the implementation phase of the project, and ensure coordination with other stakeholders.
State Electricity Regulatory Commissions (SERCs) and State electricity distribution companies	The SERCs have the responsibility for determining electricity tariffs and for regulating power purchase and procurement processes within their state. SERCs will be key project partners as it is expected that tariff structures for grid electricity generation (through solar rooftop PV) would ideally be updated through project activities. The state electricity distribution companies will also be involved in providing needed electricity generation and consumption data for the project sites under the project.
Urban Local Bodies in Jharkhand and Manipur	ULBs will be engaged in implementing municipal EE projects under the project and will be involved in preparing the replication and scale up plan for the state.
Financial Institutions	
Financial institutions such as IREDA, State Bank of India, Union Bank of India, NABARD, Pvt Equity Funds etc.	Financial institutions (including public and private sector banks, venture capitalists, etc.) will be involved in project implementation through co-financing, and would be engaged in project progress and monitoring etc.
International Organization	
United Nations Development Programme (UNDP)	UNDP will serve as the GEF implementing agency for the proposed project and ensure that the project will deliver its objectives. It will carry out monitoring & evaluation, and facilitate the budgetary provisions.

Private sector enterprises involved in developing / delivering specific renewable energy/EE solutions	
RE/EE equipment providers and manufacturers	RE and EE equipment providers like TATA BP Solar, Schneider, inverter/battery manufactures and manufacturers of EE equipment's and lights will be involved in the project implementation for supplying the related equipment for the project.
CSO and NGOs	
Civil Society Organizations	CSOs will be involved in the project implementation as one of the stakeholders, to generate ownership among identified stakeholders for the implementation of selected RE and EE interventions.
Academic and Research Institutes	
Academic Institutions	Their role in the project implementation is to provide expert opinion, design of monitoring and reporting system for the implemented RE and EE interventions. These are expected to respond to the needs of the PMU

B.2 Describe the socioeconomic benefits to be delivered by the Project at the national and local levels, including consideration of gender dimensions, and how these will support the achievement of global environment benefits (GEF Trust Fund/NPIF) or adaptation benefits (LDCF/SCCF):

The project is focused on designing and facilitating implementation as well as building capability for new PPP based models for RE and EE interventions. These new projects will clearly generate employment in the two states as well as create new expertise through its explicit and robust capacity building component. Thus, the project will have clear and large socio-economic impact at the state level. Additionally, creating such expertise and new employment opportunities will also have its spill over social and economic impact on the national economy with lesser migration of workforce to larger metropolitan states in search of employment opportunities. The project will also assist energy and gender linkages. The selected states under the project have large energy deficits and energy access issues. The current project by contributing towards reducing this deficit through RE and EE interventions will also indirectly contribute to women empowerment. As women are most vulnerable to energy access and shortage implications, the current project will work towards addressing this gap. It is expected the project will directly or indirectly have an impact on nearly 17.8 million combined populations in the two states.

B.3. Explain how cost-effectiveness is reflected in the project design:

This UNDP GEF SAPCC Project has been designed as an integrated and suitably co-funded a set of activities to remove the multiple barriers facing the implementation of the SAPCC in two specific states (Jharkhand and Manipur) in India, with a possible extension other states. The enhanced utilization of applicable existing state level RE and EE programmes and interventions will support the project. The project will also be supported by central and state level budgets for implementation of SAPCCs and will also be supported by appropriate NGOs, financial institutions, industrial companies, and academic institutions.

Though the two states selected under the GEF project have prepared and submitted their SAPCC's in 2013, no real action had been undertaken ever since. SAPCC's for the states presented more of a wish list of actions for climate change with no real prioritization or dovetailing of the SAPCC with other developmental plans in the states. SAPCC have more or less remained as standalone documents, being pursued in isolation by the nodal agencies only. In addition, the states have several market barriers, as highlighted in the earlier sections, which have prevented implementation on the plans for this long. The current GEF project will be very timely in helping the selected states in kick starting the SAPCC implementation process. The project by prioritizing the RE and EE actions in the SAPCC will help steam line the SAPCC wish list in terms of what is doable in the immediate short term, medium term or long term. By engaging different state level stakeholders in implementation, the GEF project will also help in aligning the states climate change mitigation ambitions with other developmental efforts. The GEF project will also assist in building institutional capacities across state government departments for designing and implementing climate change mitigation actions, which otherwise would have not been prioritized.

The project's design is highly cost effective as it maximizes the enhanced mobilization and the effective pooling of existing but still underutilized RE and EE funding and other support mechanisms that are already available at the applicable central and state levels in India. In addition, the India GEF SAPCC project (this

project) will follow on from and utilize the operational knowledge, management arrangements, and institutional structures established by the MNRE and UNDP Core funded “Increasing access to Renewable Energy for micro-enterprises in Rural India” project (the Core project) that is now being established and that will be fully operational in late 2014. The India GEF SAPCC project will focus on the use of established RE and EE technologies that will be systematically demonstrated and plan for replication created.

Overall, the project is expected to achieve potential cumulative direct and indirect CO₂ emission reductions of about 31.16 million tCO₂ during the economic lifetime of the interventions that will be carried out under the project. Considering the US\$ 3,744,500 contribution of the GEF for this project, the estimated unit abatement cost is about US\$ 0.12/tonne CO₂.

C. DESCRIBE THE BUDGETED M & E PLAN:

The following main project monitoring and evaluation activities will be carried out: (1) Measurement of means of verification for project progress and performance (baseline and impact analysis); (2) Annual project reporting, including project implementation review (PIR); (3) Tripartite review meetings; (4) Periodic status reporting; (5) Audits; (6) Mid-term external review; (7) Final (Terminal) external review; and, (8) Visits to field sites. These activities have been included in the budget under project management.

Type of M&E activity	Responsible Parties	Budget US\$ <i>Excluding project team staff time</i>	Time frame
Inception Workshop and Report	<ul style="list-style-type: none"> ▪ Project Manager ▪ UNDP CO, UNDP GEF 	Indicative cost: 10,000	Within first two months of project start up
Measurement of Means of Verification of project results.	<ul style="list-style-type: none"> ▪ UNDP GEF RTA/Project Manager will oversee the hiring of specific studies and institutions, and delegate responsibilities to relevant team members. 	Indicative cost: 50,000	Start, mid and end of project (during evaluation cycle) and annually when required.
Measurement of Means of Verification for Project Progress on <i>output and implementation</i>	<ul style="list-style-type: none"> ▪ Oversight by Project Manager ▪ Project team 	Indicative cost: 10,000 (to be determined as part of the Annual Work Plan's preparation)	Annually prior to ARR/PIR and to the definition of annual work plans
ARR/PIR	<ul style="list-style-type: none"> ▪ Project manager and team ▪ GEF OFP ▪ UNDP CO ▪ UNDP RTA ▪ UNDP EEG 	None	Annually
Periodic status/ progress reports	<ul style="list-style-type: none"> ▪ Project manager and team 	None	Quarterly
Mid-term Evaluation	<ul style="list-style-type: none"> ▪ GEF OFP ▪ Project manager and team ▪ UNDP CO ▪ UNDP BRH ▪ Independent External Consultants (i.e. evaluation team) 	Indicative cost: 30,000	At the mid-point of the project's implementation.
Terminal Evaluation	<ul style="list-style-type: none"> ▪ GEF OFP ▪ Project manager and team, ▪ UNDP CO ▪ UNDP BRH ▪ Independent External Consultants (i.e. evaluation team) 	Indicative cost: 30,000	At least three months before the end of the project's implementation
Project Terminal Report	<ul style="list-style-type: none"> ▪ Project manager and team ▪ UNDP CO ▪ Local consultant 	0	At least three months before the end of the project

Type of M&E activity	Responsible Parties	Budget US\$ <i>Excluding project team staff time</i>	Time frame
Audit	<ul style="list-style-type: none"> ▪ UNDP CO ▪ Project manager and team 	Indicative cost per year: 3,000	Yearly
Visits to field sites	<ul style="list-style-type: none"> ▪ UNDP CO ▪ UNDP BRH (as appropriate) ▪ Government representatives 	For GEF supported projects, paid from IA fees and operational budget	Yearly
TOTAL indicative COST Excluding project team staff time and UNDP staff and travel expenses		US\$ 142,000 (+/- 5% of total budget)	


PART III: APPROVAL/ENDORSEMENT BY GEF OPERATIONAL FOCAL POINT(S) AND GEF AGENCY (IES)

- A. RECORD OF ENDORSEMENT OF GEF OPERATIONAL FOCAL POINT(S) ON BEHALF OF THE GOVERNMENT(S):**
(Please attach the [Operational Focal Point endorsement letter\(s\)](#) with this form. For SGP, use this [OFP endorsement letter](#)).

NAME	POSITION	MINISTRY	DATE
Mr. Susheel KUMAR	Additional Secretary, GEF Operational Focal Point	Ministry of Environment, Forests and Climate Change, Government of India	04/23/2013

B. GEF AGENCY(IES) CERTIFICATION

This request has been prepared in accordance with GEF/LDCF/SCCF/NPIF policies and procedures and meets the GEF/LDCF/SCCF/NPIF criteria for CEO endorsement/approval of project.

Agency Coordinator, Agency Name	Signature	Date (Month, day, year)	Project Contact Person	Telephone	Email Address
Adriana Dinu, Executive Coordinator, GEF		09/01/2015	Butchaiah Gadde, Regional Technical Specialist	+66 2304 9100 ext 5048	butchaiah.gadde@undp.org

ANNEX A: PROJECT RESULTS FRAMEWORK (either copy and paste here the framework from the Agency document, or provide reference to the page in the project document where the framework could be found).

<p>The project will contribute to achieve following country program Outcomes (as defined in CPD):</p> <p>Project: Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans</p> <p>Outcome: Implementation of SAPCC</p> <p>Output: support for actions that assist in effective implementation of SAPCCs</p> <p>Output indicators: number of CCM investment projects implemented and plan prepared for scale up.</p>
<p>Country program outcome indicators:</p> <p>Outcome: Progress towards meeting national commitments under multilateral environmental agreements</p> <p>Output: Supporting national development objectives with co-benefits of mitigating climate change</p> <p>Output indicators: (a) Annual reductions in greenhouse gas (GHG) emissions in India; (b) million USD flowing annually to India from GEF through UNDP for this programme; (c) number of additional UNDP initiatives for achieving global and national targets under multilateral environmental agreements.</p>
<p>Primary applicable key environment and sustainable development result area:</p> <p>Increased capacity at sub-national level to implement climate change mitigation actions and incorporation of CCM actions in state budgets and development plans.</p>
<p>Applicable GEF strategic objective and program:</p> <p>Strategic Objective: <i>Objective 1:</i> Promote the demonstration, deployment, and transfer of innovative low-carbon technologies. <i>Objective 2:</i> Promote market transformation for energy efficiency in industry and the building sector. <i>Objective 3:</i> Promote investment in renewable energy technologies</p> <p>Strategic Program: Climate Change Mitigation</p>
<p>Applicable GEF expected outcomes:</p> <ol style="list-style-type: none"> 1. Appropriate policy, legal and regulatory frameworks adopted and enforced 2. Sustainable financing and delivery mechanisms established and operational 3. GHG emissions avoided
<p>Applicable GEF outcome indicators:</p> <ol style="list-style-type: none"> 1. Extent to which EE policies and regulations are adopted and enforced 2. Volume of investment mobilized 3. Tonnes CO₂eq avoided

Strategy	Objectively Verifiable Indicators			Means of Verification	Critical Assumptions
	Description	Baseline	Target		
Project goal: Reduced GHG emissions achieved through implementation of RE and EE solutions at the state level as identified in the SAPCCs	Cumulative CO ₂ emission reduced from start of project to End-Of-Project (EOP), (million tCO ₂ e)	0	304,250	M&E reports of the demonstration and replication projects	Continued support and participation from co-financing institutions, MoEFCC, MNRE, state nodal agencies, state renewable energy development agencies and other stakeholders
Project Objective: To support the effective implementation of specific energy efficiency and renewable energy climate change mitigation actions identified in the SAPCCs for Manipur and Jharkhand	Total energy savings achieved from implemented RE and EE mitigation actions by EOP, MWh	0	190,452	M&E reports of the demonstration and replication projects	Continued support and participation from co-financing institutions, MoEFCC, MNRE, state nodal agencies, state renewable energy development agencies and other stakeholders
	Total installed capacity of RE systems (MW) by EOP	0	28		
	Number of people benefitted directly or indirectly with improved energy access in the two states through the project interventions by the EOP (million). <i>(This includes, improved job opportunity, quality of life and education.)</i>	0	17.8		
Component 1: Framework for the implementation of climate change mitigation options in the selected states SAPCCs					
Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation and application of EE & RE technologies in the major energy end-use sectors in selected states	Number of CCM actions implemented by the project in the states by EOP.	0	9	Mitigation actions finalized and feasibility report prepared	Continued interest of stakeholders
Output 1.1: Regularly updated GHG abatement cost curves at state level	Number of abatement cost curves prepared by Year 1	0	4	Updated abatement cost curves prepared	State nodal agencies are interested in the adoption of diligent data collection and adoption of MRV system
Output 1.2: Selected prioritized RE and EE actions listed in Manipur and Jharkhand Action Plans on Climate Change for implementation	Number of prioritized RE and EE mitigation actions selected for implementation in the states by end of year 1	0	9	Minutes of the meeting held with stakeholders for ensuring buy in on the prioritized actions	Continued support from MoEFCC, MNRE, State agencies for implementing RE and EE actions

Output 1.3: Designed and implemented common monitoring, reporting, and verification (MRV) system for the selected RE and EE actions of the Manipur and Jharkhand APCC, in a way to feedback into the SAPCC process	No. of monitoring, reporting, and verification (MRV) systems designed and implemented in the states by Year 3	0	5	Report on designed monitoring, reporting, and verification (MRV) systems	Dedicated support from state agencies for design and implementation of MRV Systems
Component 2: Catalyzing investments for implementation of selected RE and EE mitigation action					
Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE actions from their SAPCC	Number of locally designed, planned and financed RE and EE projects implemented in the states by EOP	0	9	Inception reports/assessment reports of RE and EE mitigation projects operating in the states	There is continued support and participation from state agencies and ministries at national level.
					Enough technical and financial capacity is available in the state for implementation of projects
Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets	Number of loan mechanisms evaluated by Year 2	0	5	Evaluation reports for loan mechanisms	All state agencies are supportive of implementing the selected RE and EE actions
Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)	Number of non-grant based financial instruments developed by Year 3	0	1	Evaluation reports for non-grant instruments developed	All state agencies are supportive of implementing the selected RE and EE actions
Output 2.3: Mobilized public and private sector funding	Amount of total funding mobilized for implementation (US\$) by Year 4	0	12,000,000	Letters of endorsement from funding sources	Continued interest in the selected RE and EE mitigation actions by co-financing institutions and public and private sector
Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of	Number of replication projects on the selected RE and EE mitigation actions implemented by EOP	0	32	Project assessment reports	Continued interest in the selected RE and EE mitigation actions by co-financing institutions and public and private sector

selected RE and EE actions in Manipur and Jharkhand	No. of PPP business models developed by Year 3	0	9	Comparative assessment report of PPP business models for RE and EE implementation	
Output 2.5: Implemented nine RE and EE investment projects in Manipur and Jharkhand	No. of demonstration investment projects based on innovative financial models developed by end of year 1	0	9	Performance assessment reports of the investment projects	All state agencies are supportive of implementing the investment projects
	No. of demo investment projects implemented by EOP	0	5	M&E reports of the demonstration	All state agencies are supportive of implementing the investment projects
Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions	No. of implementation manuals developed by Year 3 (one manual for each state)	0	2	Implementation manuals	Continued support and participation of the state governments and workshop proceedings are approved by state nodal agencies
	No. of workshops conducted on sensitizing the state agencies on proposed models by Year 4	0	2	Workshop proceedings	
Component 3: Capacity development of concerned state level officials for implementation of respective SAPCC					
Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within state sectoral development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated inter-state learning and coordination for SAPCCs	No. of sectoral state budgets for RE and EE activities that are aligned with the budgets proposed under SAPCCs by Year 2	0	2	Annual budgets for RE and EE activities in Jharkhand and Manipur	Increased interest of state level bodies in implementation of RE and EE mitigation actions
Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses	Allotment of budget for climate change actions in departmental budgets by year 2	0	2	Review report	Continued support and participation from State agencies and sharing of state documents
Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials	No. of handbooks and guidelines prepared for MRV system by year 3	0	2	Handbook and guidelines	Continued support and participation from the state agencies
	No. of training undertaken on the new MRV system by EOP	0	5	Training curricula and session reports	Continued support and participation of the state agencies

Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for implementation of SAPCC mitigation actions	No. of joint CCM actions discussed and planned for implementation between states by EOP	0	4	Meetings report	Interested state agencies in both states for inter-state exchange of information and technology
Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops	No. of study trips undertaken by EOP	0	4	Study trip reports	Continued support and participation from state nodal agencies
	No of workshops undertaken by EOP	0	4	Proceedings of the workshop	Interested state agencies in both states for attending the workshops on RE and EE mitigation actions and market transformation strategies
Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE actions.	No. of brochures, case study reports and other printed material published and disseminated by year 4	0	10	Printed brochures, case study reports and other printed material	Public and Private sector agencies take higher amount of interest in disseminating the learning's
	No of users of the system/year starting Year 4	0	2,500	Web portal Number of hits on the web site	Wide use of internet by various state level stakeholders Interested public, private, research, education and voluntary agencies in both states and at national and international level visit the web portal of the project

ANNEX B: RESPONSES TO PROJECT REVIEWS

(From GEF Secretariat and GEF Agencies, and Responses to Comments from Council at work program inclusion and the Convention Secretariat and STAP at PIF).

GEF Sec comments at the clearance of the PIF

Comments and Responses	Reference
<p>Comment 4: DER/KC August 22, 2013. Comments cleared. More detailed illustrations of investment components will be submitted at CEO endorsement.</p> <p>Response: Detailed illustration of the investment components along with GHG Abatement potential has now been included in the project document.</p>	<p>ProDoc: Part A, section 2.5 to 2.7, p42-48</p>
<p>Comment 25:</p> <p>b) The GEF agency is also advised to use the GEF/STAP GHG methodologies, wherever applicable.</p> <p>c) Clear linkage to the technology needs assessment (TNA) being conducted along with the National Communications.</p> <p>d) More detailed illustration to validate private sector engagement in the project.</p> <p>Response: GEF/STAP GHG methodologies have been used to calculate the CO₂ emissions reduction included in the project document. The technologies finalized for implementation under the project are in line with those prioritized at the state level as well as included in the needs assessment for national communications. The project has now been designed in way to promote public private partnerships for implementation of selected mitigation actions in the two states. The implementation of pilots during the project will be based on public partnership model and innovative financing mechanisms to involve the private sector. The project outputs and activities have been designed in a way to engagement with the private sector at various stages of the project.</p>	<p>ProDoc: Part A, section 2.9, p57 and Part B, section 7.2.2., p79</p>

GEF COUNCIL COMMENTS

Comments and Responses	Reference
<p>Comments from Germany (March 2014) Germany approves the following PIF in the work program but asks that the following comments are taken into account:</p> <p><u>Suggestions for improvement to be made during the drafting of the final project proposal:</u></p> <p>The innovative character of the project is rather weak. SAPPCs as such cannot be considered innovative.</p> <ul style="list-style-type: none"> In line with the STAP's comment on the rather broad assumptions related to emissions reductions, Germany seeks clarification on the choice made regarding the two pilot states. The mitigation potential is higher in other states. 	

Comments and Responses	Reference
<ul style="list-style-type: none"> • <i>It is crucial to ensure the linkage of the project with other initiatives throughout India as well as coordination between them to avoid duplication. It could be explained more thoroughly, how lessons learned will be shared.</i> • <i>Developing the MRV system for SAPCCs is a crucial component of the project. When designing the MRV systems for the states of Manipur and Madhya Pradesh, special attention should be paid to ensure that the objective and scope of the SAPCCs is well understood to steer the process and monitor progress in achieving the desired outcomes. It would also be beneficial to integrate lessons learned from MRV systems in other states into the planning. In the same sense, the lessons learned from the project should be shared with other states. Furthermore, coherence with the national MRV system for the NAPCC should be ensured. National guidelines for the preparation of SAPCC MRV systems could be very helpful.</i> <p><u>Response:</u></p> <p>The states of Jharkhand and Manipur are selected for the implementation of the current UNDP GEF SAPCC project. These two states are among the most vulnerable states in India. They have been selected as pilot states in the proposed project so as to (a) build on their approved SAPCCs, which are now ready for implementation, (b) achieve geographical balance in project coverage, and (c) cover diverse climatic conditions, so as to link diverse aspects and cross-learning between neighbouring states. The two states also represent different techno-economic profiles in terms of technology cost, availability and energy mix. The collective indicative budget of the SAPCCs of the two state governments of Jharkhand and Manipur amounts to US\$ 1,183 million (INR 7,093.35 Crores).</p> <p>One of the finalized states is different from the one proposed in PIF, namely Madhya Pradesh, in place of which Jharkhand has been selected. The reason for this change was largely on account of institutional changes at the state government level in Madhya Pradesh for the renewable energy sector. By the beginning of the PPG phase, there were two separate departments of on-grid and off-grid RE created at the state level in Madhya Pradesh. Lack of clear support from the concerned agencies and greater institutional coordination hurdles that may be created, led to replacement of Madhya Pradesh in the PPG phase.</p> <p>Further details on selection of the state and justification for implementation of RE and EE projects in the two states is provided in the project document.</p> <p>The project has been designed in way to ensure absolute policy conformity and also interlinkages with other policies and programs on RE and EE in India. The same have been explained in greater detail in the project document. In order to ensure information exchange and lesson learning between the states, the project strategy has incorporated study trips and workshops between the two states during the project implementation phase.</p> <p>Clear guidelines and approach for development of an effective MRV system has been incorporated in the project strategy. An exhaustive review of current MRV systems and lessons learning between the states is incorporated as key activities of the project.</p>	<p>ProDoc: Part A, section 2.3, p33</p> <p>ProDoc: Part A, section 2.9, p57 and Part B, section 7.2.3, p82</p> <p>ProDoc: Part B, section 7.2.1, p75 and 7.2.3, p82</p>

Comments and Responses	Reference
<p>Comments from USA (March 2014)</p> <p><i>The United States believes that the general reasoning for supporting effective implementation of the State Action Plans on Climate Change (SAPCC) in India is logical and compelling. To ensure this project will be implemented as it is envisioned, we request that the UNDP modify the full project proposal in response to our technical comment prior to GEF CEO Endorsement.</i></p> <ul style="list-style-type: none"> • <i>Since this project will focus on Madhya Pradesh and Manipur, the United States recommends several aspects of the proposal be reconsidered to better respond to account for local constraints.</i> • <i>The final project proposal should address the specific risks associated with project finance in Madhya Pradesh and Manipur. These risks could be different in each state and may include: (1) limited reliability of energy resource assessments; (2) unrealistic bids for grid-tied solar energy procurement; (3) reliability of the state subsidy scheme; and (4) payment risk from the off-taker for the solar procurement. It would be worthwhile to look at the issue of off-taker payment risk under the state renewable energy policies, since many of India's distribution utilities are financially stressed.</i> • <i>The strategy for catalysing investments should reflect existing practices in Madhya Pradesh and Manipur. For example in Madhya Pradesh, solar power is procured through a tender which is often over-subscribed, as in the recent round two of the National Solar Mission. Therefore, there should be a stronger rationale for the focus on pipeline development as the key constraint for mobilizing investment.</i> • <i>The final project should examine the manner in which the SAPCC are planned and operationalized in the target states. Specifically, what are the state agencies involved in renewable energy and development? To what extent can the State Nodal Agency (SNA) for climate change influence these other agencies and what efforts are already underway that may need to be considered? For example, in Madhya Pradesh, there are ongoing plans being implemented with support from the Department for International Development (DFID) for energy efficiency as well as with the International Finance Corporation (IFC). How will this project fit in with these other ongoing initiatives to avoid duplication and seek to achieve complementarity?</i> • <i>The final proposal should incorporate "lessons learned" from previous efforts in Manipur and Madhya Pradesh to address similar energy and climate change initiatives.</i> <p><u>Response:</u></p> <p>The final selected states for project implementation are Jharkhand and Manipur. Jharkhand is in the process of finalizing the Solar Policy and the GEF project will ensure that the policy should support the procurement of solar power through tenders is not over-subscribed. The investment projects designed under the project are expected to provide stronger rationale for the focus on pipeline development so that the key constraint for mobilizing the investments should be avoided.</p>	<p>ProDoc: Part B, section 5.1, p69</p>

Comments and Responses	Reference
<p>The project, with the help of designed investment projects using innovative financing mechanisms will ensure that the (a) Investments are mobilized from the market and from both public and private sector, and (b) The State Nodal Agency (SNA) for climate change are actively involved and can influence the other agencies to leverage the activities with project activities. The implementation framework proposed under the Component 1 of the project will support the states in better defining the roles of other donor agencies working in the state on renewable energy and energy efficiency programs. This will avoid the duplication of efforts in the focused states.</p> <ul style="list-style-type: none"> • The United States would like to see the proposal strengthened with respect to how it will have a sustainable, broad impact. • <i>To help the capacities developed be sustained long after the project end, we recommend there be a strategy for managing the risk of training people who are not retained by institutions. Ideas to be considered include but are not limited to development of a targeted approach for participant selection, or establishment of a local capacity to provide training in recognition of the potential for high turnover of the trained staff of the SNA.</i> • <i>To increase the likelihood that the product of this project will be broadly adopted, we request that there be an analysis of state specific needs for implementation of the SAPCCs. Additionally, it will may also be beneficial further explore the specific priorities in Manipur and Madhya Pradesh in terms of commitments and reporting.</i> <p><u>Response:</u></p> <p>The project is focusing on the design and implementation of innovative mechanisms for EE and RE mitigation actions. The MRV is an important component of the project. Thus the project is going to provide training to key state level officials on design and implantation aspects. The project activities are designed in such a manner that no short term Government and other participant can participate in the trainings. The major focus of all the capacity building exercises will be on the selection and training of participants who are going to be available even after the completion of project term.</p> <p>Detailed analyses of SAPCCs for both the states have been conducted for identification of the specific needs and to design the project activities and the investment projects. The shortlisted activities have been shared with state level stakeholders to prioritize the actions under the project. This has ensured the commitment from the state agencies. The letter cost share letters from both the states is an example of the commitment coming forward from both the states.</p>	<p>ProDoc: Part B, section 7.2.3, p82</p> <p>ProDoc Part A. section 2.7 & 2.8. p47-48, Part B, section 7.2.1, p75</p>

STAP Screening of the PIF (24 February 2014)

The majority of funding is for mitigation interventions in two pilot states with much of the balance for MRV and capacity development of state government officials. The two states, Madyha Pradesh

and Manipur, have good quality RE resources but have received limited support from national programmes to date. For this project, \$24.5 M is budgeted. The GEF funding is to help mobilise this budgeted amount wisely, including improving EE initiatives in three municipalities. STAP has the following comments:

Comments and Responses	Reference
<p>1. <i>The national solar and energy efficiency, cap-and-trade schemes will be utilized across all sectors. Large scale (> 2MW) PV plant development, street lighting and water pumping are the main areas to be targeted. Waste-to-energy projects are mentioned but not yet identified, so it is not clear if these are to be included or not. A parallel aim is to attract private sector investors. More specific information is required in the project document.</i></p>	<p>ProDoc: Part B, section 6.1, p72</p>
<p>2. <i>Assessment of GHG emission reductions is based on very broad assumptions: e.g. 15% energy efficiency improvement; "average" electricity demand for a municipality of 130,000 TWh per year; 10 year life. However, after consultation and selection of interventions to be made during the PPG phase, more accurate determinations should be possible and presented in the project document.</i></p>	<p>ProDoc: Part A, section 2.4, p35 and Annexure D, p124 and E, p126. also, included India SAPCC Implementation Emissions Calculation spreadsheet</p>
<p>3. <i>Identifying performance indicators in order to monitor the project is a useful approach. Development of the MRV system for SAPCCs is a necessary and very important part of project support. Other states should benefit eventually from the lessons learned. Some coherence between federal-level and SAPCC-level indicators would be desirable as well as between MRV system for SAPCCs and federal-level emission trading scheme, Perform, Achieve and Trade (PAT).</i></p>	<p>ProDoc: Part B, section 7.2.1, p75</p>
<p>4. <i>As identified in the barriers table of the PIF, “inadequate regulatory incentives to encourage private investments through suitable and affordable financing” is important constraints on the sustainability of project interventions. It is compounded by the lack of climate financing experience among regional banks and financial institutions. Whatever regulatory incentives will be provided at both, federal and state levels will have to be properly developed during PPG stage. Activities aimed at improving "readiness" of state enterprises and financial institutions to participate in the project and access funding should be explored during project preparation and spelled out in the project document.</i></p>	<p>ProDoc: Part B, section 7.2.2,p79</p>
<p>5. <i>In the project proposal, STAP would like to see more details about the project methodology for climate change integration within development plans and budgets at the state level. In this regard, project proponents might find useful review of the existing climate risks tools and methods prepared by STAP in 2011 (GEF/C.41/Inf.16) that lists a number of tools and methods used to account and mainstream climate risks into projects and development plans by different institutions.</i></p>	<p>ProDoc: Part B, section 7.2.3, p82</p>
<p>6. <i>It is not clear who will be contracted to undertake the capacity development, presumably external consultants?</i></p>	<p>ProDoc: Part B, section 12, p108</p>
<p>7. <i>The project will need to be carefully linked with the wide range of other initiatives being funded throughout India (as outlined in the proposal) to avoid duplication.</i></p>	<p>CER document:</p>

Comments and Responses	Reference
<p><u>Response:</u></p> <p>The project document has been prepared reflecting the above comments and suggestions. Please refer to the relevant sections of the ProDoc as indicated for details.</p>	<p>section A7, p21</p>

ANNEX C: STATUS OF IMPLEMENTATION OF PROJECT PREPARATION ACTIVITIES AND THE USE OF FUNDS⁸

A. PROVIDE DETAILED FUNDING AMOUNT OF THE PPG ACTIVITIES FINANCING STATUS IN THE TABLE BELOW:

In April 2013, UNDP submitted the PIF and PPG request to the GEF Secretariat, which was cleared by the GEF CEO in February 2014. In 2014, the service of consultants was sought, supported by the PPG grant, to advise on the development of the project and elaborate the necessary documentation for GEF submission through UNDP.

Main achievements of the PPG phase are, (a) discussions with the relevant key stakeholders and project partners (Ministry of Environment, Forests and Climate Change (MoEFCC); Department of Environment, Manipur and Department of Forests and Environment, Jharkhand; Jharkhand Renewable Energy Development Agency (JREDA) and Manipur Renewable Energy Development Agency (MANIREDA); Ministry of New and Renewable Energy (MNRE); Bureau of Energy Efficiency (BEE)) have made possible the identification of relevant issues and barriers i.e. Awareness and capacity development for implementation of SAPCCs; Framework for the implementation of SAPCCs at state level; Investments for the implementation of RE and EE projects that need to be addressed and considered in the development and implementation of the project, (b) through local level consultations and detailed data analysis, state level GHG abatement cost curves were developed for the two states, (c) discussions with the stakeholders and project partners also resulted in getting commitments for the co-financing of the baseline activities that were subsumed into the project; as well as in the agreed project coordination mechanisms and the project implementation arrangements, (d) successful design and drafting of the final versions of UNDP project document, GEF CEO Endorsement Request document, and the CCM tracking tool. During this process, the project implementing partner i.e. MoEFCC had taken the ownership of local stakeholder consultation workshops.

PPG consultants have revalidated the logical framework analysis together with the stakeholders. This activity has enabled the confirmation of previously defined project goal and objective, and expected outcomes. Overall, the PPG Exercise has achieved its objective.

PPG Grant Approved at PIF: US\$ 150,000			
<i>Project Preparation Activities Implemented</i>	<i>GEF/LDCF/SCCF/NPIF Amount (\$)</i>		
	<i>Budgeted Amount</i>	<i>Amount Spent To date</i>	<i>Amount Committed</i>
1. Revalidate Barriers and Baseline Projects/Activities	50,000	41,063	8,937
2. Identification, evaluation and selection of demonstrations	50,000	43,563	6,437
3. Conduct of Logical Framework Analysis (LFA) with the project stakeholders	20,000	20,000	0
4. Detailed Design of Project Components & Activities	20,000	15,000	5,000

⁸ If at CEO Endorsement, the PPG activities have not been completed and there is a balance of unspent fund, Agencies can continue undertake the activities up to one year of project start. No later than one year from start of project implementation, Agencies should report this table to the GEF Secretariat on the completion of PPG activities and the amount spent for the activities.

5. Establishment of institutional framework for project partners/co-financiers in the project implementation and to ensure close coordination with co-financed baseline activities	10,000	10,000	0
Total	150,000	129,626	20,374

ANNEX D: CALENDAR OF EXPECTED REFLOWS (if non-grant instrument is used)

Provide a calendar of expected reflows to the GEF/LDCF/SCCF/NPIF Trust Fund or to your Agency (and/or revolving fund that will be set up)

N/A



Empowered lives.
Resilient nations.

United Nations Development Programme

Country: India

PROJECT DOCUMENT

Project Title: Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans

UNDAF Outcome(s): Sustainable Development and Inclusive Growth

UNDP Strategic Plan Environment and Sustainable Development Primary Outcome: Sustainable access to energy and improved energy efficiency

UNDP Strategic Plan Secondary Outcome: Planning at sub-national levels to help connect national priorities with action on the ground

Expected CP Outcome(s): Expanded access to clean energy.

Expected CPAP Output: Support for initiatives that increase access to clean energy for productive uses in off-grid, underserved rural regions.

Executing Entity/Implementing Partner: Ministry of Environment, Forest and Climate Change, Government of India (MOEFCC)

Implementing Entity/Responsible Partners: Ministry of Environment, Forests and Climate Change (MOEFCC), Department of Forest and Environment, Government of Jharkhand; Department of Environment, Government of Manipur, and UNDP

Brief Description

India launched its National Action Plan on Climate Change (NAPCC) in June 2008. NAPCC represents a multi-pronged, long-term and integrated strategy for achieving key climate change goals for the country: namely, “achieving national growth objectives through a qualitative change in direction that enhances ecological sustainability, leading to further mitigation of greenhouse gas emissions”, and “devising efficient and cost-effective strategies for end-use demand-side management”. The plan identifies eight core “national missions” running through 2017. These eight missions focus on enhancing energy efficiency; increasing the penetration of solar in the total energy mix; developing climate friendly sustainable habitats; a water mission for integrated water resources management; a mission on sustainable agriculture for making it more resilient to climate change; a green India mission for enhancing ecosystem services of forests and for enhancing its carbon sequestration capacity; a mission on Himalayan ecosystem for sustaining and safeguarding the Himalayan glacier and mountain ecosystems; and the last mission is aimed towards developing strategic knowledge base to address the concerns of climate change.

The NAPCC encourages planning and coordination at different levels, especially state (sub-national) level. As of March 2015, 22 states and Union Territories of India have completed their State Level Action Plans

on Climate Change (SAPCCs), which define state-level objectives and strategies that are aligned with the objectives of the NAPCC.

At the sub-national level, state governments are responsible for developing state-specific action programmes for the power, transport, industry, buildings and municipal energy efficiency and forestry sectors in line with the NAPCC. There is a need to have greater synergy between national priorities and state-specific strategies, as it requires actions in several sectors that are State subjects and have to be implemented in the States.

The proposed project aims to transform the market and remove the barriers to effective implementation of the State-Level Climate Change Action Plans with an overall goal to reduce GHG emissions achieved through implementation of RE and EE solutions at the state level as identified in the SAPCCs of the two states. The development objective of the project is to support the effective implementation of specific energy efficiency and renewable energy climate change mitigation actions identified in the State Level Action Plans on Climate Change for Jharkhand and Manipur.

Component 1 of the project deals with the development of framework for the effective implementation of climate change mitigation options in the SAPCCs. Under this component, project will work with selected states and develop an implementation and MRV framework, which can be shared with other states. The Component 2 focuses on catalysing investments for the application of feasible CCM measures. Under this component, the project will focus on catalysing the investments from both public and private sector stakeholders. Component 3 deals with the capacity development of relevant state government officials in selected states (Jharkhand and Manipur).

The project interventions, over its useful lifetime, are expected to save 31.97 million MWh of electricity. The expected cumulative direct and indirect emission reductions will be 31.20 million tCO₂.

Programme Period	: 2015-2018	Total resources required:	\$ 28,744,500
Atlas Award ID	: 85842	Total allocated resources:	\$ 28,744,500
Project ID	: 93346	• UNDP Regular Resource:	\$ 500,000
PIMS #	: 4606	• GEF:	\$ 3,744,500
Start date	: September 2015	• Government:	\$ 24,500,000
End Date	: August 2018	Funding to be leveraged	
Management Arrangements	: NIM	• Private sector:	\$ 5,000,000
PAC Meeting Date	: May 2015		

Agreed by (Government):

Date/Month/Year

Agreed by (Executing Entity/Implementing Partner):

Date/Month/Year

Agreed by (UNDP):

Date/Month/Year

ACRONYMS AND ABBREVIATIONS

AHEC	Alternate Hydro Energy Centre
APR	Annual Project Review
AT&C	Aggregate Technical and Commercial
AWP	Annual Work Plan
BEE	Bureau of Energy Efficiency
BPL	Below Poverty Line
CAGR	Compound Annual Growth Rate
CDF	Centre for Development Finance
CERC	Central Electricity Regulatory Commission
CO	Country Office
CO _{2e}	Carbon dioxide Equivalent
CP	Country Programme
CPAP	Country Programme Action Plan
CSGS	Central Sector Generating Stations
DDG	Decentralised Distributed Generation
DSM	Demand Side Management
ECBC	Energy Conservation Building Code
EESL	Energy Efficiency Services Limited
EEEP	Energy Efficiency Financing Platform
EOI	Expression of Interest
EOP	End of Project
ESCO	Energy Service Company
FEED	Framework for Energy Efficient Economic Development
FSP	Full Scale Proposal
FYP	Five Year Plan
GBI	Generation Based Incentive
GEF	Global Environment Facility
GHG	Green House Gas
GOI	Government of India
GSDP	Gross State Domestic Product
IIT	Indian Institute of Technology
IFMR	Institute for Financial Management and Research
INDC	Intended Nationally Determined Contribution
IREDA	Indian Renewable Energy Development Agency
JERC	Jharkhand Electricity Regulatory Commission
JREDA	Jharkhand Renewable Energy Development Agency
JNNSM	Jawaharlal Nehru National Solar Mission
JNNURM	Jawaharlal Nehru National Urban Renewal Mission
kgoe	Kg of Oil equivalent
kWth	Kilo Watt Thermal
MACC	Marginal Abatement Cost Curve
MEPS	Minimum Energy Performance Standard
MOA	Ministry of Agriculture
MOP	Ministry of Power
M&E	Monitoring and Evaluation
MNRE	Ministry of New & Renewable Energy
MoEFCC	Ministry of Environment, Forests and Climate Change
MOHUPA	Ministry of Housing and Urban Poverty Alleviation
MOP	Ministry of Power
MOUD	Ministry of Urban Development
MANIREDA	Manipur Renewable Energy Development Agency
Mt	Million Tonnes
MSDA	Manipur State Development Agency

MTE	Mid-Term Evaluation
MTEE	Market Transformation for Energy Efficiency
Mtoe	Million ton of oil equivalent
MW	Megawatt
NABARD	National Bank for Agriculture and Development
NAPCC	National Action Plan on Climate Change
NEP	National Environment Policy
NMEEE	National Mission on Enhanced Energy Efficiency
NMSH	National Mission on Sustainable Habitat
NISE	National Institute of Solar Energy
NIWE	National Institute of Wind Energy
NPC	National Project Coordinator
NPD	National Project Director
NSC	National Steering Committee
NSM	National Solar Mission
NTPC	National Thermal Power Company
NVVN	National Vidyut Vyapar Nigam
PAC	Project Advisory Committee
PAT	Perform, achieve and Trade
PIF	Project Identification Form
PIR	Project Implementation Reports
PMU	Project Management unit
PPA	Power Purchase Agreements
PPG	Project Preparatory Grant
PPP	Purchasing Power Parity
PPP	Public Private Partnership
PPR	Project Progress Reports
PRGF	Partial Risk Guarantee Fund
PSC	Project Steering Committee
PV	photovoltaic
RE	Renewable Energy
REC	Renewable Energy Certificate
RGGVY	Rajiv Gandhi Grameen Vidyutikaran Yojana ¹
RPO	Renewable Purchase Obligation
RTA	Regional Technical Advisor (UNDP)
SSSNIRE	Sardar Swaran Singh National Institute of Renewable Energy
SECI	Solar Energy Corporation of India
SEEP	Super-Efficient Equipment Program
SERC	State Electricity Regulatory Commission
SNA	State Nodal Agency
tCO ₂	Ton of carbon dioxide
ULB	Urban Local Body
UNDAF	United Nations Development Action Framework
UNDP	United Nations Development Programme
UNFCCC	UN Framework Convention on Climate Change
USAID	US Agency for International Development
USD or US\$	US Dollar
VCFEE	Venture Capital Fund for Energy Efficiency

Note: 1 USD = 60 Indian Rupee (INR)

¹ RGGVY is the Government of India's programme for rural electrification.

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PART A. SITUATION ANALYSIS

1. PROJECT CONTEXT – NATIONAL CLIMATE CHANGE POLICY AND IMPLEMENTATION

1.1 The Challenge of Climate Change for India

1. Global climate change due to increasing levels of greenhouse gases (GHGs) is one of the most serious environmental challenge drawing international and national level actions. India as the second most populous country in the world and fourth largest energy consumer is no exception to, both the impacts of and need for actions to combat, climate change.
2. India's emissions were estimated to be of the order of 1,332 million tonnes (Mt) of the carbon dioxide equivalent (CO₂e) Green House Gas (GHG) emissions in 2007 as per the Second National Communication to UNFCCC. The emissions indicate an annual growth of 4.2% from the levels in 1994. Majority of India's GHG emissions come from its energy sector, accounting for nearly 70% of the total emissions in 2007. The energy sector's emissions itself have grown by nearly 4.8% (CAGR) in 2007 from its 1994 levels,² the two years of submission of India's National Communications to UNFCCC. Although India is reportedly the fourth largest emitter of CO₂, its per capita CO₂ emissions stand to be the lowest when compared to both developed and some of the large developing countries such as China and Brazil.
3. With a billion plus population and large majority of it dependent on climate sensitive sectors for livelihoods, India is extremely vulnerable to the impacts of climate change. Nearly half of India's land resources are being used for agriculture. With a large agrarian population of nearly 700 million people and a major percentage of land still un-irrigated, India is vulnerable to seasonal as well as inter-annual fluctuations in weather parameters. Nearly 45% of the grain production coming from nearly as much as, 66% of the cultivable land³, is still rainfed in the country. Furthermore, rainfall variability and melting of glaciers have an impact on water availability in many of the snow fed rivers. These among other factors make India particularly vulnerable to potential impacts of climate change having a profound impact on country's water resources, agriculture, forests, coastal regions, human health etc.
4. India's energy supply is mostly thermal in nature, with a predominance of coal as a primary energy source (59%), followed by oil (mostly imported). India is the fourth largest energy consumer in the world, accounting for nearly 4.7% of the world's total energy consumption in 2013. However, India's per capita energy use which is around, 614 kgoe⁴/year⁵ is just a third of the world average and one-eighth of the average per capita energy consumption in OECD countries. However, with the rising population and growing development needs, India's energy needs are only expected to grow. The Twelfth Five-Year Plan (2012-2017) document predicts an average annual growth rate in energy consumption of 5.7% per year in the Plan period, pointing out, that this is in part a reflection of the need to satisfy unmet energy demands⁶. The Plan document predicts that domestic energy supply of about 670 Mtoe will be supplemented by energy imports of 937 Mtoe by 2017. Thus, the Indian energy sector is expected to witness an expansion of energy demand, with a persistently high dependence on imported fossil fuels, posing challenges of energy security, high emissions levels also coupled with energy access issues.
5. Thus India faces a formidable challenge of meeting its energy needs while combating climate change. The country needs to follow a multi-pronged strategy to prepare for and respond to various

² Parliament of India Report No. 25 / RN / Ref. / August/ 2013, last accessed on 15th February 2015

³ CAEP-TERI 2011, Environment and Development: China and India, Joint study by the Chinese Academy for Environmental Planning (CAEP) and The Energy and Resources Institute (TERI), commissioned by CCICED and ICSD. New Delhi: TERI Press

⁴ Kilogram of oil equivalent (WDI, 2014)

⁵ <http://data.worldbank.org/indicator/EG.USE.PCAP.KG.OE/countries/1W?display=default>, last accessed on 10th January 2015

⁶ GOI 2012, 12th Five Year Plan (2012-2017), Economic Sectors, Planning Commission, Government of India

dimensions of energy security problem, energy efficiency and mainstreaming of renewable energy sources into country's energy mix, for combating climate change.

6. Realizing the daunting challenge of climate change and its implications for the country, India has been actively pursuing both international and national action on combating climate change. At national level, India has instituted and is in the process of implementing rigorous plans, regulations, laws and programmes leading directly or indirectly to tackling climate change.

1.2 Intended Nationally Determined Contributions (INDC) for India

7. Conference of Party of UNFCCC at 19th Session held in Warsaw in November 2013 in Para 2(b) of Decision 1/CP.19 invited all Parties to initiate or intensify domestic preparations for their Intended Nationally Determined Contributions (INDC) and to communicate them well in advance of the 21st Session of the COP (by the first quarter of 2015 by those Parties ready to do so).
8. As a follow up to the above Decision, steps have been taken to finalize India's INDC on mitigation, adaptation, finance, technology and capacity building. The comprehensive INDC cover all the national missions and other initiatives under National Action Plan on Climate Change as well as State Action Plan on Climate Change. India is in the process of preparing INDC and is expected to submit it by the end of 2015 with main focus on – (a) what India can achieve in terms of emissions reduction using its own domestic resources and (b) where India can reach if finances are available (from industrialised countries) and technologies are available at affordable cost. It is likely that India may consider submitting two INDCs – one without finances and free technology transfers, and one with both finance and technology transfer built in.
9. The contributions will factor in India's domestic obligations of addressing the basic development needs in terms of achieving minimum standards of living for its entire population. The contributions will take in to account the imperatives for addressing the challenges of poverty eradication, food security and nutrition, universal access to education and health, gender equality and women empowerment, water and sanitation, energy, employment, sustainable cities and human settlement and last but not the least, the means of implementation for enhanced action for achieving among others sustainable development goals.
10. India will give high priority to inclusive growth and notes that pursuit of low carbon development is consistent with growth and inclusion. Energy efficiency in households, buildings, industry and transport will play important role. At the same time low carbon supply technologies, such as solar and wind in the power sector and greater use of public transport and non-motorized transport are critical. Increased sequestration through enlarged green cover through Green India Mission will also help. Reduced local environmental pollution and dependence on imported energy are also identified as benefits of a low carbon strategy.
11. The Expert Group formed by the Planning Commission in 2010 on Low Carbon Strategies for Inclusive Growth recommended that the Government of India should also continue conducting various studies to determine the measures that India should pursue to simultaneously advance the country's development and climate change objectives. Under the Low Carbon Growth Strategy, India has proposed a reduction in emission intensity of GDP by 25%, over 2005 levels, by 2020.

1.3 The National Action Plan on Climate Change

12. Domestically, as a response to combat the impacts of climate change, the Prime Minister's Council on Climate Change released India's National Action Plan on Climate Change (NAPCC) on 30 June 2008. The NAPCC represents a multi-pronged, long-term and integrated strategy for achieving key climate change goals: namely, "achieving national growth objectives through a qualitative change in direction that enhances ecological sustainability, leading to further mitigation of greenhouse gas emissions", and "devising efficient and cost-effective strategies for end-use demand-side management". The core of the NAPCC is formed by eight national missions (Figure 1).

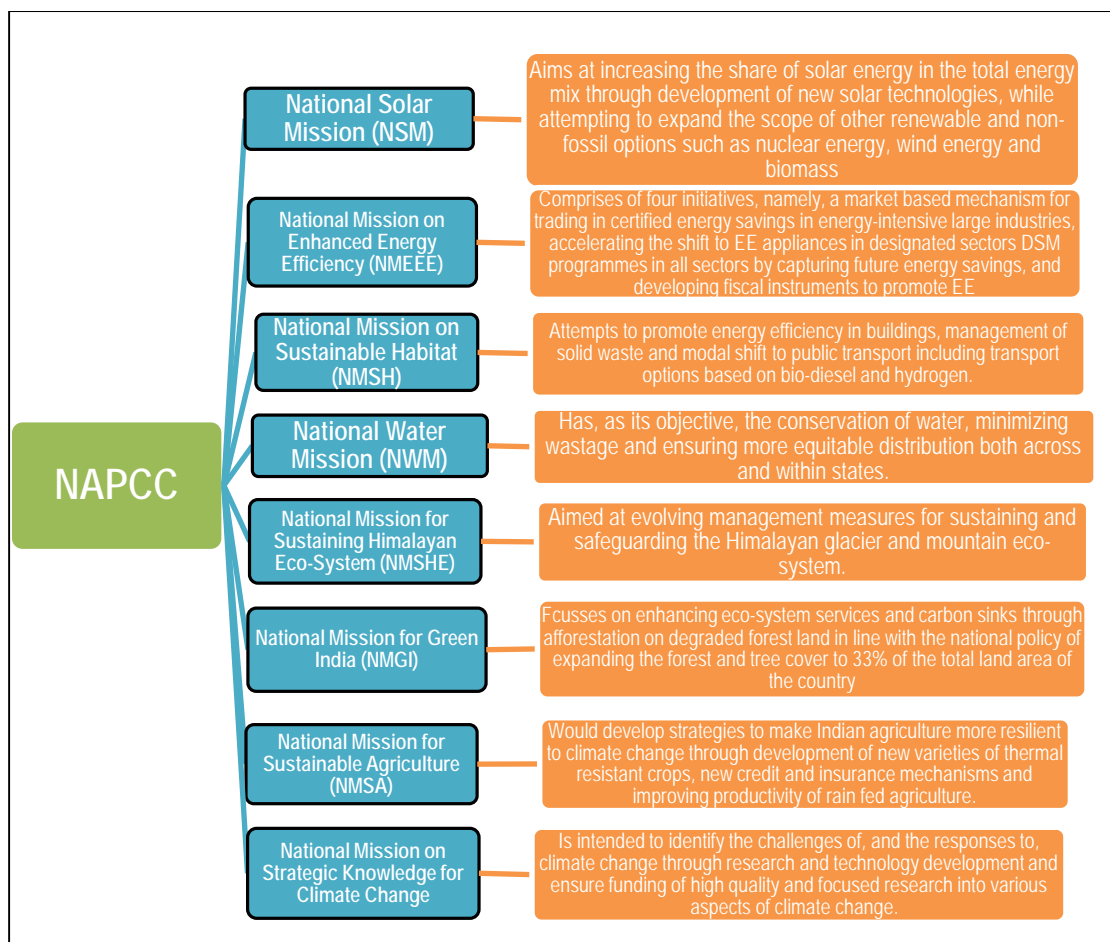


Figure 1: India's National Action Plan on Climate Change Missions

13. The NAPCC, along with its eight missions, serves as the first country-wide framework on climate change with the approval and support of the Government of India. The eight missions in turn identify measures that promote development objective of the country while producing co-benefits that address climate change effectively.

14. Of these missions the two most relevant in the context of the GEF SAPCC project are detailed below.

A. The National Mission on Enhanced Energy Efficiency (NMEEE)

15. The NMEEE was launched in June 2008. The NMEEE promotes innovative policy and regulatory regimes, market-based financing mechanisms and business models to enhance cost-effective efficiency investments in energy-intensive large industries. This accelerates the shift to energy-efficient appliances, and proposes fiscal instruments to promote energy efficiency. Demand-side management, especially in municipalities, is one of the priority areas of intervention. Municipalities account for 10% of the total electricity consumed in cities in India and they spend about 60% of their budget on electricity bills. Several studies conducted in India indicate that it is possible to improve the energy efficiency of municipalities by at least 20-25%. The Bureau of Energy Efficiency (BEE), designated as the legal entity for executing initiatives under NMEEE, has been engaging in public-private partnerships to implement various EE programs.

16. NMEEE has put in place four new initiatives to enhance EE in the country. One of the four initiatives is the Perform, Achieve and Trade (PAT) scheme, which is a national market mechanism where each designated consumer (defined as per EC Act 2001) will be given specific energy consumption (SEC) target to meet over a period of three years. Any additional saving will qualify for issuance of energy saving certificates, which can be traded internally with other designated consumers (short of

targets) or through exchanges. In the future, the scope of this scheme may be extended to cover prioritized cities, towns and municipalities.

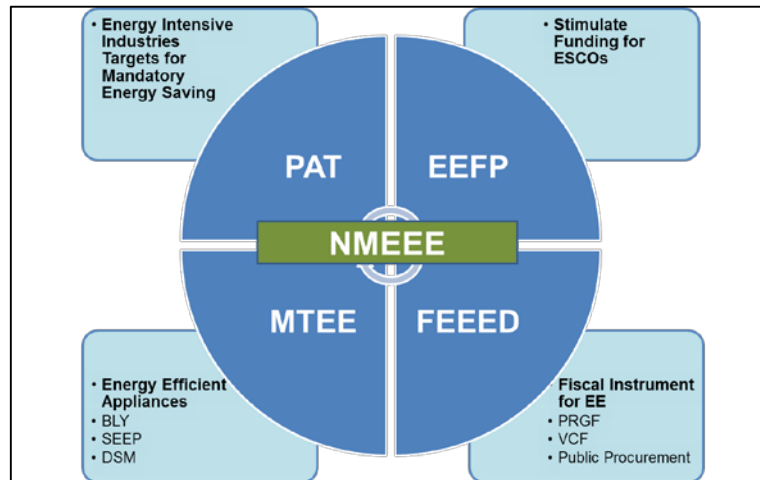


Figure 2: Components of NMEEE

17. In addition to the programs being implemented by Ministry of Power (MoP) and BEE, the NMEEE spelt out four new initiatives to enhance energy efficiency in the country (Figure 2): (a) A market based mechanism through certification of energy savings that could be traded (Perform Achieve and Trade (PAT) Scheme); (b) Accelerating the shift to energy efficient appliances in designated sectors through innovative measures to make the products more affordable (Market Transformation for Energy Efficiency (MTEE); (c) Creation of mechanisms that would help finance demand side management programmes in all sectors by capturing future energy savings. (Energy Efficiency Financing Platform (EEFP); and d) Developing fiscal instruments to promote energy efficiency name Framework for Energy Efficient Economic Development (FEEED).

18. The size of energy efficiency and low carbon activity market in India is provided in the text box 1 below.

Box 1: Energy Efficiency & Low Carbon Market in India

- * In 2012, Energy Efficiency is estimated to be a US\$ 16 billion opportunity, and the Bureau of Energy Efficiency forecasts expenditure of \$148 billion throughout the next decade.
- * The Indian market for Low Carbon & Environmental Goods & Services over the next decade is valued at US \$310 billion (UKTI 2011).
- * World's fourth largest clean tech opportunity (US, China and Japan) with a 6% share of the global market (EY 2011).
- * The projected market potential for green building material and technologies is estimated to be US \$100 billion (Green Building Association 2012).
- * The water and wastewater market was valued at \$4 billion in 2011, and is growing at a rate of 10-12% every year (TERI).
- * Over 160,000 MT of municipal solid waste is generated daily, driven by rapid urbanization, with 500m people projected to move from rural communities to cities by 2020.

B. The National Solar Mission (NSM)

19. The National Solar Mission aims to deliver 20,000 MW of solar power by 2022. The scale of financing required to achieve NSM targets is enormous, in the order of US\$90 billion. Mobilizing private investments through banks and financial institutions will have a crucial role to play in achieving this target. The Mission encourages both solar photovoltaic (PV) and solar thermal technologies, and promotes solar energy in diverse applications like lighting and cooking. Considering that India lies in the solar belt of the world, the NSM is considered to be India's response to the challenges of energy security and climate change. The Mission aims to achieve grid parity for solar electricity through research & development, domestic production, large-scale deployment and

long term and predictable policy that encourages private sector participation in the solar business. The Ministry of New & Renewable Energy (MNRE) is overlooking/implementing the mission, Indian Renewable Energy Development Agency (IREDA) focuses on renewable energy financing and the National Thermal Power Company (NTPC) and its National Vidyut Vyapar Nigam (NVVN) facilitates Power Purchase Agreements (PPA). The Solar Energy Corporation of India (SECI) has further been set up by MNRE to facilitate smooth implementation of the NSM. For aggressive R&D and manpower development, the National Solar Energy Institute (earlier it was known as Solar Energy Centre) was upgraded and a number of national centres were supported in various institutes of the country.

20. Both NSM and NMEEE will accelerate the implementation of a number of existing Government programmes. Programmes such as the Rural Electrification Programme, Decentralised Distributed Generation (DDG) Programme, the Rajiv Gandhi Grameen Vidyutikaran Yojana (RGGVY) in the case of NSM; and Perform Achieve and Trade Scheme (PAT), and Super-Efficient Equipment Program (SEEP) in the case of NMEEE.

C. National Mission on Sustainable Habitat (NMSH)

21. The NMSH was approved by Government of India in February 2010. The Sustainable Habitat Mission aims to make the habitat (i.e. the living environment of humans) sustainable through enhancement of EE in buildings, effective solid waste management, and modal shift to public transport. The NMSH objectives will be achieved via two initiatives: (i) extending the application of ECBC (at present applicable to only new and large commercial buildings) to retrofitting buildings; and (ii) conducting research and development on bio-chemical conversion, wastewater use, sewage utilization, and waste recycling option.

22. Each of the missions of the NAPCC has been accompanied by implementation plans, with respective ministries assigned as nodal implementation agencies. Table 1 below provides a brief description of the roles of the various government agencies in implementation of NAPCC missions. Table 2 provides the financing sources for NAPCC and SAPCCs, the main actors involved in financing for climate related actions, their role and the kind of agencies they in turn coordinate with for facilitating climate finance.

Table 1: Designated Government Agencies for NAPCC Missions

Nodal Ministry/Agency: Central & State	Key Role
Prime Minister's Council on Climate Change⁷	The Council is a high level advisory group set up by the Prime Minister of India, largely to coordinate national action plans for assessment, adaptation and mitigation of climate change. It advises government on proactive measures that can be taken by India to deal with the challenge of climate change. It also facilitates inter-ministerial coordination and guide policy in relevant areas.
Ministry of Environment & Forests and Climate Change (MoEFCC), GoI	MoEFCC is the nodal agency for planning, promotion, coordination and managing the execution of India's environmental/forestry policies & programs. Its Climate Change Division is the nodal body for climate change cooperation and global negotiations. The MoEFCC's National Clean Development Mechanism Authority is responsible for evaluating and approving Clean Development Mechanism projects. While the Climate Change Division is the nodal unit for coordinating the implementation of the NAPCC, the MoEFCC is the implementing agency of the National Mission for a Green India.
Ministry of New & Renewable Energy (MNRE), GoI	MNRE is the key/nodal ministry for all elements of the new and renewable energy in the country. Its role is to facilitate research, design, development, manufacture, and deployment of new and renewable energy systems. The MNRE is the key nodal agency for the implementation of the National Solar Mission, through an autonomous body, that reports directly to the Prime Minister's Council on Climate Change. This consists of a mission steering group, chaired by the MNRE and composed of representatives from relevant ministries and stakeholders to oversee the overall implementation of the mission.

⁷ <http://pib.nic.in/newsite/PrintRelease.aspx?relid=111090>

Ministry of Power (MoP), Gol	MoP is the key ministry to implement the National Electricity Policy & National Rural Electrification Policy. It is the nodal ministry for the implementation of the Energy Efficiency Mission through its subsidiary, the Bureau of Energy Efficiency (BEE). Various sectors work in close coordination with the BEE to implement the mission targets, and implementation is monitored by the Prime Minister's Council on Climate Change on a quarterly basis.
Bureau of Energy Efficiency (BEE)	BEE primary objectives is to improve energy efficiency and reduce the energy intensity of the Indian economy by developing policies that focus on self-regulation and market principles for all sectors of the economy. It is the nodal agency for the implementation of the NMEEE.
Ministry of Agriculture (MoA)	MoA is the nodal agency for the implementation of Sustainable Agriculture Mission
Ministry of Urban Development (MoUD)	MoUD is the nodal agency to implement National Mission for Sustainable Habitat and also overlook key urban program Jawarharlal Nehru National Urban Renewal Mission (JNNURM)
Ministry of Science & Technology & Department of Science & Technology	Ministry of Science & Technology is the nodal agency for the National Mission on Sustainable Himalayan Eco-systems. Also, Department of Science and Technology coordinates several missions under the National Action Plan on Climate Change (NAPCC).
Central Electricity Regulatory Commissions & State Electricity Regulatory Commissions	The Electricity Act of 2003 provides the state electricity regulatory commissions with authority to specify renewable purchase obligations and determine tariffs within the state. The Central Electricity Regulatory Commission is authorized to regulate the tariff of generating companies owned or controlled by the central government and to regulate and promote the development of a market (including trading) in power.
Ministry of Water Resources & Rural Development	Ministry of Water Resources & Rural Development is the key agency to overlook the various Climate Change adaptation program in the country with the help of programs like National Rural Employment Guarantee Act or Integrated Watershed Management Program. Various NAPCC key missions are planned to route through some of these programs like National Green India Mission etc.

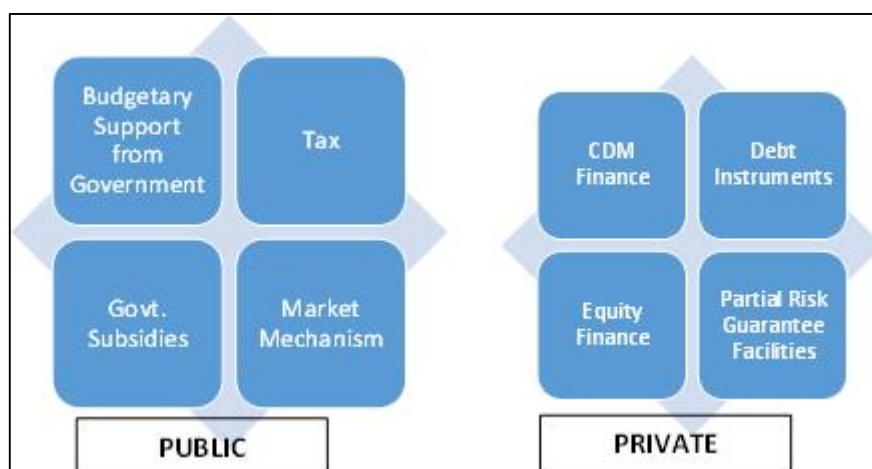
Table 2: Key Financing Sources for NAPCC and SAPCCs in India

ACTORS	KEY INSTITUTIONS, OR AGENCIES	ROLE IN CLIMATE FINANCE	CO ORDINATION WITH OTHER ACTORS
Ministries, Departments within government	PM Council on Climate Change, NITI Aayog (formerly Planning Commission), <i>NAPCC Nodal Ministries:</i> MoEFCC, MNRE, MoP: BEE, MoWR, MoA, DST, MoF: CCFU & NCEF	<ul style="list-style-type: none"> MoF and Finance Commission responsible for budgetary support BEE manages market mechanisms NCDMA under MoEFCC approves CDM projects 	<ul style="list-style-type: none"> Inter-ministry Multilateral/bilateral agencies DFIs Private CDM actors
Local & Sub- National Entities	State Governments & SAPCC	<ul style="list-style-type: none"> Operate on the basis of allocations from the central and state budgets Project-based international funding 	<ul style="list-style-type: none"> MoEFCC MoF Multilateral/bilateral agencies Stakeholder consultation with civil society, local communities
Development Finance Institutions (DFI)	NABARD, SIDBI	NABARD is the NIE for the Adaptation Fund	<ul style="list-style-type: none"> MoEFCC NGOs, civil society
Public Sector Banks	SBI, Canara Bank, Central Bank of India, PNB, Andhra Bank <i>Government backed NBFCs:</i> IREDA, Power Finance Corp., Power	Financing renewables, energy efficiency Soft loans, co-financing.	With private players/project developers (mostly) IREDA operates under the administrative control of MNRE

ACTORS	KEY INSTITUTIONS, OR AGENCIES	ROLE IN CLIMATE FINANCE	CO ORDINATION WITH OTHER ACTORS
Private Sector Banks	Trading Corp., etc. ICICI, Axis Bank, HDFC, IDFC, Standard Chartered <i>NBFCs</i> : L&T Infrastructure Finance, Tata Capital	Loans, co-financing, infrastructure financing, project finance for low carbon investment	With private players/project developers (mostly)
International Climate Funds	Global Environment Facility (GEF), Clean Technology Fund (CTF), Special Climate Change Fund (SCCF), Adaptation Fund	Grants, concessional loans, public-private Partnerships.	Project-to-project, focal points in ministries (if any), stakeholder participation
Bilateral agencies	GIZ, DFID, USAID, CIDA, IDRC, SDC, SIDA, NORAD etc.	Grants, concessional loans, public-private partnerships	Central and state governments NGOs, civil society
Multilateral agencies	WB, UNDP, IFC, ABD, UNIDO	Grants, concessional loans, public-private partnerships	Central and state governments NGOs, civil society

Source: ODI 2014

23. The domestic resources and mechanisms available for financing the NAPCC “Missions” in India, as well as other low carbon strategies and environmental policies of the government can be broadly divided into public climate finance and private climate finance (Figure 3).



Source: ODI, 2014

Figure 3: Financing Mechanisms & Sources of Funds for NAPCC & Other Climate related Activities

24. 12th FYP (2012-2017): The 12th FYP strives for faster and more inclusive growth along with a vision for promoting sustainability. According to the 12 FYP, India will require new energy efficient practices in urban housing and transport to achieve environmental sustainability. This Plan also calls for the use of energy efficient technologies in coal-based electricity generation such as the introduction of super critical and ultra-super critical boilers. The Plan aims to promote EE in industries, farms and offices to limit growing energy demand. Also, highly energy-efficient appliances are to be promoted through labelling and mandatory standards. The 12 FYP identifies the need to develop and adopt transport policies and related technologies for more energy efficient vehicles in India.

25. The Centre for Development Finance (CDF), Institute for Financial Management Research (IFMR), and Department of Humanities and Social Sciences, IIT Madras has conducted an evaluation of NAPCC in July 2012. A summary of strengths, weaknesses and potential challenges for the

implementation of key missions like NMEEE, NSM and National Mission on Sustainable Habitat from the study are summarized in Table 3 below.

Table 3: Foreseen Strengths, Challenges & Weaknesses of Key NAPCC Missions

Indicator	National Mission on Enhanced Energy Efficiency (NMEEE)	National Solar Mission (NSM)	National Mission on Sustainable Habitat (NMSH)
1. Strengths	<ul style="list-style-type: none"> ▪ Innovative mechanisms have been introduced, such as Perform, Achieve and Trade (PAT), which set targets for reduction of specific energy consumption of Designated Consumers (large scale industries), and the Super-Efficient Equipment Program (SEEP) under Market Transformation for Energy Efficiency (MTEE); ▪ The promotion of Energy Service Companies (ESCOs) through the provision of dedicated Energy Efficiency Financing Platform (EEFP) is an important element; ▪ A fair amount of progress on PAT has already been achieved, together with the establishment of the Partial Risk Guarantee Fund (PRGF) and Venture Capital Fund for Energy Efficiency (VCFEE) under the framework of Energy Efficient Economic Development (FEEED) 	<ul style="list-style-type: none"> ▪ The mission has raised the ambition of solar for individual states and the country as a whole; ▪ Renewable Purchase Obligations (RPOs) and use of reverse auction to allocate projects has brought in a fair degree of transparency and accountability to the process; ▪ A substantial amount of work on the mission has already been achieved in Phase – I (bidding on projects, setting up of industry and research advisory councils, commissioning of solar projects). 	<ul style="list-style-type: none"> ▪ The mission attempts to understand how future land use changes can take place along a low carbon pathway; ▪ There is good linkages with existing schemes such as Jawaharlal Nehru National Urban Renewable Mission (JNNURM) and city sanitation plan , without creating separate bureaucracies;
2. Potential Challenges	<ul style="list-style-type: none"> ▪ It may be difficult to achieve substantial improvement in energy efficiency in a situation where there are no targets either at the national or state levels; ▪ There is serious lack of capacity in research (both public as well private sector) and difficulty in finance for promoting energy efficiency across various sectors; ▪ Several infrastructural bottlenecks need to be addressed, even as complex technologies are deployed in various industries to achieve significant energy savings & efficiency improvements 	<ul style="list-style-type: none"> ▪ Competition from China in the area of solar manufacture will likely be a challenge, particularly due to the lack of an enabling policy within India (e.g., no duties for importing cells and modules, but manufacturing them locally attracts the same); ▪ Research capacity needs to be substantially enhanced to make India a global leader in solar energy; ▪ There needs to be sufficient safeguards to prevent the proliferation of 	<ul style="list-style-type: none"> ▪ Protecting the transport and housing needs of the vulnerable and poor will be an increasing challenge given the growing strength of vested interests; ▪ Integrating bus systems and metro projects with urban housing, urban population needs, infrastructure planning and design are complex and path-dependent; ▪ There is insufficient capacity among the officials involved in the implementation of the mission; ▪ Working in conjunction with other projects of the Ministry of Urban Development (MoUD) will be challenging, as

		spurious suppliers & low quality products	will coordination with various other ministries, especially the Ministry of Power (MoP) and Ministry of Housing and Urban Poverty Alleviation (MoHUPA), both of which are important for achieving the mission goals; <ul style="list-style-type: none"> ▪ Designing incentives (both fiscal & non-fiscal) and rules for implementation of the mission
3. Weaknesses	<ul style="list-style-type: none"> ▪ The energy sector has been on a low carbon pathway for the past 20-30 years, and this mission brings little novelty to the sector; ▪ The mission's is too narrowly focussed on end-use energy efficiency in particular sub sector, rather than improving efficiency across the energy system as a whole, including high grid losses, thereby missing the opportunity to be ambitious; ▪ PAT currently targets only large-scale manufacturing industries, while smaller scale industries which may be more polluting are not directly affected by the scheme. 	<ul style="list-style-type: none"> ▪ There is not enough emphasis on targeting off-grid potential which could have served the poor and vulnerable, thereby achieving development benefits; ▪ There is failure to incorporate successful schemes of the past, such as solar water heater financing scheme of the Ministry of Non-Conventional & Renewable Energy which led to boom in a sector in Karnataka & Maharashtra in the 1990s; 	<ul style="list-style-type: none"> ▪ There is no attention paid to the poor and vulnerable in the two important sections of the document on urban transport and planning; ▪ Demand-side planning should have

Source: Byravan and Rajan, 2013

1.4 The State Action Plan on Climate Change

26. The NAPCC encourages planning and coordination at different levels, especially state (sub-national) level. Thus, it has become imperative for all States in the country to have programmes of action that tune national initiatives to regional and local socioeconomic and ecological conditions. This has assumed the shape of formulation of State Action Plans on Climate Change (SAPCC). It's a method to decentralize the NAPCC approach to achieve low carbon pathway. There is a need to have greater synergy between national priorities and state-specific strategies, as it requires actions in several sectors that are State subjects and have to be implemented in the States. A common framework of the SAPCC would be to harmonize the state and national plans. The SAPCCs documents current and future development scenarios and likely impact of climate change, and identify vulnerable areas, sectors and communities and associated risks for the respective state. Based on this assessment, each State has come up with its own list of activities to address these issues in specific sectors that are in line with the national climate missions. These sectors include, power, transport, industry, buildings, municipal energy efficiency and forestry sectors. In the preparation of SAPCCs, the required inventory for these sectors is sourced from the national inventory management system (NIMS) that was established as part of the National Communication process; inventory estimation and management are not part of the SAPCC preparation process. The Government of India has provided some financial support to state governments for the implementation of their SAPCCs

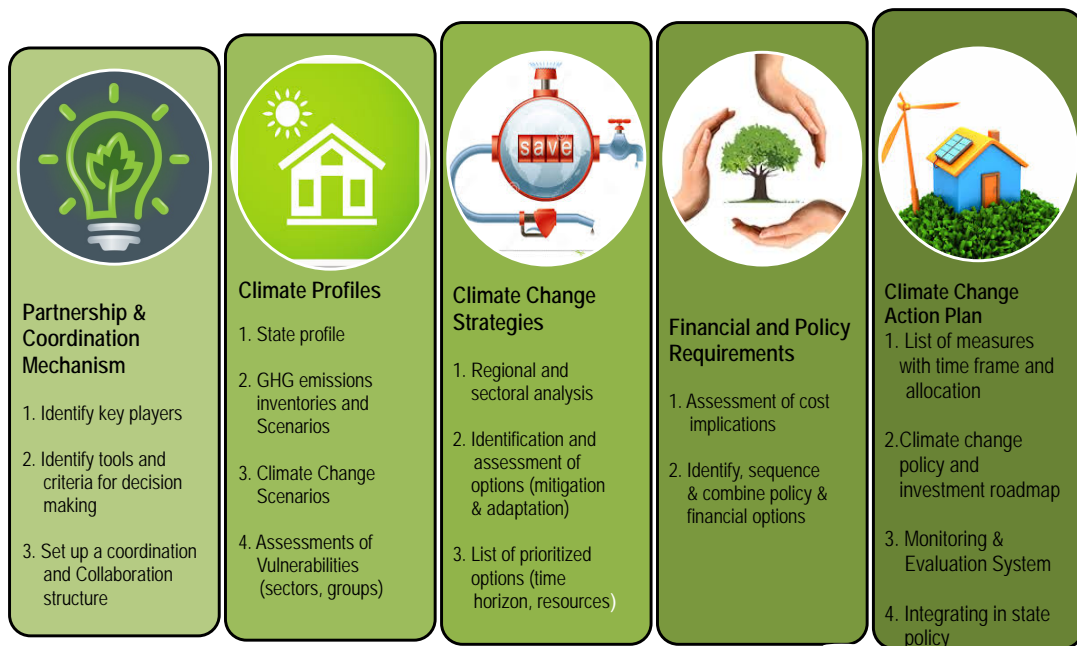


Figure 4: Roadmap followed for the preparation of SAPCC

27. SAPCC holds immense potential as an important tool to integrate and mainstream the ethos climate change mitigation and adaption strategies into state development planning. They provide an institutional platform to mainstream concerns of environmental sustainability into development planning and, if done properly, to update ideas of sustainability to include climate resilience. (Jogesh, 2014). So far, 24 States namely Andaman and Nicobar, Andhra Pradesh, Arunachal Pradesh, Assam, Delhi, Jammu & Kashmir, Kerala, Karnataka, Haryana, Himachal Pradesh, Lakshadweep, Madhya Pradesh, Manipur, Meghalaya, Mizoram, Nagaland, Odisha, Punjab, Puducherry, Rajasthan, Sikkim, Tripura, Uttarakhand and West Bengal have prepared and submitted document on SAPCC to the MoEFCC. As of now, nine SAPCCs documents namely Arunachal Pradesh, Rajasthan, Madhya Pradesh, Sikkim, Tripura, Manipur, Mizoram, West Bengal and Andhra Pradesh have been endorsed by the National Steering Committee (NSC) on Climate Change in May 2012 and April 2013.

1.5 Assistance by UNDP in the Area of Environment and Energy in India

28. The India UN Development Action⁸ Framework (UNDAF) provides the objectives of the wider UN system’s assistance to India for the period 2013 – 2017, and is harmonized with the 12th FYP of the GOI.
29. The India UNDAF “is a strategic framework document that sets out six outcomes which focus on achieving inclusive growth, improving food and nutrition security, promoting gender equality, ensuring access to quality basic services, strengthening decentralization and delivering sustainable development. All these outcomes are in line with the fundamental principles contained in the Approach Paper to the 12th FYP.” The UNDAF 2013 – 2017 also states “the importance of design and implementation of policies and programmes at the national and sub-national levels and will help develop capacity of agencies and officials. It also seeks to work with the private sector,

⁸ “The ‘A’ in the acronym UNDAF now stands for “action” rather than “assistance” as in the past. This is a subtle, but important change, which reflects an evolving partnership between the UN and the Government of India. This emphasis on action is reflected in the commitment of the UN to joint work which will bring greater coherence and synergy to its work in India” – Deputy Chairman of Planning Commission of India, the UN nodal partner from the Government of India (Gol).

building capacity to adopt improved technologies and to address market barriers to more sustainable resource use". The UNDAF 2013 – 2017 has an outcome that is directly relevant to this GEF-SAPCC project, namely sustainable development. The Sustainable Development Outcome includes "Government, industry and other relevant stakeholders actively promote more environmentally sustainable development".

30. UNDP was an active partner in the development of the UNDAF and is also a lead agency for many of the thematic areas of interventions by the UN system in India under the UNDAF. The UNDAF states that the UN proposes to work in nine (9) States of India with the highest proportion of people living in poverty - Assam, Bihar, Chhattisgarh, Jharkhand, Madhya Pradesh, Maharashtra, Odisha, Rajasthan and Uttar Pradesh. Among these, the state of Jharkhand and Manipur are the targeted states in this project.
31. UNDP operations in India fall under the "Country Programme Action Plan" (CPAP) 2013 – 2017 agreed between the GOI and UNDP. Under the Sustainable Development Outcome of the CPAC 2013 - 2017, UNDP's objective in this area is to expand access to clean energy and help build the capacity of communities to manage natural resources and withstand climate change and disasters. Specifically, at the request of the Government and in consultation with partners, UNDP will continue its support for initiatives that help to reduce the impact of climate change. UNDP is the lead agency appointed by the Ministry of Environment and Forests and Climate Change (MoEFCC) responsible for coordination, strategy preparation and implementation of phase out of Hydrochlorofluorocarbons (HCFCs) in the aerosol, fire-fighting, foam refrigeration, air conditioning and solvent sectors in close cooperation with the Ozone Cell in MoEFCC. UNDP will support the Ozone Cell to implement the accelerated phase out schedule of the Montreal Protocol on Substances that Deplete the Ozone Layer. UNDP will work directly with government counterparts to ensure national commitments under the UNFCCC are met including the National Communication and Biennial Update Report and will help to build the technical capacity of relevant departments to implement State Action Plans on Climate Change. UNDP will work with state and local governments in 10 cities and 25 multi-hazard prone districts to facilitate adoption of disaster and climate risk reduction measures. In select states, UNDP will partner with industry partners to strengthen community resilience through skill development and improved disaster preparedness".
32. The Government of India, through its designated nodal department, the Department of Economic Affairs (DEA) in the Ministry of Finance, has exercised the necessary national ownership and direction of UNDP program activities by approving and signing the Country Programme Action Plan (CPAP) 2013-2017 with UNDP. Specific mention is made in the CPAC 2013 – 2017 that nearly 40% of the estimated \$260 million resource requirement is expected to be mobilized from UN Trust Funds, including the GEF.

2. SAPCCs AND IMPLEMENTATION OF RENEWABLE ENERGY AND ENERGY EFFICIENCY MITIGATION OPTIONS FOR CLIMATE CHANGE MITIGATION IN THE TARGETED STATES

33. The current project targets two states: Jharkhand and Manipur. The state of Jharkhand is in eastern India and Manipur is one of the north-eastern states. The two states are situated in two different regions of India, and with varying geographic and socio-cultural profiles. Brief geographic and socio-economic profiles of the two states are provided below.

2.1 Geographic and socio-economic profile

2.1.1 Jharkhand

34. Jharkhand is a new state that was formed in 2000. It was bifurcated from the southern part of Bihar; the state is generously endowed with mineral wealth. Besides minerals, Jharkhand is also endowed with adequate water resources, relatively moderate climate and a very fertile land

providing tremendous scope for horticulture and floriculture. Jharkhand is located in Eastern India and covers an area of 79,714 km² and it is 13th most populous state in India.



Figure 5: District Map of Jharkhand State

35. Almost 28% of the land is forest area and other 37% of is cultivable land in some form. State has large number of small and marginal farmers with almost 80% of operational land holdings are below 2 hectare. Also, only 25 % of the cultivable area is under formal irrigation coverage. This makes agriculture sector primarily dependent on rain.
36. Ranchi is the state capital and an industrial city. Jamshedpur, Dhanbad, Bokaro, Deoghar and Hazaribagh are some of the other major cities and industrial areas in the state. Jharkhand have 24 districts and 24% of the population lives in the urban areas and rest in the rural areas. Urban areas are administrated by the 39 urban local bodies throughout the state.
37. Jharkhand has around 40 per cent of the country's mineral resources such as coal, iron ore, copper, uranium, mica, bauxite, granite, limestone, silver, graphite, magnetite and dolomite. This is the reason for Mining Industry and Secondary sector being large player in the state's economy. Agriculture contributes 26.33 %, Industry (both Manufacturing & extractive industries) contributes almost 30 % and Service sector contributes 43.70% in the state economy.
38. State being rich in mineral deposit, still plagued with high poverty compared to national average. More than 36% of the population still lives below poverty line, in comparison to nationally 21%. Also, total literacy rate is also below national level and 66.41% is the literacy rate. The total power generation installed in the state is 1,406 MW (State utilities excluding captive power plant). State is suffering from high T&D losses and also electricity access is only 45.8 %. This is the challenge among state policy makers to provide access to energy and eliminate energy poverty in the state to harness the full economic and socio potential for the development of the state.

2.1.2 Manipur

39. Manipur is a hill state situated in the eastern most corner of Northeast India. The state covers an area of 22,327 km² and shares borders with other North-eastern states of Nagaland, Mizoram and Assam and the neighbouring country of Myanmar.
40. Natural forests cover about 64 per cent of the total geographical area of Manipur. Agriculture continues to be backbone of the economy in the state. Almost 50 % of the population is engaged in the agricultural activity. Agriculture contributes 26.93% to the state's GDP and employs almost

60% of the working population. Industry and Manufacturing sector contribute 25.15% and service sector contributes 47.92% to the state's GDP. The lower contribution from agriculture and allied service to the Gross State Domestic Product (GSDP) is due to the unsustainable and non-viable nature of the sectors and low capital base in the sectors. Manipur has significant potential for growing various horticultural crops because of varied agro-climatic conditions. Growing of fruits and vegetables on small plots of land provides additional income to the farmers undertaking crop-husbandry.

41. Manipur has very high literacy rate of 79.21%. Nonetheless, state suffers from a high rate of poverty as well. Poverty ratio is 36.89%; it indicates that large number of population reels under the extreme poverty in the state. Manipur also lags in the state infrastructure development.
42. Power sector in the state is primarily dependent on the allocation from the central government and from outside the state. The total installed capacity of the State owned generating stations is 45.11 MW as per the MSPDCL's tariff order for 2012-13, of which 8.51 MW is based on Diesel, 36 MW is based on heavy fuel and rest are Hydel Generation based power plants. All the existing generation assets of about 45 MW are primarily functioning as back-up generation facilities and as mentioned earlier major electricity source is from outside the state. Few hydel projects are proposed for the state to be self-sufficient in the electricity sector. Per capita power consumption is very low (240 units).

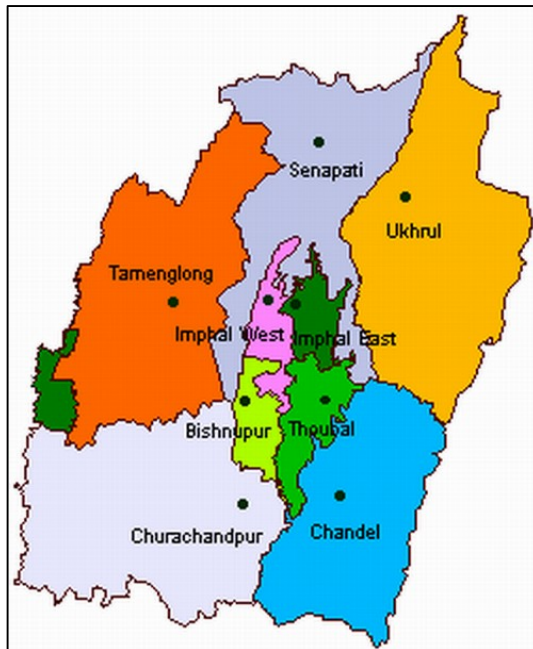


Figure 6: District Map of Manipur

43. Table 4 below outlines the similarities and differences among the two states on various basic geographic and socio-economic aspects as relevant to RE and EE activities

Table 4: Status of two states on key development parameters

Parameter	National	Jharkhand	Manipur
Basic indicators – geographic and demographic			
Population (in millions)	1,210,193,422	32,988,134	2,570,390
Population Rank (29 States)	-	13 th	24 th
Population density (persons per square km)	382	414	115
Number of districts	640	24	9

Parameter	National	Jharkhand	Manipur
Number of inhabited villages	593,615 ⁹	32,620	2,588
Geographical area (square km)	3,287,240	79,714	22,327
Socio-economic indicators			
Income per capita (INR per capita real Net State Domestic Product at 2004-05 prices)	21,143	18,510	18,640
Human Development Index (HDI) 2007-08	0.586 ¹⁰	0.367	0.573 ¹¹¹²
HDI rank in India (of 23 recorded States) 2007-08	-	19 th	6 th
Poverty (% below poverty line) (Tendulkar Methodology) ¹³ 2011-12 (Based on MRP Consumption)	21.92	36.96	36.89
Poverty rank (of 29 States) ¹⁴	-	27 th	26 th
Rural Unemployment rate (Nos. Per 1000 population)	16	39	7
% rural population below the poverty line	26%	34%	36%
Share of Agriculture in state economy	13.68 ¹⁵	26.33 ¹⁶	26.93
Share of Manufacturing in state economy	15.70	29.97 ¹⁷	25.15
Share of Services in the state economy	59.29	43.70 ¹⁸	47.92
Total power generation (MW)	2,23,343.60	1406 ¹⁹	45.11 ^{20 21}
Power consumption per capita (Units)	818	515	240.22 ²²
Power deficit (%/MW) ²³	-7.9%	-9.6%/108 MW	-9.3%/14 MW
% of renewables in total installed capacity	13%	150MW (130 Hydro POWER & 20.05 RE)/10.06 ²⁴	5.45MW (Small Hydro)/12%
No. of municipalities (urban local bodies) in the state	3,255	39	28
T&D losses (%)	23.65 ²⁵	33.46	45 ²⁶

⁹ http://censusindia.gov.in/Census_And_You/area_and_population.aspx

¹⁰ <http://hdr.undp.org/en/content/table-1-human-development-index-and-its-components>

¹¹ This HDI is combined for all the North Eastern States excluding Assam

¹² http://www.iamrindia.gov.in/media_coverage_compilation/IHDR_Summary.pdf

¹³ <http://www.rbi.org.in/scripts/PublicationsView.aspx?id=15283>

¹⁴ <http://www.rbi.org.in/scripts/PublicationsView.aspx?id=15283>

¹⁵ https://data.gov.in/catalog/gdp-india-and-major-sectors-economy-share-each-sector-gdp-and-growth-rate-gdp-and-other#web_catalog_tabs_block_10

¹⁶ Jharkhand Annual Plan 2014-2015, Government of Jharkhand

¹⁷ Jharkhand Annual Plan 2014-2015, Government of Jharkhand

¹⁸ Jharkhand Annual Plan 2014-2015, Government of Jharkhand

¹⁹ Jharkhand Annual Plan 2014-2015, Government of Jharkhand

²⁰ <http://www.msplcl.com/irj/go/km/docs/internet/MANIPUR/webpage/pages/About.html>

<http://manipurpower.nic.in/dieselgen.html>

²¹ Most of the installed capacity by state is used as the stand by options whenever there power shortage or grid failure.

²² <http://pib.nic.in/newsite/erelease.aspx?relid=74497>

²³ http://www.cea.nic.in/reports/yearly/lgbr_report.pdf

²⁴ Including Hydro & RE

²⁵ <http://www.ibtimes.co.in/india-loses-23-power-during-td-reveals-piyush-goyal-604472> &

http://www.cea.nic.in/reports/monthly/executive_rep/feb14.pdf

²⁶ http://manipurpower.nic.in/Tariff_new.pdf

2.2 Highlights of the SAPCCs

2.2.1 Jharkhand

44. Jharkhand Action Plan on Climate Change (JAPCC) has been prepared with a vision of '*achieving economic growth -poverty alleviation objectives and enhancing livelihood opportunities while ensuring environmental sustainability*' (JAPCC, 2014). Keeping in view the SAPCC principles and state specific requirements, the JAPCC focused on experience of sector experts for developing the sector-approach by utilizing primary and secondary information available in public and state domain. The action plan is finalized by aligning the plan with state adaptive capabilities to strengthen the state response towards climate change.
45. The process of preparation of the JAPCC began in May 2011 with the formation of State Steering Committee and State Advisory Group for the SAPCC. The action plan development process included development of sectoral papers, identifying issues and constraints and developed climate change responses specific to each of the sectors. The responses included both mitigation and adaptation measures. The climate change action plan was shared with department heads and also made available for wider public comments. The process of preparation of the plan was highly consultative with regular workshops to engage with industry experts, state departments, research and academia, financial institutions etc.
46. To arrive at impacts of climate change on state sectors, the results as reported in the plan are based on multiple simulations carried out by reputed national and international research institutions that were analysed to quantify the impact of climate change. All the major climate change projects predict increase of rainfall in the state; under A1B scenario it is projected that by the end of this century the number of rainy days will go up by at least 10 days, similarly B2 scenario predicts that the average rainfall in the state will rise by ~20% (JAPCC, 2014).
47. Climate change will have repercussions on the performance of industrial processes and power generation in the state. The water woes will reduce the output of the power plants. The hydro power plants will suffer as lesser water will be available, whereas the thermal power plants will require larger amount of coolants (water in this case) to maintain production levels (temperature rise reduces performance of machines that run on the principles of heat exchange). Similarly, industrial demand for water and power will rise to maintain their productivity levels. Since the demand for these critical services (water and power) will go up across sectors, hence the direct procurement cost of such services will rise, reducing the financial self-sufficiency of the industries.
48. In terms of emissions profile of the state, the JAPCC estimates a total of 106.53 Mt of CO_{2e} in 2011. Large and small industries emit 15.46 Mt of CO_{2e} emissions; mining 22.07 Mt CO_{2e}, power 44 Mt CO_{2e} and urban sector nearly 25 Mt CO_{2e} (JAPCC, 2014).

State's Strategies & Focus:

49. The JAPCC focusses on eight sectors for the adaption and mitigation measures, for which it proposed sectoral action plans. The sectors include: agriculture, forestry, health, industrial, mining, power, urban & transport sector and water sector.
50. In the agricultural sector JAPCC focuses on the Research & Development to map and ascertain the impact of climate change on the agriculture sector. Establishing dedicated research for the research is proposed in the action plan. Through the help of R&D, Jharkhand state is focussing to implement the various methods to make agriculture sector climate resilient.
51. The sectoral plan for the forestry sector focuses on preparing climate change resilient forest management plan. R& D efforts for identifying impact of the climate change on the Jharkhand's forest cover are also one of the main focus strategies. Rural energy management through various

programs to promote energy efficient cooking stoves and promoting cleaned energy options in the state of Jharkhand.

52. Health sectoral plan is focused on the development of the state monitoring and warning system and preparing the quick response team for any outbreak or health disasters. Focus of the R&D, creation of the institutional mechanism and capacity building for the Jharkhand Health sector is identified as key missions for this sector.
53. Industrial sectoral plan is primarily focused on the GHG emission inventory, Infrastructure planning and development, introduction of the renewable energy options, integrating and promotion of industrial energy efficiency in the sector.
54. Mining is a key activity for the state, thereby, the sectoral plan focusses on promoting sustainable and resource efficient mining practices that will help state to create better framework for its fight against climate change. Activities such as GHG emissions inventory, green growth planning, sustainable infrastructure planning and development, efficient usage of water and other natural resources, and promotion of sustainable mining practices to reduce pollution and water contamination are identified in the State Action Plan on Climate Change.
55. Urban & Transport sectoral plan identifies urban water use management, rainwater management, introduction of sustainable transport practices to reduce carbon footprint, solid waste management, promotion of sustainable urban habitats and waste water management.
56. Water sectoral plan strategically focusses on creation of Water Resource Regulatory authority and development of policy for drought management. Also, other key focused areas under JAPCC are groundwater management to avoid over exploitation, water management in mining areas, water use efficiency in the industrial sector, improving water use efficiency in rural/urban areas, payment for the ecosystem services option as conservation pool.
57. Energy sector is the most important sectors for any climate change mitigation strategy, Jharkhand has elaborated key strategies and focus areas for the sector in their action plan. JAPCC has identified key nine strategies with proposed activities to achieve the objectives.
58. Focussing on RE and EE as key strategies for combating climate change in the state, JAPCC has proposed RE and EE measures across sectors in the plan. Table 5, highlights the RE & EE strategies and associated activities as proposed across sectors in the JAPCC.

Table 5: RE & EE strategies in the Jharkhand Action Plan on Climate Change

Strategies	Activities (Proposed)
POWER SECTOR	
PW1: Defining Low emission path for the power sector	1.1 Renewable energy (RE) & energy efficiency (EE) plan of the Jharkhand state
PW2: Enhancing efficiency in electricity generation	2.1 Assessment of financial and technical viability to improve efficiency of power plant;
PW3: Promotion of the distributed power generation facilities	2.2 Designing fiscal incentive to promote EE in the power utilities
PW4: Demand side management for improving energy use efficiency	3.1 Develop a state policy to promote small scale power generation facilities
PW5: Energy Efficiency approaches	3.2 Dedicated centre to extend technical support to small scale decentralized power generation units
PW6: Awareness generation	4.2 Subsidy mechanism to promote adoption of Energy Efficiency options in urban sector/SME sector;
PW7: Harnessing RE potential in the state	
PW8: Institution Mechanism	
PW9: T & D loss reduction	

	<p>4.3 Promotion of energy efficient technological measures to reduce power consumption in street lighting, government building and other installations;</p> <p>4.4 Regulatory measures to promote energy efficiency mandatory energy audits for selected establishments</p> <p>5.1 Develop PPP model for introducing EE in urban sector</p> <p>5.2 Develop programmatic EE approach for MSME sector in Jharkhand</p> <p>6.1 Awareness generation on efficient use of energy</p> <p>6.2 Awareness generation on process and technological options to reduce energy use</p> <p>7.1 Promotion of renewable energy options in villages: programs on off-grid lighting solutions for villages</p> <p>7.2 Mapping of villages not connected to grid and develop lighting programs on off-grid lighting solutions for villages</p>
Industrial Sector	
IND 1: State GHG mitigation approach development	<p>3.1 Fiscal measures to support low carbon energy options</p> <p>4.1 Development of a MSME sector efficiency improvement strategy aligning it with on-going efficiency improvement programs of financial institutions and bi-multi lateral institutions</p>
IND 2: Infrastructure planning and development	
IND 3: Promotion of green energy options	
IND 4: Industrial Efficiency improvement	
IND 5: Exploring carbon revenue option for industrial efficiency	
IND 6: Industry specific adaptation strategies	
URBAN & TRANSPORT SECTOR	
U&T 1: Urban water use management	<p>3.1 Regulation for energy audits of commercial and state owned buildings</p> <p>3.2 Develop urban energy guidelines in line with BEE supported Municipal DSM program</p> <p>3.3 Development of programmatic energy efficiency approaches for urban water pumping and sewerage disposal</p> <p>3.4 Lighting, cooling and heating centric energy saving options for bigger buildings</p>
U&T 2: Rainwater Management	
U&T 3: Reducing carbon footprint of the urban sector	
U&T 4: Solid Waste Management	
U&T 5: Waste Water Management	
U&T 6: Promotion of Sustainable Urban Habitat	
U&T 7: Transport Sector Management	
U&T 8: Promoting eco-friendly commuting options	

Source: (JAPCC, 2014)

2.2.2 Manipur

59. The state of Manipur prepared its SAPCC with an objective to address the existing as well future climate change issues/challenges and take action to reduce risk associated with climate change. Manipur SAPCC addresses the urgent and critical concerns of the state through a directional approach including the enhancement of the existing & planned programmes with technical assessment and approach a laid down by the NAPCC.
60. Government of Manipur put in place a comprehensive structure to deal with the threats and challenges posed by the climate change. In this regard, three committees were constituted during the process of preparation of the SAPCC consisting of; State Level Advisory Committee on Climate Change (strategic decision making), State Level Steering Committee on Climate Change (management functions) and Sectoral Working Group Committee for preparation of SAPCC

(drafting of the plan). The Directorate of Environment, Manipur is the state nodal agency for the overall coordination of the activities to undertake the preparation of the SAPCC.

61. Manipur SAPCC is divided into four modules consisting of vulnerability assessment, identification of options, prioritization of options and implementation and financing options. SAPCC brings forth the current climate and projected changes in future and its associated impacts on various vulnerable sectors, presented in Table 6.

Table 6: Projected Climate Changes and Impacts in Manipur

Climate Variables	Current Climate	Future Projected Climate
Precipitation	<ul style="list-style-type: none"> ▪ Average annual rainfall varies from 935 to 2,636 mm ▪ Extreme precipitation events increasing in the last 10 years ▪ Unpredictable monsoon onset ▪ Frequent breaks in monsoon rainfall 	<ul style="list-style-type: none"> ▪ Rainfall is projected to increase by 20% ▪ Extreme precipitation events are project to increase in frequency and intensity
Temperatures	<ul style="list-style-type: none"> ▪ Average annual temperatures varied 12.2 to 15.8 °C ▪ Extreme temperature events increasing in the last 10 years especially heat waves 	<ul style="list-style-type: none"> ▪ Projected an increase in temperature above 1.7°C
Vulnerable Sectors and Probable Impacts		
Agriculture	<ul style="list-style-type: none"> ▪ Crop yields are projected to decrease by 10% ▪ High inter-annual variability in crop yields are projected due to increased frequency of extreme precipitation events ▪ Incidence of pest and diseases will increase ▪ Increased soil erosion with degradation of soil nutrients and exposing roots 	
Water Resources	<ul style="list-style-type: none"> ▪ Increased river flow, with potential damage to river bunds ▪ In a dry situation drying up of rivers ▪ Increased evaporation, runoff and decreased soil moisture recharge ▪ Water pollution, siltation and scarcity of fresh drinking water 	
Forestry	<ul style="list-style-type: none"> ▪ Loss of bio-diversity ▪ Invasive species ▪ Extension of rare/threaten flora and fauna ▪ Increased infestation of insects and pests ▪ Increased frequency of forest fires 	
Health	<ul style="list-style-type: none"> ▪ Increased vector borne diseases ▪ Frequent illness from common cold and cough due to sudden varying weather ▪ Favorable conditions for propagation of mosquitos and other vectors 	
Livelihoods	<ul style="list-style-type: none"> ▪ Decreased income from poor crop production ▪ Lower employment rate ▪ Food security and nutritional issues ▪ Migration of population from rural areas to urban ▪ Land use and change pattern 	
Energy	<ul style="list-style-type: none"> ▪ Decreasing forest cover reduces the availability of fuel wood ▪ Impact on power generation (hydro- power) due to vulnerability of water resources in changing climate ▪ Increased prices of fuel wood leading to rapid degradation of forest cover 	
Ecosystem	<ul style="list-style-type: none"> ▪ Upward movement of plant species with rise in surface temperatures ▪ Decreased microbial population with increasing altitudes ▪ Loss of vegetation poses potential threat for soil erosion 	

Source: MAPCC, 2014

State Strategies and Focus:

- 62. MAPCC focusses on understanding the climate change, adaptation practices, mitigation of climate variability and natural resource conservation through eight missions, which include: (1) State Mission for Ecosystem, Biodiversity and Livelihood Sustainability, (2) State Mission for Water Resources, (3) State Mission for Sustainable Agriculture Practices, (4) State Mission for Health, (5) State Mission for Forests Resources Conservation, (6) State Mission for Enhanced Energy efficiency & Conservation, (7) State Mission for Urban Planning and 8) State Mission for Climate Change Strategic Knowledge and Information.
- 63. State Mission for Ecosystem, Biodiversity & Livelihood Sustainability (Forest Sector) monitors key impact by looking at the loss rates of forest, biomass, flora & fauna in the state due to adverse role of climate change in the forestry sector. Key strategies in this mission are Reforestation/afforestation program across the state, forest conservation program, capacity building in the forest fringe area for the better resource management and involvement of the local community in management.
- 64. The State Mission for Water Resources (Water Sector) focuses on the flood forecasting program, water use efficiency program, water harvesting structures investment program, improvement of drainage program, better management and conservation of the wetlands in the state. This mission monitors key impacts like frequency of rainfall and water level in the river, usage pattern of the different water resources in the state.
- 65. The State Mission for the Sustainable Agricultural Practices (Agriculture Sector) is one of the key mission and the key focus and programs for the mission are micro irrigation and farm pond development, perennial plantation program to promote sustainable agricultural practices in the state.
- 66. The State Mission for Health (Health Sector) under SAPCC strategizes several programs to monitor and deal with the vector borne and water borne disease. This programs monitors the incidence of vector and water borne diseases in the state and works with SAPCC to make states more resilient.
- 67. State Mission for Urban Planning and Sustainable Habitat (Urban & Transport Sector) focuses on the rapid urbanization of the city of Imphal and impact due to the climate change. Under the SAPCC this mission focuses on the sustainable bulk transport program, biofuels programs, green belt development and GHG emission check-up programs. Urban sector programs focuses on the water use efficiency, solid waste management program, water supply connection program, Energy Efficient Street lighting program and promotion of EE in the building sector in the state.
- 68. State Mission for Enhanced Energy Efficiency & Conservation is the key mission, which directly helps in mitigating the GHG emissions from the various sources and polluters. This mission focuses on the promotion of the various RE sources and helping state government to have sustainable energy mix. Key programs are wind and solar programs, Biogas promotion program, Capacity building of the office bearers and electricity department, T&D evaluation and improvement program, and various energy efficiency and demand side management programs to promote cleaner energy options in the state. Key Renewable Energy & Energy Efficiency programs across the sectors in the SAPCC are illustrated in the Table 7 below.

Table 7: Key RE & EE programs in all the sectors in MAPCC

Strategies
State Mission on Enhanced Energy Efficiency and Conservation
Installation of stand-alone type of SPV power plant, wind solar hybrid systems, solar street & home lighting systems, home solar water heaters, solar street lights, solar water heating systems etc.
Installation of grid connected rooftop / demonstration solar power plants (5 – 10 MW) at possible places
Installation of solar power packs/inverter (10,000 units) and high intensity solar LED street light (10,000 units)
Installation of 50,000 square metre of solar water heating systems
Development and propagation of non-conventional renewable energy generation system, micro / small hydel power projects (2 x 5 MW) viz. Lokchao, Irang, etc.

Energy audit of all government buildings
Providing electricity access under Bharat Nirman, RGGVY
Preparation of state energy policy
Awareness for conservation of energy through adaptation of newly introduced CFL, LED, star labelled appliances for TFL, AC, refrigerator, transformer etc.
Trainings, advance communication system, relay & testing laboratory, works related to Energy Conservation;
State Mission for Sustainable Agricultural Practices
Development of canals / irrigation system in agriculture lands for multiple cropping throughout the year by introducing solar pumping system irrigation
State Mission for Urban Planning & Sustainable Habitat
Encourage construction of Green Building through LEED certification (Leadership in Energy and Environmental Design) in the line of Indian Green Building Rating System for Construction
State Mission on Climate Change Strategic Knowledge & Information
Augmentation of the existing state climate change knowledge network system and state wide institutional support on climate sensitive activities under energy sector, Capacity Building to the stakeholders of energy sector, etc.
Performance monitoring and evaluation of on-going & upcoming activities under energy sector for feasibility assessment linkages with climate change sensitive and SAPCC-Manipur, as well as NAPCC.

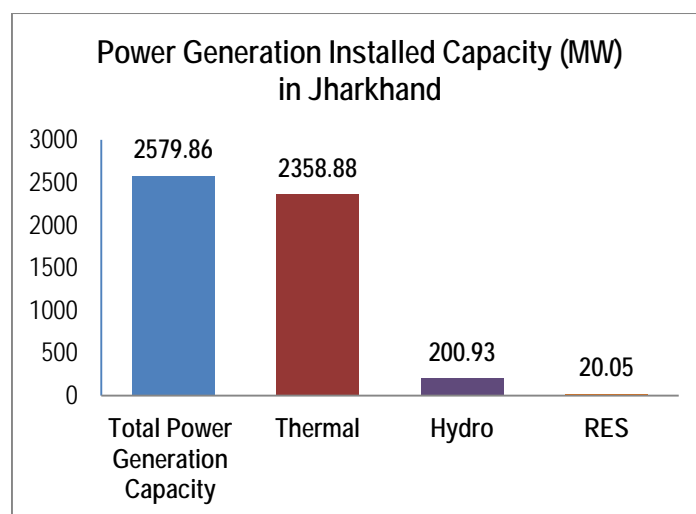
Source: (MSAPCC, 2013)

2.2.3 Renewable Energy and Energy Efficiency and Baseline Analysis for Jharkhand

69. Renewable Energy (RE) and Energy Efficiency (EE) have been identified as the key climate change mitigation strategies by the Government of Jharkhand in its SAPCC.

Current Baseline for Energy Efficiency & DSM Potential:

70. Total Installed capacity in Jharkhand (by Central-339.81 MW, Private-916 MW and State 1,324.05 MW, utilities) is given in Figure 7. The state's per capita power consumption in the state is 552 kWh per year; this is very low in comparison to national average of 720 kWh per year in 2011. Power consumption by high tension (HT) consumers is about 46.65% of the total consumption, whereas agriculture consumption is about 1.20%. Although power demand of the state is low, still the state faces power deficit situation. The demand supply gap has been widening every year. The current deficit of power is to the extent of 200-400 MW. Clearly, the state is struggling to meet the electricity demand in the state. The major cause of power deficit in the state is transmission and distribution (T&D) losses. To meet the power deficit, the State would require over 2,400 MW of new capacity with an investment requirement of over INR 12,000 crores (JAPCC, 2014).



Source: CEA, 2015

Figure 7: Power Generation Capacity of Jharkhand state

71. State Government in its Energy Policy 2012, JSERC (Demand Side Management Regulation), 2010 and SPACC have placed increased focus on promotion of energy efficiency. JSERC has notified regulation of the DSM in 2010; salient features of the regulation include the following:

- It mandates the distribution utility to assess potential areas of the DSM. Distribution utilities shall constitute DSM cell to carry-out related activities. The licensee shall develop and submit the DSM plan to commission. The licensee shall submit the programme document to the regulator for approval. The utility may propose the methodology for recovery of net incremental costs through tariff or any other mechanism. The utility shall monitor the initiatives based on the guidance provided by the regulator. (Jharkhand State Electricity Regulatory Commission, 2010, 2010)
- It empowers the regulator to set DSM targets and issue guidelines on the DSM process. The commission shall approve the DSM plan developed by utilities. The commission may undertake third party evaluation measurement and verification of the DSM programme. The commission may provide incentives to distribution licensees for achieving or exceeding the set objectives. (Jharkhand State Electricity Regulatory Commission, 2010, 2010)

72. Jharkhand Energy Policy 2012 also laid special stress on the role of the DSM and energy efficiency in the state and few key initiatives identified are:

- As per guidelines of Bureau of Energy Efficiency, MoP, Government of India energy audit will be made compulsory for all major industrial and large commercial establishments.
- Government of Jharkhand would initiate measures to improve efficiency of agricultural pump sets and all electrical installations.
- Through suitable directives and fiscal incentives/disincentives, Government of Jharkhand will actively promote use of energy efficient equipment's and launch of Bachat Lamp Yojna.
- A communication campaign would be launched for consumer guidance and education programme for spreading mass awareness about energy conservation measures.
- Energy efficient buildings would be encouraged (Department of Energy, 2012)

Current RE Baseline:

73. Installed renewable energy is nearly 16 MW (MNRE, 2014)²⁷ of solar power, about 1.2 MW of biomass power and 200.93 MW of installed hydropower generation capacity. This creates opportunity for Government of Jharkhand to increase the share of RE in their energy mix and help SAPCC to achieve their objectives. The Jharkhand Renewable Energy Development Agency (JREDA) was established to promote the use of renewable energy sources. Being a nodal agency, JREDA is working for implementation of fiscal and financial incentives made available by the MNRE and IREDA. JREDA also took initiative to promote off grid RE in the state. Under the Remote electrification program 698 villages of different districts of Jharkhand have been electrified through 66,355 nos. of Solar Home Lighting System and 5,380 nos. of Solar Street Lighting System Systems under the RVE programme. Also, under various programmes (i.e. Solar Photovoltaic Programme & Solar Thermal Programme) 327,180 nos. of Solar Lanterns, 10,016 nos. of Solar Home Lighting System and 15,998 nos. of Solar Street Lighting System Systems, 1,011,066 LPD Solar Hot Water Systems have been installed in the different locations across the State of Jharkhand till date (JREDA, 2014). JREDA also installed several off grid solar power plants at various locations in the state to increase the penetration of the technology and also demonstrate its feasibility in the state energy mix. List of these solar power plants is given below:

- 16 kWp SPV Power Plant at Nurda, Jhinkpani, West Singhbhum;
- 100 kWp SPV Plant at Jarri, Gumla;
- 100 kWp SPV Plant at Baba Baidyanath Temple, Deoghar;
- 2x50 kWp SPV Plant at Jasidih, Deoghar;
- 50 kWp SPV Plant at Baba Basukinath Temple, Dumka;

²⁷ <http://mnre.gov.in/file-manager/UserFiles/State-wise-Installed-Capacity-of-Solar-PV-Projects-under-various-Scheme.pdf>.

- 30.9 kWp SPV Plant at Rajbhawan, Ranchi;
- 20 kWp SPV Plant at Jhargaon, Chainpur, Gumla;
- 45 kWp SPV Plant at Tiger Project, Dalonganj (Palamu);
- 25 x 2.5 kWp & 50 x 5.0 kWp (312.5 kWp) SPV Plant at 75 Police Stations / Pickets of the State. (JREDA, 2014).

Current Policy Scenarios:

Jharkhand Energy Policy, 2012

74. In 2012, Government of Jharkhand looking at the current short fall in the energy sector and foreseeing the future demand, drafted the Jharkhand Energy Policy, 2012 (Department of Energy, 2012). The policy lays special focus on promoting RE in the state. RE options that are identified in the Energy Policy, 2012 and also integrated in the SAPCC are:

- Biomass projects by utilizing agriculture residues and animal waste;
- Mini, Micro and Small Hydropower projects (up to 25 MW). (Department of Energy, 2012);
- Solar energy based power projects;
- Government intends to create a Land Bank for setting up Solar Power Generation Projects at suitable locations;
- Energy power projects based on municipal sewage, solid waste and Industrial Waste (Department of Energy, 2012).

Draft State Solar Power Policy, 2013

75. National Institute of Solar Energy in its Nation-wide study for the solar energy potential, estimated 18.8 GWp (NISE, 2014), energy potential in the state of the Jharkhand. To achieve this potential and in the line with the NAPCC's National Solar Mission, Jharkhand drafted its State's Solar Power Policy, 2013 with a vision to ensure significant contribution of solar energy in the energy mix in Jharkhand and promotion and motivation of public sector involvement and public-private partnership towards the end. Objective of the State Solar Policy is to encourage participation of Private Sector to set up Solar Power based projects in the State & increase solar generation to 500 MW by 2017 and 1,000 MW by 2022 in a phased manner and to define the incentives and benefits to be provided to the participants from the Private Sector in grid and off-grid solar applications in clear terms. Various programs and policies are introduced in the draft policy for Grid Connected Solar Power, Roof Top Solar Power Plant and Off Grid Solar Power Applications in the state.

Legal & Regulatory Framework of the Policy:

76. Key features of the Draft Policy's Legal & regulatory framework are:

- A tariff incentive for consumer for opting for solar generation shall be offered with respect to non-solar consumption subject to prefixed level of usage.
- Incentive scheme for conversion of existing inverter to solar based ones.
- Introduction of mandatory Solar Procurement Obligation to purchase @ minimum 4% power of their annual consumption for HT/ commercial/ Industrial/ Group Housing Projects consumers.
- Introduction of mandatory solar power procurement by the Telecom Towers.
- Mandatory installation of Solar Water Heating System in all industrial buildings / Govt. and Private Hospitals and Nursing Homes/ Hotels/ Canteens/ Hostels/ Barracks and Residential buildings with an area of 3000 ft² or more.
- Incentive for people's representative/ panchayat for promoting solar pumps/ light installation. (Department of Energy, 2013)

77. Incentives proposed in the Draft policy are:

- Eligible for exemption of electricity duty.

- Grant as up to 4% of wheeling charges by Govt.
- Facility of 100% energy banking in every financial year on payment of 2% banking charges to Discoms.
- Govt. to provide transmission facility up to 10 km. length to the developers of category-1 & 4 projects.
- The Industrial Consumers may have option of contract demand reduction without penal charges.
- The Solar power projects to be terms as industry and will be eligible for benefits under Industry Policy 2012.
- The equipment purchased will be entitled for VAT incentives as under Industry Policy 2012.
- Stamp duty exemption on purchase of private land as per Industry Policy 2012 (Department of Energy, 2013)

78. Simultaneously under the RPOs, Jharkhand Electricity Regulatory Commission (JERC) set the targets and every distribution licensee, captive users and open access consumer had to meet the renewable purchase obligations as mentioned by the commission.

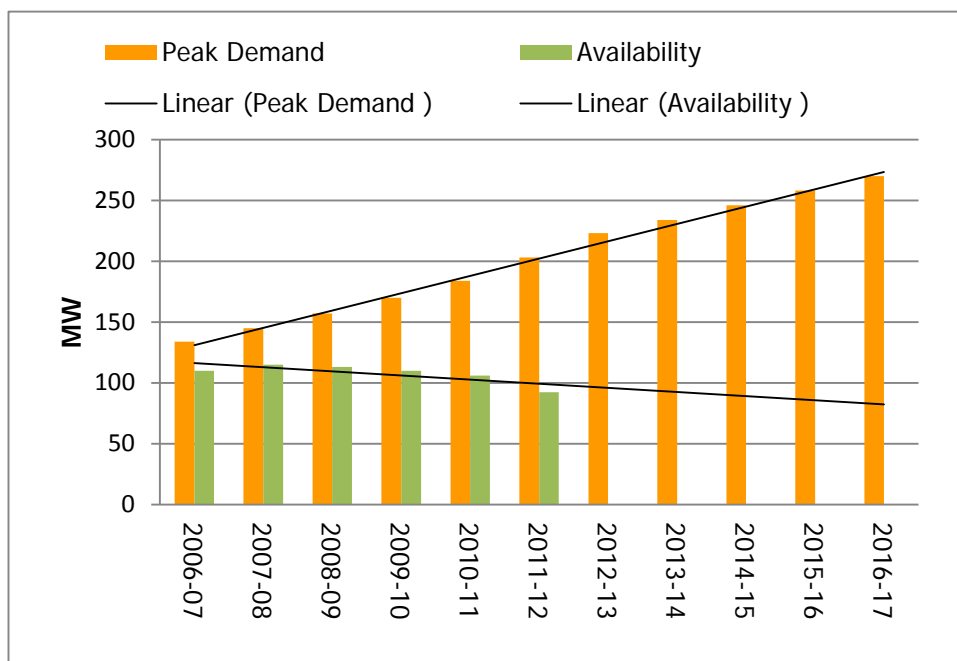
Table 8: Jharkhand RPOs Targets

Fixed RPOs ²⁸			
Year	Solar	Non-Solar	Total
2014-15	1.00%	3.00%	4.00%
2015-16	1.00%	3.00%	4.00%

Source: (CII, 2014)

2.2.4 Renewable Energy and Energy Efficiency and Baseline Analysis for Manipur

79. The State-owned generation in Manipur is only a fraction of a megawatt, a Micro Hydel Plant having capacity of 600 kW, which is in operation. A heavy fuel based Power Plant 36 MW (6 x 6 MW) is kept ready for operation in case of extreme emergency/crisis as its cost of generation is exorbitantly high. Besides, there are 5 diesel power houses (about 2.5 MW in total) kept standby for operation at VIP/strategic areas for any outage of power or failure of grid supply at any time. This makes Manipur heavily dependent on the outside support for its electricity requirement. The figure 10 shows the gap in demand and supply. Effective design and implementation of EE and RE projects in the state can help in reducing the gap between demand and supply.



Source: Government of Manipur, 2012 and CEA 2007

Figure 8: Demand & Availability of Power in Manipur

80. As per CEA Executive Report January 2015, total installed power capacity in Manipur is 199.82 MW: Diesel-45.41 MW, Gas- 67.98 MW, Hydro-80.98 MW and RES-5.45 MW (Central-148.9 MW, Private- Nil and State 50.86 MW). The State has predominantly one source i.e. Central Sector allocation (mixture of hydro & thermal) of 142.8 MW and 10.5 MW of power from shared projects in Tripura. Total allocated share for the Manipur state is approximately 153.30 MW. Present (2014-15) peak demand of the state is 262 MW and this deficit poses lot of development challenges in the state. To tackle this situation Manipur Government formulated State Policy on Renewable Energy Source, 2006 to promote RE in the state. A comprehensive State Policy was prepared to provide a policy framework for promotion of energy generation under the Renewable Energy Sources (RES) to supplement energy under the power and electricity Department.

81. Augmentation of generation of Power especially village energy security for remote and inaccessible villages will be actively pursued and promoted through the following energy sources:-

- Generation of power through Pico, Micro, Mini and Small Hydro Power Projects up to 25 MW.
- Generation of power through Solar, Wind and Biomass energy.
- Various incentives for promotion of private investment have been provided.

82. Current RE installation capacity of the state is 5.45 MW from small hydro RE sources. State in SAPCC has put lot of focus on the RE capacity and potential in the state. Under its different programs Manipur Government and its MANIREDA (Manipur Renewable Energy Development Agency) is promoting and installing RE (off grid) stand-alone Solar Power plants at the different government & public sector buildings in Manipur.

Current Policy Scenario in Manipur:

State Hydro Power Policy, 2012

83. The Government of Manipur is eager to harness the hydro potential of 2,190 MW (assessed at 60% Load Factor by the Departments the total realizable potential is 1,350 MW) (MSAPCC, 2014). For this State Hydro Power Policy, 2012 was drafted which covers all the Hydro Projects above 5 MW capacity in the state. Currently six hydro power projects of capacity 516 MW have been identified and at various stages of design & execution. (Planning Commission, 2013)

Manipur Grid Interactive Rooftop Solar Photo Voltaic (SPV) Power Policy, 2014

84. Government of Manipur and MANIREDA formulated “Manipur grid interactive rooftop solar photo voltaic power policy,2014” with an objective to lay a framework for harnessing the ubiquitous Solar energy in the State by utilizing the empty rooftops of the buildings in the State.

Table 9: Summary of the Grid Interactive Rooftop Solar Photovoltaic Power Policy, 2014

General Description	Keeping the above in view, grid interactive rooftop solar plants will be supported under this scheme. The generated power from such SPV system/project will be utilized fully for powering captive loads during the day time and excess power will be fed into the Grid as long as Grid is available. In case solar power generation is not sufficient due to cloud cover etc., the captive loads will be served by drawing power from the Grid. The connectivity of such projects will be either at 33 KV/11 KV three phase lines or of 440/220 volt three/single phase line depending on the system installed. Ideally, grid interactive systems do not require battery back-up as Grid acts as the backup for feeding excess solar power and vice-versa. However, to enhance the performance reliability of the overall system, a minimum battery back-up of one hour of load capacity is recommended. In Grid interactive systems, it has, however to be ensured that in case the Grid fails, the solar power has to be fully utilized and feeding to the grid (if any in excess) be stopped immediately so as to safe-guard any grid person/technician from getting shock (electrocuted) while working on the grid for maintenance etc.
Tariff	The feed in tariff for the power generated from the Solar Power Plant will be decided by JERC in such a manner that it provides safeguard to all stakeholders including DISCOMs. The availability of electricity Grid near the solar installation is an essential component which needs to be provided by the concerned agencies i.e. MSPDCL or MSPCL, as the case maybe.
Metering System	Net metering facility will be implemented for the consumers of MSPDCL who intend to encourage solar green energy and set up solar PV plants at available places on roof-tops. Individual households, industries, offices, commercial establishments, institutions, residential complexes etc. will be eligible for project capacity of minimum 1 kW up to a maximum of 500 kW with/ without battery back-up support. Consumers will generate solar power for self-consumption and can feed excess power into the grid through a bi-directional export/import meter. Alternatively, two meters can also be installed to measure the export and import of power separately. All the equipment to be installed like solar PV panels, inverters, synchronizer, MPPT, batteries, transformers, cables, junction boxes etc. shall be as per specified Indian/IEC standards.
Capacity	The electricity generated by the rooftop solar system of an eligible consumer shall not be more than 80% of the electricity consumption by the eligible consumer at the end of the settlement period.
Eligibility & Targets	The policy aims to utilize the existing roof space of buildings for the roof-top SPV systems to replace DG gensets installed for minimum load requirement for operation during load shedding. It also aims to harness the available potential for generating solar power using unutilized space, along with promotion of green and clean power to reduce the dependence on conventional source of energy. All the individuals, residential/commercial/Institutional/Govt. /Semi-Govt. building owners, Industrial units are eligible to set up Rooftop Solar Power Plant within the prescribed capacity limit. Eligible project capacity limit under the scheme will be from 1 kW up to 500 kW. The total capacity of 5 MW is targeted to be covered during 12th Plan (2012-2017) period for which a formal proposal was already been submitted to the MNRE, Gol. Actual target will be subject to allocated target by the Ministry.

Source: (MANIREDA, 2014)

85. Manipur has also participated in the RPOs to promote RE in the state. State in their SAPCC have focused on the de centralized and off grid renewable energy sources to boost the penetration of RE in the state. A Solar radiation resource assessment station has also been installed in the State of Manipur by Government of India to assess the solar radiation availability in the region.

Energy Efficiency

86. Manipur has implemented limited number of energy efficiency projects so far. The Manipur State Development Agency (MSDA) is the Nodal Agency for the implementation of energy efficiency programs in the state. There is a big gap between the supply and the demand of electricity in the state.
88. Joint Regulatory Electricity Commission Mizoram & Manipur drafted Demand Side Regulation, 2012. It mandates the distribution utility to assess potential areas of the DSM. Distribution utilities shall constitute DSM cell to carry-out related activities. The licensee shall develop and submit the DSM plan to commission. The licensee shall submit the programme document to the regulator for approval. The utility may propose the methodology for recovery of net incremental costs through tariff or any other mechanism. The utility shall monitor the initiatives based on the guidance provided by the regulator.
89. Also, in the SAPCC, Manipur government has prioritized various programs and strategies to create awareness through communication/outreach programs and also promote more energy efficient appliances for energy conservation measures in the state.
90. MSDA is responsible to coordinate, regulate and enforce the Energy Conservation Act, 2001. The role of MSDA is to create general awareness among masses benefits of Energy Conservation measures and also to institutionalize the energy efficiency project implementation in industry and domestic/residential sectors including Government buildings and commercial buildings with its broad objective. The key activities implemented by MSDA are:
- Notified the Municipal Council of Imphal to include the Bureau of Energy Efficiency (BEE) guidelines on Energy Conservation Building Codes (ECBC), promotion and use of Compact Fluorescent Lamps (CFL) and energy efficient appliances in the bylaws;
 - Working with Educational Institutions to help them in including Energy Conservation and efficient use of energy in school curriculums;
 - Organize National Energy Conservation Day every year on 14th December;
 - Preparation of Action Plan for Energy Efficiency;
 - Publication of calendar on Energy Saving Tips from MSDA;
 - Publication of booklets and posters, highlighting the various provisions of EC Act 2001 and Consumer's guides on efficient use of energy;
 - Installation of hoardings on Awareness of efficient use of energy at various places in Imphal;
 - Requested BEE for implementation of Demo Project on Energy Conservation in Government buildings and street lighting in Imphal city.

2.3 Problem Statement & Project Justification Statement for Implementation of EE & RE Investment Projects in the States of Jharkhand & Manipur

Jharkhand

91. The state of Jharkhand realizes the importance of energy for industrialization and also for providing a better quality of life to its people. It is laying lot of emphasis on setting up policies and procedures to encourage setting up of conventional and renewable power generating units, so as to achieve uninterrupted power supply in the entire state, while also meeting its environmental objectives. In addition, continuous development of the state both industrially and commercially has resulted in continuously increasing demand for power and a per capita demand of 500 kWh is estimated within 5 years.
92. In view of this, the state is in the process of developing ambitious plans to accelerate the urban and rural electrification. An urgent need exists to augment installed capacity from the existing level of 1,320 MW. A major issue with the state electricity distribution utility has been their failure to provide quality power with non-fluctuating voltage and frequency. The state has not yet developed any concrete plan for the design and implementation of energy efficiency measures in sectors like

buildings, domestic, industry, municipal and agriculture. To improve the supply of electricity, there is a need for the implementation of demand side management programs.

93. The state has to go a long way to develop non-conventional sources of energy using clean technology through private participation. The State proposes to promote increasing use of renewable and environmental friendly sources of energy. The state can achieve the capacity addition goals to get over the power supply deficit issues in coming years' time. The renewable energy sources like grid connected solar and wind, roof-top solar, biomass and micro hydro will also contribute to the generation of power and meet the state requirements for achieving RPO targets. But in the process of focussing only on bridging the demand and supply gap, the state may lose the opportunity to plan and implement energy efficiency and the renewable energy projects with the active participation of stakeholders like financing institutions, private sector, vendors, technology providers, Energy Service Companies and research institutions. The state has prepared the SAPCC. There is a need for the integration of SAPCC in to the on-going state level energy sector activities to promote the implementation of renewable energy and energy efficiency programs using innovative approaches. The project on 'Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans' intends to focus on promoting the investment in renewable energy and energy efficiency technologies through effective implementation of SAPCC. The framework for program design and implementation developed under the project and the cost share committed by both public and private sector institutions are expected to remove barriers to the effective implementation of the State-Level Climate Change Action Plans, among which are investment barriers, and to transform the market for the uptake of energy efficiency and renewable energy technologies and achieve the targets for GHG emission reductions in the state.

Manipur

94. The state of Manipur depends almost 99% on Central Sector Generating Stations (CSGS) to meet its power needs. It has high-energy deficit (37 MW net availability of power from CSGS against peak demand of 180 MW) and large energy access issues. Thus diversification of its energy mix through independently produced renewable energy and energy savings through energy efficiency measures is crucial for the state.
95. The Manipur Renewable Development Agency (MANIREDA) is the Nodal Agency for MNRE and also the Designated Agency for Bureau of Energy Efficiency (BEE). The MANIREDA is working towards the development of renewable energy but the activities for the design and implementation of energy efficiency programs are limited. The greatest achievement in the state is the installation of pre-paid meters in some key market places. Pre-paid meters have saved good amount of electricity in supply to commercial consumers. There is a need to plan for state level demand side management programs for street lighting, municipal water pumping, building energy efficiency and energy efficiency in industries and agriculture sector. The decreasing availability of rainfall and surface water sources, the energy consumption in water pumping in agriculture sector is bound to increase. Thus this is the best time to introduce solar powered pumps. Manipur being the hilly state, the cost for implementation of renewable energy and energy efficiency measures is higher in comparison to other states. The state therefore, needs carefully designed innovative financing mechanisms to encourage the public and private sector to implement clean energy projects.
96. In addition, there is a need to plan and implement energy efficiency and the renewable energy projects with the active participation of stakeholders like financing institutions, private sector, vendors, technology providers, Energy Service Companies and research institutions. The state has prepared the State Action Plan for Climate Change (SAPCC). There is a need for the integration of SAPCC in to the on-going state level energy sector activities to promote the implementation of renewable energy and energy efficiency programs using innovative approaches. The project on 'Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans' intends to focus on promoting the investment in renewable energy and energy efficiency technologies through effective implementation of SAPCC. The framework for program design and implementation developed under the project and the cost share committed by both public and private sector institutions are expected to remove barriers to the effective implementation of the State-Level Climate Change Action Plans, among which are the investment

barriers, and to transform the market for the uptake of energy efficiency and renewable energy technologies and achieve the targets for GHG emission reductions in the state.

2.4 Prioritized RE and EE Measures for Climate Change Mitigation in Jharkhand & Manipur States

97. Through various stakeholder consultations at the state level (workshops, one to one meetings and field visits), the most promising RE and EE focussed mitigation strategies from Jharkhand and Manipur SAPCC have been identified. During these consultations all RE and EE focussed mitigation strategies (highlighted in the previous section), were discussed in detail, out of which the most relevant strategies were shortlisted for further analysis. These shortlisted strategies have been identified by the state stakeholders based on the current gaps in the mitigation actions in the states, availability of financing, need to showcase technologies which otherwise may not be implemented in a business as usual scenario, the GHG abatement potential and those which can be implemented in the next 4-5 years of project duration.
98. A detailed Marginal Abatement Cost Curves (MACC) of all the short listed and possible mitigations actions has been conducted during the PPG Phase to strengthen the justification of the final list of mitigations measures for both Jharkhand and Manipur states. The MACCs were developed to identify and compare the potential of energy savings, cost of implementation and potential CO₂ emission reduction in the sectors like power, steel, solar, wind, EE municipal pumping, EE buildings, EE public lighting, EE agriculture pumping and EE in domestic sector. The results of state level analysis of mitigation actions are presented in the sections below for both Jharkhand and Manipur states.

2.4.1 Jharkhand

99. In the state of Jharkhand, state level stakeholders have identified four key areas for the selection and implementation of EE and RE strategies, these include:
- J1. Promotion of the distributed power generation
 - J2. Demand side management for improving energy use efficiency
 - J3. Developing energy efficiency approaches
 - J4. Reducing carbon footprint of the urban sector
100. Against these EE and RE strategies, the state on its own has planned for the implementation of the following activities under JAPCC:
- 1.1 Develop a state policy to promote small scale power generation facilities
 - 1.2 Dedicated centre to extend technical support to small scale decentralized power generation units
 - 2.1 Promotion of energy efficient technological measures to reduce power consumption in street lighting, government building and other installations
 - 2.2 Regulatory measures to promote energy efficiency mandatory energy audits for selected establishments
 - 3.1 Develop PPP model for introducing EE in urban sector
 - 4.1 Development of programmatic energy efficiency approaches for urban water pumping and sewerage disposal
101. The Table 10 present the energy saving/distributed generation and GHG emission reduction potential along with the cost for implementation of mitigation actions for Jharkhand state. The Figure 9 presents the MACC for Jharkhand state, which is showing very high potential of energy savings in steel sector followed by domestic, power, EE public lighting, EE water pumping, and EE agriculture pumping sector in descending order. On RE side, the solar has the highest potential of electricity generation followed by wind. .
102. The MACC analysis has not included the curve for steel sector as it was overshadowing the MACCs for other sector due to very high energy saving potential. The outcome of the analysis conducted using MACCs was shared with the state level stakeholders to finalise the mitigation

action investment projects for the state. The outcome of the discussion with key Government officials and the state level Stakeholder Consultation resulted the following:

- Even having the highest energy saving and GHG emission reduction potential, the steel sector cannot be considered for investment projects as it is already covered under Perform Achieve and Trade (PAT) Scheme of Bureau of Energy Efficiency (BEE). In addition it would be difficult to develop replicable models which are scalable and of direct benefit to the electricity consumers and other stakeholders in the state.
- The power sector also cannot be considered as it is also covered under PAT Scheme and good results cannot be achieved through UNDP-GEF project interventions during the short period (4-years) of project implementation.
- The best choice for design and implementation of EE investment projects are EE public lighting, EE in commercial buildings, and EE municipal pumping. This is due the readiness of ESCOs and the private sector to invest in these projects and implement the projects using PPP or innovative financing models. The Energy Efficiency Services Limited (EESL), a super ESCO established by Government of India under NMEEE has agreed to invest in EE public lighting, EE municipal pumping and EE buildings projects in the state.
- Based upon the analysis conducted using MACCs, state level stakeholder consultation and the potential for scale-up, the state has agreed to implement the investment projects in EE public lighting, EE municipal pumping and EE building sectors.
- On the RE side, grid connected solar (solar parks and roof-top) has the highest potential followed by the wind. The state has decided to design and implement roof-top solar as investment project. The innovative financing and PPP module developed under the UNDP-GEF project will also help the implementation and scale up of solar park projects in the state. The newly formed Government in Jharkhand is also inviting private sector to invest in solar in the state. For UNDP-GEF project, the Solar Energy Corporation of India (SECI) has agreed to work with state level stakeholders to implement the roof-top solar projects.

Table 10: GHG Abatement Potential of Different Sectors in Jharkhand

Details	Unit	Sector Potential In Jharkhand								
		RE (Solar PV Generation 18180 MW)	Municipal DSM (EE Pumps)	EE in Commercial and Public Buildings	RE (Wind Energy Generation 91 MW)	EE in Steel Industry	EE in Public Lighting	EE in Residential/ Domestic Buildings	EE in Power Sector (Supply Side Management)	Ag DSM (EE Pumps for Agriculture & Irrigation)
Capital Cost	Billion USD	21,21.0	0.11	0.14	8.72	101.0	5.01	37.43	76.67	1.10
Annual Maintenance & Other Costs	Million USD/Year	786.36	0.01	0.014	1.74	10.10	0.50	3.74	7.67	0.11
Project Lifetime	Year	25	15	15	15	15	15	15	15	15
Total Cost of Project in Lifetime	Billion USD	40,86.9	0.13	0.16	1.63	1,16.1	5.76	43.04	1.97	1.27
Net Present Value (NPV)	Billion USD	39,35.90	2.82	0.91	2.68	1,05.10	0.60	12.28	26.58	0.97
Annual Electricity Savings	GWh	31,851.36	36.49	13.07	215.23	20,459,810,010.0	64.24	798.84	591.44	14.79
Electricity Tariff + 5% Tariff Escalation/Yr.	USD/kWh	0.30	0.09	0.09	0.08	0.06	0.07	0.04	0.09	0.01
Avg. Annual Cost Savings	Billion USD/Yr	9,53.41	0.50	0.18	1.80	31.28	0.72	3.90	8.04	0.01
State Emission Factor	tCO ₂ /MWh	1.68	1.68	1.68	1.68	1.68	1.68	1.68	1.68	1.68
Annual CO ₂ Emission Reductions	Billion tCO ₂	5.35	0.006	0.002	0.036	34,372,48.0	0.011	0.134	0.099	0.002
Discount Rate	%	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0
Marginal Abatement Cost (MAC)	USD/tCO ₂	(49.0)	(30.6)	(29.7)	(4.9)	0.0	3.7	6.1	17.8	26.0
Annual Cumulative CO ₂ e Reduction (2030) without Steel Sector	Billion tCO ₂ e	5.35	5.36	5.36	5.39	0.0	5.41	5.54	5.64	5.64
Annual Cumulative CO ₂ e Reduction (2030)	Billion tCO ₂ e	5.35	5.36	5.36	5.40	34,372,53.47	34,372,53.49	34,372,53.6	34,372,53.7	34,372,53.7

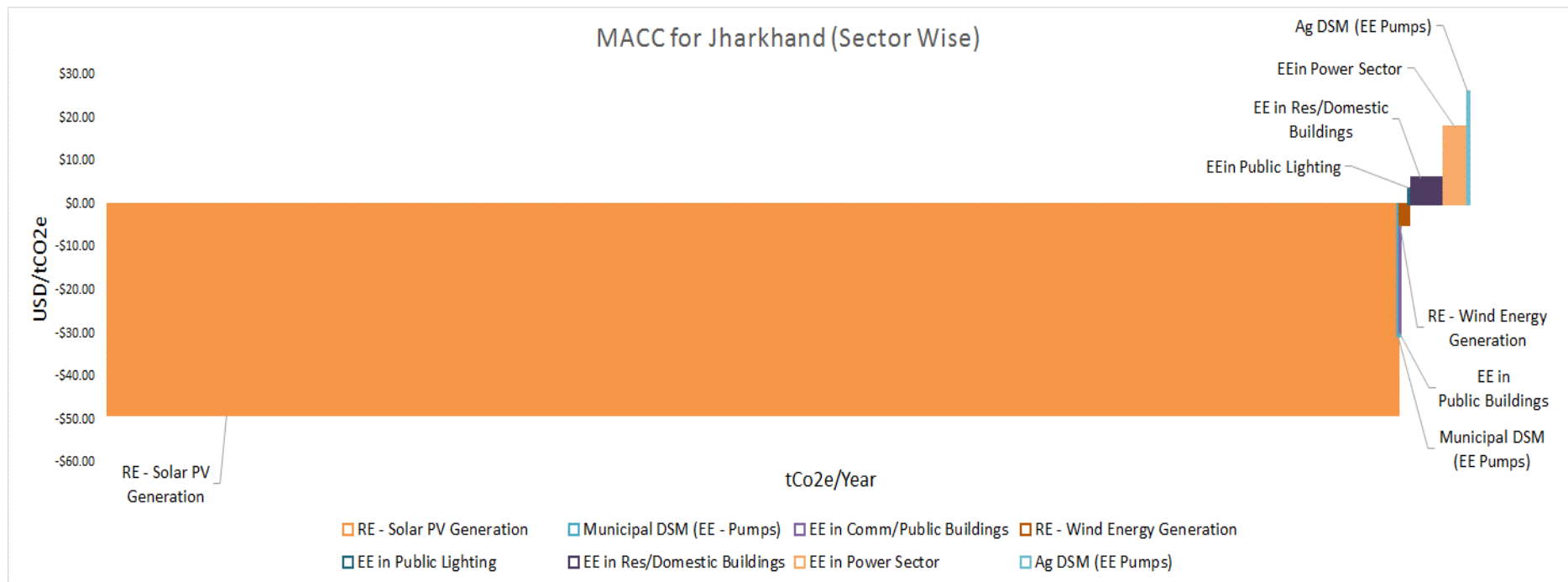


Figure 9: Sectoral MACC for State of Jharkhand

2.4.2 Manipur

103. In the state of Manipur, state level stakeholders have identified four key areas for the selection and implementation of EE and RE mitigation strategies, these include:

M1: Installation of grid connected standalone type SPV power plant at Biodiversity parks, Eco parks etc.

M2: Installation of grid connected rooftop / demonstration solar power plants (5 – 10 MW) at possible places;

M3: Installation of solar power packs/inverters (10,000 units) and high intensity solar LED street lights (10,000 units);

M4: Energy Audit of all government buildings

M5: Development of canals / irrigation system in agriculture lands for multiple cropping throughout the year by introducing solar pumping system irrigation.

104. Against these EE and RE strategies, the state on its own has planned for design and implementation of the investment projects in following areas:

- Energy efficient street lighting in all the cities and towns;
- Energy efficient water pumping in all the municipalities across the state;
- Building energy efficiency programs in Government and Private buildings;
- Solar rooftop in Government and private buildings;
- Solar water pumps for agriculture pumping to avoid the burden on energy supply sources, and
- Solar grid connected systems to increase the electricity production using renewable energy.

105. The Table 13 present the energy saving/distributed generation and GHG emission reduction potential along with the cost for implementation of mitigation actions for Manipur state. The Figure 12 presents the MACC for Manipur state, which is showing very high potential of energy savings in power sector followed by EE in domestic sector, EE public lighting, EE water pumping, EE in buildings and EE agriculture pumping sector in descending order. On RE side, the solar has the highest potential of electricity generation followed by the wind.

106. The outcome of the analysis conducted using MACCs was shared with the state level stakeholders to finalise the mitigation action investment projects for the state. The outcome of the discussion with key Government officials and the state level Stakeholder Consultation resulted the following:

- Even having the highest energy saving and GHG emission reduction potential, the power sector cannot be considered as it is covered under PAT Scheme of BEE and good results cannot be achieved through UNDP-GEF project interventions due to the short period of project implementation (4-years).
- The best choice for design and implementation of EE investment projects are EE public lighting, EE in commercial buildings, and EE municipal pumping. This is due the readiness of ESCOs and the private sector to invest in these projects and implement the projects using PPP or innovative financing models. EESL, a super ESCO established by Government of India under NMEER has agreed to invest in EE public lighting, EE municipal pumping and EE buildings projects in the state.
- Based upon the analysis conducted using MACCs, State level stakeholder consultation and the potential for scale-up, the state has agreed to implement the investment projects in EE public lighting and EE municipal pumping sectors.
- On the RE side, grid connected solar (solar parks and roof-top) has the highest potential followed by the wind. The state has decided to design and implement roof-top solar and solar parks as investment projects. The innovative financing and PPP module developed under the UNDP-GEF project will also help the implementation and scale up of both solar park and roof-top solar projects in the state. For UNDP-GEF project, the Solar Energy Corporation of India (SECI) has agreed to work with state level stakeholders to implement the roof-top solar projects.

Table 11: GHG Abatement Potential of Different Sectors in Manipur

Details	Unit	Sector Potential In Manipur							
		Municipal DSM (EE Pumps)	RE (Solar PV Generation 10630 MW)	RE (Wind Energy Generation 56 MW)	EE in Commercial and Public Buildings	EE in Residential/Domestic Buildings	EE in Public Lighting	Ag DSM (EE Pumps for Agriculture & Irrigation)	EE in Power Sector (Supply Side Management)
Capital Cost	Million USD	0.08	12,401.7	53.67	1.85	31.56	2.67	0.45	100.83
Annual Maintenance & Other Costs	Million USD/Year	0.000754	331.02	1.07	0.02	0.32	0.03	0.004	1.008
Project Lifetime	Year	15	25	15	15	15	15	15	15
Total Cost of Project in Lifetime	Million USD	0.09	20,677.20	16.34	16.34	36.29	3.07	0.51	19.67
Net Present Value (NPV)	Million USD	1.69	2,422.68	16.49	0.32	1.32	(-0.09)	(-0.22)	(-34.96)
Annual Electricity Savings	GWh	2.42	18,623.76	132.45	2.63	67.35	3.41	0.60	77.78
Electricity Tariff + 5% Tariff Escalation/y	USD/kWh	0.08	0.13	0.08	0.09	0.06	0.08	0.05	0.09
Avg. Annual Cost Savings	Million USD/Yr	0.30	2,396.26	11.08	0.35	5.19	0.42	0.03	10.57
State Emission Factor	tCO ₂ /MWh	1.56	1.56	1.56	1.56	1.56	1.56	1.56	1.56
Annual CO ₂ Emission Reductions	tCO ₂	3,782	29,053,066	206,624	4,102	105,069	5,327	936	121,343
Discount Rate	%	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0
Marginal Abatement Cost	USD/tCO ₂	-29.8	-5.6	-5.3	-5.3	-0.8	1.1	15.6	19.2
Annual Cumulative CO ₂ e Reduction (2030)	Million tCO ₂ e	0.004	29.06	29.26	29.27	29.37	29.38	29.38	29.50

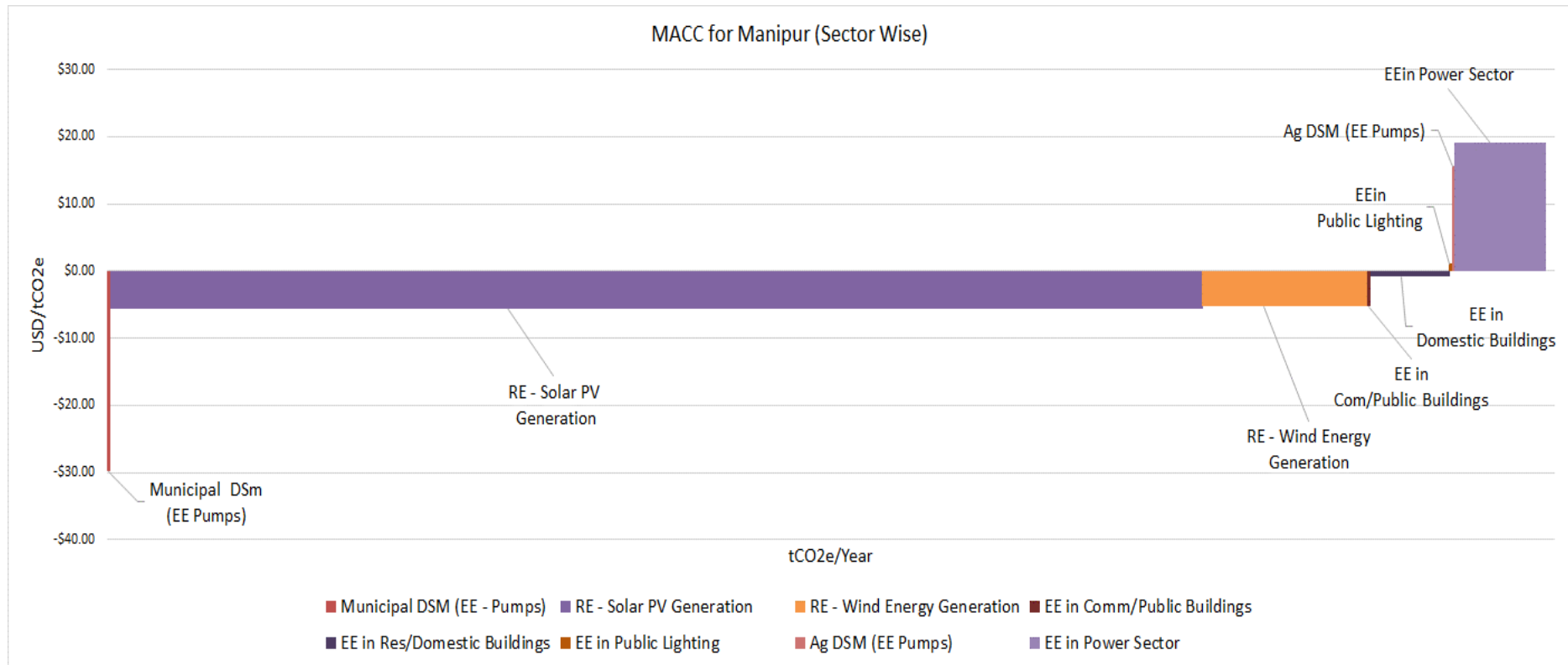


Figure 10: Sectoral MACC for State of Manipur

2.5 Prioritised RE and EE Technologies for Climate Change Mitigation in the selected States

107. Based on discussions with the state government, use of MACCs and stakeholder consultations, a finalized set of RE and EE applications have been selected for the two states (mentioned in the previous section). This section provides the details about the technologies and their benefits.

LED based Energy Efficient Street Lighting

There is a rapid growth in LED street lighting because of promising nature of the technology, maximised energy savings and high investment returns. While LED technology for street lighting is relatively new, the science behind it is well understood because LEDs themselves have been around for decades. LED is just a light bulb without the filament and its colour and illumination intensity are dictated by the movement of electrons in the semiconductor material. The life span of an LED street light can exceed 50,000 hours, which is equivalent to almost six years of continuous operation which equates to 12 years of life when in operation 12 hours a day. These can be fitted to the existing structures as the mounting apparatus are available in conventional cobra head designs, and depending on the lighting application (i.e. highway, residential street, parking lot, etc.), LEDs are available in various wattages and with different colour temperatures (Kelvin) ranging from 3,000K (warm white) to 6,000K (day white).

LED lights contain no toxic materials and are 100% recyclable. Because of their long life, they can significantly reduce landfills and bulb disposal costs compared to conventional streetlights. Both Jharkhand and Manipur states have opted for the design and implementation of LED Street Lighting investment projects using the innovative financing and investment models developed under the UNDP-GEF project.

Solar Rooftop Installations

Cities in both selected states are experiencing a substantial growth in peak electricity demand. The electricity utilities are finding it difficult to cope with this rapid rise in demand and as a result most of the cities and towns are facing severe electricity shortages. Various industries and commercial establishments e.g., Malls, Hotels, Hospitals, Nursing homes etc. housing complexes developed by the builders and developers in cities and towns use diesel generators for back-up power even during the day time. The capacities of these generators vary from a few kilowatts to a couple of MW. With an objective to reduce dependency on diesel gensets, a scheme in the name of 'Rooftop PV and Small Scale Solar Generation Program (RPSSGP)' was launched under JNNSM.

The rooftop solar PV system could be with or, without having grid interaction. In grid-interactive system, the DC power generated from solar PV panels is converted to AC power using power conditioning unit and is fed to the grid either of 11 KV three-phase line or, of 220V single-phase line depending on the system installed at institution, commercial establishment or, residential complex. Non-grid interactive systems ideally require a full load capacity battery power back-up system. However, with the introduction of advanced load management and power conditioning systems, and safety mechanisms, it is possible to segregate the day-time loads to be served directly by solar power without necessarily going through the battery back-up.

MNRE has set up the Solar Energy Corporation of India (SECI)²⁹ to work with public and private sector stakeholders for setting up solar power plants and rooftop solar plants in different states of India. To promote rooftop solar, MNRE launched an investment projects scheme in year 2013 for grid connected roof top PV power projects. This scheme is being implemented by SEC.

Energy Efficient Water Pumping Solutions

The water supply is one of the key services in the growing cities, which consumes highest amount of energy. The water utilities or Municipalities run in to losses due to inefficiencies in both water and energy uses.

In both selected states Jharkhand and Manipur, the data shows that there are inefficiencies in municipal water pumping systems. A good amount of water entering the system is lost before it reaches the customers. Pump systems are improperly sized, poorly maintained, operated at less than their optimal load, and because the systems were built a long time ago, usually for the lowest possible cost they are inefficient to begin with.

The designs of Municipal Water pumping systems include information that demonstrates clear energy savings. The designs should clearly show that: (1) the most energy efficient equipment is being used in the project, (2) that energy efficient design and operational considerations and practices are followed, (3) the percent increase in energy efficiency and kWh saved, and (4) why further energy efficiency improvements cannot be achieved.

Solar Water Pumping

²⁹ Solar Energy Corporation of India (SECI) was set up on 20th September 2011, as a not-for-profit company under Section-25 of the Companies Act 1956 as an implementation and facilitation institution dedicated to Solar Energy sector. SECI is established under the administrative control of the Ministry of New and Renewable Energy, Government of India. Mandate of SECI allows wide ranging activities to be undertaken with an overall view to facilitate implementation of JNNSM and achieving the targets set therein. The Corporation has the objective of developing Solar Technologies and ensuring inclusive solar power development throughout India.

Agriculture continues to be an important sector in India's economy. Most parts of the country requires irrigation for increasing agricultural productivity. As a result, there has been proliferation of agriculture pump sets in the country. It is estimated that there are around 18 million pump sets that are connected with electricity grid. In addition, there are around 7 million pump sets that are being powered by diesel. As per a report (KPMG), India uses more than 4 billion litres of diesel and around 85 million tons of coal per annum to support water pumping for irrigation. This increased carbon footprint. Considering the recent advances in solar photovoltaic technologies and appropriate application possibilities of solar water pumping systems for agricultural applications, Government of India has taken several initiatives to promote solar water pumping systems for agriculture and for drinking water supply. However, the upfront cost of a solar pump is several times more than that of a conventional pump. One of the key objectives of the Government program for solar pumping is to develop models that will foster solar power deployment for pumping in rural areas in a scalable manner and explore prospects to support rural development related aspects in addition to providing energy access. Therefore, few solar pumping based investment projects were developed in the proposed project to mitigate GHG emissions.

Energy Auditing in Office Buildings

Energy audit of a building is a systematic procedure, which aims to evaluate the building's existing energy consumption, to identify the potential energy savings and to report the findings. It is an important tool that can be used to implement energy efficiency measures and achieve energy conservation in the building sector together with extension of the electromechanical equipment life span.

The energy audit consists mainly of collecting and measuring data that are valuable for the energy assessment of the building. Its main purpose is to conduct an initial energy survey and to identify operation and maintenance procedures. Its main scope is to describe and assess the current energy demand and consumption, identify the possible and most important energy management improvements, and ideally, to offer an energy management plan.

The data collected during the energy audit, both from monitored data and also interviewing the tenants, have to describe the energy demand of the building. This data were mainly affected by the building use, its envelope, equipment and type of energy used for heating, cooling, ventilating, lighting the building, as well as for heating sanitary hot water.

Grid Connected Solar Parks

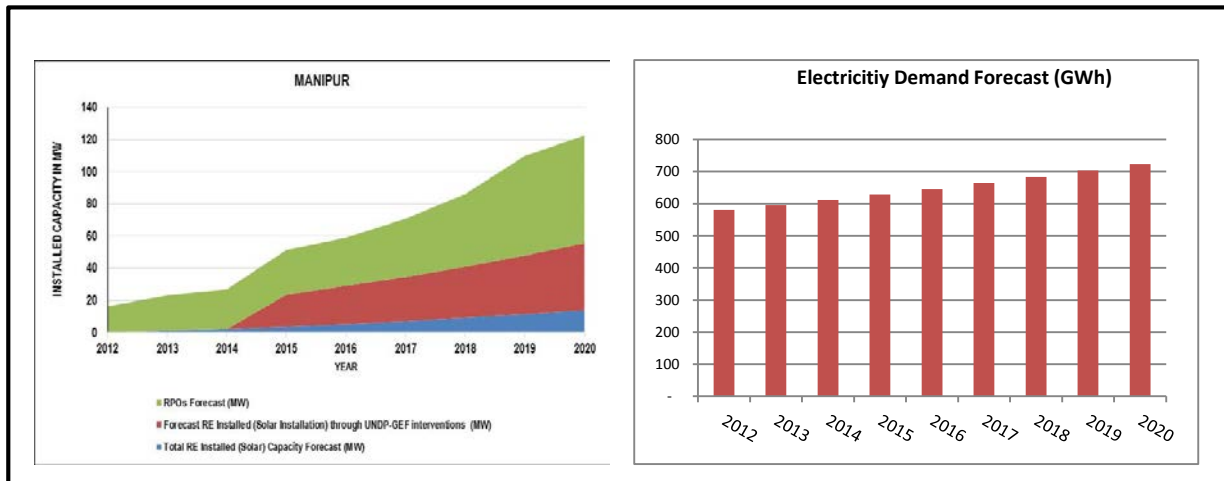
A Solar Park is a concentrated zone of development of solar power generation projects. Depending on availability of land such parks can accommodate solar power projects with cumulative capacity of 100 MW and above. The necessary infrastructure that includes leveled land, drainage, transmission system, water, and road connectivity and communication network amongst other requirements.

The solar parks are thus characterized by properly developed infrastructure for accommodating solar power projects of a number of developers where both the risks and gestation period of the projects can be minimized. At the state level, the solar parks will enable the states to bring in significant investment from project developers in solar power generating sector. Since each State is mandated to fulfil its Solar Purchase Obligation (SPO), solar parks are envisaged to be the appropriate platform that the State Governments may offer to solar power developers to achieve its SPO requirement.

Development of solar parks would help generating employment opportunities and will be a key enabler for reduction of the State's carbon footprint by avoiding emissions equivalent to the solar park's generated capacity

2.6 Business as Usual Scenario & Market Transformation due to UNDP-GEF Project Interventions

108. The framework for implementation of EE and RE measures and the design and implementation of investment projects under the proposed UNDP-GEF project is expected to remove the barriers and transform the market for increased implementation of EE and RE interventions in EE street lighting, EE municipal pumping, EE buildings, EE agriculture pumping, solar roof-top and solar park projects in both the states. The graph covering the analysis conducted using the business as usual scenario in EE and RE sectors in both the states and the possible transformation of market due to the UNDP-GEF project interventions is presented below (Figure 11 & 12 and Table 12 & 13).

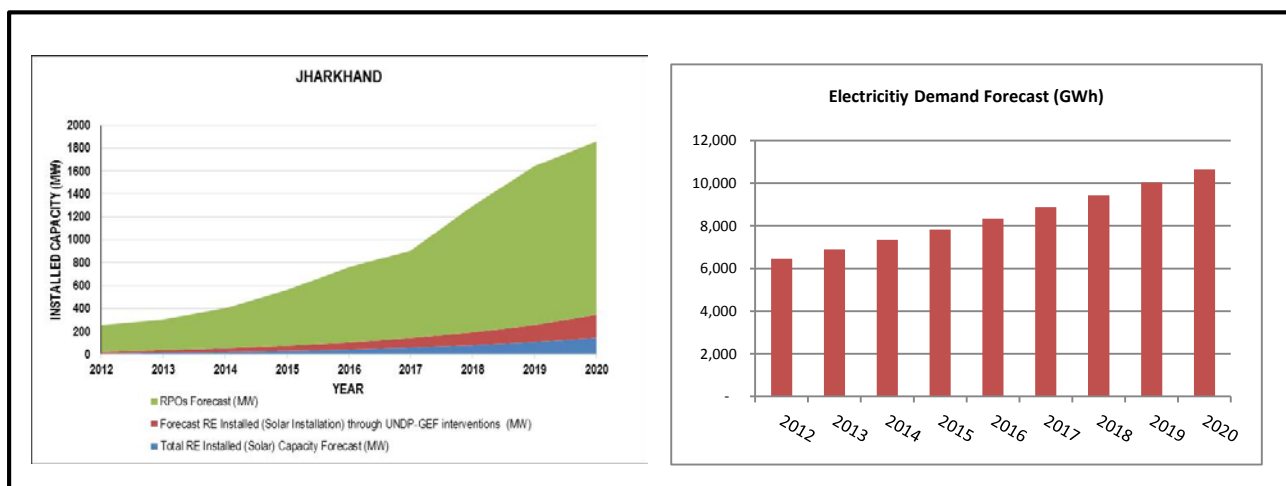


Source: (Greenpeace & Infraline Energy , 2013), IIEC Analysis

Figure 11: Manipur Renewable Energy's Scenarios

Table 12: Projected Renewable Energy Scenarios for Manipur

Manipur Renewable Energy									
Year	2012	2013	2014	2015	2016	2017	2018	2019	2020
Total RE Installed (Solar) Capacity Forecast (MW)	0.26	1.01	2.13	3.62	5.11	6.98	9.22	11.46	13.70
Forecast RE Installed (Solar Installation) through UNDP-GEF interventions (MW)	0	0	0	20	24	28	32	37	42
RPOs Forecast (MW)	16	22	25	28	30	36	45	62	67
Electricity Forecast (GWh) in BAU scenario	581	596	612	629	646	664	683	703	723



Source: (Greenpeace & Infraline Energy , 2013), IIEC Analysis

Figure 12: Jharkhand State Renewable Energy's Scenarios

Table 13: Projected Renewable Energy Scenarios for Jharkhand

Jharkhand Renewable Energy									
Year	2012	2013	2014	2015	2016	2017	2018	2019	2020
Total RE Installed (Solar) Capacity Forecast (MW)	10.41	15.6	22.39	31.77	43.15	59.13	79.7	107.27	143.84
Forecast RE Installed (Solar Installation) through UNDP-GEF interventions (MW)	15	22	31	44	60	83	112	150	201
RPOs Forecast (MW)	231	267	349	486	657	765	1106	1388	1514
Electricity Forecast (GWh) in BAU scenario	6,457	6,892	7,349	7,831	8,339	8,873	9,436	10,029	10,563

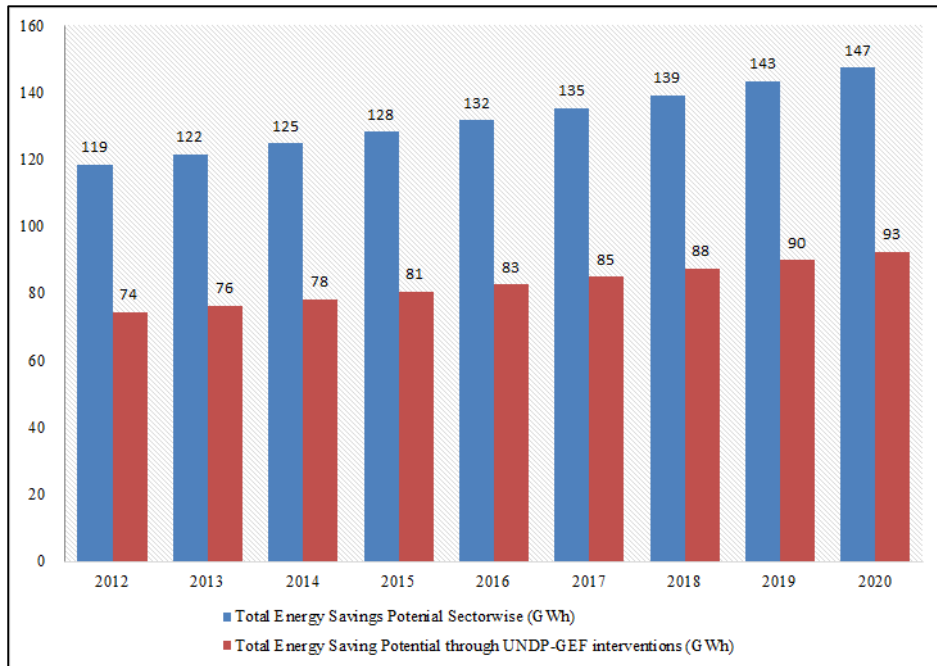
109. The above two forecasts are highlighted in the graph for the different available scenarios in the space of Renewable Energy in Manipur & Jharkhand state. For the past two decades India did see rapid growth opportunities in its economy and simultaneously in the power generation sector. Coming decades are very important in India's quest for the balanced & sustainable growth with right mix of energy. In the above two graph (i.e. Manipur & Jharkhand), we have taken 3 different scenarios.

- **RPOs Forecast:** Renewable energy potential of corresponding states is a prime factor, but it should not be a limiting factor in deciding RPO targets. These targets are formulated on the factor of NAPCC target of achieving national target of 20 % RE by 2020. An attempt has been made to derive more realistic RPOs on the basis of these three factors:
 - Renewable Energy potential of the particular states;
 - Power purchasing capacity of states (Financial Health); and
 - Consumer profile of states.
- **Business as usual Solar Grid Connected RE Installed capacity forecast:** State-wise capacity addition estimates on basis of state renewable energy potential is the most important exercise in our RPO derivation model. This forecasts Solar Grid Connected RE target possibility by 2020 in the business as usual scenario for the Jharkhand & Manipur state.
- **Forecast of Installed RE capacity through UNDP-GEF interventions:** This forecast is drawn upon the success factors due to RE pilot projects undertaken in this project i.e. in the Manipur state, two important pilots i.e. rooftop solar projects & grid connected solar park; and in Jharkhand state, rooftop solar installation at the public buildings & Solar Park under JNNSM. These investment projects are expected boost and transform the solar grid connected RE market by removing the foreseen barriers.

110. Two figures below highlight & forecast energy savings potentials for the state of Manipur & Jharkhand. We have forecasted two scenarios for the energy savings potentials of these two states.

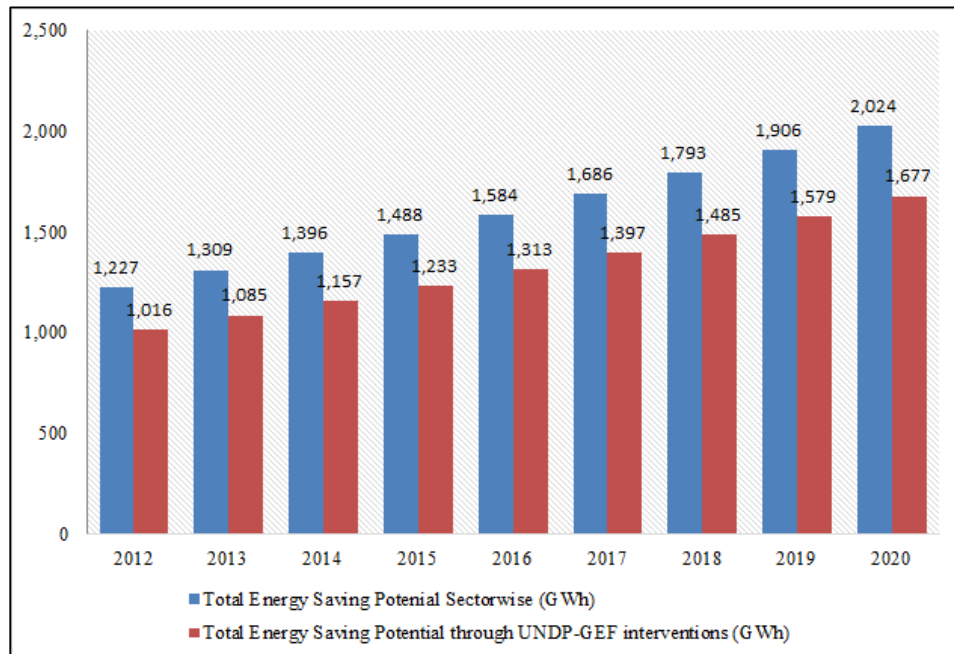
- **Total energy savings potential** for the state: In this scenario, we have calculated potential energy savings in all the sectors for the respective states (i.e. Manipur & Jharkhand)
- **Energy Savings potential through UNDP-GEF interventions (alternative scenario):** This scenario is drawn upon the success factors due to EE pilot projects identified and will be undertaken in UNDP-GEF proposal. This alternative scenario is based on the assumption that creation of new mechanisms, financial models, capacity building for implementation of the EE, will in turn help the two states in scaling up their efforts in implementing EE. The project interventions are expected to help in removing several of the barriers, particularly the market barriers in the two states and in turn propel other EE

projects for implementation in Jharkhand and Manipur. The figure below, compare the energy saving potential that can be achieved through the UNDP GEF SAPCC project (both direct and indirect impacts) out of the total energy saving potential of the states till 2020.



Source: (Greenpeace & Infraline Energy , 2013), (JREC, 2014), (USAID, 2008), IIEC Analysis

Figure 13: Energy Savings Projections- Manipur



Source: (Greenpeace & Infraline Energy , 2013), (JSEB, 2013), (USAID, 2008), IIEC Analysis

Figure 14: Energy Savings Projections- Jharkhand

2.7 Shortlisted Climate Change Mitigation Projects in States

111. Following the decision to design and implement the EE and RE investment projects in the areas identified on the basis of state level MACC analysis, stakeholder consultation and the key areas recommended in SAPCCs, the state nodal agencies have prepared a list of possible locations where the investment projects can be implemented. The list of locations and the type of investment project to be implemented is provided in the Table 14 below:

Table 14: List of potential investment projects along with location details for demonstration phase

S.No.	Location		Key details of the investment projects	Possible RE/EE Intervention
	City/Area	District		
Jharkhand				
1.	<ul style="list-style-type: none"> • Project Building, Dhurwa, Ranchi-834004 • Nepal House, Doranda, Ranchi-834002 • MDI Building, Dhurwa, Ranchi-834004 • FFP Building, Dhurwa, Ranchi-834004 	Ranchi	<ul style="list-style-type: none"> - Investment Projects at government buildings including Project Building, Nepal House, MDI and FFP Building - Ranchi has a total population of 1,126,741 in 2011 	<ul style="list-style-type: none"> - Energy Auditing - EE Green Buildings Retrofits -
2	<ul style="list-style-type: none"> • Project Building, Dhurwa, Ranchi-834004 • Nepal House, Doranda, Ranchi-834002 • MDI Building, Dhurwa, Ranchi-834004 • FFP Building, Dhurwa, Ranchi-834004 	Ranchi	<ul style="list-style-type: none"> - Investment Projects at government buildings including Project Building, Nepal House, MDI and FFP Building - Ranchi has a total population of 1,126,741 in 2011 	<ul style="list-style-type: none"> - Roof top grid connected solar
3.	Mining Area Development Authority, (MADA), Dhanbad	Dhanbad	<ul style="list-style-type: none"> - To be executed in area of Mining Area Development Authority (MADA) - Total population of Dhanbad is 1,195,298 	<ul style="list-style-type: none"> - Energy Efficient water pumping
4.	Chas Area in Bokaro	Bokaro	<ul style="list-style-type: none"> - Chas area of Bokaro Steel city - Total number of poles is 1488 in the area - Total population of Bokaro 563,417 	<ul style="list-style-type: none"> - EE LED based street lighting
Manipur				
5.	Jiribam in Imphal	East Imphal	<ul style="list-style-type: none"> - Jiribam, Imphal East District, - Total Area 710 km² - Population 452,661 	<ul style="list-style-type: none"> - Grid Connected Solar Power Park 10MW

6.	Patsoi	West Imphal	- Patsoi, West Imphal - Total Area 519 km ² - Population 514,683	- Solar water pumping in agriculture areas
7.	Mantripukhri Porompat Chingmeirong in Imphal	Imphal	- Different regions in Imphal	- Grid connect rooftop solar PV power plants
8.	Palace Gate to DC Office in Imphal	Imphal	- From Palace Gate to DC Office Imphal and JNIMS and Hospital	- EE LED based street lighting
9.	PWD Building in Imphal	Imphal	- Consists of 5 buildings approximately 3 floors each, with each floor having 20 rooms	- Energy auditing, retrofit all the conventional lights to EE LED lights

112. Based on the available list of potential investment projects in both the states, an analysis of energy savings potential and likely associated costs for each of the investment project was undertaken to zero down on the final list of investment projects for both the states. The details of this analysis for each investment projects in the two states are provided in the sections below. A detailed table containing comparative numbers for the investment projects in the two states, state level scale up and indirect emission reduction analysis through the project is provided Annexure D.

Development of Abatement Cost Curves for Selection of Investment Projects

113. The marginal abatement cost curves are used to prioritize the investment projects. Considering that the setting up of a reliable baseline is important for effective implementation of mitigation measures in the states, the marginal abatement cost curve will help in building up of an integrated project database of existing or planned activities to mitigate GHG emissions and the monitoring of the emissions over a period of time (until 2020). The other important aspect is to build the capabilities at States for planning, implementation and monitoring of the mitigation measures using the cost curves to ensure continuous updates for input to effective policy making.

114. It is important to note that the SPACC initiatives are voluntary activities hence it becomes crucial that the selected investment projects for implementation should have visible impact, and should be measurable and quantifiable to the project developers and general public. State specific marginal abatement curves will assist the decision makers and implementers to focus on RE/EE measures and low carbon development strategies best suited for a particular state. Marginal Abatement Cost (MAC) curve will help in identifying the least cost; large abatement projects which can then be implemented as investment projects in different sectors and then replicated across India. Due to these important factors it becomes necessary that time and efforts be invested in developing abatement curves for successful implementation and replication of SAPCCs. The marginal abatement cost curves has been developed at this stage to achieve the following:

- Identify a portfolio of mitigation projects that are either planned or being implemented and to be able to track the process towards the 2020 and 2030 as per emission reduction targets set;
- Use the methodology for the construction of the abatement cost curves to establish a reliable baseline;
- Conduct a cost benefit analysis of the project portfolio, which included the capital and operational cost but also the abatement potential;
- Share and transfer the knowledge to the states so that future updates of the cost curve can be made by the staff at state nodal agencies.

2.7.1 Information Collected & Analysed for Generating Marginal Abatement Cost

Curves for Selected Investment Projects

115. The Marginal Abatement Cost Curves are generated for both Jharkhand and Manipur states using the available data for all the technologies and possible mitigation measures to abate the GHG emissions in the states. The MACC are generated to establish a reliable baseline of all the technologies, mitigation measures, and current GHG emissions. The MACC also helped in ranking the technologies for best possible GHG abatements in the states and selection of technologies for investment. The outcome of the MACC is the identified investment projects and the costs per tonne of CO₂ emission reduction.

116. To generate the Marginal Abatement Cost Curves (MACC), the following parameters have been analysed for determining the financial details of the abatement/mitigation projects and the expected volume of greenhouse gases to be abated over the projects' lifetime.

- All the possible RE and EE measures in the states including the shortlisted interventions as per the SAPCCs;
- Expected lifetime of the selected mitigation measures;
- Total cost of each RE and EE project (both capital and ongoing operational expenses);
- Expected savings to be delivered by the project over its useful lifetime;
- Expected amount of electricity generated using RE sources over the project lifetime;
- Expected volume of GHG emissions saved over the project lifetime
- Cost per unit of energy saved/generated and per tonne of CO₂e abated
- Prioritized EE and RE measures for taking up the investment projects and state level interventions

Determining the Project Lifetime

117. The project lifetime is the number of years for which the project is expected to deliver GHG abatement. For the shortlisted EE and RE projects, the lifetime is calculated on the basis of standard lifetime of technologies (like LEDs, solar PV, energy efficient pumps, etc.) by the technology providers/manufactures for the shortlisted mitigation projects. The average lifetime of selected investment projects is taken as 15 years to calculate the GHG emissions and other details.

Discount Rates

118. The discount rates are often applied to investment decisions to allow for the diminishing value of money over time. A discount rate is represented as a percentage and is set by the implementing agency making an investment decision. It can be set low (such as 3-4%) or higher (such as 15%). A higher discount rate is used to reflect a higher risk that the future value of the money will be diminished. In determining what discount rate to apply to abatement calculations, intense discussions are required with stakeholders like financing agency, implementing agency, technology providers and the agency responsible for managing the project.

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Determining the Full Project Cost

119. The complete project cost has been calculated using the upfront capital cost of technology, cost of technology finance (if any), implementation costs, operational costs for the life of the project, discount rates.

Determining Project Savings

120. The following types of savings have been calculated to determine the overall savings from the shortlisted EE and RE projects.

- *Operational cost savings* – The calculations of including less resources being consumed (such as electricity or fuel) and the associated costs saved due to the implementation of EE and RE projects.
- *Project Revenue* – Additional revenue to be generated by the project due to the implementation of EE and RE measures. For example, electricity saved due to EE measures can be sold to high paying consumers like industry and commercial to generate additional revenue.
- *Asset Salvage Value* – Revenues to be generated by the project due to the sale of the assets at the end of a project's life or the junk assets replaced by the project sold to generate additional revenue.

Determining Emissions Abated

121. The changes in consumption of electricity due to the implementation of EE projects and the changes in generation of electricity due to the implementation of RE projects have been calculated and the values have been multiplied by the local emission factors to determine the abated CO_{2e}.

122. The MACC for individual investment projects in both the states and for the state level abatement potential are presented below. The Figure and Tables depict the calculations for individual and state level investment projects in Jharkhand and Manipur are provided below.

Table 15: MACC Calculations for pilot investments in Jharkhand

Details	Unit	Investment Projects in Jharkhand			
		EE Municipal Pumping	EE in Government Buildings	EE Street Lighting	Rooftop Solar in Government Buildings (60kW)
Capital Cost	Million USD	0.39	0.18	0.78	0.09
Annual Maintenance & Other Costs	USD/Year	3,866	1,757	7,775	1,868
Project Lifetime	Year	15.0	15.0	15.0	15.0
Total Cost of Project in Lifetime	Million USD	0.44	0.20	0.89	0.12
Net Present Value (NPV)	USD	9,386,309	1,141,275	92,400	21,691
Annual Electricity Savings	kWh	12,163,204	1,633,738	995,720	90,761
Electricity Tariff + 5% Tariff Escalation/Yr.	USD/kWh	0.09	0.09	0.07	0.09
Avg. Annual Cost Savings	Million USD/y	1.65	0.22	0.11	0.01
State Emission Factor	tCO ₂ /MWh	1.68	1.68	1.68	1.68
Annual CO ₂ Emission Reductions	tCO _{2e}	20,434	2,745	1,673	153
Discount Rate	%	11.0	11.0	11.0	11.0
Marginal Abatement Cost (MAC) (Carbon Discounted)	USD/tCO ₂	30.6	29.7	3.7	9.5
Annual Cumulative CO _{2e} Reduction	tCO _{2e}	20,434	23,179	24,852	25,004

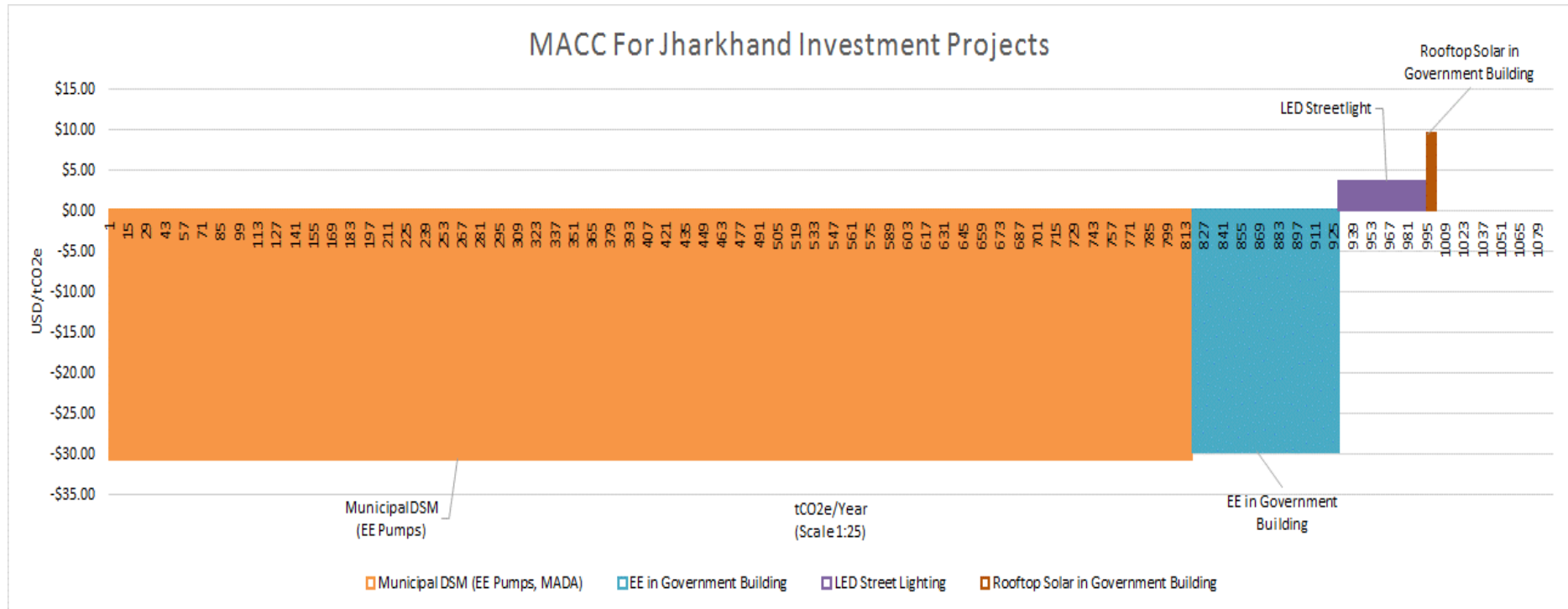


Figure 15: Marginal Abatement Cost Curve for Mitigation Actions in Jharkhand

Table 16: MACC Calculations for Investment Projects in Manipur

Details	Unit	Investment Projects in Manipur				
		Municipal DSM (EE Pumps)	LED Lighting in Government Buildings	LED Street Lighting	Solar PV Park (10MW)	Solar Rooftop in Government & Public Buildings (10MW)
Capital Cost	Million USD	0.03	0.09	0.20	11.67	15.00
Annual Maintenance & Other Costs	USD/Year	251	879	2,001	3,11,403	3,11,403
Project Lifetime	Year	15	15	15	15	15
Total Cost of Project in Lifetime	Million USD	0.029	0.10	0.23	16.33	19.67
Net Present Value (NPV)	USD	5,664,229	15,588	3,840	641,609	1,269,556
Annual Electricity Savings	kWh	808,268	125,227	260,172	14,016,000	17,520,000
Electricity Tariff + 5% Tariff Escalation/Yr.	USD/kWh	0.08	0.09	0.08	0.13	0.09
Avg. Annual Cost Savings	Million USD/y	0.100	0.017	0.032	1.80	0.14
State Emission Factor	tCO ₂ /MWh	1.56	1.56	1.56	1.56	1.56
Annual CO ₂ Emission Reductions	tCO ₂ e	1,261	195	406	21,865	27,331
Discount Rate	%	11.0	11.0	11.0	11.0	11.0
Marginal Abatement Cost (MAC)	USD/tCO ₂	29.8	5.3	0.6	2.0	3.1
Annual Cumulative CO ₂ e Reduction	tCO ₂ e	1,261	1,456	1,862	23,727	51,058

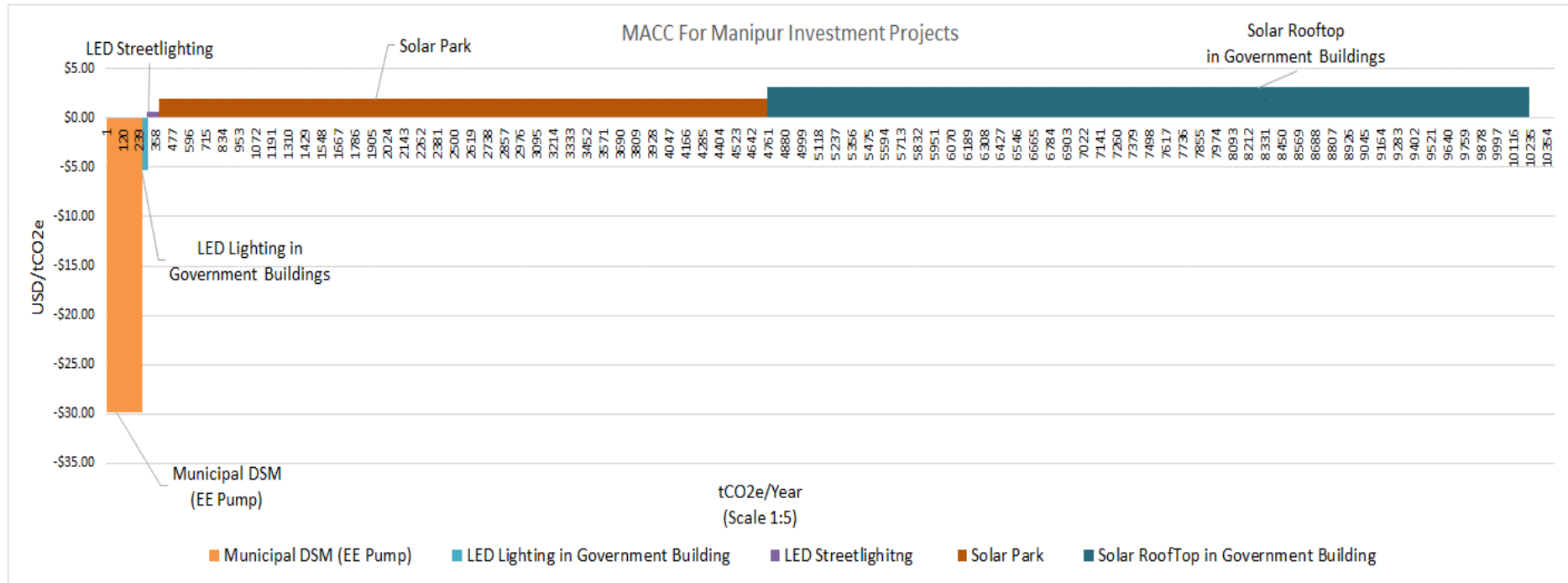


Figure 16: Marginal Abatement Cost Curve for Mitigation Actions in Manipur

Table 17: MACC Calculations for State-wide Mitigation in Jharkhand

Details	Unit	Mitigation Projects in Jharkhand			
		Municipal DSM (EE Pumps)	EE in Government Buildings	Rooftop Solar in Government Buildings (8MW)	EE LED Street Light
Capital Cost	Million USD	1.16	1.41	12.00	50.16
Annual Maintenance & Other Costs	USD/Year	11,598	14,052	390,291	501,600
Project Lifetime	Year	15.0	15.0	15.0	15.0
Total Cost of Project in Lifetime	Million USD	1.33	1.62	17.96	57.68
Net Present Value (NPV)	USD	28,158,927	9,130,199	1,015,645	5,961,267
Annual Electricity Savings	kWh	36,489,612	13,069,901	14,016,000	64,240,000
Electricity Tariff + 5% Tariff Escalation/Yr.	USD/kWh	0.09	0.09	0.09	0.07
Avg. Annual Cost Savings	Million USD/y	4.96	1.77	2.91	7.19
State Emission Factor	tCO ₂ /MWh	1.68	1.68	1.68	1.68
Annual CO ₂ Emission Reductions	tCO ₂ e	61,303	21,957	23,547	107,923
Discount Rate	%	11.0	11.0	11.0	11.0
Marginal Abatement Cost (MAC) (Carbon Discounted)	USD/tCO ₂	30.6	29.7	2.9	3.7
Annual Cumulative CO ₂ e Reduction	tCO ₂ e	61,303	83,260	106,807	214,730

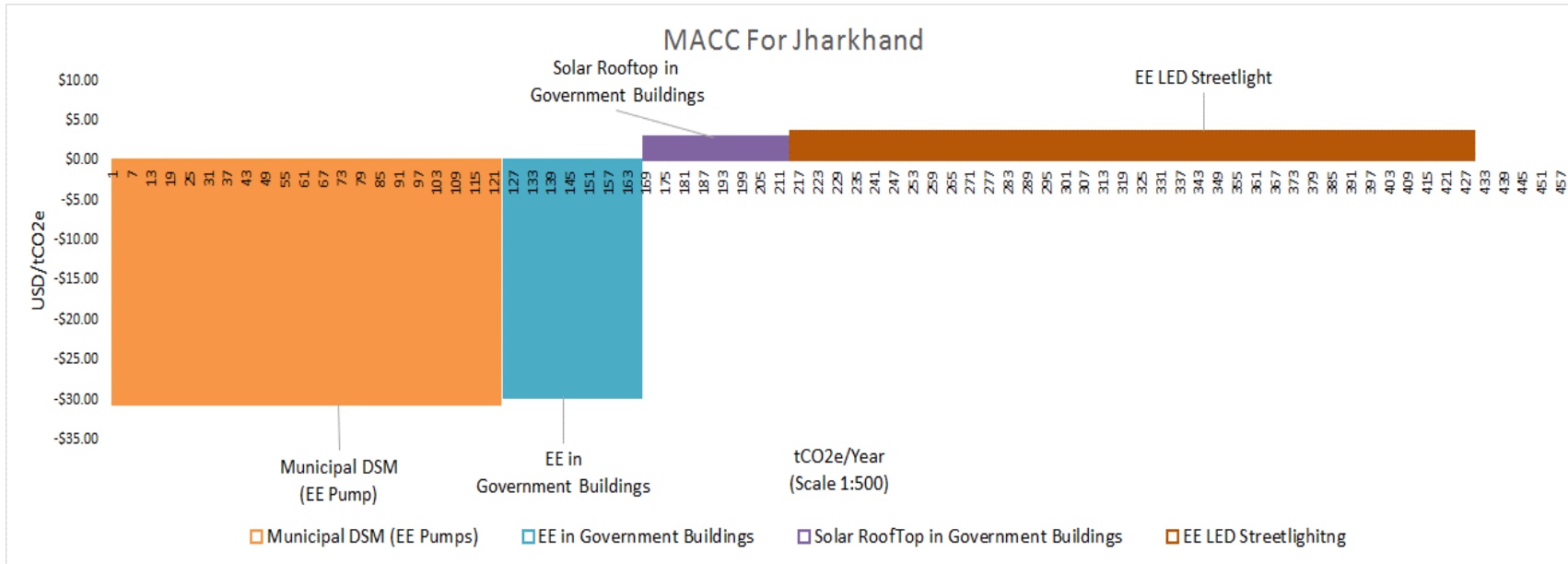


Figure 17: Marginal Abatement Cost Curve for State-wide Mitigation Actions in Manipur

Table 18: MACC Calculations for State Wide Mitigation in Manipur

Details	Unit	Mitigation Projects in Manipur				
		Municipal DSM (EE Pumps)	LED Lighting in Government Buildings	EE LED Street Lighting	Solar Park (10MW)	Solar Rooftop in Government & Private Buildings (10MW)
Capital Cost	Million USD	0.07	1.84	2.67	11.67	15.00
Annual Maintenance & Other Costs	USD/Year	754	18,461	26,665	3,11,403	3,11,403
Project Lifetime	Year	15	15	15	15	15
Total Cost of Project in Lifetime	Million USD	0.086	2.12	3.06	16.33	19.67
Net Present Value (NPV)	USD	16,92,686	3,27,337	1	6,41,609	12,69,556

Annual Electricity Savings	kWh	24,24,803	1,25,227	34,14,998	140,16,000	175,20,000
Electricity Tariff + 5% Tariff Escalation/Yr.	USD/kWh	0.08	0.09	0.08	0.13	0.09
Avg. Annual Cost Savings	Million USD/y	0.29	0.35	0.42	1.80	0.14
State Emission Factor	tCO ₂ /MWh	1.56	1.56	1.56	1.56	1.56
Annual CO ₂ Emission Reductions	tCO ₂ e	3,783	4,102	5,327	21,865	27,331
Discount Rate	%	11.0	11.0	11.0	11.0	11.0
Marginal Abatement Cost (MAC) (Carbon Discounted)	USD/tCO ₂	29.8	5.3	1.1	2.0	3.1
Annual Cumulative CO ₂ e Reduction	tCO ₂ e	3,783	7,885	13,213	35,077	62,409

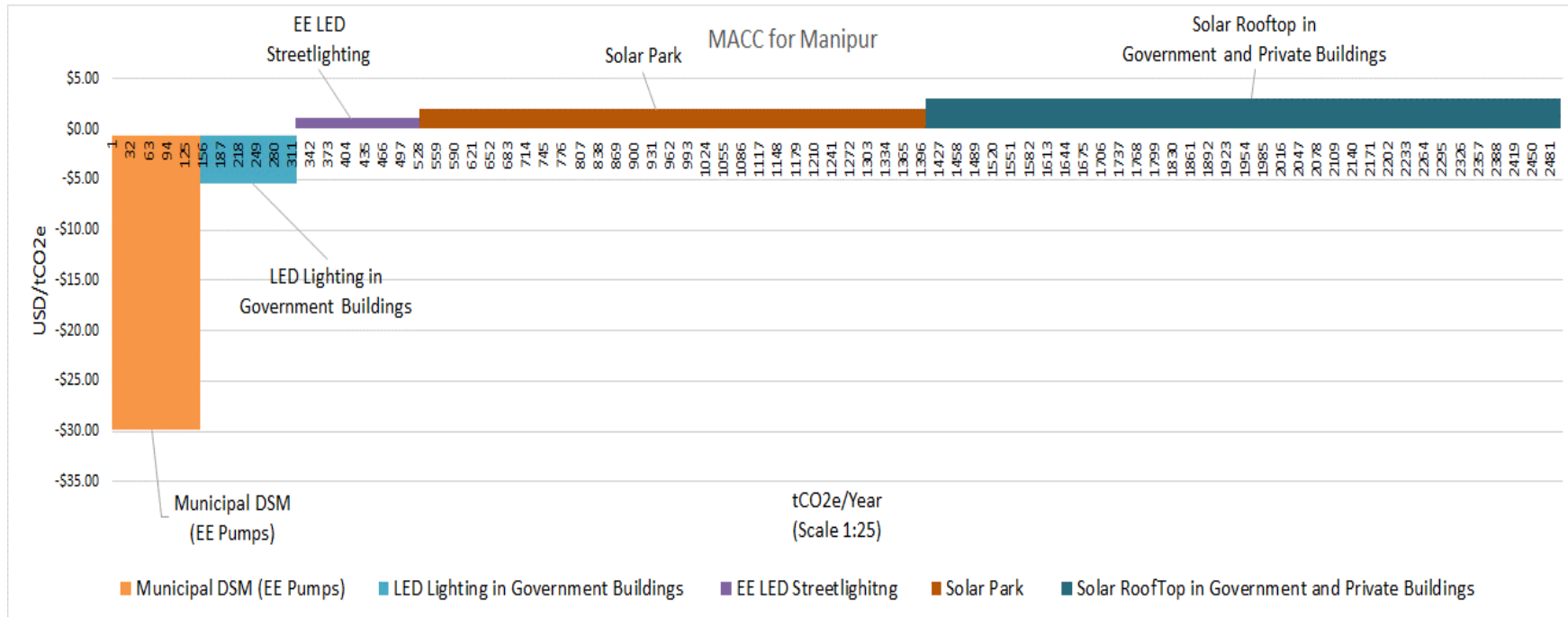


Figure 18: Marginal Abatement Cost Curve for State wide Mitigation Actions in Manipur

2.8 Analysis of Finalized Investment Projects & State Level Abatement Potential

Jharkhand

Investment Project 1: EE Street Lighting Project

123. An EE street lighting investment project will be undertaken in **Chas Municipality** in the Bokaro district. The current inefficient streetlights will be replaced by 90 W efficient LED street lights. An annual energy savings of 995,720 kWh is estimated which will result in GHG abatement of 25,092 tCO_{2e} by 2030 (Table 19).

Table 19: EE Street Lighting Investment Project at Chas, Jharkhand

EE Street Lighting Investment projects Project at Chas	
Technology	LED
Expected Annual Energy Savings (kWh)	995,720
Expected GHG Abatement (2030) tCO _{2e}	25,092
Approximate Cost \$/tCO _{2e}	3.7

124. The LED street lighting project will be implemented by JREDA, in coordination with the Department of Energy and Department of Forests and Environment in Jharkhand. EESL has indicated its interest in the implementation of this investment project based on its annuity based deemed saving energy performance contracting approach. EESL has been implementing similar types of investment projects in other regions of the country for LED based street lighting projects. It is expected EESL will bring in the investment in this project along with some other local public/private financing institutions. Both BEE funds and State Government contributions can be utilized in implementing the investment project.

State Level Abatement Potential from Implementation of LED Street Lighting Projects

125. The state level abatement potential from the implementation of LED street lighting projects is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of LED street lighting projects in all the municipalities in the state. The GEF project will ensure that long-term relationship between the state agencies and the EESL are established and the implementation mechanism developed under the project is replicated in other cities in the state.
126. There are currently 100,000 nos. of 250 W HPSV street lights in Jharkhand. The current inefficient street lights can be replaced by 90 W efficient LED street lights. An annual energy savings of 64,240,000 kWh is estimated which will result in GHG abatement of 1,618,848 tCO_{2e} by 2030 (Table 20).

Table 20: Abatement Potential – State Level EE Street Lighting Projects, Jharkhand

EE Street Lighting Investment Projects in Jharkhand	
Technology	LED
Expected Annual Energy Savings (kWh)	64,240,000
Expected GHG Abatement (2030) tCO _{2e}	1,618,848
Approximate Cost \$/tCO _{2e}	3.7

Investment Project 2: EE Municipal Water Pumping Project

127. Energy efficient municipal water pumping project for the **Mining Area Development Authority (MADA)** in the Dhanbad district is expected to realize annual energy savings of 12,163,204 kWh. The energy conservation measures will consist of pump replacement. The GHG abatement of this project is estimated to be 306,513 tCO_{2e} by 2030.

Table 21: EE Municipal Water Pumping Project (MADA), Jharkhand

EE Municipal Water Pumping Project (MADA)	
Technology	EE Pumps
Expected Annual Energy Savings (kWh)	12,163,204
Expected GHG Abatement (2030) tCO _{2e}	306,513
Approximate Cost \$/tCO _{2e}	-30.6

128. The investment project will be implemented by JREDA, in coordination with the Department of Energy and Department of Forests and Environment in Jharkhand. EESL has indicated its interest in the implementing this project. EESL has been implementing similar types of projects in other regions of the country. It is expected EESL will bring in the investment in this project along with some other local public/private financing institutions. Both BEE funds and State Government contributions can be utilized in implementing the investment projects. The investment project will also collaborate with local pump manufacturers also identified in the state.

State Level Abatement Potential from Implementation of EE Water Pumping Projects

129. The state level abatement potential from the implementation of EE Water pumping projects is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of EE water pumping projects in all the municipalities in the state. The GEF project will ensure that long term relationship between the state agencies and the EESL are established and the implementation mechanism developed under the project is replicated in other cities in the state.

130. There are three water pumping sites similar to the pilot energy efficient municipal water pumping project for the Mining Area Development Authority (MADA) in the Dhanbad. The EE pump retrofits will result in energy savings of 36,489,612 kWh. The energy conservation measures will consist of pump replacement. The GHG abatement of these projects is estimated to be 919,538 tCO_{2e} by 2030.

Table 22: Abatement Potential – State Level EE Municipal Water Pumping Projects, Jharkhand

EE Municipal Water Pumping Projects in Jharkhand	
Technology	EE Pumps
Expected Annual Energy Savings (kWh)	36,489,612
Expected GHG Abatement (2030) tCO _{2e}	919,538
Approximate Cost \$/tCO _{2e}	-30.6

Investment Project 3: Energy Efficiency Improvements in Government Buildings

131. Energy Efficiency improvements are planned for two government buildings namely **Project Building, Dhurwa and Nepal House, Doranda**. The investment project will include detailed energy audits of the buildings followed by EE retrofits in the buildings. EE retrofits will include replacement of inefficient lighting technologies and improvement to the HVAC system. The estimated annual energy savings for the Project Building is 1,633,738 kWh and the GHG abatement potential till 2030 is 38,426 tCO_{2e}.

Table 23: Building Energy Efficiency (Project Building), Ranchi, Jharkhand

Building Energy Efficiency (Project Building)	
Technology	Different ECMs
Expected Annual Energy Savings (kWh)	1,633,738
Expected GHG Abatement (2030) tCO _{2e}	38,426
Approximate Cost \$/tCO _{2e}	-29.7

132. The investment project will be implemented by JREDA, in coordination with the Department of Energy and Department of Forests and Environment in Jharkhand. EESL has indicated its interest in the

implementing this project. It is expected that the EESL will bring in the investment for this project along with some other local public/private financing institutions. Both BEE funds and State Government contributions can be utilized in implementing the project. The project will also collaborate with local lighting solution provider as well as HVAC system manufacturers. The investment project will be undertaken based on a suitable energy saving performance contracting approach. The project will also explore possibilities of securing green rating for the building, through the Indian Green Building Council and other rating tools in the country.

State Level Abatement Potential from Implementation of EE Improvement Projects in Government Buildings

133. The state level abatement potential from the implementation of EE improvement projects in Government buildings is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of EE improvement projects in Government buildings in all the major cities in the state. The GEF project will ensure that long term relationship between the state agencies and the EESL are established and the implementation mechanism developed under the project is replicated in other cities in the state.
134. There are eight large government buildings in where energy efficiency improvements can be taken up. The investment project will include detailed energy audits of the buildings followed by EE retrofits in the buildings. EE retrofits will include replacement of inefficient lighting technologies and improvement to the HVAC system. The estimated annual energy savings from this activity is estimated to be 13,069,901 kWh and the GHG abatement potential till 2030 is 307,404 tCO_{2e}.

Table 24: Abatement Potential – State Level Building Energy Efficiency Projects, Jharkhand

Building Energy Efficiency Projects in Jharkhand	
Technology	Different ECMs
Expected Annual Energy Savings (kWh)	13,069,901
Expected GHG Abatement (2030) tCO _{2e}	307,404
Approximate Cost \$/tCO _{2e}	-29.7

Investment Project 4: Rooftop Solar Photovoltaic Project

135. A Rooftop Solar PV project is proposed at **Project Building Dhurwa**, in Ranchi. A 60kW solar PV plant will be installed in a 485 m² area of the Project Building. The system is expected to generate 90.761 MWh of electricity annually and the estimated cost of project is INR 55.7 Lakhs.

Table 25: Rooftop Solar PV Project (Project Building)

Rooftop Solar PV Project (Project Building)	
Technology	Solar Photovoltaic
Expected Annual Energy Savings (kWh)	90,761
Expected GHG Abatement (2030) tCO _{2e}	2,287
Approximate Cost \$/tCO _{2e}	9.5

136. The project will be implemented by JREDA, in coordination with the Department of Energy and Department of Forests and Environment in Jharkhand. The Solar Energy Corporation of India has expressed its interest in implementing this project. It is expected SECI will bring in the investment in this project along with some other local public/private financing institutions. Both MNRE funds and State Government contributions can be utilized in implementing the project. The project will also collaborate with local solar technology manufacturers.

State Level Abatement Potential from Implementation of Rooftop Solar PV Projects

137. The state level abatement potential from the implementation of Rooftop solar PV projects in Government buildings is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of solar roof-top projects in Government buildings in all the major cities in the state. The GEF project will ensure that long term relationship between the state agencies and the SECI are established and the implementation mechanism developed under the project is replicated in other cities in the state.
138. The State of Jharkhand plans 8 MW capacity additions through Rooftop Solar PV. These systems will generate 14,016 MWh annually and the estimated cost of project is INR 7,200 Lakhs with abatement potential of 353,203 by 2030.

Table 26: Abatement Potential – State Level Rooftop Solar PV Projects

Rooftop Solar PV Projects in Jharkhand	
Technology	Solar Photovoltaic
Expected Annual Energy Savings (kWh)	14,016,000
Expected GHG Abatement (2030) tCO ₂ e	353,203
Approximate Cost \$/tCO ₂ e	2.9

Manipur

Investment Project 5: Grid Connected Solar Power Park

139. A 10 MW grid connect solar park is planned at **Jiribam, East District of Imphal**. The park will be erected in a 50 hectare area and the system is expected to generate 14,016 MWh of electricity annually. An estimated 327,974 tCO₂e equivalent GHG abatement potential is likely from the project by 2030.

Table 27: Grid Connected Solar Park (Jiribam), Manipur

Grid Connected Solar Park (Jiribam)	
Technology	Solar Photovoltaic
Expected Annual Energy Savings (kWh)	14,016,000
Expected GHG Abatement (2030) tCO ₂ e	327,974
Approximate Cost \$/tCO ₂ e	2

140. The investment project will be implemented by MANIREDA, in coordination with the State Distribution Company and Department of Environment in Manipur as the state nodal agency for implementation of the SAPCC. The Solar Energy Corporation of India has expressed its interest in implementing this project. It is expected SECI will bring in the investment in this project along with some other local public/private financing institutions. Both MNRE funds and State Government contributions can be utilized in implementing the project. The project will also collaborate with local solar technology manufacturers. The project may also find appropriate support from North Eastern Council and will also collaborate with local solar technology manufacturers.

State Level Abatement Potential from Implementation of Grid-connected Solar Park Projects

141. The state level abatement potential from the implementation of Grid-connected solar park projects is not very high due to hilly and undulating terrain. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of small to medium size grid connected solar parks

near different cities in the state. The GEF project will ensure that long term relationship between the state agencies, SECI and other private sector project developers are established and the implementation mechanism developed under the project is replicated in other cities in the state. The GEF interventions will ensure the implementation of 10 MW grid connect solar park is planned at Jiribam, East District of Imphal covering 50 hectare area.

Investment Project 6: EE Pumping City Water Supply

142. Energy efficient city water supply system is planned at **Porompat city** water supply. The estimated energy savings from the project is estimated 808,268 kWh of electricity annually and the GHG abatement potential is 18,913 tCO_{2e} by 2030.

Table 28: EE Pumping City Water Supply, Porompat, Manipur

EE Pumping, Porompat, Manipur	
Technology	EE Pumps
Expected Annual Energy Savings (kWh)	808,268
Expected GHG Abatement (2030) tCO _{2e}	18,913
Approximate Cost \$/tCO _{2e}	-30

143. The investment project will be implemented by MANIREDA, in coordination with the Manipur Public Health Engineering Department (PHED). EESL has indicated its interest in the implementing this project. EESL has been implementing similar types of projects in other regions of the country. It is expected EESL will bring in the investment in this project along with some other local public/private financing institutions. Both BEE funds and State Government contributions can be utilized in implementing the investment project. The project will also collaborate with local pump manufacturers also identified in the state.

State Level Abatement Potential from Implementation of EE Water Pumping Projects

144. The state level abatement potential from the implementation of EE Water pumping projects is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of EE water pumping projects in all the municipalities in the state. The GEF project will ensure that long term relationship between the state agencies and the EESL are established and the implementation mechanism developed under the project is replicated in other cities in the state.

145. There are three city water supply stations where EE pumping can be undertaken. The estimated energy savings from the project is 2,424,803 kWh annually and the GHG abatement potential is 56,740 tCO_{2e} by 2030.

Table 29: Abatement Potential – State Level EE Pumping Projects, Manipur

EE Pumping in Manipur	
Technology	EE Pumps
Expected Annual Energy Savings (kWh)	2,424,803
Expected GHG Abatement (2030) tCO _{2e}	56,740
Approximate Cost \$/tCO _{2e}	-30

Investment Project 7: Grid Connected Rooftop Solar Photovoltaic Project

146. Grid Rooftop Solar PV project is proposed at 21 different government buildings. The cumulative installed capacity of these solar PV plants will be 10 MW. The system is expected to generate 17,520 MWh of electricity annually and the combined estimated project cost is INR 90 Crores.

Table 30: Rooftop Solar PV Projects (Multiple Buildings), Manipur

Rooftop Solar PV Projects (Multiple Buildings)	
Technology	Solar Photovoltaic
Expected Annual Energy Savings (kWh)	17,520,000
Expected GHG Abatement (2030) tCO ₂ e	409,968
Approximate Cost \$/tCO ₂ e	-3.1

147. The investment project will be implemented by MANIREDA, in coordination with the Department of Environment in Manipur. The Solar Energy Corporation of India has expressed its interest in implementing this project. It is expected SECI will bring in the investment in this project along with some other local public/private financing institutions. Both MNRE funds and State Government contributions can be utilized in implementing the project. The project will also collaborate with local solar technology manufacturers

State Level Abatement Potential from Implementation of Rooftop Solar PV Projects

148. The state level abatement potential from the implementation of Rooftop solar PV projects in Government buildings is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of solar roof-top projects in Government buildings in all the major cities in the state. The GEF project will ensure that long term relationship between the state agencies and the SECI are established and the implementation mechanism developed under the project is replicated in other cities in the state. The GEF interventions will ensure the successful implementation of solar roof top projects in all the 21 buildings situated across the state.

Investment Project 8: EE Street Lighting Project

149. An EE street lighting investment project is planned in Imphal East District from Palace Gate to DC Office and JNIMS. The current inefficient street lights will be replaced by 90 W efficient LED street lights. An annual energy savings of 260,172 kWh is estimated which will result in GHG abatement of 6,088 tCO₂e by 2030.

Table 31: EE Street Lighting Project (Imphal), Manipur

EE Street Lighting Project (Imphal)	
Technology	LED
Expected Annual Energy Savings (kWh)	260,172
Expected GHG Abatement (2030) MtCO ₂ e	6,088
Approximate Cost \$/tCO ₂ e	0.63

150. The investment project will be implemented by MANIREDA, in coordination with the Department of Urban Development and Department of Environment in Manipur. EESL has indicated its interest in the implementing this project based on its annuity based deemed saving energy performance contracting approach. EESL has been implementing similar types of projects in other regions of the country based on this approach for LED based street lighting projects. It is expected EESL will bring in the investment in this project along with some other local public/private financing institutions. Both BEE funds and State Government contributions can be utilized in implementing the project.

State Level Abatement Potential from Implementation of LED Street Lighting Projects

151. The state level abatement potential from the implementation of LED street lighting projects is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of LED street lighting projects in all the municipalities in the state. The GEF project will ensure that long

term relationship between the state agencies and the EESL are established and the implementation mechanism developed under the project is replicated in other cities in the state.

152. As per MSPDCL there are 5,316 inefficient 250 W HPSV street lights that can be replaced with 90 W efficient LED street lights. An annual energy savings of 3,414,998 kWh is estimated which will result in GHG abatement of 79,911 tCO₂e by 2030.

Table 32: Abatement Potential – State Level EE Street Lighting Projects, Manipur

EE Street Lighting Projects, Manipur	
Technology	LED
Expected Annual Energy Savings (kWh)	3,414,998
Expected GHG Abatement (2030) MtCO ₂ e	79,911
Approximate Cost \$/tCO ₂ e	1.1

Investment Project 9: Energy Efficiency Improvements in Government Buildings, Manipur

- 153: Energy Efficiency improvements are planned at PWD Building in Imphal. The investment project will retrofit all the conventional lights to EE LED lights. The estimated annual energy savings for the investment project is 125,226 kWh and the GHG abatement potential till 2030 is 2,930 tCO₂e.

Table 33: Building Energy Efficiency PWD Building, Imphal, Manipur

Building Energy Efficiency (PWD Building)	
Technology	LED Lights
Expected Annual Energy Savings (kWh)	125,226
Expected GHG Abatement (2030) tCO ₂ e	2,930
Approximate Cost \$/tCO ₂ e	-5.32

154. The project will be implemented by MANIREDA, in coordination with the Department of Urban Development and Department of Environment in Manipur and Department of Power, Government of Manipur. EESL has indicated its interest in the implementing this project. It is expected that the EESL will bring in the investment for this project along with some other local public/private financing institutions. Both BEE funds and State Government contributions can be utilized in implementing the project. The project will also collaborate with local lighting solution provider. The investment project will be undertaken based on a suitable energy saving performance contracting approach. The project will also explore possibilities of securing green rating for the building, through the Indian Green Building Council and other rating tools in the country.

State Level Abatement Potential from Implementation of EE Improvement Projects in Government Buildings

155. The state level abatement potential from the implementation of EE improvement projects in Government buildings is very high. The assistance using the GEF grant is expected to build state capacity to scale-up the implementation of EE improvement projects in Government buildings in all the major cities in the state. The GEF project will ensure that long term relationship between the state agencies and the EESL are established and the implementation mechanism developed under the project is replicated in other cities in the state.

156. There are 21 government buildings in where energy efficiency improvements can be taken up. The investment project will include retrofitting conventional lights with EE LED lights. The estimated annual energy savings from this activity is estimated to be 2,629,757 kWh and the GHG abatement potential till 2030 is 61,536 tCO₂e.

Table 34: Abatement Potential – State Level Building Energy Efficiency Projects, Manipur

Building Energy Efficiency Projects in Manipur	
Technology	LED Lights
Expected Annual Energy Savings (kWh)	2,629,757
Expected GHG Abatement (2030) tCO ₂ e	61,536
Approximate Cost \$/tCO ₂ e	-5.3

3. BARRIER ANALYSIS

157. MNRE (the Ministry of New and Renewable Energy) is the nodal Ministry of the Government of India for all matters relating to new and renewable energy. MNRE provides considerable funding and other support for all forms of new and renewable energy in India. MNRE funding and support programmes are generally delivered through related state nodal agencies, who also often add further state-level support and funding mechanisms of their own to the MNRE funding and support programmes. MNRE currently operates “Grid Connected Power”, “Decentralised Systems” and “Off-Grid Power” programmes.
158. At the sub-national level, state governments are responsible for developing state-specific action programmes for the power, transport, industry, buildings, and municipal energy efficiency and forestry sectors in line with NAPCC. There is a need to have greater synergy between national priorities and state-specific strategies, as it requires actions in several sectors that are State subjects and have to be implemented in the States. In the preparation of SAPCCs, the required inventory for these sectors is sourced from the national inventory management system (NIMS) that was established as part of the National Communication process; inventory estimation and management are not part of the SAPCC preparation process. The Government of India will provide some financial support to state governments for the implementation of their SAPCCs.
159. However, moving from development of a plan/strategy to implementation is a challenge for state governments generally, and for Jharkhand and Manipur specifically, because of a number of barriers: limited institutional capacities, the absence of synergies between policies and incentive structures and limited technical capabilities to design relevant programs and catalyse private sector investments. In Jharkhand and Manipur, implementation of the SAPCCs has not yet started. Effective implementation of the SAPCCs is important and delays can jeopardise the achievement of NAPCC goals. Considering the growth of solar installations in the country and reduction of prices of this new technology that has progressing fast to achieve grid parity, MNRE is now considering reduction of financial assistance of projects that it offers as subsidy before withdrawing it completely within a time period. Therefore, it has become an important task for developmental organizations to set up suitable investment projects at this stage in the States and regions where the technology has not been explicitly demonstrated with its inherent strength. A well-managed successful project in this potential area will open the possibility of replication.
160. The key RE/EE and SAPCC major barriers that this project will address are presented in Table 35 below.

Table 35: Barrier Analysis

Major Barriers	Analysis
Awareness and capacity development for implementation of SAPCCs	A key barrier to implementation of the SAPCC at the state level is very limited awareness and capacity of state level institutions, stakeholders on issues related to climate change mitigation. The limited know-how and shortage of relevant experts and manpower is proving to be a major hindrance to implementation of SAPCC. This in turn is due to several other sub-barriers further mounting this pressure. These include:

	<ul style="list-style-type: none"> • The role of stakeholders in the implementation of SAPCCs is not clearly defined. Further, when it comes to the capacity of Stakeholders in terms of implementation, monitoring, and reporting, they³⁰ have limited awareness and understanding of climate change mitigation technologies (both RE and EE), including associated cost-benefits (both technical and economic feasibility). This is posing a major barrier for the effective implementation of climate change mitigation measures at the state level. There is very limited understanding of cost-effectiveness of RE and EE interventions in the local context, at the state level. This lack of understanding often renders these interventions as reductant and reduces uptake. • There is no appropriate institutional and incentive policy framework for adoption of climate change mitigation technologies and strategies. This is further exacerbated by conflicting state priorities, weak cohesion between institutional and incentive structures for adoption of climate change mitigation technologies and actions, and no cross-learning between centre and states or for cross-sectoral collaboration and coordination. • There are no formal platforms for engagement of the state governments with the private sector to consider information exchange and implementing PPP models for the rollout of identified RE and EE interventions. Existing ESCOs are trying different models for implementation of EE in various sectors in the states, but the business operations are simply not sustainable without external funding support. Overall, there is a limited engagement and participation of the private sector mainly because of these risks.
<p>Framework for the implementation of SAPCCs at state level</p>	<p>SAPCC are a wish list of activities for most states, likely to be undertaken by the state for climate change adaptation and mitigation. In the states of Jharkhand and Manipur as well, SAPCC are standalone documents independent of state development plans. The states also lack an implementation strategy or framework for SAPCC. This is rather independent approach towards SAPCC has made implementation a challenge. This has been aggravated by:</p> <ul style="list-style-type: none"> • GHG abatement cost curves are not established at the state level for different states in India. This process is not even foreseen in the near future. Without proper data obtained through energy audits, GHG abatement cost curves cannot be simply established. Without this analysis, cost-effective interventions in EE and RE can't be selected and prioritised by the states and project developers. <p>Apart from this, there are limited number of technical staff at state nodal agencies such as Jharkhand Renewable Energy Development Agency and Manipur Renewable Energy Development Agency, to implement RE and EE solutions and later monitor progress. The staff is pressed for time for more urgent needs and not particularly focussing on SAPCC priorities.</p>

³⁰ Including government departments (notably the Pollution Control Boards, Department of Environment, Commerce and Industry (State), Power, Energy, Industries, Transports etc.), public enterprises, districts and local bodies such as Zilla Panchayats.

	<ul style="list-style-type: none"> • Limited capacities of the states to replicate and scale-up established models of climate change mitigation technologies (e.g. linking with the Indian Renewable Energy Certificate (REC) market mechanism). • Very few EE and RE technology suppliers and equipment manufacturers are present in the state and others are not aware of the potential for RE and EE in the states. This posed a major implementation barrier for SAPCC. In wake of lack of any implementation framework, this is further aggravated and discourages the suppliers and equipment manufacturers to come to the states.
Investments for the implementation of RE and EE projects	<p>There is limited capacity of state-level institutions to integrate and link climate change considerations within their programmes and state budgets (e.g. creating state clean energy funds for deployment of low-carbon technologies, providing soft loans routed through public banks, etc.). Because of this, states are missing the opportunity of economic planning and programmes at the sub-national level (e.g., building energy security through available RE sources, low-carbon infrastructure in public lighting etc.). Financial institutions, especially at the sub-national level, have limited knowledge of proven climate change mitigation technologies and strategies.</p> <ul style="list-style-type: none"> • Because of this missing link and high interest rate loans availability, private sector participation is quite limited in the design, implementation, monitoring, evaluation and review of interventions (e.g. very few Public-Private Partnership (PPP) models/projects at state level in areas such as demand-side management in municipalities, etc.). Private investors are not confident about performance-based payments (preferential tariffs) especially the case of ESCOs for EE projects. States limited capacities are also hindering to replicate and scale-up proven models such as linking with the Indian Renewable Energy Certificate (REC) market mechanism. • Inadequate regulatory incentives to encourage private investment through suitable and affordable financing. According to the International Energy Agency, India spent more than US\$ 40 billion³¹ subsidizing fossil-fuels in 2011, which amounted to 3.4% of GDP³². These subsidies are a huge burden on the government budget as they encourage wasteful energy consumption, deter investments in energy efficiency and infrastructure, and reduce incentives for renewable energy technologies.

4. KEY STAKEHOLDERS

161. The strong participation of a large number of stakeholders from central government, state governments, NGOs, financial institutions, industry, and academic institutions, equipment manufacturers and suppliers, energy service companies, international organizations and financial institutions is required for the project's interventions in the RE and EE application area in India to be successful. A brief description and proposed role of the project's key stakeholders is presented in Table 36 below.

³¹ Source: International Energy Agency (IEA). *World Energy Outlook 2012-Energy Subsidies*, IEA/OECD: Paris

³² Source: International Energy Agency (IEA). *World Energy Outlook 2010*. IEA/OECD: Paris.

Table 36: Key stakeholders involved in the project

Stakeholder	Role in Project Implementation
Government – Central Level	
Ministry of Environment, Forests and Climate Change (MoEFCC)	MoEFCC is the GEF focal point for GEF projects in India and thus will liaise with GEF and provide overall coordination of the project. It will act as the Coordination Unit for the implementation of this project.
Ministry of New and Renewable Energy (MNRE)	MNRE will provide inputs for the planning, design and implementation of the project activities and will assist the states in design and implementation of renewable energy programs and investment projects. MNRE support will reach the states through various national and state level schemes and the National Solar Mission (NSM). MNRE will also ensure that the Solar Energy Corporation of India (SECI) takes up the investment projects in the states of Jharkhand and Manipur.
Solar Energy Corporation of India (SECI)	Solar Energy Corporation of India (SECI) has been set up as a not-for-profit company under Section-25 of the Companies Act 1956 for implementation and facilitation of Solar Energy programs. SECI will assist the states in design and implementation of solar park and roof-top solar projects. It will also facilitate the implementation of activities under JNNSM and achieving the targets set therein for both Manipur and Jharkhand states.
Bureau of Energy Efficiency (BEE)	BEE is the nodal agency for the National Mission on Enhanced Energy Efficiency, under the aegis of the Ministry of Power. Consultations and coordination with BEE will provide inputs for planning, design and implementation of the projects for achieving improved energy performances in the two selected states.
Energy Efficiency Services Limited (EESL)	EESL is a Super ESCO and has been created to deliver the market-related actions of the NMEEE. It will work with both the selected states for the implementation of energy efficiency projects for Demand Side Measures including municipal, agriculture, public building, lighting etc. It will also assist in developing the market for other private ESCO's and companies to promote energy efficiency, and can act as a resource centre in the field of Energy Efficiency and take up the activities of Capacity Building Training and other related activities.
Government – State Level	
Department of Environment, Manipur and Department of Forests and Environment, Jharkhand	These departments are the nodal agencies both for preparation and implementation of the SAPCC. They are the key stakeholders in the project for coordinating project implementation. They will be lead agencies for project implementation, coordination with other departments for implementation, project monitoring, oversee the accomplishment of project objectives and tasks, lead co-funding requirements, initiate policy actions on its own and through other departments, and facilitate coordination with other key stakeholders.
Jharkhand Renewable Energy Development Agency (JREDA) and Manipur Renewable Energy Development Agency (MANIREDA)	These are the state level agencies for the promotion and implementation of renewable energy and energy efficiency. They will play the key role in the implementation of investment projects with support from EESL and SECI and other stakeholders (public & private sector). These agencies will work very closely with the state nodal agency for SAPCC during the implementation phase of the project, and ensure coordination with other stakeholders.
State Electricity Regulatory Commissions (SERCs) and State electricity	The SERCs have the responsibility for determining electricity tariffs and for regulating power purchase and procurement processes within their state. SERCs will be key project partners as it is expected that tariff structures for grid electricity generation (through solar rooftop PV) would ideally be updated through project activities. The state electricity

distribution companies	distribution companies will also be involved in providing needed electricity generation and consumption data for the project sites under the project.
Urban Local Bodies in Jharkhand and Manipur	ULBs will be engaged in implementing municipal EE projects under the project and will be involved in preparing the replication and scale up plan for the state.
Financial Institutions	
Financial institutions such as IREDA, State Bank of India, Union Bank of India, NABARD, Pvt Equity Funds etc.	Financial institutions (including public and private sector banks, venture capitalists, etc.) will be involved in project implementation through co-financing, and would be engaged in project progress and monitoring etc.
International Organization	
United Nations Development Programme (UNDP)	UNDP will serve as the GEF implementing agency for the proposed project and ensure that the project will deliver its objectives. It will carry out monitoring & evaluation, and facilitate the budgetary provisions.
Private sector enterprises involved in developing / delivering specific renewable energy/EE solutions	
RE/EE equipment providers and manufacturers	RE and EE equipment providers like TATA BP Solar, Schneider, inverter/battery manufactures and manufacturers of EE equipment's and lights will be involved in the project implementation for supplying the related equipment for the project.
CSO and NGOs	
Civil Society Organizations	CSOs will be involved in the project implementation as one of the stakeholders, to generate ownership among identified stakeholders for the implementation of selected RE and EE interventions.
Academic and Research Institutes	
Academic Institutions	Their role in the project implementation is to provide expert opinion, design of monitoring and reporting system for the implemented RE and EE interventions. These are expected to respond to the needs of the PMU

PART B. PROJECT STRATEGY

5. PROJECT RATIONALE, DESIGN PRINCIPLES AND STRATEGIC CONSIDERATIONS

5.1 Project Rationale and Design Principles

162. This project has been designed to showcase the implementation of SAPCCs in two selected Indian states, with a potential scope to extend its activities to other states if there is a strong interest.
163. The state governments are responsible for developing state-specific action programmes for the power, transport, industry, buildings, and municipal energy efficiency and forestry sectors in line with NAPCC. There is a need to have greater synergy between national priorities and state-specific strategies, as it requires actions in several sectors that are State subjects and have to be implemented in the States. In the preparation of SAPCCs, the required inventory for these sectors is sourced from the national inventory management system (NIMS) that was established as part of the National Communication process; inventory estimation and management are not part of the SAPCC preparation process. The Government of India will provide some financial support to state governments for the implementation of their SAPCCs.
164. The Government of India realises the importance of SAPCC implementation and in this context is seeking GEF support to remove barriers and quick start and showcase the actual implementation of selected high level priorities of SAPCCs in the states. With the objective of addressing the barriers to implementation of SAPCC, the proposed GEF project will also help revisit the existing regulatory and policy frameworks at the national and state levels, including the directives under the national Missions, to overcome any regulatory and policy relates hurdles for implementation of SAPCC.
165. Considering that the states require GEF support for removal of barriers to the effective implementation of mitigation measures in energy efficiency and renewable energy sectors, the design team in consultation with MOEFCC, UNDP and State Governments have selected two states to demonstrate that how the mitigations measures can be implemented effectively in partnership with private sector, financing institutions, research institutions, international agencies, SERCs, ESCOs and local EE and RE experts.
166. The detailed selection process resulted in the selection of Jharkhand and Manipur as the states for GEF project interventions with the consideration that moving from development of a plan/strategy to implementation is a challenge for both Jharkhand and Manipur state governments because of a number of barriers like (a) limited awareness and capacities across institutions at various levels, (b) absence of framework for the implementation of SAPCCs at state level, and (c) lack of conducive environment for investments in the implementation of RE and EE projects. In Jharkhand and Manipur, implementation of the SAPCCs has not yet started. Effective implementation of the SAPCCs is important and delays can jeopardize the achievement of NAPCC goals.
167. The proposed project will support the implementation of SAPCC strategies in Jharkhand and Manipur. These two states are among the most vulnerable states in India. They have been selected as pilot states in the proposed project so as to (a) build on their approved SAPCCs, which are now ready for implementation, (b) achieve geographical balance in project coverage, and (c) cover diverse climatic conditions, so as to link diverse aspects and cross-learning between neighbouring states. The two states also represent different techno-economic profiles in terms of technology cost, availability and energy mix. The collective indicative budget of the SAPCCs of the two state governments of Jharkhand and Manipur amounts to US\$ 1,183 million (INR 7,093.35 Crores).
168. This project will involve working with a carefully chosen set of renewable energy and energy efficiency actions under the purview of the SAPCC for identified investment projects, which showcase large potential for energy savings and emission reduction in the states. The selected RE and EE actions will be developed into carefully integrated solutions and then demonstrated, replicated and scaled up. Further extensive scale-up actions will continue after the project's end with the help of a robust

monitoring, reporting and verification framework (to be established by the project) that will help the states take stock of its mitigation action, report results and verify in way to compare projects and share lessons and learnings with other states.

169. The Government of India realizes the importance of SAPCC implementation and in this context seeks GEF support to quick start and showcase the actual implementation, select high level priorities of SAPCCs in two states, Jharkhand and Manipur. The proposed GEF project will help revisit the existing regulatory and policy frameworks at the national and state levels, including the directives under the national Missions. To achieve the holistic approach envisaged in the NAPCC, it is important to showcase the inter-linkages between the power, transport, industry, municipal energy efficiency and buildings sectors.
170. In this regard, select strategies to build energy security through renewable energy and energy efficiency of the states will play an instrumental role in development of the state. The Government of India's ongoing flagship initiatives on renewable energy is large scale solar deployment scheme (Solar Mission) and energy efficiency programs initiated under NMEEE and by the EESL is Perform Achieve and Trade (PAT) scheme through cap and trade mechanism, they will be given particular prominence under the proposed project.
171. The proposed project will help prepare the ground for design and implementation of large-scale energy efficiency projects at the state level with the help of EESL by demonstrating the effectiveness of energy efficiency measures that target municipalities and other sectors. The scope of complementary regulatory instruments, such as performance-based payments, capital subsidies, soft loans, etc. for renewable energy and energy efficiency will also be explored in the project.
172. Both Jharkhand and Manipur are endowed with good solar energy potentials of more than 5.0-5.5 kWh/m²/day and 4.5 kWh/m²/per day, respectively. It is estimated that 10% of the solar energy potentials of these 2 states can be productively utilized. At the current moment, state governments have allocated lands to private investors for the development of solar PV farms without proper due diligence. But private investors are facing challenges in terms of technical and financial feasibility studies and closure of project financials. The proposed project will therefore provide investment support for technical and financial feasibility. The project will help the states in establishing partnership with SECI as it is mandated to implement large-scale solar energy projects with the help of state agencies.
173. Further, the project will identify potential private investors, involve them in project development through appropriate PPP arrangements, will ensure projects receive benefits from existing fiscal instruments, and will explore mechanisms to combine and sequence funds at the state level and leverage private sector investment. For large-scale grid-connected solar PV systems, the project will facilitate the installation of 10-12 MW of solar PV in the two target states through support to on-grid solar PV farms, each with a capacity of 2 MW or greater. The project will also include de-risking of public and private investments in large-scale solar PV (over 2 MW). For municipal energy efficiency, the proposed project will help state governments to identify appropriate technology, fiscal instruments and market mechanisms to leverage public and private finance in the area of municipal street lighting and municipal water pumping.
174. In India monitoring such efforts and its effects is a difficult task in absence of uniform Monitoring, Reporting and Verification (MRV) system, and most international/ private funding recommends the use of such systems. Therefore, the proposed project will develop and implement MRV system for the two states, to measure, monitor and report state level actions and its impact. An MRV system that captures both implementation efforts and effects, would act as a useful tool for the Government to track progress and identify need for international support. The framework will include a verification mechanism that will ensure that all data and information pertaining to actions (under renewable energy and energy efficiency) performance indicator are measurable, comparable and can be applied to set of mitigation actions. A robust domestic MRV system would also foster confidence and impart greater credibility to our financing needs through NAMA or any other similar mechanism. However, the states will be responsible for monitoring and verifying the interventions in line with a common protocol, the proposed project will develop methodologies for measuring, monitoring, and reporting the actions taken by the states. This can provide inputs to other Indian states to adopt similar frameworks. The MRV framework

will only be used for the proposed activities and this will not aid in assessing India's progress on any voluntary/mandatory commitment to reduce emission intensity.

175. Though the two states selected under the GEF project have prepared and submitted their SAPCC's in 2013, no real action had been undertaken ever since. SAPCC's for the states presented more of a wish list of actions for climate change with no real prioritization or dovetailing of the SAPCC with other developmental plans in the states. SAPCC have more or less remained as standalone documents, being pursued in isolation by the nodal agencies. In addition, the states have several institutional and capacity barriers, as highlighted in the earlier sections, which have prevented implementation on the plans for this long. The current GEF project will be very timely in helping the selected states in kick starting the SAPCC implementation process. The project by prioritizing the RE and EE actions in the SAPCC will help steam line the SAPCC wish list in terms of what is doable in the immediate short term, medium term or long term. By engaging different state level stakeholders in implementation, the GEF project will also help in aligning the states climate change mitigation ambitions with other developmental efforts. The GEF project will also assist in building institutional capacities across state government departments for designing and implementing climate change mitigation actions, which otherwise would have not been prioritized. Additionally, few states in the country have started the implementation of their SAPCCs, though the results are yet to be seen. By the time, this current project is ready to be initiated and implemented there would be some learning available from other states experience from implementing some actions of the SAPCC. This project will take a stock of these lessons when it comes to the implementation.

Strategic Considerations and Consistency with UNDP Programme

176. The overall strategy for the project is to create an enabling environment for effective implementation of state action plan on climate change. The project activities will greatly assist the Government of India in the implementation of the National Solar Mission and National Mission on Enhanced Energy Efficiency. As mentioned earlier, UNDP operations in India fall under the "Country Programme Action Plan" (CPAP) 2013 – 2017 agreed between the GOI and UNDP. Under the Sustainable Development Outcome of the CPAC 2013 - 2017, UNDP's objective in this area is to expand access to clean energy and help build the capacity of communities to manage natural resources and withstand climate change and disasters. With respective state governments, UNDP will also support formulation of policy frameworks and help to address barriers to expanding and scaling up of RE and EE technologies in the state. Support will be provided to set up investment projects that promote entrepreneur-based business and delivery models that can be further scaled up. UNDP will help to strengthen the capacities of state departments to deploy new technologies, and monitor, report and verify results and of market-based service providers to adapt and maintain technologies.

177. The India GEF SAPCC project is fully aligned with the India UN Development Action Framework (UNDAF) 2013-2017, which defines its sixth (Sustainable Development) outcome as "Government, industry and other relevant stakeholders actively promote more environmentally sustainable development and "It will also focus on clean energy for productive uses".

178. The UNDP-GEF SAPCC project is closely linked to the UNDP Strategic Plan 2014-17 with its emphasis on fostering supporting Sustainable Development Pathways as one of its three key focus areas. Energy, and in this case RE and EE, is clearly then linked to UNDP's core mandate for 2014-17. UNDP has a specific focus on policy, legal and regulatory frameworks as well as institutional capacities that can lower investment risks, broaden and deepen markets, and strengthen private- and public-sector capacities to expand investment and increase access to sustainable energy at the national and sub-national levels to create better conditions to find and scale-up inclusive market-based solutions to achieving clean energy access, especially to off-grid sources of renewable energy.

6. POLICY CONFORMITY AND COUNTRY OWNERSHIP

6.1 Policy Conformity

179. The India GEF SAPCC project fully conforms to the GEF-5 climate change mitigation focal area strategic objective, CCM-2 (promote market transformation for energy efficiency in major sectors) and CCM-3 (promote investment in renewable energy technologies).

180. In addition the project conforms to the following key policy, Acts, Regulations, Missions and Programs.

Renewable Energy

181. A wide range of Government of India (GoI) policies and schemes³³ have sought to support the expansion of renewable energy, as follows:

- **Electricity Act 2003:** came into force in June 2003, with the key aim of consolidating laws relating to generation, transmission, distribution, trading and use of electricity; and to reform legislation by “promotion of efficient and environmentally benign policies”. Mandates that each State Electricity Regulatory Commission (SERC) must establish minimum renewable power purchases; allow the Central Electricity Regulatory Commission (CERC) to set a preferential tariff for electricity generated from renewable energy technologies; and provides open access of the electricity transmission and distribution system to licensed renewable power generators.
- **National Electricity Policy 2005:** Allows SERCs to establish preferential tariffs for electricity generated from renewable sources.
- **National Tariff Policy 2006:** Mandates that each SERC must specify a RPO with distribution companies in a time-bound manner with purchases to be made through a competitive bidding process.
- **Rajiv Gandhi Grameen Vidyutikaran Yojana (RGGVY) 2005:** Supports extension of electricity to all rural and below poverty line (BPL) households through a 90% subsidy of capital equipment costs for renewable and non-renewable energy systems.
- **Twelfth Five Year Plan (2012-2017):** the 11th Five Year Plan (FYP) established a target that 10% of power generating capacity should be based on renewable sources by 2012 (a goal that has already been reached); it also supported the phasing out of investment-related subsidies in favour of performance-oriented incentives. GOI set up a goal of renewable energy capacity addition to 29.8 GW for the 12th Year Plan (2012-2017). This meant that taking RE total capacity almost to the 55 GW by the end of 2017. This includes 15 GW of wind, 10 GW of solar; 2.7 GW of biomass and 2.1 GW of small hydro. Investment in RE is expected to almost quadruple to INR 3,186 billion in the 12 FYP from INR 892 in the 11th FYP.
- **Jawaharlal Nehru National Solar Mission** has a target for the deployment of 20,000 MW of solar power, 20 million m² of solar thermal collector area and 20 million solar lighting systems by 2022. The Mission has adopted a 3-phased approach (Table 38), at the end of each plan, and mid-term during the 12th and 13th Plans, there will be an evaluation of progress and a review of capacity and targets for subsequent phases – to be based on emerging cost and technology trends, both domestic and global.

Energy Efficiency

182. In the last decade, the GOI has developed and implemented several policy and institutional initiatives to encourage adoption of EE in the country. These include enacting laws and amendments to legislations, announcing the NAPCC and the NMEEE, and developing green rating systems. All of these

³³ Indian Renewable Energy Status Report. Background paper for DIREC 2010. NREL/TP-6A20-48948 October 2010

initiatives are aimed at achieving EE potential of the country. Some of the key GOI policies and regulations for EE include (a snapshot of these is presented in Figure 5 above):

- **The Energy Conservation Act, 2001:** was enacted in October 2001 (effective from March 1, 2002). The EC Act requires large energy consumers to adhere to energy consumption norms, and also directs new buildings to follow an Energy Conservation Building Code (ECBC). Electrical appliances need to meet minimum energy performance standards (MEPS) and display energy consumption labels. The EC Act, 2001 led to the formation of the BEE under the MOP, as a statutory body entrusted with regulatory powers for enforcement of various recommendation of the Act.
- **The Energy Conservation Building Code (ECBC):** The ECBC was launched by the MOP in May 2007 as a first step towards promoting EE in the country's building sector. ECBC not only addresses the design of new, large commercial buildings, but also aims at optimizing the buildings' energy demand based on their location in different climatic zones of India. It sets minimum EE standards for design and construction. Nearly 100 buildings across the country are already following this code. Compliance with ECBC has been incorporated into the mandatory Environmental Impact Assessment (EIA) requirements for large buildings. While ECBC norms started as a voluntary initiative, a few states have already made it mandatory and several others are in the process of doing the same.

In addition, last few years have also seen development of green building rating tools in the country, which provide green building certifications to new and retrofit building construction. The BEE developed a rating system based on the "Star Labelling Program". It is meant for use in the Business Process Outsourcing (BPO) and office buildings; but does not apply to residential buildings. However, BEE is now working on benchmarking standards for residential buildings. In addition, the Indian Green Building Council (IGBC) and The Energy and Resources Institute (TERI) have introduced green building rating systems, which have been designed keeping in mind the Indian building requirements and the different climatic zones of the country.

- **The Electricity Act, 2003:** The Act mandates efficiency in all aspects of power sector -- generation, transmission and distribution of electricity. In 2005, under Section 3(1) of this Act, the central government notified the National Electricity Policy (NEP) for the development of country's power sector based on optimal utilization of resources. NEP puts additional emphasis on higher efficiency levels of power generating plants, stringent measures against electricity theft, promoting energy conservation measures, and boosting renewable energy sources. NEP has accorded high priority to demand-side management (DSM) and has made periodic energy audits compulsory for energy intensive industries. The focus is also on labelling of appliances and high efficiency pumps in agriculture. NEP has also made suggestions for load management and differential tariffs and emphasized encouraging and promoting ESCOs. These initiatives are being implemented by BEE.

6.2 Country Eligibility

183. India ratified the United Nations Framework Convention on Climate Change (UNFCCC) on 01 November 1993. India has submitted its Second National Communications Report to UNFCCC on 04 May 2012 (see <http://unfccc.int/resource/docs/natc/indnc2.pdf>).

6.3 Country Drivenness

184. India has been at the forefront of the fight to combat climate change. In addition to its international commitments and actions, India has been very pro-active in driving the country towards combating climate change, nationally. The launch of the NAPCC in 2008 showcased India's commitment to actions to counter climate change. Soon after, India adopted a decentralized approach to managing its action towards climate change by asking the state governments to prepare their own SAPCCs consistent with the NAPCC strategies.
185. The NAPCC and the SAPCCs have at their core, the missions to promote renewable energy (the solar mission) and enhance energy efficiency in the country (NMEEE). The National and State level missions

on RE and EE had only gone further and firmed up India's efforts of all these years to promote RE and EE through policy, regulatory and legal support. As have been described in the earlier sections, India has been proactive in promoting the RE sector and has been aggressively working towards creating conducive policy environment for promotion of RE. GOI has also designed various financial instruments and initiatives to engage private industry to participate in this renewable energy promotion and implementation. These initiatives include:

- Tax incentives: income tax exemptions, accelerated depreciation
- Feed-In Tariffs
- Renewable Energy Purchase Obligations and Renewable Energy Certificates
- Subsidies for grid connected RE, rural electrification programs, for biomass projects, solar projects
- Generation based incentives for wind and solar projects

7. PROJECT OBJECTIVES, OUTCOMES AND OUTPUTS

7.1 Project Goal and Objective

186. The India SAPCC project goal is the reduction of GHG emissions achieved through implementation of RE and EE solutions at the state level as identified in the SAPCCs. This will be achieved by removal of the key barriers that prevent effective implementation of SAPCC, with focus on RE and EE actions. The project's emission reduction estimates are quantified in Annexure D.

187. The project focus is on removal of barriers to effective implementation of RE and EE actions at the state level. The project is based on the premise that existence of several technical, financial, policy, institutional and awareness and capacity building barriers have constrained the large scale implementation of RE and EE projects in the states. While project benefits are likely to be in the tangible form of reduction in GHG emissions and total energy saved from EE measures more significant albeit gradual and less tangible co-benefits will flow in terms of improved state capacities in implementing RE and EE measures and incorporation of climate change mitigation actions in state development plans and schemes.

7.2 Project components, outcomes, outputs and activities

188. The major project components and outcomes are presented below in Table 39.

Table 37: Project Components, Outcomes and Outputs

Project Component 1: Framework for the implementation of climate change mitigation options in the selected states SAPCCs	
Outcome	Outputs
Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation and application of EE & RE technologies in the major energy end-use sectors in selected states	<p>Output 1.1: Regularly updated GHG abatement cost curves at state level</p> <p>Output 1.2: Selected prioritized RE and EE actions listed in Manipur and Jharkhand Action Plans on Climate Change for implementation</p> <p>Output 1.3: Designed and implemented common monitoring, reporting, and verification (MRV) system for the selected RE and EE actions of the Manipur and Jharkhand APCC, in a way to feedback into the SAPCC process</p>
Project Component 2: Catalyzing investments for implementation of selected RE and EE mitigation action	

<p>Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE mitigation actions from their SAPCC</p>	<p>Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets</p> <p>Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)</p> <p>Output 2.3: Mobilized public and private sector funding</p> <p>Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of selected RE and EE actions in Manipur and Jharkhand</p> <p>Output 2.5: Implemented nine RE and EE investment projects in Manipur and Jharkhand</p> <p>Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions</p>
<p>Project Component 3: Capacity development of concerned state level officials for implementation of respective SAPCCs</p>	
<p>Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within sectoral development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated inter-state learning and coordination for SAPCCs</p>	<p>Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses</p> <p>Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials</p> <p>Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for implementation of SAPCC mitigation actions</p> <p>Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops</p> <p>Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE actions.</p>

189. The outcomes, outputs and activities are described as below:

7.2.1 Component 1: Project Component 1: Framework for the implementation of climate change mitigation options in the selected states SAPCCs

Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation and application of EE & RE technologies in the major energy end-use sectors in selected states

190. Component 1 addresses the need to identify prioritise climate change mitigation options for implementation to meet the targets of SAPCC by overcoming the market barriers in implementation of these options. The outcome from the outputs that will be delivered under this project component primarily focuses on, developing a robust implementation framework in form of a monitoring, reporting and verification system for the prioritized options. A key step to carry out under this component involves identification of priority CCM options for the two states. This involves the use of the Marginal Cost Curve

analysis that was undertaken for SAPCC actions in the two states during the project design phase. Based on that analysis and stakeholder consultations (including pertinent state agencies), at least nine of such priority CCM options (5 in Manipur & 4 in Jharkhand) from the SAPCC were identified. These CCM options were identified by the states based on current gaps in the mitigation actions in the states, availability of financing, need to showcase technologies, which otherwise may not be implemented in a business as usual scenario. This further identifies the GHG abatement potential and those RE and EE actions that can be implemented during the 4 year duration of project implementation.

Table 38: Outputs and Activities Contributing to the Achievement of Outcome 1

Outputs	Incremental Activities
<p>Output 1.1: Regularly updated GHG abatement cost curves at state level</p>	<p>Activity 1.1.1: Create data templates for periodically updating abatement cost curves and institutionalize them within the state nodal agencies of Jharkhand and Manipur.</p> <p>Activity 1.1.2: Re-evaluate the abatement cost curves and update them with available improved data set as a result of project interventions.</p>
<p>Output 1.2: Selected prioritized RE and EE actions listed in Manipur and Jharkhand Action Plan on Climate Change for implementation</p>	<p>Activity 1.2.1: Re-validate the prioritized RE and EE actions from project design phase with concerned state departments in Jharkhand and Manipur</p> <p>Activity 1.2.2: Undertake detailed stakeholder analysis of all the concerned stakeholders likely to be associated with implementation of prioritized RE and EE actions</p> <p>Activity 1.2.3: Undertake meetings with concerned stakeholders identified in activity 1.2.2 related to prioritized RE and EE actions to ensure buy in.</p>
<p>Output 1.3: Designed and implemented common monitoring, reporting, and verification (MRV) system for the selected RE and EE actions of the Manipur and Jharkhand APCC, in a way to feedback into the SAPCC process</p>	<p>Activity 1.3.1: Set-up methodologies for monitoring (collection of all relevant data, sources and even models for projections) and identify performance indicators to measure progress in implementation of selected RE and EE actions</p> <p>Activity 1.3.2: Determine the appropriate roles and responsibilities for concerned agencies responsible for implementing RE and EE mitigation actions and establish the process for regular monitoring, reporting, and verification (MRV) of actions.</p> <p>Activity 1.3.3: Set-up and test, a data collection and data reporting system for the selected RE and EE actions</p> <p>Activity 1.3.4: Establish an institutional framework for implementation of the designed MRV framework</p>

Output 1.1: Regularly updated GHG abatement cost curves at state level

(GEF Grant US\$ 252,000TA, Co-financing: MoEFCC US\$ 1,049,063, UNDP US\$ 41,667, Govt. of Jharkhand US\$ 352,800, Govt. of Manipur US\$ 448,812)

191. Section 2.6 of the project document highlights the marginal abatement cost curve analysis undertaken for the two states during the project design phase. The abatement cost curves analysis is a robust methodology for establishing the GHG abatement potential of mitigation actions. Thus, it is essential to keep updating the curves, as this will provide both a strong basis for selection of the mitigation actions as well as enable comparison between options at inter and intra state level. In order to ensure that, the abatement cost curves represent the exact situation in the two states, the first activity under the current project will be to re-evaluate the curves based on the availability of improved data set (any additional/revised data available between project design and implementation) and develop the formats/templates for data collection to update the MACCs for both the states (Activity 1.1.1 & 1.1.2). The updating exercise of the MACC curves will be done as soon as the project implementation starts. Data collection and preparation of data templates will be undertaken by the SPMU along with JREDA and MANIREDA. The project can also hire national consultants for this exercise. These activities are in addition to routine data analysis exercise that is undertaken by state nodal agencies towards climate change mitigation strategies. Development and updating of MACC would be an additional exercise, due to GEF interventions at the state level. This activity will create the needed value addition for a robust analysis on mitigation strategies for combating climate change at the state level, with a possibility of replication in other states as well. The updating activity of the cost curves should be undertaken as on periodic exercise and the project will create a basis for annual updating of the cost curves. The project will also institutionalize this activity within the JREDA and MANIREDA to ensure the activity is continued on an annual basis even after project completion.

Output 1.2: Selected prioritized RE and EE actions listed in Manipur and Jharkhand Action Plan on Climate Change for implementation

(GEF Grant US\$ 431,100 TA; Co-financing: MoEFCC US\$ 1,049,062, UNDP US\$ 41,667, Govt. of Jharkhand US\$ 604,940, Govt. of Manipur US\$ 769,570)

192. As described in section 2.3, a set of prioritized CCM actions from the SAPCC of the two states have been identified during the project design phase. The identification of the priority CCM actions have been based on direct interactions with the selected states during the project design phase, and what has also worked in other states of India. This has been further supported by detailed marginal abatement actions, in order to select the most important mitigation options for the states. The second step in the implementation phase of the project will be to re-visit these prioritized CCM options to ensure that there has been no change in state priorities (Activity 1.2.1). The re-validation exercise during the implementation phase will be undertaken during the first quarter of the year 1 in close consultation with the State Nodal Agencies for the SAPCC. An exhaustive list of agencies/organizations likely to be involved in implementation of the project will be prepared and concerned officials identified (Activity 1.2.2). The State Nodal Agencies will also be encouraged to organize the meetings with concerned stakeholders to fix their roles and responsibilities and ensure the effective implementation of mitigation actions (Activity 1.2.3).

193. A detailed stakeholder list likely to be associated with the prioritized CCM options and their potential role has been identified in the project design phase, included in this document. This list will be re-visited during the implementation phase to re-validate the stakeholders (Activity 1.2.2) and their specific roles. Detailed consultations will be undertaken with the identified stakeholders to ensure their buy-in and identify specific individuals within the organization, who will be responsible for execution of activities under the project. A meeting will also be undertaken in consultation with the state nodal agency for SAPCC, to kick-off the project in the state and bring all stakeholders together, highlighting their specific roles to each other and platforms of engagement and exchange of information during the course of the project (Activity 1.2.3).

Output 1.3: Designed and implemented common monitoring, reporting, and verification (MRV) system for the selected RE and EE actions of the Manipur and Jharkhand SAPCC, in a way to provide feedback into the SAPCC process

(GEF Grant US\$ 529,600 TA; Co-financing: MoEFCC US\$ 1,049,062, UNDP US\$ 41,667, Govt. of Jharkhand US\$ 741,440, Govt. of Manipur US\$ 942,861)

194. A crucial aspect of this project is its ability to showcase actual implementation of SAPCC actions, facilitate inter-state cooperation, exchange of information and cross learning. To ensure this, it is very important for the project to be able to monitor, report and verify the progress of the states against the identified CCM options in a way that there is proper documentation of information and that all activities are undertaken in line with the overall objectives of the SAPCC. In this regard, an important deliverable of the current project will be a robust Monitoring, Reporting and Verification framework for the two states, with potential application to other states. The framework will be developed in way that it captures both implementation efforts and effects, and would act as a useful tool for the Government to track progress as well as to identify need for national and international support. The framework will include a verification mechanism that will ensure that all data and information pertaining to actions (under renewable energy and energy efficiency) performance indicator are measurable, comparable and can be applied to the set of mitigation actions.
195. First step in designing this framework will be to identify concerned entities by Urban Local Bodies (ULBs) and other state agencies responsible for implementing, measuring, reporting and verifying mitigation actions and determine the appropriate roles and responsibilities (Activity 1.3.2). This activity will be in line with Activity 1.2.1, to ensure consistency with engaged stakeholders in the project. This identification of concerned entities will also help in framing an institutional structure for implementation of the designed MRV framework (Activity 1.3.4). Design of such an institutional structure will be important to ensure continuity in state activities even after the completion of the current project, in a way that the designed MRV is institutionalized formally in the selected states climate change response mechanism.
196. In order to design methodologies and systems for the proposed MRV framework in the states, an extensive review of MRV frameworks developed at sub-national level will be undertaken in the project implementation phase. Such review will consist of desk research and even consultation with some successful internationally applied MRV frameworks. Such a review will be important to ensure robustness of the framework design, also meeting international standards. Activity 1.3.1 will thus follow such a review and set-up methodologies for monitoring (collection of all relevant data, sources and even models for projections) and identify performance indicators to measure progress in implementation of selected RE and EE mitigation actions. Identification of the performance indicators will be undertaken based on the review of other MRV frameworks and also in consultation with the state agencies to ensure applicability of possible indicators in the Indian context.
197. Having identified the performance indicators, a data collection system for the selected RE and EE mitigation actions will be designed (Activity 1.3.3) along with a reporting mechanism for data collated. The reporting mechanism will be supported by detailed report formats, templates and sourcing material. Whatever literature that will be referenced for the design of the framework will be made available to the state agencies for future referring and clarifications, if required. Appropriate verification system which is either, self-verification, intercity verification or third party verification will be designed. The verification system will be designed based on a suitable SWOT analysis of the verification options to suggest the most suitable one for the two states. All efforts will be made to design a MRV system for the two states which is one of its kinds in the country and could be potentially taken up by other states for application.

7.2.2 Project Component 2: Catalysing investments for implementation of selected RE and EE mitigation action

Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE actions from their SAPCC

198. This outcome is to enable the selected states by the end of the project self-sufficient in terms of capacity and capability in designing, planning, financing, implementing, monitoring RE and EE mitigation actions of SAPCC. By the end of the project, the state will have a well-defined state machinery (including new regulatory mechanisms or financial instruments) which is interwoven with the state's current policies, mechanisms and development plans for the implementation of RE and EE mitigation actions.

Table 39: Outputs and Activities Contributing to the Achievement of Outcome 2

Output	Incremental Activity
<p>Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets</p>	<p>Activity 2.1.1: Review available regulatory and financial tools (such as performance based contracts, capital subsidies, soft loans, risk insurance schemes and other non-grant financing instruments) for facilitating implementation of selected RE and EE mitigation action</p> <p>Activity 2.1.2: Undertake stakeholder consultation workshops for selecting the most suitable tools/financing mechanisms for Manipur and Jharkhand</p>
<p>Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)</p>	<p>Activity 2.2.1: Design the selected tools/financial mechanisms (non-grant) in terms of procedures and protocols, institutional mechanism for application of the financial mechanisms for implementing the RE and EE actions</p> <p>Activity 2.2.2: Undertake training workshops for implementation of the designed tools (both loan mechanisms and non-grant instruments)</p>
<p>Output 2.3: Mobilized public and private sector funding</p>	<p>Activity 2.3.1: Identify funding sources for RE and EE mitigation actions, available at national and state level across government, private, multi/bi-lateral sources, based on innovative financing mechanisms designed in output 2.1 and 2.2.</p>
<p>Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of selected RE and EE mitigation actions in Manipur and Jharkhand</p>	<p>Activity 2.4.1: Review, assess and shortlist available PPP based business models for implementing the selected RE and EE actions in both Jharkhand and Manipur states</p> <p>Activity 2.4.2: Estimate the likely funds flow for the selected actions</p> <p>Activity 2.4.3: Undertake meetings with select public and private sector funders to mobilize the funding for implementation of EE and RE mitigation actions</p>
<p>Output 2.5: Implemented nine RE and EE investment projects in Manipur and Jharkhand</p>	<p>Activity 2.5.1: Review the suitability of 9 investment project locations identified in project design phase in the two states</p> <p>Activity 2.5.2: Prepare detailed project reports/implementation plans for the finalized 9 investment projects.</p> <p>Activity 2.5.3: Identify and contract the implementing agencies and state coordinators for implementing the investment projects</p> <p>Activity 2.5.4: Prepare a framework for establishing a reliable baseline and the periodic monitoring and</p>

	<p>verification of results from the implementation of investment projects</p> <p>Activity 2.5.5: Prepare scale up plans for state level implementation of RE and EE mitigation measures</p>
<p>Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions</p>	<p>Activity 2.6.1: Prepare an implementation manual on finalized PPP models and regulatory and financial tools</p> <p>Activity 2.6.2: Conduct workshop with state stakeholders on final business models and tools to be implemented.</p>

Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets

(GEF Grant US\$ 155,000 TA; Co-financing: MoEFCC US\$ 314,719, UNDP US\$ 12,500, Govt. of Jharkhand US\$ 217,000, Govt. of Manipur US\$ 276,055)

206. In line with views expressed in the pre-project stakeholder consultations, an evaluation of the existing regulatory and financial tools/mechanisms (such as performance based contracts, capital subsidies, soft loans, and risk insurance schemes) in terms of their effectiveness; reach and efficiency will be carried out as a first step under this outcome (Activity 2.1.1). Selection of the right tools for the state will involve focussed discussions with state stakeholders for identifying the most suitable tools for Manipur and Jharkhand (Activity 2.1.2).

Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)

(GEF Grant US\$ 232,500 TA; Co-financing: MoEFCC US\$ 472,078, UNDP US\$ 18,750, Govt. of Jharkhand US\$ 325,500, Govt. of Manipur US\$ 414,082)

199. Based on the selection of the tools, detailing of mechanisms in terms of procedures and protocols, institutional mechanisms will be finalized (Activity 2.2.1). The finalization of these tools will be followed by undertaking training of financiers, project developers, and state government agencies on functioning of these tools (Activity 2.2.2). The non-grant based financial mechanisms will be designed and evaluated in line with financial models of EESL for EE and SECI for RE.

Output 2.3: Mobilized public and private sector funding

(GEF Grant US\$ 109,058 TA, Co-financing: MoEFCC US\$ 354,059, UNDP US\$ 14,062, Govt. of Jharkhand US\$ 152,682, Govt. of Manipur US\$ 194,233)

200. This output will focus on financing aspects of scaling up identified RE and EE actions, to be demonstrated through the investment projects in Outcome 2.5. Currently, there exists several barriers for RE and EE financing project implementation in the country. These barriers range from short tenure and high interest rate for finance of RE project, long gestation periods to release of capital subsidies, high upfront costs for RE projects etc. Similarly, for EE the financing barriers arise from high transaction costs due to small project size, lack of ability of financial institutions in appraising EE projects, poor financial strength of ESCOs, lack of communication between financiers and project developers etc. These characteristics have been recognized and highlighted in some quarters, but gaps remain in the sensitization of the financial sector to the understanding of the characteristics of these low carbon projects. Thus, keeping these issues in mind, the output will focus on establishing and mobilizing sustainable financial sources of the selected RE and EE mitigation actions for the states.

201. The Project Management Unit (PMU) in consultation with Assigned State Agencies (ASAs) will review the available financing sources for the RE and EE actions. This review will consist of funding available from Centre and State budgets, international climate finance sources (in view of the upcoming Green Climate Fund), and domestic private sector funds both in form of debt from national/state level private banks, equity from private equity firms, venture capitalists, high net worth individuals etc. (Activity 2.3.1).

Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of selected RE and EE mitigation actions in Manipur and Jharkhand

(GEF Grant US\$ 133,294 TA; Co-financing: MoEFCC US\$ 432,738, UNDP US\$ 17,187, Govt. of Jharkhand US\$ 186,611, Govt. of Manipur US\$ 237,397)

202. In selecting the sources of funds, a review of the on-going financial mechanisms and sources of RE and EE projects implemented in the past or currently being implemented will be undertaken, keeping in mind the new financing instruments designed in Output 2.1. Based on this review a shortlist of potential funders for the state will be identified and a dialogue will be initiated for ensuring financing through these sources (Activity 2.4.1). By the end of the output, a finalized list of financiers and funds contributed will be estimated (Activity 2.4.2).

203. One of the key objectives of the project is to promote and establish Public Private Partnership models for implementation at state level. With the scale up and financing sources firmed, the project will design specific PPP based implementation models for scale up of RE and EE actions. The output will be achieved by first identifying public and private project implementers for RE and EE keen to work in the selected states (Activity 2.4.3). To be able to build state relevant and suitable PPP models of partnership a review will first have to be conducted of the available PPP models for RE and EE implementation both nationally and internationally (Activity 2.4.3). A comparative assessment of these PPP models based on specific criteria's (to be developed working with the state stakeholders) will be undertaken to finalize the PPP models for implementation in the selected states (Activity 2.4.3).

Output 2.5: Implemented nine RE and EE mitigation action investment projects in Manipur and Jharkhand

(GEF Grant US\$ 347,900 Investment; Co-financing: MoEFCC US\$ 786,805, UNDP US\$ 31,250, Govt. of Jharkhand US\$ 487,060, Govt. of Manipur US\$ 619,610)

204. As described in section 2.4, a set of RE and EE investment projects have been identified during the project design phase. The identification of the investment projects during the project design phase has been based on information collected through desk research, interactions with state agencies, financial institutions, energy service companies, technology suppliers and other stakeholders, and through site visits. The suitability of these RE and EE technologies, their demand and scale of deployment, and likely costs were estimated. A brief description of identified investment project options is available in Section 2.4. No field performance monitoring studies have been carried out during the project design phase and the analysis of technologies is based purely on secondary data. During year 1 and 2, a detailed assessment of the proposed investment projects will be carried out (Activity 2.5.1 and 2.5.2). This assessment will also include collection of field performance data on the relevant investment projects. The assessment will take into account the technology development and, apart from monitoring and analysing technical performance of Investment projects, it will also cover cost-benefit analysis. The cost-benefit analysis will include analysis of investment required; operational costs; returns, payback period, etc. after the completion of the assessment the investment project locations will be finalized, along with involved agencies.

205. Having designed the 9 investment projects, the next activity will be focused on identifying and contracting implementing agencies such as technology suppliers, energy service companies, vendors as well as state coordinating agencies. While this will be undertaken by the project developers in the two states, the current project will provide technical assistance in terms of facilitating the process of

selection contracting agencies, reviewing the terms of reference of selection and matching the needs of the investment projects with the relevant agencies (Activity 2.5.3). Activity will be undertaken by the PMU at central and state level, in consultation with the identified state agencies responsible for specific investment projects. The state PMUs in consultation with responsible state agencies will also prepare detailed project reports and implementation plan for the investment projects (activity 2.5.4). The DPR's will be prepared based on review of similar DPR's prepared for other projects in other locations and states in India and tailored to meet the specific state needs. Contractual agreement for implementation of the investment projects will be finalized to implement the investment projects in the specified time (Activity 2.5.4).

206. The implementation of investment projects' projects in the various investment projects locations will be led by "Assigned State Agencies" (ASAs). ASA's will be responsible for: consultations with target groups, identification of end-users, providing assistance in mobilizing /accessing financing, assistance in the identification of the most appropriate technology supplier, supervision of the implementation, training of end-users, providing handholding support post-installation, reporting and documenting the demonstration project progress, etc.

207. Concurrent to the implementation of the nine investment projects in the investment projects location, the ASAs with the support from the state PMUs, will be documenting implementation activities (Activity 2.5.4) and undertaking assessment of investment projects and implementation mechanisms for replication and scale up (Activity 2.5.5) during the duration of the current project. The ASAs, and the PMU of the project working together will prepare district wise state-level sectoral replication plans and develop scale up plans for each sector and technology (Activity 2.5.5). The scale up plans will also be accompanied by detailed financial analysis to estimate the financing needs of the state level replication models. The Activities under output 2.1 is expected will be completed within Year 2 and 3 of the project.

Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions

(GEF Grant US\$ 257,000 Investment; Co-financing: MoEFCC US\$ 889,198, UNDP US\$ 31,250, Govt. of Jharkhand US\$ 359,800, Govt. of Manipur US\$ 457,717)

208. In order to ensure proper documentation and smooth implementation of the newly formed PPP implementation models and application of regulatory and financial tools, the project will draft an exhaustive implementation manual for operation of projects, which can be used by project developers, MANIREDA and JREDA, state municipalities, financiers, regulators etc. (Activity 2.6.1). The implementation manual so developed will also be presented to all stakeholders through workshops to seek feedback and incorporate comments from users of the Manual (Activity 2.6.2). The Manual will be developed in a way that it can be referred by any potential funders, project developers interested to work in the state for implementing selected RE and EE options.

7.2.3 Project Component 3: Capacity development of concerned state level officials for implementation of respective SAPCCs

Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within sectoral development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated inter-state learning and coordination for SAPCCs.

209. The project focuses on RE and EE CCM actions in way to overcome existing barriers to implementation of these actions as specified in the SAPCCs. The investment projects referred to in Outcome 2 indicate the interventions that are seen as having a strong potential in addressing the energy deficit, emissions control and energy saving in the two states. While the investment projects may provide leads on the existing policy barriers / incentives for larger scale adoption of these actions, the state agencies themselves need to explicitly recognize the potential of these interventions. Work on the facilitation of the inclusion of these actions in appropriate policy statements / documents of the state development plans and budgets will be carried out. This project component thus focuses on building the capacity of

state government in integrating these actions in the state functioning and also enabling them to effectively monitor and report and verify going forward.

Table 40: Outputs and Activities Contributing to the Achievement of Outcome 3

Outputs	Incremental Activities
<p>Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses</p>	<p>Activity 3.1.1: Review the current state budgets for scope for climate change mitigation actions</p> <p>Activity 3.1.2: Conduct meetings with state officials seeking feedback on areas of alignment of the budget</p> <p>Activity 3.1.3: Draft a proposal for alignment of state budgets incorporating climate mitigation actions</p>
<p>Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials</p>	<p>Activity 3.2.1: Prepare Handbook and Guidelines for implementation of the designed MRV systems in the two states</p> <p>Activity 3.2.2: Develop training curricula on the Handbook and Guidelines for the MRV system</p> <p>Activity 3.2.3: Undertake training sessions for state level project implementers, reviewers, auditors, state government officials.</p> <p>Activity 3.2.4: Conduct post-training evaluations to assess the effectiveness of the training program, and making of necessary revisions.</p>
<p>Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for implementation of SAPCC mitigation actions</p>	<p>Activity 3.3.1: Review existing institutional mechanisms in place for promoting inter-state exchange of information and document key features</p> <p>Activity 3.3.2: Assist state governments in strengthening the existing institutional mechanisms for inter-state exchange of information</p>
<p>Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops</p>	<p>Activity 3.4.1: Identify successful case examples and relevant upcoming workshops on RE and EE mitigation actions in other states and organize study trips to facilitate the interactions with other states</p> <p>Activity 3.4.2: Design and undertake at least two study trips and at least two stakeholder interaction workshops on RE and EE mitigation actions in the state.</p>
<p>Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE mitigation actions</p>	<p>Activity 3.5.1: Design and implementation of a system of information dissemination through web portal of the state government on RE and EE mitigation investment projects in the state</p>

	<p>Activity 3.5.2: Prepare and publish in form of briefers, brochures, handbooks, case studies on the implemented RE and EE investment projects in the states.</p> <p>Activity 3.5.3: Formulate an information dissemination strategy (brochures, print ads, websites, TV documentary)</p>
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Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses

(GEF Grant US\$ 228,800 TA; Co-financing: MoEFCC US\$ 729,191, UNDP US\$ 25,000, Govt. of Jharkhand US\$ 320,320, Govt. of Manipur US\$ 407,493)

210. The project will work closely with the state relevant departments to first identify the areas of inclusion of CCM actions in state sectoral budgets and undertake detailed discussions on re-aligning the state budgets for incorporating CCM budgets (Activity 3.1.1 and 3.1.2). The project will develop a proposal for inclusion of CCM actions in mainstream budgeting of the state government in way it is interwoven with state sectoral development plans (Activity 3.1.3)

Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials

(GEF Grant US\$ 329,400 TA; Co-financing: MoEFCC US\$ 629,437, UNDP US\$ 25,000, Govt. of Jharkhand US\$ 461,160, Govt. of Manipur US\$ 586,661)

211. Undertaking MRV for climate related actions is fairly a new concept at least at the sub-national level in India, thereby there will be a need for training and handholding programmes for state agencies on the newly designed MRV frameworks for the state (Output 1.2). Suitable sector-level institutions/ academic institutions (governmental or non-governmental) will be identified for the design and execution of such training and handholding programmes. These institutions will be given the task of preparing handbook and training curricula for the MRV systems (Activity 3.2.1 and 3.2.3). In order to ensure the smooth replication and post-project scale up activities, extensive training programmes based on the master training packages will be conducted for project implementers, reviewers, auditors, state government officials at district level (Activity 3.2.3). These training programmes will be conducted during Year 4 and in Year 5 for post-project scale up activities. In addition, as part of the project, post training evaluations will be undertaken to assess the effectiveness of the training program, and make necessary revisions during the course of the project for ease of implementation later (Activity 3.2.4). A careful approach will also be adopted while selecting the participants for training and capacity building to avoid extending the trainings to participants who are not going to be actively involved in project activities during the course of implementation of the project and even after the completion of project term (4-years).

Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for implementation of SAPCC mitigation actions

(GEF Grant US\$ 136,800 TA; Co-financing: MoEFCC US\$ 429,437, UNDP US\$ 25,000, Govt. of Jharkhand US\$ 191,520, Govt. of Manipur US\$ 243,641)

212. One of the key objectives of the project is to facilitate interstate learning, given the common mandate to all the states of implementation of SAPCC. In order facilitate this process; output will focus on building institutional mechanism for promoting inter-state exchange of information. To be able to suggest a most robust mechanism best suited to the needs of the Indian states, first a review of any existing institutional mechanisms in the country will be undertaken. This review will also be extended to experience from other countries in facilitating sub national government level cooperation and exchange of information (Activity 3.3.1). The project will also provide assistance to the two states in strengthening the institutional mechanisms for facilitating the exchange of information; particular emphasis will be given to energy departments in the two states (Activity 3.3.2).

Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops

(GEF Grant US\$ 158,000 TA; Co-financing: MoEFCC US\$ 529,400, UNDP US\$ 25,000, Govt. of Jharkhand US\$ 221,200, Govt. of Manipur US\$ 281,398)

213. During the course of the project, since most of the investment projects selected in the two states are overlapping. This provides an opportunity for a much focused interstate learning and cooperation. Thus under this output, the project will identify scope for specific learning areas in the two states, visit to the investment project locations in the two states to enable comparison as well as focused stakeholder interactions workshop to exchange learning’s during the study trips (Activity 3.4.1 and 3.4.2). The project will design and undertake at least two study trips and at least two stakeholder interaction workshops on RE and EE mitigation actions in the state (Activity 3.4.2). The study trips will be designed in way to enhance information sharing and actual site visits to relevant project locations.

Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE mitigation actions

(GEF Grant US\$ 265,000 TA; Co-financing: MoEFCC US\$ 727,307, UNDP US\$ 25,000, Govt. of Jharkhand US\$ 371,000, Govt. of Manipur US\$ 471,965)

214. A key end result of the project will be a robust and effective system of information dissemination on implementation of SAPCC, particularly the RE and EE mitigation activities which are the focus of the current project. To facilitate this project will design and implement a web portal on the state government initiatives on RE and EE (activity 3.5.1). Project will also prepare brochures, print ads, handbooks, case studies, TV documentaries, website, on implemented investment projects and also scaling up strategy for the project. It will ensure an effective strategy for information dissemination is embodied in the state infrastructure by the end of the project to ensure continuity even after project completion (activity 3.5.2 and 3.5.3).

7.3 Indicators

215. Overarching key indicators of the project’s (but not limited to) success are listed in text box below.

Box4: Key Indicators (Targets) to Measure the Progress	
i.	Cumulative CO ₂ emission reduced from start of project to End-Of-Project (EOP), (tCO _{2e})- 304,250 tCO _{2e}
ii.	Total energy savings achieved from implemented mitigation actions by EOP – 190,452 MWh
iii.	Total renewable energy capacity installed in the states due to project interventions by EOP – 28 MW
iv.	Number of RE and EE projects implemented in the states by EOP - 9
v.	Amount of funding mobilized for implementation of RE and EE projects by EOP – US\$ 12,000,000
vi.	Number of projects replicated on the selected RE and EE actions (32)
vii.	No. of additional people employed in RE and EE projects by EOP (100)

7.4 Risks

216. The project can be considered to be facing two categories of risks: external (political / policy / India / international events/climate change related) and internal (risks that are inherent to the project implementation where the risk can be substantially controlled by the project's management or in the project's implementation).

217. The key external risks include:

- a) Failure to secure the necessary effective ongoing policy, management or financial support from MoEFCC and state agencies, which will be the main project implementing agency and is the provider of most of the project's co-financing – for example due to adverse impact changes in MoEFCC's management, or from reduced MoEFCC funding.
- b) Current levels of funding available to support the development and implementation of SAPCC at the central and state government level are reduced and hence there is less funding support available to be accessed by the project for the implementation of SAPCC aspects of project activities.
- c) Implementation of SAPCC does not remain an important item on the relevant central and/or state political agendas.
- d) Supporting RE and EE does not remain a high central or relevant state government priority. This is somewhat unlikely.
- e) Civil, political or communal disorder or natural disasters (e.g. delayed or weak monsoon or other rains, cyclonic storms, disease outbreaks in monoculture crops, an outbreak of insect plagues like locusts, major outbreak of animal or human diseases, major forest fires, etc.) negatively impact on the project's investment project locations.
- f) There is a sustained reduction in the international oil price, or large subsidies are re-introduced and sustained for diesel used for captive power generation, or funds available for LPG subsidies is significantly increased, or the price of electricity for thermal sources falls – hence significantly undermining the economics of RE and EE for the concerned states.
- g) Major adverse economic or political conditions significantly force up interest rates and/or curtail bank lending for a significant period in India during the project's implementation, hence reducing the affordability of the bank loans or financial instruments that may be designed for implementation of RE and EE investment projects by project developers.

218. The internal risks include:

- a) The project is not able to find or to motivate additional RE technology and/or service providers to enter the market and to grow their businesses in the concerned states.
- b) The project is not able to get MoEFCC, MNRE, BEE, NSM, NMEEE and relevant state based agencies efforts to remain engaged or to effectively work together to support the growth of RE and EE for SAPCC.
- c) The project is not able to mobilise the necessary financing from banks or microfinance institutions for the replication and scale up projects in the relevant RE and EE projects

- d) Project co-financers such as EESL, SECI and state governments are unable to keep to their commitments to financially support the project.
- e) Relevant RE and EE investment projects are successfully demonstrated, but then do not get replicated for a variety of internal or external factors. This could lead to a negative circular effect in terms of credibility around the project.
- f) There is a significantly slow start of on-the-ground project activities.
- g) There is significant RE/EE technology underperformance or failure in project activities (technical risk).
- h) There is a lack of necessary leadership and/or slow or low quality decision-making in the PMU.
- i) There are significant delays in completing the recruitment process for SPMU and other India GEF SAPCC project consultancy assignments.
- j) The project is unable to hire competent consultants in a timely fashion because of MoEFCC or UNDP administrative or management constraints in the process of selection and/or recruitment.

219. A detailed risk-analysis table is available in Annexure A. This also includes suggestions for countermeasures to deal with outlined risks to ensure successful implementation of this GEF project.

7.5 Assumptions

220. The assumption for the implementation of the project revolve around expectations from both the government and the market sides of RE and its use in rural livelihoods.

- Continued support and participation from co-financing institutions, MoEFCC, MNRE, state nodal agencies, state renewable energy development agencies and other stakeholders
- Selected end users and project implementers have sufficient financing and favourable regulatory and overall business environment
- Enough technical and financial capacity is available in the state for implementation of projects
- All state agencies are supportive of implementing the investment projects
- Continued interest in the selected RE and EE mitigation actions by co-financing institutions
- Freely available information on PPP based RE and EE business models
- Interest of the state agencies in the adoption of MRV system and diligent data collection
- Interested state agencies in both states for interstate exchange of information and technology
- State nodal agencies continue to cooperate with SPMUs in the clearance of investment projects without delay.

8. COST-EFFECTIVENESS; GEF INCREMENTAL REASONING

221. To develop a conservative estimate of the probable “order-of-magnitude” estimate of GHG emission reductions that are attributable to the proposed project, it is considered that the main sources of direct lifetime GHG emission reductions are through catalysing investment activities: (a) Grid connected and off grid solar PV-based power generation; and (b) energy efficiency and energy conservation measures

in municipalities like end-use efficiency of municipal street lighting and municipal water pumping. For energy efficiency interventions, the investment projects have been identified and the selection of technologies is also suggested. Although the selection of technologies and potential sites have been selected, final investment decision will be endorsed at the time of project implementation. The related emissions reductions are included in the analysis here, with the result that the estimates presented here can be considered conservative and may vary at the time of project implementation. The project is also expected to influence and catalyse wider adoption of improved EE and RE technologies, establishing commercial viability of technologies, improving access to finance and increasing investors' interest. EE interventions in municipalities and RE interventions across the two target states, will result in energy savings of 866,051 MWh. Assuming the emission factor for Jharkhand as 1.68 tCO₂/MWh and for Manipur as 1.56 tCO₂/MWh and over a useful life of interventions across the two states, the potential GHG emission reductions achieved from EE and RE activities will be 1,382,906 tCO₂.

222. GEF support is directed mainly towards identifying private investors, establishing PPPs, linking the projects to access benefits from existing fiscal instruments, and explore mechanisms to combine and sequence funds at the state level and leverage private sector investment. Currently, in Jharkhand and Manipur, there is very limited participation of the private sector in implementing RE and EE projects. The current project, with GEF support, will play this incremental role of transforming the market by developing state specific PPP models, publically backed private financing leveraging financing mechanisms etc. In this way, states will be enabled to become fully capable of identifying, designing, planning, financing and implementing climate change mitigation interventions. GEF grant support is both in terms of TA (technical and financial feasibility studies and actions needed to integrate the developed MRV system) and incremental investment costs needed for the investment projects. It is estimated that the potential GHG emission reductions achieved from a capacity of 28 MW solar PV is about 986,973 tCO₂ over its useful lifetime of the project, assuming a capacity factor of 20% and grid emission factor as 1.68 tCO₂/MWh in Jharkhand and 1.56 tCO₂/MWh in Manipur. Additionally, the selected investment projects under UNDP-GEF market transformation project for SAPCC are based on an in-depth and robust marginal abatement cost curve analysis. Through this method, the UNDP-GEF project has established and tested the cost effectiveness of the selected investment projects vis-à-vis their GHG emissions abatement potential. To generate the Marginal Abatement Cost Curves (MACC), the specific parameters have been analysed for determining the financial details of the abatement/mitigation projects and the expected volume of greenhouse gases to be abated over the projects' lifetime. These parameters include: all the possible RE and EE measures in the states including the shortlisted interventions as per the SAPCCs; expected lifetime of the selected mitigation measures; total cost of each RE and EE project (both capital and ongoing operational expenses); expected savings to be delivered by the project over its useful lifetime; expected amount of electricity generated using RE sources over the project lifetime; expected volume of GHG emissions saved over the project lifetime, cost per unit of energy saved/generated and per tonne of CO_{2e} abated, prioritized EE and RE measures for taking up the investment projects and state level interventions. The MACC analysis was built in into the project development strategy and regular updating of these curves at the state level is the foremost activity under the project strategy. Thus, this UNDP-GEF MACC not only makes the selection of investment projects robust but on a long term basis will assist the decision makers and implementers to focus on RE/EE measures and low carbon development strategies best suited for a particular state.
223. Without GEF support, the mitigation actions identified in the SAPCC will not be implemented. In that scenario, the monetary benefits associated with avoided use of fossil fuel and reduced emissions would not be realized. States have an obligation to take action to successfully implement their SAPCCs in order to realise the goals of NAPCC. Rapid urbanisation, vulnerable existing infrastructure to climate disasters and natural hazards in urban sector need huge investments. This cost of rebuilding and responding to the disasters will be low if the existing infrastructure is climate proofed and diversified energy dependence on alternative sources of energy. The first is in terms of diversifying energy sources to alternatives such as solar PV and wind energy. Energy efficiency in public lighting and buildings is already identified as the most cost-effective intervention in the selected states. Although the capital cost of renewable energy interventions are not cost-effective in short term compared with fossil fuel based electricity generation, due to the high potential for scale up and replication across many states in India, the capital cost of these technologies are being brought down over a period time. This can be seen already in the case of solar PV. Overall, the project is expected to achieve potential

cumulative direct and indirect CO₂ emission reductions of about 31.16 million tCO₂ during the economic lifetime of the interventions that will be carried out under the project.

9. SUSTAINABILITY AND REPLICABILITY

Sustainability and Replicability

224. The proposed project will facilitate the implementation of climate change mitigation actions stated in the SAPCCs; maximize the benefits through exploring inter-state cooperation; showcase the actual implementation of SAPCCs; demonstrate institutional mechanisms for inter-state networking and cross-learning, including information sharing and technology dissemination; and develop and implement a common monitoring system to assess progress on the SAPCCs in the select states. The innovation of this project is the collaborative effort among the states in maximizing the effectiveness, and ultimately the impacts, of their respective climate change mitigation efforts (primarily EE and RE applications), which not only lead to the achievement of individual (state) objectives but also the collective (Mission-level) targets at the national level (NAPCC). The current project has been designed in a way that conducting training and capacity building, development of frameworks, templates of data collation, websites, training modules etc. have been incorporated as key outputs of the project. Currently at the state level, there is dearth of well-stocked information, measuring, reporting and verification systems, Development of robust information dissemination systems, MRV frameworks, training and capacity building modules under the current project will go a long way in overcoming the related barriers in the states. Innovative approaches of interactive training manuals, websites etc. will be developed in local languages to engage the stakeholders in the state. These outputs have been included to ensure that the information and expertise that will be developed during the course of the current project is well stocked and is available for reference and further application even after the project completion. Such information will also come useful for reference for other states for implementation of their SAPCCs, specifically for RE and EE intervention, replicability.

225. After the completion of the current UNDP-GEF project, it is expected that the impetus for implementing RE and EE measures to mitigate GHG emissions will continue in India. The post project-end sustainability of this GEF-supported project will be ensured by:

- Emergence of a stronger and more diverse RE/EE for SAPCC technology and service provider industry in India, with stronger supply chains and improved quality RE/EE technology and service offerings, implementation models that meet defined standards, and improved delivery mechanisms for RE/EE abatement of GHG.
- A significantly increased proportion of successful RE/EE for SAPCC projects working at the defined performance levels that are specified in government funding supports and that work as expected by the state level agencies and end users.
- Availability of suitably documented demonstrations and replications of key RE/EE interventions for SAPCC, applications in real-world operating environments in India.
- A higher level of awareness of the value of well-designed and suitably specified RE/EE implementation models including of public private sector engagement and financing models amongst the state level government agencies enterprises, entrepreneurs, suppliers, manufacturers, financing institutions, consumer associations etc.
- A more supportive policy and regulatory framework that fosters the promotion and adoption of RE/EE activities for SAPCC implementation

226. One of the criteria for the selection of interventions, as listed in SAPCCs, is the potential to scale-up and replicate. The proposed project will leverage private sector investments through combining market

mechanisms for combining and sequencing of funds at the state level. The proposed project will, therefore, have high potential for scale-up and sustainability.

10. PROJECT RESULTS FRAMEWORK

Table 41: Project results framework

<p>The project will contribute to achieve following country program Outcomes (as defined in CPD): Project: Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans Outcome: Implementation of SAPCC Output: support for actions that assist in effective implementation of SAPCCs Output indicators: number of CCM investment projects implemented and plan prepared for scale up.</p>
<p>Country program outcome indicators: Outcome: Progress towards meeting national commitments under multilateral environmental agreements Output: Supporting national development objectives with co-benefits of mitigating climate change Output indicators: (a) Annual reductions in greenhouse gas (GHG) emissions in India; (b) million USD flowing annually to India from GEF through UNDP for this programme; (c) number of additional UNDP initiatives for achieving global and national targets under multilateral environmental agreements.</p>
<p>Primary applicable key environment and sustainable development result area: Increased capacity at sub-national level to implement climate change mitigation actions and incorporation of CCM actions in state budgets and development plans.</p>
<p>Applicable GEF strategic objective and program: Strategic Objective: Objective 1: Promote the demonstration, deployment, and transfer of innovative low-carbon technologies. Objective 2: Promote market transformation for energy efficiency in industry and the building sector. Objective 3: Promote investment in renewable energy technologies Strategic Program: Climate Change Mitigation</p>
<p>Applicable GEF expected outcomes:</p> <ol style="list-style-type: none"> 1. Appropriate policy, legal and regulatory frameworks adopted and enforced 2. Sustainable financing and delivery mechanisms established and operational 3. GHG emissions avoided
<p>Applicable GEF outcome indicators:</p> <ol style="list-style-type: none"> 1. Extent to which EE policies and regulations are adopted and enforced 2. Volume of investment mobilized 3. Tonnes CO₂eq avoided

Strategy	Objectively Verifiable Indicators			Means of Verification	Critical Assumptions
	Description	Baseline	Target		
Project goal: Reduced GHG emissions achieved through implementation of RE and EE	Cumulative CO ₂ emission reduced from start of project to End-Of-Project (EOP), (million tCO ₂ e)	0	304,250	M&E reports of the demonstration and replication projects	Continued support and participation from co-financing institutions, MoEFCC, MNRE, state nodal agencies, state

solutions at the state level as identified in the SAPCCs					renewable energy development agencies and other stakeholders
Project Objective: To support the effective implementation of specific energy efficiency and renewable energy climate change mitigation actions identified in the SAPCCs for Manipur and Jharkhand	Total energy savings achieved from implemented RE and EE mitigation actions by EOP, MWh	0	190,452	M&E reports of the demonstration and replication projects	Continued support and participation from co-financing institutions, MoEFCC, MNRE, state nodal agencies, state renewable energy development agencies and other stakeholders
	Total installed capacity of RE systems (MW) by EOP	0	28		
	Number of people that benefitted directly or indirectly with improved energy access in the two states through the project interventions by the EOP (million). (This includes, improved job opportunity, quality of life and education.)	0	17.8		
Component 1: Framework for the implementation of climate change mitigation options in the selected states SAPCCs					
Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation and application of EE & RE technologies in the major energy end-use sectors in selected states	Number of CCM actions implemented by the project in the states by EOP.	0	9	Mitigation actions finalized and feasibility report prepared	Continued interest of stakeholders
Output 1.1: Regularly updated GHG abatement cost curves at state level	Number of abatement cost curves prepared by Year 1	0	4	Updated abatement cost curves prepared	State nodal agencies adopts the developed diligent data collection and MRV systems
Output 1.2: Selected prioritized RE and EE actions listed in Manipur and Jharkhand Action Plans on Climate Change for implementation	Number of prioritized RE and EE mitigation actions selected for implementation in the states by end of year 1	0	9	Minutes of the meeting held with stakeholders for ensuring buy in on the prioritized actions	Continued support from MoEFCC, MNRE, State agencies for implementing RE and EE actions

Output 1.3: Designed and implemented common monitoring, reporting, and verification (MRV) system for the selected RE and EE actions of the Manipur and Jharkhand APCC, in a way to feedback into the SAPCC process	No. of monitoring, reporting, and verification (MRV) systems designed and implemented in the states by Year 3	0	5	Report on designed monitoring, reporting, and verification (MRV) systems	Dedicated support from state agencies for design and implementation of MRV Systems
Component 2: Catalyzing investments for implementation of selected RE and EE mitigation action					
Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE actions from their SAPCC	Number of locally designed, planned and financed RE and EE projects implemented in the states by EOP	0	9	Inception reports/assessment reports of RE and EE mitigation projects operating in the states	There is continued support and participation from state agencies and ministries at national level.
					Enough technical and financial capacity is available in the state for implementation of projects
Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets	Number of loan mechanisms evaluated by Year 2	0	5	Evaluation reports for loan mechanisms	All state agencies are supportive of implementing the selected RE and EE actions
Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)	Number of non-grant based financial instruments developed by Year 3	0	1	Evaluation reports for non -grant instruments developed	All state agencies are supportive of implementing the selected RE and EE actions
Output 2.3: Mobilized public and private sector funding	Amount of total funding mobilized for implementation (US\$) by Year 4	0	12,000,000	Letters of endorsement from funding sources	Continued interest in the selected RE and EE mitigation actions by co-financing institutions and public and private sector
Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of selected RE and EE actions in Manipur and Jharkhand	Number of replication projects on the selected RE and EE mitigation actions implemented by EOP	0	32	Project assessment reports	Continued interest in the selected RE and EE mitigation actions by co-financing institutions and public and private sector
	No. of PPP business models developed by Year 3	0	9	Comparative assessment report of PPP business models for RE and EE implementation	
	No. of demonstration investment projects based on	0	9	Performance assessment reports	All state agencies are supportive of implementing the investment projects

Output 2.5: Implemented nine RE and EE investment projects in Manipur and Jharkhand	innovative financial models developed by end of year 1			of the investment projects	
	No. of demo investment projects implemented by EOP	0	5	M&E reports of the demonstration	All state agencies are supportive of implementing the investment projects
Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions	No. of implementation manuals developed by Year 3 (one manual for each state)	0	2	Implementation manuals	Continued support and participation of the state governments and workshop proceedings are approved by state nodal agencies
	No. of workshops conducted on sensitizing the state agencies on proposed models by Year 4	0	2	Workshop proceedings	
Component 3: Capacity development of concerned state level officials for implementation of respective SAPCC					
Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within state sectoral development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated inter-state learning and coordination for SAPCCs	No. of sectoral state budgets for RE and EE activities that are aligned with the budgets proposed under SAPCCs by Year 2	0	2	Annual budgets for RE and EE activities in Jharkhand and Manipur	Increased interest of state level bodies in implementation of RE and EE mitigation actions
Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses	Allotment of budget for climate change actions in departmental budgets by year 2	0	2	Review report	Continued support and participation from State agencies and sharing of state documents
Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials	No. of handbooks and guidelines prepared for MRV system by year 3	0	2	Handbook and guidelines	Continued support and participation from the state agencies
	No. of training undertaken on the new MRV system by EOP	0	5	Training curricula and session reports	Continued support and participation of the state agencies

Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for implementation of SAPCC mitigation actions	No. of joint CCM actions discussed and planned for implementation between states by EOP	0	4	Meetings report	Interested state agencies in both states for inter-state exchange of information and technology
Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops	No. of study trips undertaken by EOP	0	4	Study trip reports	Continued support and participation from state nodal agencies
	No of workshops undertaken by EOP	0	4	Proceedings of the workshop	Interested state agencies in both states for attending the workshops on RE and EE mitigation actions and market transformation strategies
Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE actions.	No. of brochures, case study reports and other printed material published and disseminated by year 4	0	10	Printed brochures, case study reports and other printed material	Public and Private sector agencies take higher amount of interest in disseminating the learning's
	No of users of the system/year starting Year 4	0	2,500	Web portal Number of hits on the web site	Wide use of internet by various state level stakeholders Interested public, private, research, education and voluntary agencies in both states and at national and international level visit the web portal of the project

11. TOTAL BUDGET AND WORK PLAN

Table 42: Annual Budget and Work Plan (ABWP)

Award ID:	85842	Project ID(s):	93346
Award Title:	Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans		
Business Unit:	IND10		
Project Title:	Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans		
PIMS no.	4606		
Implementing Partner (Executing Agency)	Ministry of Environment, Forests & Climate Change (MOEFCC)		

GEF Outcome / Atlas Activity	Responsible Party (Implementing Agency)	Source	Budget Code	ERP/ATLAS Budget Description/Input	Annual Expenses (USD)				Total (USD)	
					Year 1	Year 2	Year 3	Year 4		
Outcome 1: Identified and developed framework for implementation of priority CCM actions on energy generation and application of EE and RE technologies in the major energy use sectors in the selected states	MOEFCC	GEF 62000	71200	International Consultants	120,000	120,000	100,000	80,000	420,000	1
			71300	Local Consultants	60,000	60,000	45,000	40,000	205,000	2
			71600	Travel	45,000	37,500	35,000	37,500	155,000	3
			72100	Contractual Services - Companies	45,000	45,000	32,500	32,500	155,000	4
			72200	Equipment and Furniture	0	0	6,000	7,500	13,500	6
			72500	Supplies	12,000	12,000	12,000	12,000	48,000	9
			72100	Contractual Services - Companies	27,500	27,500	25,000	25,000	105,000	8
			72800	Information Tech Equipment	12,000	12,000	12,000	12,000	48,000	15
			73100	Rental and Maintenance Premises	2,250	2,250	3,750	3,750	12,000	16
			73400	Rental and Maintenance of Other Equipment	2,250	2,250	3,750	3,750	12,000	15
74200	Audio Visual & Printing Prod Costs	5,000	5,000	5,000	5,000	20,000	5			

			74500	Miscellaneous	5,000	5,000	5,000	5,000	20,000	17
Total Outcome 1					336,000	328,500	285,000	264,000	1,213,500	
Total Component 1					336,000	328,500	285,000	264,000	1,213,500	
Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE mitigation actions from their SAPCC	MOEFCC	GEF 62000	71200	International Consultants	87,500	92,500	64,000	67,500	311,500	7,12
			71300	Local Consultants	72,500	70,000	65,000	52,500	260,000	7
			71600	Travel	40,000	40,000	40,000	40,000	160,000	3
			72100	Contractual Services - Companies	66,000	49,500	52,500	57,500	225,500	4
			72200	Equipment and Furniture	9,750	10,003	12,000	12,000	43,753	6
			72500	Supplies	12,000	12,000	12,000	12,000	48,000	9
			72100	Contractual Services - Companies	26,000	26,000	25,000	25,000	102,000	8
			72800	Information Tech Equipment	5,000	5,000	5,000	5,000	20,000	15
			73100	Rental and Maintenance Premises	3,000	3,000	3,000	3,000	12,000	16
			73400	Rental and Maintenance of Other Equipment	3,000	3,000	3,000	3,000	12,000	16
			74200	Audio Visual & Printing Prod Costs	5,000	5,000	5,000	5,000	20,000	5
			74500	Miscellaneous	5,000	5,000	5,000	5,000	20,000	17
			Total Outcome 2					334,750	321,003	291,500
Total Component 2					334,750	321,003	291,500	287,500	1,234,753	
Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated	MOEFCC	GEF 62000	71200	International Consultants	60,000	50,000	60,000	50,000	220,000	10,13
			71300	Local Consultants	65,000	65,000	35,000	35,000	200,000	11
			71600	Travel	45,000	45,000	42,500	42,500	175,000	3
			72100	Contractual Services - Companies	30,000	30,000	30,000	30,000	120,000	12
			72200	Equipment and Furniture	12,000	12,000	12,000	12,000	48,000	6
			72500	Supplies	12,000	12,000	12,000	12,000	48,000	9
			72100	Contractual Services - Companies	27,000	25,000	24,000	24,000	100,000	8
			72800	Information Tech Equipment	13,000	11,000	13,000	11,000	48,000	15

inter-state learning and coordination for SAPCCs			73100	Rental and Maintenance Premises	3,000	3,000	3,000	3,000	12,000	16
			73400	Rental and Maintenance of Other Equipment	3,000	3,000	3,000	3,000	12,000	16
			74200	Audio Visual & Printing Prod Costs	29,000	28,500	29,000	28,500	115,000	5
			74500	Miscellaneous	5,100	5,100	4,950	4,850	20,000	17
			Total Outcome 3		304,100	289,600	268,450	255,850	1,118,000	
Total Component 3					304,100	289,600	268,450	255,850	1,118,000	
				SUB-TOTAL	974,850	939,103	844,950	807,350	3,566,253	
Project Management	MOEFCC /UNDP		71400	Contractual Services - Individual	30,000	30,000	25,000	25,000	110,000	14
			71600	Travel	2,500	2,500	2,500	2,247	9,747	3
			72100	Contractual Services - Companies	1,500	0	1,500	0	3,000	4
			72200	Equipment and Furniture	2,000	2,000	2,000	2,000	8,000	6
			72500	Supplies	1,000	1,000	1,000	500	3,500	9
			72800	Information Tech Equipment	1,000	1,000	1,000	1,000	4,000	15
			74100	Professional Services - Audits	3,000	3,000	3,000	3,000	12,000	18
			74200	Audio Visual & Printing Prod Costs	1,000	1,000	1,000	1,000	4,000	5
			74500	Direct Project Services	5,500	5,500	5,500	5,500	22,000	19
			74500	Miscellaneous	500	500	500	500	2,000	17
			Total Project Management		48,000	46,500	43,000	40,747	178,247	
Project Total					1,022,850	985,603	887,950	848,097	3,744,500	

General notes to the budget:

- International consultants are budgeted at \$ 3,500 per week and short-term national consultants at \$ 1,000 per week
- Travel cost (DSA and ticket) is budgeted at 20% of international consultant's fee and 10% of national consultant's fee as a general rule-of thumb
- The cost of workshops has been divided in various budget lines as per UNDP ATLAS budget, which does not have a separate budget line for training / workshops. For example, budget line 'international consultant' will have a % allocation for international experts to support workshops. The number of workshops for each output is given in the 'results framework'. A workshop having more than 20 participants will cost about USD 3,000

per day; workshop having less than 20 participants will cost about USD 1,500 per day. A half-day high-level meeting with about 10 participants will cost around USD 750 per day.

- Miscellaneous is for unforeseen expenses that are difficult to anticipate. It is budgeted between 2% to 3% of the total cost of different components as a general rule-of-thumb.
- The cost for inception meeting and other allied service like audit has been kept USD 142,000, which is part of the overall budget provided in the budget table.
- Cost against hiring and contracting of local experts for supporting the implementation of investment projects and replication projects is budgeted under the 'subcontract' head. A part of this cost, as mentioned in above table, will be borne by GEF fund.

Specific notes (the numbers correspond to the last column of Table 44):

1. 80-100 person-weeks of international expertise to support development of framework for implementation of priority CCM measures and the selection of technologies for scaling up. Budget also includes mid-term review and terminal evaluation.
2. 175 person-weeks of local short-term consultancy for development of framework for implementation of priority CCM measures and the selection of technologies for scaling up. Budget also includes mid-term review and terminal evaluation.
3. Travel budget under component 1, 2 and 3 is for the travel of international and national consultants and for PMU staff. The travel budget under Project Management component is to cover the travel for auditors and PMU staff and for inviting experts for any accounting or monitoring related subjects.
4. Cost against hiring and contracting of local experts for supporting the implementation of investment projects and replication projects is budgeted under the 'subcontract' head. A part of this cost, as mentioned in above table, will be borne by GEF fund. \$3,000 is budgeted for PMU in case of support needed from external contractor.
5. Printing and reproduction cost of technology application packages and knowledge dissemination documents
6. The equipment and furniture budget under Component 1, 2 and 3 is to cover the costs of equipment rental, maintenance and taking care of any repair during the 4-years of project implementation. \$8,000 is budgeted for PMU.
7. 98 person-weeks of international and local short-term consultancy for identifying suitable financing mechanisms, developing business models and facilitating access to finance.
8. A support of US \$ 307,000 will be provided to initial 9 investment project design and capacity development to support state agencies in expanding/establishing the institutional structure and the supply chain for technology and other required technical expertise.
9. Under Component 1, 2 and 3, USD 144,000 is kept for supplies to cover PMU, workshop and meetings supplies during the 4-years.
10. 63 person-weeks of international consultancy for providing support to JREDA and MANIREDA in developing specific investment projects and providing trainings to field staff.
11. 200 person-weeks of local short-term consultancy for establishing the institutional structure for dissemination of information to other states and to promote the exchange of information between Jharkhand and Manipur states.

12. 34 person-weeks of international short-term consultancy for development of risk mitigation mechanisms for EE and RE technology and service providers and end users.
13. 40 person weeks of international and local short-term consultancy for the design of MRV mechanisms for monitoring of both EE and RE mitigation actions and sharing of learning's with other states.
14. Project personnel (National Project Manager, Finance & Admin Manager) to be located under Central PMU
15. Costs for InfoTech equipment's under Component 1, 2 and 3 are to take care of printing, publishing, tools, software's and other associated costs.
16. The costs for rental of premises and main equipment are to take care of utility and part costs of premises.
17. USD 60,000 has been kept to cover any miscellaneous costs during the 4-years. USD 2000 is for miscellaneous under project management.
18. For hiring of auditors for a undertaking audit of project accounts
19. Budget set up for provision of support services (UNDP Cost Recovery Charges) for recruitments, procurement, selection and awarding of sub-contracts, approvals, etc.). Draft LOA for DPC will be available during DOA stage.

Allocation of MOEFCC Co-Financing Contribution:

The MOEFCC's co-financing contribution of US \$ 12.58 million has been allocated as explained in the table below:

Table 43: Allocation of MOEFCC's Co-Financing Contribution

Expenditure head	Amount (US \$)
Component 1: Framework for the implementation of climate change mitigation options in the selected states SAPCCs	3,147,187
Component 2: Catalysing investments for implementation of selected RE and EE mitigation action	3,249,599
Component 3: Capacity development of concerned state level officials for implementation of respective SAPCCs	3,044,772
Project Management Component	3,147,187
Total	12,588,745

Table 44: Summary of Total Funds³⁴

Donor	Year 1 (USD)	Year 2 (USD)	Year 3 (USD)	Year 4 (USD)	Total (USD)
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³⁴ Summary table should include all financing of all kinds: GEF financing, co-financing, cash, in-kind, etc...

GEF	1,022,850	985,603	887,950	848,097	3,744,500
MOEFCC	3,147,186	3,147,186	3,147,186	3,147,187	12,588,745
UNDP	125,000	125,000	125,000	125,000	500,000
Jharkhand	1,310,575	1,310,575	1,310,575	1,310,575	5,242,300
Manipur	1,667,238	1,667,239	1,667,238	1,667,240	6,668,955
Total	7,272,849	7,235,603	7,137,949	7,098,099	28,744,500

12. MANAGEMENT ARRANGEMENTS

12.1 Project Organization Structure

227. This UNDP-GEF project is to be implemented by the Ministry of Environment Forests and Climate Change (MoEFCC), Government of India as the Implementing Partner of UNDP under National Implementation Modality (NIM), agreed by UNDP and the Government of India. As the implementing agency (on behalf of the GEF), the UNDP will provide overall management through its New Delhi Country Office (CO) and technical guidance from its Bangkok Regional Hub (BRH) in Bangkok. MoEFCC, as the Implementing Partner, will assume full responsibility and accountability in partnership with the state government of Manipur and Jharkhand for the effective use of UNDP and other resources and the achievement of the project outcomes and outputs at all levels as set forth in the document. The MoEFCC will be responsible for the overall implementation of the project at national and state levels. The MoEFCC will designate a National Project Director (NPD), who will be responsible for overall management, including achievement of planned results, and for the use of UNDP funds through effective process management and well established programme review and oversight mechanisms. MoEFCC will facilitate partnership development with state governments (Manipur and Jharkhand) and coordination with other relevant central ministries as required.

The accountability of MoEFCC is for:

- Reporting, fairly and accurately, on project progress against agreed work plans in accordance with the reporting schedule and formats included in the project document/Annual Work Plans;
- Maintaining documentation and evidence that describes the proper and prudent use of project resources in conformity to the project document and in accordance with applicable regulations and procedures. This documentation will be available on request to project monitors (project assurance role) and designated auditors;
- Meeting the targets and the outputs outlined in the approved and signed annual work plan;
- Approving and signing the Combined Delivery Report (CDR) at the end quarter and at the end of the year;
- Signing the Financial Report or the Fund Authorization and Certificate of Expenditures (FACE).

228. The MoEFCC in consultation with state governments (Manipur and Jharkhand) will sign a budgeted Annual Work plan (AWP) with UNDP to achieve planned results. Each state government will designate a nodal officer who will facilitate support to the project at state, district and sub-district levels.

229. The India UNDP-GEF SAPCC project institutional structure has been developed to provide an effective and integrated means to oversee and manage the multiple state level projects that are specified in the Project Document. Effective project management of the India GEF SAPCC project will require a combined mix of expertise in renewable energy, energy efficiency, project administration, and project management. It is critically important that all key project financial contributors and stakeholders have a strong ownership in the project design and execution at the strategic level. At the operational level on the ground, day-to-day activities will be carried out by assigned state agencies (ASAs), with support from the state project management units (SPMU) for each state. All activities at the investment project and state-levels will be supported and guided by a central Project Management Unit (PMU) located in MoEFCC. In addition, it is expected the project organization structure will evolve during the course of implementation of the project in a way that by the end of the implementation period there is a permanent institutional structure created in the two states focussed on taking forward the replication and scale-up of the RE and EE technologies in more locations across the state(s).

230. Based on this overall project structure, the broad institutional arrangement for this project is shown below. Annexure C contains details of the TORs for the key central and state PMU positions. The Project Operations Manual provides details of the key project roles, positions and proposed assignments that are required to undertake and manage the project's main activities.

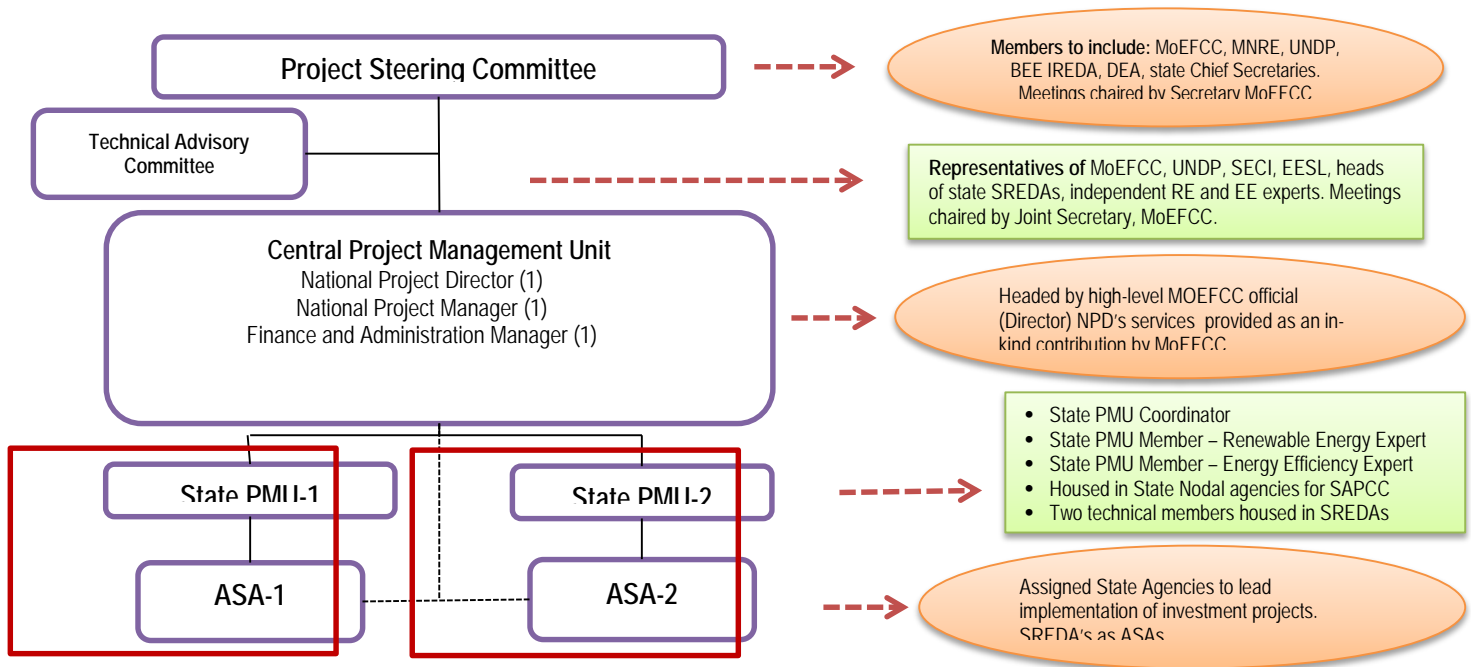


Figure 199: Project Management Structure³⁵

231. At the strategic level, a Project Steering Committee (PSC) will provide strategic guidance for the project, while a Technical Advisory Committee (TAC) will provide the technical support to the Central PMU will oversee operational project aspects. The Project Management Unit (PMU) will constitute the core team for the project's implementation. The PMU will supervise, co-ordinate and provide the integrated coherence of all project activities. At the state level, project activities will be undertaken by state PMUs, led by the assigned state agencies (ASAs). The ASAs and state PMU's will provide the day-to-day practical on the ground support at the state and investment project level. More detailed descriptions follow in subsequent sections. A brief description of the different levels of project implementation is given below. Normally, the PMU will communicate with the ASAs through the respective state PMUs. However, the dotted line in the above organization structure represents that depending on the requirement, the PMU is free to directly communicate with the ASAs

232. **Project Steering Committee:** The PSC is an oversight and governance focused high-level group that will be constituted by organisations that are core supporters and/or significant co-financiers of the project. Besides MoEFCC OFP, MNRE, UNDP, this Committee may also include IREDA, DEA (Dept. of Economic Affairs) as well as representatives of state-level agencies that bring a significant contribution to the project. The MoEFCC will chair the PSC meetings. The committee will also have state officials from Government of Jharkhand and Government of Manipur as its members. The

³⁵ Normally, the central PMU will communicate with the ASAs through the respective state PMUs. However, the dotted line in the above organization structure represents that depending on the requirement, the central PMU is free to directly communicate with the ASAs. The institutionalization of the PSUs will happen post the implementation of the pilot, nearing the current project closure. The red line is indicating that the ASAs will develop the PSUs, which will come in action beyond the activities of the current project.

Committee will meet at least twice a year to review the Project Report/Project Implementation Report (PR/PIR) for the last six months, and the review and formal endorsement of the Annual Work Plan (AWP) for the upcoming year of project operations. The PSC will at any stage during the implementation of the project have the power to make amendments to the Project Management Structure as may be seen essential, depending on the specific requirement that may emerge during project implementation.

233. **Technical Advisory Committee (TAC):** The TAC will comprise all major stakeholders who are actively involved in project activities and who are interested in the project's results. The TAC will include representatives of MoEFCC, UNDP and State representatives (JREDA and MANIREDA). It is also proposed the TAC may include independent RE and EE technical experts as its member to be able to monitor the technical aspects of the project. The Joint Secretary, MoEFCC, will chair the TAC meetings. This group will meet at least four times a year. The group is also expected to act as the forum for resolving major technical level issues.

234. **Central Project Management Unit:** The PMU is the core team for managing the operations of the project. Given the extensive implementation of the project activities at the state level, it is proposed the project should have a PMU at the central level for overall monitoring and coordination and two state specific PMU in each state to implement and monitor state level activities. The central PMU it is suggested will meet at least once a month in a formal structured meeting (with comprehensive meeting minutes taken). The central PMU will be headed by MOEFCC official acting as National Project Director (NPD). The central PMU will also comprise a full-time operational level National Project Manager (NPM), for coordinating closely with the state PMUs and looking after the administration and financing aspects. While the NPD's services will be provided as an in-kind project contribution by MoEFCC, the professional costs for full-time engagement of the NPM will be primarily borne by GEF.

235. **Assigned State Agencies (ASAs):** The implementation of investment projects' in the various investment project locations will be led by "Assigned State Agencies" (ASAs) identified in each state. ASA's will be responsible for: consultations with target groups, identification of end-users, providing assistance in mobilising /accessing financing, assistance in the identification of the most appropriate technology supplier, supervision of the implementation, training of end-users, providing handholding support post-installation, reporting and documenting the demonstration project progress, etc. Funds are expected to flow directly from the central PMU to assigned agency in each state. It is expected ASA for the two states will be the respective State Renewable Energy Development Agency (JREDA and MANIREDA).

236. **State Level Project Management Unit:** While the ASAs can be approached directly by the central PMU, it is felt, given the complexity of the project and the multiplicity of agencies involved at the state level, that a mechanism for coordination of activities and availability of technical expertise at the state-level would strengthen project management and execution arrangements. The state PMUs respectively in Jharkhand and Manipur are primarily extended arms of central PMU. State PMU will monitor the project on behalf of central PMC, liaise and provide extensive support to ASAs. State PMU will consist of at least three members. These members will represent three different types of expertise, i.e., Renewable Energy (technical expert); energy efficiency (technical expert) and state coordinator. Additionally, the state PMU may hire technical experts for inputs on particular technical and implementation interventions and sectors as required. Additionally, the State PMU will also have a full time finance and administration officer to manage the administration related issues. Thus the state PMU will comprise the following four permanent members.

1. State PMU Coordinator
2. State PMU Member – Renewable Energy Expert
3. State PMU Member – Energy Efficiency Expert
4. State PMU Administration and Finance Manager

237. The State PMU will be the key agency that will liaison with all the state level agencies (government department and private entities). The State PMU coordinator and Administration and Finance Manager can be housed in the respective state nodal agencies for implementation of the SAPCC (Department of

Environment, in case of Manipur and Department of Forests and Environment, in case of Jharkhand). The other two technical members of the state PMU will be housed in the state renewable energy development agency (JREDA and MANIREDA, respectively). Such an arrangement will help in maintaining the continuum of the SAPCC activities by the state nodal agencies and at the same time increase the technical strength of the SREDAs.

238. The project results will be reviewed at the Country Programme Management Board (CPMB) comprising DEA and UNDP. The oversight will consist, at a minimum, of a six monthly review (at the end of the second quarter) and an annual strategic review (in the last quarter of the year) between DEA and UNDP, together with Implementing Partners. The recommendations from the annual review will be used to update and adjust the annual workplan and budgets for the coming year, if required.

12.2 General

UNDP support services

239. MoEFCC will enter into an agreement with UNDP for direct project support services in the form of procurement of goods and services during the project implementation process. In such a case, appropriate cost recovery will be charged as per UNDP rules and regulations. The support services will be outlined in the form of Letter of Agreement signed between MoEFCC and UNDP. The table below indicates the cost of UNDP direct project services (DPS) anticipated over the project implementation period of four years.

Table 45: Estimate of direct project services (DPS (US\$))

Year	2016	2017	2018	2019	Total (US\$)
ISS (support for recruitments, procurement, selection & awarding of sub-contracts, approvals, etc.)	5,500	5,500	5,500	5,500	22,000
Total (US\$)	5,500	5,500	5,500	5,500	22,000

Prior obligations and prerequisites

240. No prior obligations or prerequisites have been identified.

Audit Arrangements

241. The Government of India will provide the UNDP Resident Representative with certified periodic financial statements, and with an annual audit of the financial statements relating to the status of UNDP (including GEF) funds expended on the project according to the established procedures set out in the appropriate UNDP Financial Regulations and Rules and audit policies. The audit will be conducted by the legally recognized auditor of the Government of India, or by a commercial auditor engaged by the Government.

Agreement on the intellectual property rights and use of logo on the project's deliverables

242. To accord proper acknowledgement to GEF for providing funding, a GEF logo will appear on all relevant GEF-supported project publications, including among others, project hardware, if any, purchased with GEF funds. Any citation on publications regarding projects funded by GEF should also accord proper acknowledgement to GEF. The UNDP logo should be prominent – and separated from

the GEF logo. Alongside GEF and UNDP logo, the MoEFCC logo shall also feature as the Implementing Partner of the project.

Assets

243. The ownership of the assets procured under the project from GEF grant money lies with the UNDP Resident Representative until the end of the project. At the end of the project, the assets would be transferred to the implementing ministry of the Indian government (MoEFCC in this case).

13. MONITORING FRAMEWORK AND EVALUATION

244. The project will be monitored through the following M&E activities. The M&E budget is provided in the Table 43 as below.

Project Start:

245. A formal Project Inception Workshop will be held within 2 months of the project's start. The Inception Workshop must include the active participation of:

- The responsible MoEFCC Director and other relevant MoEFCC staff
- Relevant UNDP India Country Office Environment and Energy branch staff, and where feasible regional technical policy and programme advisors
- Representatives from the key SAPCC missions
- Relevant target state (Jharkhand and Manipur) government officials and key stakeholders
- Other stakeholders such as (but not limited to) relevant RE/EE equipment and service suppliers.

246. The Inception Workshop will be a crucial formal step to building the necessary strong local ownership for the project's focus, scope and ultimate results, and to confirm (and where required refine) the project's first year Annual Work Plan (AWP).

247. The Inception Workshop will address a number of key issues including:

- a) Assist all project partners to fully understand and take ownership of the project. Detail the roles, support services and complementary responsibilities of UNDP CO and BRH staff vis-à-vis MoEFCC, the PSC, the project team, and the project's ASAs. Discuss the roles, functions, and responsibilities within the project's relevant decision-making structures, including reporting and communication lines, and conflict resolution mechanisms. The Terms of Reference for project staff will be discussed as required and as relevant.
- b) Based on the project results framework and the relevant GEF Tracking Tool, finalize the project's first annual work plan. Review and agree on the indicators, targets and their means of verification, and recheck the project's assumptions and risks.
- c) Provide a detailed overview of reporting, and monitoring and evaluation (M&E) requirements. The M&E work plan and budget should be agreed and M&E activities should be scheduled.
- d) Discuss financial reporting procedures and obligations, and arrangements for, annual project audits.
- e) Plan and schedule PSC (Board) meetings. The roles and responsibilities of project organisation structures should be clarified and the schedule for PSC meetings should be planned. The first PSC meeting should be planned for and held within the first 6 months following the Inception Workshop.

248. A detailed Inception Workshop report is a key reference document and must be prepared and shared with participants to formalize the agreements, plans and next steps decided during the Inception Workshop.

Quarterly review:

249. The quarterly monitoring will involve:

- Project progress shall be monitored in the UNDP Enhanced Results Based Management Platform.
- Based on the initial risk analysis submitted, the project risk log shall be regularly updated in ATLAS. Risks become particularly critical when their impact and probability are high³⁶.
- Based on the information recorded in ATLAS, a Project Progress Report (PPR) can be generated in the Executive Snapshot.
- Other ATLAS logs can be used to monitor issues, lessons learned etc. The use of these functions is a key indicator in the UNDP Executive Balanced Scorecard.

Annual Review:

250. Annual Project Review/Project Implementation Reports (APR/PIR): This key report is prepared to monitor progress made since project start and in particular for the previous reporting period (30 June to 1 July). The APR/PIR combines both UNDP and GEF reporting requirements. The APR/PIR includes, but is not limited to, reporting on the following:

- Progress made towards project objective and project outcomes - each with indicators, baseline data and end-of-project targets (cumulative)
- Project outputs delivered per project outcome (annual)
- Lesson learned/good practices
- AWP and other expenditure reports
- Risk and adaptive management
- ATLAS Project Progress Report (PPR)
- Portfolio level indicators (i.e. GEF focal area tracking tools) are used on an annual basis as well
- Each APR/PIR will be submitted to GEF OFP for review and then submitted to GEF SEC

Periodic Monitoring through site visits:

251. The UNDP CO and the UNDP BRH will conduct visits to project sites based on the agreed schedule in the project's Inception Report/Annual Work Plan to assess first hand project progress. Other members of the PSC may also join these visits. A Field Visit Report/Back to Office Report (BTOR) will be prepared by the CO and UNDP BRH and will be circulated no less than one month after the visit to the project team and PSC members.

Mid-term of project cycle:

252. The project will undergo an independent Mid-Term Review (MTR) at the mid-point of project implementation (scheduled for 2017). The MTR will determine the project's progress being made toward the achievement of its outcomes and will identify any recommended project mid-course corrections. The MTR will focus on the effectiveness, efficiency, relevance, timeliness and impact of the project's implementation to date; will highlight issues requiring decisions and actions; and will present initial lessons learned about project design, implementation, and management. The findings of the MTR will be incorporated as recommendations for enhanced implementation during the final half of the project's term.

³⁶ Note that the project does not have the high financial risks associated with financial instruments such as revolving funds, microfinance schemes, or capitalization of ESCOs – which are automatically classified as critical on the basis of their innovative nature (high impact and uncertainty due to no previous experience justifies classification as critical).

The organization, terms of reference and timing of the MTR will be decided after consultation between the parties to the project document. The TOR for this MTR will be prepared by the UNDP CO based on guidance from the UNDP BRH and UNDP-GEF. The management response and the evaluation will be uploaded to UNDP corporate systems, in particular the UNDP Evaluation Office Evaluation Resource Center (ERC). The relevant GEF Focal Area Tracking Tools will also be completed during the MTR. MTR will be submitted to GEF OFP for review and then submitted to GEF SEC

End of Project:

253. An independent Terminal Evaluation (TE) will take place three months prior to the final PSC meeting and will be undertaken in accordance with UNDP and GEF guidance policies. The TE will focus on the delivery of the project's results as initially planned (and as corrected after the MTR, if any such correction took place). The TE will look at the impact and sustainability of the project's results, including the contribution to capacity development and the achievement of global environmental benefits/goals. The TOR for this TE will be prepared by the UNDP CO based on guidance from the relevant UNDP RSC and UNDP-GEF. The TE should also provide recommendations for follow-up activities and requires a management response, which should be uploaded to PIMS and to the UNDP ERC. The relevant GEF Focal Area Tracking Tools will also be completed during the Final Evaluation.

254. During the last three months of the project's implementation, the project team will prepare the Project Terminal Report. This comprehensive report will summarize the results achieved (objectives, outcomes, outputs), lessons learned, problems met and areas where results may not have been achieved. It will also include recommendations for any further steps that may need to be taken to ensure the sustainability and replicability of the project's results. The PTR will be submitted to GEF OFP for review and then submitted to GEF SEC

Learning and knowledge sharing:

255. Results from the project will be disseminated within and beyond the project intervention zone through existing information sharing networks and forums. The project will identify and participate, as relevant and appropriate, in scientific, policy-based and/or any other networks, which may be of benefit to project implementation through lessons learned. The project will identify, analyse, and share lessons learned that might be beneficial in the design and implementation of similar future projects. Finally, there will be a two-way flow of information between this project and other projects of a similar focus.

Communications and visibility requirements:

256. Full compliance will be undertaken with UNDP's Branding Guidelines. These can be accessed at <http://intra.undp.org/coa/branding.shtml>, and specific guidelines on UNDP logo use can be accessed at: <http://intra.undp.org/branding/useOfLogo.html>. Amongst other things, these guidelines describe when and how the UNDP logo needs to be used, as well as how the logos of donors to UNDP projects should be used. For the avoidance of any doubt, when logo use is required, the UNDP logo needs to be used alongside the GEF logo. The GEF logo can be accessed at: http://www.thegef.org/gef/GEF_logo. The UNDP logo can be accessed at <http://intra.undp.org/coa/branding.shtml>.

257. Full compliance is also required with the GEF's Communication and Visibility Guidelines (the "GEF Guidelines"). The GEF Guidelines can be accessed at: http://www.thegef.org/gef/sites/thegef.org/files/documents/C.40.08_Branding_the_GEF%20final_0.pdf. Amongst other things, the GEF Guidelines describe when and how the GEF logo needs to be used in project publications, vehicles, supplies and other project equipment. The GEF Guidelines also

describe other GEF promotional requirements regarding press releases, press conferences, press visits, visits by Government officials, productions and other promotional items.

258. Where other agencies and project partners have provided support through co-financing, their branding policies and requirements should be similarly applied.

Table 46: M & E work-plan and budget

Type of M&E activity	Responsible Parties	Budget US\$ <i>Excluding project team staff time</i>	Time frame
Inception Workshop and Report	<ul style="list-style-type: none"> ▪ Project Manager ▪ UNDP CO, UNDP GEF 	Indicative cost: 10,000	Within first two months of project start up
Measurement of Means of Verification of project results.	<ul style="list-style-type: none"> ▪ UNDP GEF RTA/Project Manager will oversee the hiring of specific studies and institutions, and delegate responsibilities to relevant team members. 	Indicative cost: 50,000	Start, mid and end of project (during evaluation cycle) and annually when required.
Measurement of Means of Verification for Project Progress on <i>output and implementation</i>	<ul style="list-style-type: none"> ▪ Oversight by Project Manager ▪ Project team 	Indicative cost: 10,000 (to be determined as part of the Annual Work Plan's preparation)	Annually prior to ARR/PIR and to the definition of annual work plans
ARR/PIR	<ul style="list-style-type: none"> ▪ Project manager and team ▪ GEF OFP ▪ UNDP CO ▪ UNDP RTA ▪ UNDP EEG 	None	Annually
Periodic status/ progress reports	<ul style="list-style-type: none"> ▪ Project manager and team 	None	Quarterly
Mid-term Evaluation	<ul style="list-style-type: none"> ▪ GEF OFP ▪ Project manager and team ▪ UNDP CO ▪ UNDP BRH ▪ Independent External Consultants (i.e. evaluation team) 	Indicative cost: 30,000	At the mid-point of the project's implementation.
Terminal Evaluation	<ul style="list-style-type: none"> ▪ GEF OFP ▪ Project manager and team, ▪ UNDP CO ▪ UNDP BRH ▪ Independent External Consultants (i.e. evaluation team) 	Indicative cost: 30,000	At least three months before the end of the project's implementation
Project Terminal Report	<ul style="list-style-type: none"> ▪ Project manager and team ▪ UNDP CO ▪ Local consultant 	0	At least three months before the end of the project
Audit	<ul style="list-style-type: none"> ▪ UNDP CO ▪ Project manager and team 	Indicative cost per year: 3,000	Yearly @4 years
Visits to field sites	<ul style="list-style-type: none"> ▪ UNDP CO ▪ UNDP BRH (as appropriate) ▪ Government representatives 	For GEF supported projects, paid from IA fees and operational budget	Yearly
TOTAL indicative COST Excluding project team staff time and UNDP staff and travel expenses		US\$ 142,000 (+/- 5% of total budget)	

14. LEGAL CONTEXT

259. It is understood that the Government of India has signed the [Standard Basic Assistance Agreement \(SBAA\)](#) with UNDP on 19 December 1994, and that therefore the following standard text has been quoted:

- This document together with the CPAP signed by the Government of India and UNDP, which is incorporated by reference, constitute together a Project Document, and all CPAP provisions apply to this document.
- Consistent with the Article III of the SBAA, the primary responsibility for the safety and security of the implementing partner (MoEFCC) and its personnel and property, and of UNDP's property in the MoEFCC's custody, rests with MoEFCC. MoEFCC shall therefore:
 - Put in place an appropriate security plan and maintain the security plan, taking into account the security situation in India; and,
 - Assume all risks and liabilities related to MoEFCC's security, and the full implementation of the security plan.
- UNDP reserves the right to verify whether such a plan is in place, and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of this agreement.

260. MoEFCC agrees to undertake all reasonable efforts to ensure that none of the UNDP funds received pursuant to the Project Document are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by UNDP hereunder do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267 (1999). The list can be accessed via <http://www.un.org/Docs/sc/committees/1267/1267ListEng.htm>. This provision must be included in all sub-contracts or sub-agreements entered into under this Project Document.

15. UNDP SOCIAL AND ENVIRONMENTAL STANDARDS

261. UNDP's Social and Environmental Standards (SES) and related Compliance Review and Stakeholder Response Mechanism (SRM) provide an operational means to translate the normative principles and commitments of the UN into on-the-ground results and impacts. UNDP is committed to ensuring such policies and accountability mechanisms are in place for programming. UNDP's new Strategic Plan, Programme Alignment and quality assurance processes provide an important window of opportunity to embed the standards in our programming approach and scale up implementation. UNDP can also play a leadership role within the UN-system and at the country level by supporting partner and country capacities and driving a One-UN approach through the UNCT. Following an extensive internal and external consultation process, the OPG approved the SES and SRM, to be integrated into the POPP by the end of the year and effective starting January 1, 2015. UNDP's Social and Environmental Compliance Unit (SECU) within the Office of Audit and Investigations (OAI) will also be launched on January 1, 2015, to investigate alleged non-compliance with UNDP's Social and Environmental Standards and Screening Procedure from project-affected stakeholders.

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PART C. ANNEXES

ANNEXURE A: RISK ANALYSIS

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
1	The project is not able to get MoEFCC, MNRE, BEE, NSM, NMEEE and relevant state based agencies efforts to remain engaged or to effectively work together to support the growth of RE and EE for SAPCC.	15 June 2015	Strategic and organisational	Probability = 1 Impact = 5 Overall Risk: Low	<ul style="list-style-type: none"> - The project implementing partner (MoEFCC) will establish a strong Central-level PSC and a strong Central/State-level TAC; hold frequent (annual PSC and quarterly TAC) meetings that involve key ministries; and engage and retain the strong interest and ownership of suitable high level champions in key central Ministries, in particular MoEFCC, MNRE, BEE, and in Ministries covering key RE and EE aspects. - The quarterly TAC meetings will be rotated around the applicable states to ensure that each state hosts at least one TAC meeting a year for ongoing local project engagement and ownership. 	UNDP	UNDP CO		
2	Current levels of funding available to support the development and implementation of SAPCC at the central and state government level are reduced and hence there is less funding support available to be accessed by the project for the implementation of SAPCC aspects of project activities.	15 June 2015	Strategic and Financial	Probability = 2 Impact = 4 Overall Risk: Medium	<ul style="list-style-type: none"> - The project through its implementing partner, MoEFCC, will work with the most important SAPCC missions that are highly likely to have durable mandates and funding into the future. Also for which funding from other sources, apart from SAPCC is also available. 	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
3	Implementation of SAPCC does not remain an important item on the relevant central and/or state political agendas.	15 June 2015	Strategic	Probability = 1 Impact = 5 Overall Risk: Low	- The scale of the energy access/deficit issues, the looming challenge of climate change and India's national and global commitments at combating climate change, is highly likely to ensure that there will be a suitable ongoing central and local commitment to measures at addressing climate change through central and state level planning.	UNDP	UNDP CO		
4	There is a sustained reduction in the international oil price, or large subsidies are re-introduced and sustained for diesel used for captive power generation, or funds available for LPG subsidies is significantly increased, or the price of electricity for thermal sources falls – hence significantly undermining the economics of RE and EE for the concerned states.	15 June 2015	Strategic	Probability = 1 Impact = 5 Overall Risk: Low	- As in the 2008 GFC, even a strong global financial crisis is unlikely to lead to sustained lower world crude oil prices as lower oil prices would lead directly to a lower global new oil field development rate and hence would be quickly self-correcting as occurred in 2009. An increase in diesel subsidies in India is unlikely as here is a strong political consensus and momentum towards reducing the remaining diesel subsidies in India.	UNDP	UNDP CO		
5	Major adverse economic or political conditions significantly force up interest rates and/or curtail bank lending for a significant period in India during the project's implementation, hence reducing the affordability of the bank loans or financial instruments that may be designed for implementation of RE and EE investment projects by project developers.	15 June 2015	Regulatory	Probability = 1 Impact = 5 Overall Risk: Low	- The Indian economy has strong internal growth drivers and has a low risk of significant domestically led major adverse economic conditions. The Indian economy is significantly nationally self-contained and is only weakly linked to potential international financial crises and events. Development of RE – rural livelihood applications is therefore not greatly at risk of	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
					major interest rate rises or significant bank lending restrictions.				
6	Lack of active involvement of the relevant private sector entities like private investors, power project developers, manufacturers, ESCOs etc.	15 June 2015	Operational	Probability = 2 Impact = 2 Overall Risk: Low	- MNRE, MoP and BEE have schemes to encourage the private sector through incentive scheme to promote renewable energy and energy efficiency applications – facilitating the availability of financing for investments in SAPCC implementation as well as availability of capital loans and generation-based incentives to project developers. The project will help designing and operationalizing these aspects and institutional arrangements of the fiscal instruments, and to support interventions in the nascent RE and EE market at state level.	UNDP	UNDP CO		
7	Relevant RE and EE investment projects are successfully demonstrated, but then do not get replicated for a variety of internal or external factors. This could lead to a negative circular effect in terms of credibility around the project.	15 June 2015	Organisational	Probability = 2 Impact = 3 Overall Risk: Medium	- The project through its implementing partner, MoEFCC, will take a strongly pro-active approach to publicising demo project results and to actively supporting subsequent replication projects with suitable project information and support activities.	UNDP	UNDP CO		
8	Limited involvement of sector agencies and stakeholders in the climate change mitigation options identified	15 June 2015	Strategic	Probability = 3 Impact = 2 Overall Risk: Medium	- One of the prime focuses of the project is strengthening stakeholder capacities and facilitating their involvement in the climate change mitigation actions identified. This will be undertaken largely under the capacity development	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
					component of the project. The project through its implementing partner, MoEFCC, will address constraints related to access to finance through market-based frameworks and de-risking the investment environment.				
9	Delay in the adoption of priority actions outlined in the SAPCCs by the state government sectoral departments.	15 June 2015	Regulatory	Probability = 3 Impact = 2 Overall Risk: Medium	- The MoEFCC will be monitoring the SAPCC implementation. If states are not active they will not be able to utilize development funds earmarked under different Missions. So, MoEFCC is encouraging the state governments and monitoring the progress of state plan implementation. The project through its implementing partner, MoEFCC, will provide technical support to the State Nodal Agency (SNA) in influencing the sectoral decisions and the budgetary process for accelerating adoption of priority mitigation actions outlined in the plan with the relevant departments.	UNDP	UNDP CO		
10	Impact of climate change on the proposed interventions due to change in climate variables including precipitation, humidity, wind speed and cloudiness	15 June 2015	Environmental	Probability = 2 Impact = 2 Overall Risk: Low	- Both the states have subtropical dry climate which is suitable for solar applications. Change in temperature and level precipitation to an extent will not have any significant effect on the solar insolation.	UNDP	UNDP CO		
11	Limited institutional capacities to support project implementation and programme continuity at the state level	15 June 2015	Organisational	Probability = 3 Impact = 3 Overall Risk: Medium	- The technical and financial support, including the co-financing leveraged through the project, will address this risk by building and retaining the	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
					<p>necessary technical, managerial and implementation capacities during the project life and beyond.</p> <ul style="list-style-type: none"> - The project through its implementing partner, MoEFCC, will promote common principles for planning and implementation, but with sufficient flexibility to take account of differences in institutional frameworks and in capacities of the state governments. The planning process will emphasise multi-stakeholder engagement to ensure inter-departmental coordination. 				
12	Lack of financial institutions' sustained commitment for implementation of SAPCC	15 June 2015	Financial and organisational	Probability = 3 Impact = 2 Overall Risk: Medium	<ul style="list-style-type: none"> - Engaging financial institutions at different levels and providing cost-benefit analysis of different technologies. One of the mechanisms could be developing and advocating for regulatory reforms to improve the business environment in the priority areas identified. 	UNDP	UNDP CO		
13	There is a significantly slow start of on-the-ground project activities	15 June 2015	Organisational	Probability = 3 Impact = 5 Overall Risk: High	<ul style="list-style-type: none"> - In 2015 a Central PMU will be established in MoEFCC as well as the state PMUs. This will ensure that once all the necessary UNDP GEF-SAPCC project approvals are obtained that the project can then be implemented with the least possible delays. 	UNDP	UNDP CO		

No.	Description	Date Identified	Type	Impact and Probability (on a scale of 1 (low) to 5 (high))	Countermeasures/ Management Response	Owner	Submitted, updated by	Last update	Status
14	There is significant RE/EE technology underperformance or failure in project activities (technical risk)	15 June 2015	Others	Probability = 1 Impact = 5 Overall Risk: Low	- The project's mix of RE and EE technology is carefully balanced between well proven RE- EE applications and the extension of proven RE/EE technologies into new state level applications.	UNDP	UNDP CO		
15	There is a lack of necessary leadership and/or slow or low quality decision-making in the PMU.	15 June 2015	Organisational	Probability = 2 Impact = 4 Overall Risk: Medium	- A detailed Project Operations Manual has already been developed to define key accountabilities, management responsibilities, and operational procedures for all levels of the project's implementation. A strong PSC and TAC structure will be established and will be given strong support to ensure the ongoing effectiveness and efficiency in the project's implementation.	UNDP	UNDP CO		

ANNEXURE B: CO-FINANCING LETTERS

सुशील कुमार
अपर सचिव
SUSHEEL KUMAR, IAS
Additional Secretary



भारत सरकार
पर्यावरण, वन एवं जलवायु परिवर्तन मंत्रालय
नई दिल्ली - 110003
GOVERNMENT OF INDIA
MINISTRY OF ENVIRONMENT, FORESTS &
CLIMATE CHANGE
NEW DELHI-110003

D. O. No. 4 (2)/5/2013 – IC (GEF)
Dated: 13th July 2015

To: **Ms Adriana Dinu**
GEF Executive Coordinator
UNDP, New York

Subject: Endorsement of UNDP FSP on “Market Transformation and Removal of Barriers for Effective Implementation of the State Level Climate Change Action Plan”

This is in continuation to our earlier letter dated: 14.03.2013 endorsing the PIF of the above mentioned project. In my capacity as GEF Operational Focal Point for India, I confirm that the above project proposal (a) is in accordance with my government’s national priorities and our commitment to UNFCCC; and (b) was discussed with relevant stakeholders, including National Focal Point for UNFCCC.

I am pleased to endorse this FSP to GEF for CEO endorsement. If approved, the project will be implemented by the Ministry of Environment, Forest and Climate Change (MoEFCC), Government of India and UNDP with other stakeholders. The total GEF financing already allocated for this FSP amounts to USD 3,744,500 excluding agency fee for UNDP from the GEF-5 STAR allocation under climate change focal area. The activity mentioned in the FSP on a periodic updation of abatement cost curves is not necessary.

I request UNDP to ensure a) submission of the Project Implementation Reports (PIRs) to GEF OFP India for review and comments before it is shared with GEF Secretariat on an annual basis; b) keep us duly informed and involved in the project’s monitoring and evaluation exercise; and, c) ensure that GEF OFP India is a member of the Project Steering Committee.

Yours sincerely,

(Susheel Kumar)

Copy to:

- Mr R S Prasad, Joint Secretary, MoEFCC and National Focal Point for UNFCCC
- Mr Raj Kumar, Joint Secretary, DEA and India’s GEF Political Focal Point
- Dr Preeti Soni, Team Leader (EEU), UNDP Co



इंदिरा पर्यावरण भवन, अलीगंज, जोर बाग रोड़, नई दिल्ली-110 003 फोन : 011-24695242, फैक्स : 011-24695260
INDIRA PARYAVARAN BHAWAN, JOR BAGH ROAD, NEW DELHI-110 003 Ph. : 011-24695242, Fax : 011-24695260
E-mail : asmefsusheel@gmail.com

**Government of Manipur
Directorate of Environment
Department of Forests and Environment
Porompat, Imphal – 05**

No. 52/2/2014 (UNDP-CC)/DoE

Imphal, the 13th April 2015

To,
**Ms. Preeti Soni
Assistant Country Director &
Advisor-Climate Change,
Energy & Environment, UNDP
55, Lodi Estate, New Delhi – 110003 India**

Subject: Cost Share for UNDP-GEF Project in Manipur on "Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans"

Dear Madam,

With due respect, I am to state that the State of Manipur in collaboration with United Nations Development Programme (UNDP) are developing a proposal to design and implement a Global Environment Facility (GEF) project in Manipur on "Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans". Renewable energy and energy efficiency mitigation action is one of the key thrust area focused in the State Action Plan for Climate Change (SAPCC) for Manipur.

In order to take forward the implementation of the above project for promotion of energy efficiency and renewable energy sector, the Department of Environment, Manipur, being as State Nodal Agency for SAPCC, with support from state government line department namely Manipur State Power Company Ltd. (MSPCL) and MANIREDA are committed to provide Rs. 40.00 crore as cost share of the state (in kind cash and through implementation of investment project) during the project period. This commitment may be treated as a confirmation of co-financing support from State of Manipur for the UNDP-GEF project on "Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans".

With regards,

Yours Sincerely



(Dr. M. Homeshwor Singh)

DIRECTOR

And

State Nodal Officer (Climate Change)

1459
Letter No.
Government of Jharkhand
Department of Energy

From :
S.K.G. Rahate
Principal Secretary,

To,
Ms Preet Soni
Assistant Country Director & Advisor Climate Change
Energy & Environment, UNDP
55, Lodi Estate,
New Delhi - 110 003

Ranchi, dated 17-06-15

Sub : Cost share for UNDP-GEF Project in Jharkhand on 'Market Transformation and Removal of Barriers for Effective Implementation of State Action Plan on Climate Change.'

Madam,

This is pertaining to developing a proposal to design and implement a Global Environment Facility (GEF) project in Jharkhand on "Market Transformation and Removal of Barriers for Effective Implementation of the State Level Climate Change Action Plan" in collaboration with United Nation Development Programme (UNDP). Mitigation actions by way of promotion of Renewable Energy (RE) and Energy Efficiency (EE) are the two key thrust areas focused in the GEF project under the State Action Plan for Climate Change. UNDP has informed that in-principle approval of US\$ 3.7 million from GEF as grant for this project is available. Further, UNDP has requested to ensure that the project activities identified under this project complement the on-going activities of the Energy Department and that the department will ensure this through its own plan/ non-plan activities for which a support letter from the department will help to expedite the approval process.

In the aforesaid context, we would like to submit that Jharkhand Renewable Energy Development Agency (JREDA), an organization under the administrative control of Department of Energy, Govt. of Jharkhand, has plan schemes aggregating to Rs. 80 crores in the current financial year 2015-16 (copy enclosed). JREDA is likely to take up aforesaid plan schemes in RE & EE sector during the project period as provided for in the JREDA budget 2015-16 of Department of Energy which reflects the State Government's commitment in the sector of RE & EE.

Yours sincerely,


17/06/15
(S. K. G. Rahate)
Principal Secretary



Empowered lives.
Resilient nations.

IND/AC-GEF/2015

25 June 2015

Dear Ms. Dinu,

Co-financing letter for "Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plan"

On behalf of the UNDP Country office in India, we are pleased to confirm the co-financing of USD 500,000 for the project, "Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans". The co-financing will support the baseline activities of this proposed UNDP-GEF project through the ongoing UNDP projects and will complement the overall project implementation in line with the budget and workplan proposed to the GEF. In addition, this will also support the monitoring and reporting needs of the investment related activities of the proposed UNDP-GEF project.

Thank you in advance for your consideration.

Yours sincerely

A handwritten signature in blue ink, appearing to read 'Jaco Cilliers', is positioned above the printed name.

Jaco Cilliers
Country Director

Ms. Adriana Dinu
Executive Coordinator, UNDP - Global Environment Finance,
New York

No.14/20/2015 (CC)
Government of India
Ministry of Environment, Forest & Climate Change
Climate Change Division

3rd Floor, Prithvi Bhawan
Indira Paryavaran Bhawan
New Delhi
Dated 02 July 2015

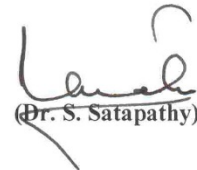
OFFICE MEMORANDUM

Subject: Co-financing letter for Project titled “Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Action Plan” under GEF-5 cycle

The undersigned is directed to convey the Ministry of Environment Forests and Climate Change will contribute funds amounting USD 2 million in cash and US\$ 10,588,745.0 in kind through its ongoing and future schemes/programmes for the implementation of UNDP-MoEFCC-GEF project on “Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans”. A detailed break-up is attached with this letter. The MoEFCC is willing to cooperate with the UNDP and other partners of the project during the project implementation and to utilize these funds as baseline contributions to the Project.

The MoEFCC’s support to the project is described in detail in the Project Document and associated budget. It is also assumed that all of its direct costs associated with resulting outputs described in the Project Document qualify as the project’s co-financing.

With kind regards,


(Dr. S. Satapathy)

To,
Shri AK Mehta
Joint Secretary (IC)
MoEF&CC
New Delhi

CC: Preeti Soni, Head Energy and Environment, UNDP India

ANNEXURE C: TERMS OF REFERENCE

Central Project Management Unit (CPMU)

National Project Director (NPD)

The NPD will lead and provide strategic direction to the CPMU while also actively providing the necessary linkages and co-ordination with PSC and TAC members as well as with other high-level state and central level government officials.

Scope of work

The following is the proposed scope of activities for the NPD:

- Organize/convene PSC and TAC meetings as per UNDP and MoEFCC procedures.
- Facilitate interaction and communication with other Ministries and Governmental departments, and agencies and missions, at both the central and state levels.
- Provide overall guidance to the Project Management Unit (PMU) and State Project Management Units (SPMU)
- Approve Terms of Reference for CPMU and SPMU staff.
- Review project budget revisions, annual progress reports, quarterly progress reports, FACE (Fund Authorisation and Certification of Expenditures) annual work plan, facilitate audits, and facilitate any other administrative arrangements as required by MoEFCC and/or UNDP.
- Ensure that the independent mid-term and terminal evaluations occur at appropriate times in the project cycle, and have overall responsibility for the consideration and implementation of the evaluations' recommendations.
- Ensure timely progress of activities and project implementation as per the ProDoc. Ensure that all required changes to the ProDoc take place, are based on changing project circumstances or on lessons learned during project implementation, and all significant changes are fully documented and justified, and are formally signed off by the NPD/PSC/TAC.
- Ensure that the necessary central and state government and key NGO and other stakeholder support required is mobilised to achieve the project's milestones, and to ensure the high quality and relevance of project outputs.
- Guide the preparation of Annual Work Plans and adhering to physical and financial progress; timely submission of QPR [Quarterly Progress Reports], FACE [Fund Authorisation and Certificate of Expenditure] and APR/PIR [Annual Progress Reports/Project Information Report].

National Project Manager (NPM)

The NPM will oversee all aspects of the implementation of the project. The NPM will also have to effectively co-ordinate all activities of the project and interact closely with the SPMUs and ASA, reporting progress and problems if any to the NPD on a regular basis. The NPM will also look after any administration requirements as well as financial aspects of the project.

Scope of work

The scope of activities envisaged for the NPM is as follows:

- As co-ordinator of the project and with inputs from other CPMU and SPMU members
- Oversee the day-to-day planning, implementation and monitoring of all project activities.

- Coordinate and manage the project's Inception Workshop and the timely preparation of a comprehensive Inception Report.
- Prepare project work plans, including technical requirements, their timing, and their budgets.
- Facilitate the work of project consultants, SPMUs and ASAs.
- Monitor project progress towards project results by maintaining a hands-on overall knowledge of, and personal involvement with, all project activities.
- Identify any gaps in project activities and pro-actively make any required adjustments.
- Prepare progress reports (quarterly and annual), FACE, annual work plans and budgets, facilitate audits, and be responsible for any other necessary documentation required by UNDP, MoEFCC and the PSC, and report recommendations to the PSC/TAC and implement PSU/TAC recommendations as appropriate.
- Manage the day-to-day timely progress of activities and project implementation as per the ProDoc or any agreed changes to the ProDoc. Ensure that any significant changes as per the ProDoc are fully documented and formally signed off by both the NPD and the PSC/TAC.
- Manage and support the undertaking and elaboration of project monitoring and evaluation reports (midterm, terminal etc.) to MoEFCC and UNDP/GEF.
- Prepare and approve the Terms of Reference for consultants and subcontracts and for any equipment procurement.
- Manage disbursement of funds, maintenance of accounts as per requirements of UNDP, and provide inputs to internal and external audits.
- Liaise with counterparts and main stakeholders to ensure their roles are appropriately integrated into the project as envisaged, or as agreed as the project progresses.
- Manage the day-to-day work priorities, workload and outputs of the SPMU members and Administration & Finance.
- Be responsible for the recruitment, coordination, and outputs and funding of the SPMUs.
- Supervise the performance of the project team members to ensure that all tasks are executed in a sound and timely manner, to meet the objectives of the project.
- Manage procurement, including supervision of contracts and staffing requirements of the project, to comply with UNDP and MoEFCC/Indian Government rules and regulations.
- Ensure the project's coordination and coherence with other programs, projects and activities on energy, climate change and environment carried out by other UN Agencies, other international organizations, the private sector, NGOs, Academia and the Government in India - and regionally and worldwide as relevant.
- Prepare and present timely and accurate project status reports to the PSC/TAC.
- Preparation of Annual Work Plans, ensuring physical and financial progress as per AWP; timely submission of QPR [Quarterly Progress Reports], FACE [Fund Authorisation and Certificate of Expenditure] and APR/PIR [Annual Progress Report/Project Information Report].

State Project Management Unit (SPMU)

SPMU Coordinator (SPMUC)

The state coordinators will coordinate with state level agencies, provide need-based support to ASAs, monitor the implementation of activities and report the field level issues to the CPMU.

Scope of work

- Co-ordinate project activities within the state in co-ordination with the ASAs and other members of SPMU as well as CPMU
- Collate information and documentation for the investment project locations in the state and report on progress and / or problems to the NPM
- Co-ordinate with state-level agencies to ensure participation and co-operation as required and solicit advice through the NPM from the state representatives on the TAC if required
- Dialogue with the NPM and other state-level members on a regular basis (informally at least once a month and formally at least once a quarter through the quarterly reporting process) to facilitate cross pollination of ideas and learnings
- Provide relevant state-level information and contacts to facilitate consultancy assignments
- Field visits and monitoring of the given set of investment project locations.

SPMU Renewable Energy Expert (SPMU member)

Scope of Work

- Coordinate the Renewable Energy (RE) aspects of all project activities.
- Maintain an ongoing updated knowledge and interaction with the key RE technology and service providers whose activities are relevant to the project activities.
- Organize the selection of consultants for carrying out the RE aspects of project activities.
- Coordinate the RE aspects of the investment projects development and deployment in the project including close coordination with ASAs.
- Closely coordinate with ASAs finalising technology suppliers and service providers for investment projects
- Coordinate the RE aspects of the investment projects supply and service providers involved in the project.
- Coordinate the conduct of the RE aspects of RE policy and regulatory project aspects of the project investment project aspects.
- Coordinate the assessment, development and deployment of the RE aspects of the financial and other support for project investment project.
- Organize the RE aspects of the development, launch and management of the project website, publications, communications and knowledge management under the project.
- Oversee the design, delivery and evaluation of the RE aspects of awareness and training programmes.
- Network with all RE stakeholders to strengthen the awareness, capacity building and dissemination work under the project.

SPMU Energy Efficiency Expert (SPMU Member)

Scope of work

- Coordinate the Energy Efficiency (EE) aspects of all project activities.
- Maintain an ongoing updated knowledge and interaction with the key EE technology and service providers whose activities are relevant to the project activities.
- Organize the selection of consultants for carrying out the EE aspects of project activities.
- Coordinate the EE aspects of the investment projects development and deployment in the project including close coordination with ASAs.
- Closely coordinate with ASAs finalising technology suppliers and service providers for investment projects
- Coordinate the EE aspects of the investment projects supply and service providers involved in the project.
- Coordinate the conduct of the EE aspects of EE policy and regulatory project aspects of the project investment project aspects.
- Coordinate the assessment, development and deployment of the EE aspects of the financial and other support for project investment project.
- Organize the EE aspects of the development, launch and management of the project website, publications, communications and knowledge management under the project.
- Oversee the design, delivery and evaluation of the EE aspects of awareness and training programmes.
- Network with all EE stakeholders to strengthen the awareness, capacity building and dissemination work under the project.

SPMU Finance and Administration Manager (SPMU Member)

Scope of work

- Responsible for processing all payments
- Produce the required financial statements as needed, keep sound checks and balances in place to ensure proper use of finances under appropriate headings, and report on financial expenditure and commitments.
- Coordinate timely completion of annual audit.
- Prepare quarterly expenditure reports and ensure their timely submission to CPMU and then to UNDP.
- Be responsible for administrative and secretarial matters.
- Arrange logistics, including travel and organization of meetings/workshops etc.
- Assist in the processing and reporting of all project co-financing and expenditures.

Assigned State Agencies (ASAs)

The implementation of investment projects under the project during implementation phase will be led by the "ASAs". ASAs are an extended arm of the SPMU, and will be JREDA and MANIREDA for Jharkhand and Manipur respectively. They will on a continuous basis work very closely with the SPMU and SPMU RE and EE experts.

Scope of work

The activities envisaged for an ASAs is broadly as follows:

- For the development and implementation of investment projects (to be guided and structured by the SPMU)
 - Consultations with target groups: The ASAs will carry out ongoing consultations with the target groups in the selected project locations to create awareness about the proposed initiative and get feedback.
 - Preparation of the Detailed Project Report (DPR) for investment projects in line with SPMU templates: The ASA will carry out survey/field work to prepare a DPR for the investment project in the selected locations. The DPR will give details of the number of potential investment projects, replication and scale up installations, applicable financing mechanisms, implementation schedule, cost-benefit analysis, etc.
 - Preparing a plan and providing assistance in mobilising /accessing financing for the investment projects: The capital expenditure on interventions are likely to be met through a combination of grants/subsidies, equity investment by the end-users, and bank loans. The ASAs will prepare a financing plan, which will include the pooling of grants/subsidies/loans available under various government programmes and will assist the end-user(s) in accessing this finance.
 - Assistance in identification of technology supplier: The ASA will assist the SPMU in identifying/short-listing one or more technology /service suppliers for the applicable investment project.
 - Facilitating and supervising the implementation phase: While the physical implementation will be undertaken by the relevant technology/service providers, the ASAs on behalf of the SPMU will facilitate and supervise the implementation by closely involving Renewable Energy and EE experts at SPMU.
 - Training of beneficiaries: The ASAs will coordinate the training of beneficiaries in the appropriate and optimal utilisation of the technology. The technical experts for conducting the training will be provided by technology suppliers and/or by the SPMU.
 - Handholding support post-installation: The ASAs will provide handholding support to the user/beneficiary after the installation of the relevant RE and EE technology systems. The ASA will ensure that appropriate after-sales and servicing support is made available to the end user/ beneficiary by the technology supplier(s).
- Reporting on progress of implementation – to the SPMU coordinator: The ASA will send monthly progress reports to the SPMU as per the format supplied by the SPMU.
- Documentation of experience and lessons: The ASA will document the progress and results of the investment project(s). The documentation will follow the template(s) provided by the SPMU.
- Facilitation of study tours and training towards replication and scaling up: Post-installation, the ASA will provide local facilitation to study tours by potential end-users from other investment project locations across states as well as helping conduct trainings for the replication and scaling-up phases.

ANNEXURE D: COMPARATIVE TABLE FOR EMISSION REDUCTION CALCULATION

S. No.	Investment Projects	Parameters	Duration	Energy Savings & Emission Reductions due to Implementation of Investment Projects Designed with Technical Support from UNDP-GEF Project		Energy Saving & Emission Reduction from State-wide Implementation of Investment Projects due to UNDP-GEF Project Interventions		Total Energy Savings (kWh) & Emission Reduction (tCO ₂ e)	Total Energy Savings (MWh) & Emission Reduction (Million tCO ₂ e)
				Jharkhand	Manipur	Jharkhand	Manipur		
1	LED Street Lighting	Total Energy Savings (kWh)	2030	14,935,800	3,902,580	963,600,000	51,224,976	1,014,824,976	1,014,825
		Total GHG Abatement (tCO ₂ e)	2030	25,092	6,088	1,618,848	79,911	1,698,759	1.70
		Cost of Abatement USD/tCO ₂		4	1	4	1		
2	Solar PV Roof-Top	Total Energy Generation (kWh)	2030	1,361,415	262,800,000	210,240,000	262,800,000	473,040,000	473,040
		Total GHG Abatement (tCO ₂ e)	2030	2,287	409,968	353,203	409,968	763,171	0.76
		Cost of Abatement USD/tCO ₂		9	3	3	3		
3	Solar PV Parks	Total Energy Generation (kWh)	2030	NA	210,240,000	NA	210,240,000	210,240,000	210,240
		Total GHG Abatement (tCO ₂ e)	2030	NA	327,974	NA	327,974	327,974	0.33
		Cost of Abatement USD/tCO ₂		NA	2	NA	2		
4	EE Public Buildings	Total Energy Savings (kWh)	2030	24,506,064	1,878,398	196,048,512	39,446,357	235,494,869	235,495
		Total GHG Abatement (tCO ₂ e)	2030	38,426	2,930	307,404	61,536	368,940	0.37
		Cost of Abatement USD/tCO ₂		-30	-5	-30	-5		
5	EE Municipal Pumping	Total Energy Savings (kWh)	2030	182,448,059	12,124,015	547,344,177	36,372,046	583,716,223	583,716
		Total GHG Abatement (tCO ₂ e)	2030	306,513	18,913	919,538	56,740	976,279	0.98
		Cost of Abatement USD/tCO ₂		-31	-30	-31	-30		
Total Energy Savings/Generation			2030	223,251,338	490,944,993	1,917,232,689	600,083,379	2,517,316,068	2,517,316
Total GHG Abatement			2030	372,318	765,874	3,198,993	936,130	4,135,124	4.14

Possible Indirect Benefit of UNDP-GEF Intervention in Other Sectors Using Level 2 Causality Factor (CF=40%)								
6	RE - Wind	Total Energy Generation (kWh)	2030	NA	1,291,399,200	794,707,200	2,086,106,400	2,086,106
		Total GHG Abatement (tCO ₂ e)	2030		2,169,551	1,239,743	3,409,294	3
		Cost of Abatement INR/tCO ₂ e			-5	-5		
7	Ag/Irrigation	Total Energy Savings (kWh)	2030	NA	88,716,000	3,600,000	92,316,000	92,316
		Total GHG Abatement (tCO ₂ e)	2030		149,043	5,616	154,659	0
		Cost of Abatement USD/tCO ₂			26	16		
8	Domestic/Residential	Total Energy Savings (kWh)	2030	NA	4,793,068,364	404,110,713	5,197,179,076	5,197,179
		Total GHG Abatement (tCO ₂ e)	2030		8,052,355	630,413	8,682,768	9
		Cost of Abatement USD/tCO ₂			6.1	-0.8		
9	Solar	Total Energy Generation (kWh)	2030	NA	20,971,440,000	1,103,760,000	22,075,200,000	22,075,200
		Total GHG Abatement (tCO ₂ e)	2030		14,092,808	688,746	14,781,554	15
		Cost of Abatement USD/tCO ₂						
Total Energy Savings/Generation			2030	NA	27,144,623,564	2,306,177,913	29,450,801,476	29,450,801
Total GHG Abatement			2030		24,463,756	2,564,518	27,028,274	27
Total Energy Savings and GHG Abatement form Direct and Indirect UNDP-GEF Intervention								
Direct Energy Savings (MWh)								2,517,316
Indirect Energy Savings (MWh)								29,450,801
Total (Direct + Indirect) Energy Savings (MWh)								31,968,118
Direct GHG Emissions Reduction (Million tCO ₂ e)								4.14
Indirect GHG Emissions Reduction (Million tCO ₂ e)								27.03
Total (Direct + Indirect) Emissions Reduction (Million tCO₂e)								31.16

ANNEXURE E: EMISSION REDUCTIONS CALCULATION

Direct Emissions Reductions

The 9 investment projects (4 in Jharkhand and 5 in Manipur) and approximately 1,000 replication EE and RE projects implemented in collaboration with the India Market Transformation and Barrier Removal for Effective Implementation of SAPCC Project will result in direct greenhouse gas emission reductions of 304,250 tonnes of CO₂ equivalent during the 4-year lifetime of the project. Assuming an average economic lifetime of the EE and RE technologies, the cumulative direct greenhouse gas emission reduction will be 1.382 million tonnes CO₂ over the lifetime of the investments.

Direct Post-Project Emission Reductions

The project does not explicitly include the establishment of financial mechanisms that will continue to operate post-project end. Although some risk mitigation mechanism will be developed during the project which may continue to operate post-project end, however the project is not putting any fund for its continuance. These mechanisms may be continued to operate on financial support from states and the MOEFCC or from the partner agencies like EESL and SECI.

Indirect emissions reductions

The India Market Transformation and Barrier Removal for Effective Implementation of SAPCC Project have several elements for addressing the barriers in implementation of EE and RE investment projects and technology packages. These elements include developing a framework for implementation, mobilizing the investment from various sources including the private sector, capacity building, sharing of information with other states, etc. This will have significant impact on post project replication and consequently on the indirect emission reductions. However, it is also taken into the consideration that the majority of the users of these EE and RE technologies are both urban and rural communities which also include the marginalised sections of society including women and children and a conservative approach is followed while estimating the indirect emission reduction.

As per the GEF manual³⁷, using the top-down methodology, the project will also promote the implementation of medium and large solar and wind projects using the modules introduced under RE sector mitigation actions and EE DSM in agriculture, EE lighting and appliances in domestic and EE in power sectors under the modules introduced under EE sector mitigation actions as a result of market transformation and barrier removal under the project. The implementations of these EE and RE projects covering all the sectors will continue even after the completion of India Market Transformation and Barrier Removal for Effective Implementation of SAPCC Project. The mitigation projects that will be implemented after the completion of UNDP-GEF project, using the GEF causality factor of 40% (i.e. Level 2 = "the GEF contribution is modest and substantial indirect emissions reductions can be attributed to the baseline," GEF causality = 40 percent), the indirect emission reduction that can be attributed to UNDP-GEF project is 27.02 million tonnes of CO₂ equivalent (see para 47(a), GEF/ C.33/ Inf.18, April 16, 2008).

Cost effectiveness

Without GEF support, the mitigation actions identified in the SAPCC will not be implemented. In that scenario, the monetary benefits associated with avoided use of fossil fuel and reduced emissions would not be realized. States have an obligation to take action to successfully implement their SAPCCs in order to realise the goals of NAPCC. Rapid urbanisation, vulnerable existing infrastructure to climate disasters and natural hazards in urban sector need huge investments. This cost of rebuilding and responding to the disasters will be low if the existing infrastructure is climate proofed and diversified energy dependence on alternative sources of energy. The first is in terms of diversifying energy sources to alternatives such as solar PV and wind energy. Energy efficiency in public lighting and buildings is already identified as the most

³⁷ Manual for calculating GHG benefits of GEF projects: Energy Efficiency and Renewable Energy. GEF/ C.33/ Inf.18, April 16, 2008.

cost-effective intervention in the selected states. Although the capital cost of renewable energy interventions are not cost-effective in short term compared with fossil fuel based electricity generation, due to the high potential for scale up and replication across many states in India, the capital cost of these technologies are being brought down over a period time. This can be seen already in the case of solar PV. Overall, the project is expected to achieve potential cumulative direct and indirect CO₂ emission reductions of about 31.16 million tCO₂ during the economic lifetime of the interventions that will be carried out under the project.

Detailed Calculation of Direct Emission Reductions

Several types of EE and RE technology interventions have been proposed depending upon the requirements under SAPCCs. Reduction in emission is calculated by taking into account the emission reduction corresponding to each EE and RE technology. Table 49 below provides the calculation for emission reduction per year from the demonstration projects.

Table 47: Emission Reduction from Investment Projects

S. N.	Investment Project	GHG Emissions Reduction (4 Years) (tCO ₂ e)			
		Number of Projects	Jharkhand	Number of Projects	Manipur
1.	LED Street Lighting	1	6,691	1	1,623
2.	EE in Public Buildings	1	10,979	1	781
3.	EE in Municipal Pumping	1	81,737	1	5,044
4.	Solar PV Rooftop	1	610	1	109,325
5.	Solar PV Park	0	-	1	87,460
Total		4	100,017	5	204,233
Total GHG Emissions Reduction in 4 Years tCO₂e					304,250

The ratio of number of EE and RE projects to be implemented in replication phase to the demonstration phase is $1,000/5 = 200$. So it is assumed that the reduction in emission per year from the implementation of replication projects would be 200 times the reduction in emission per year from demonstration projects.

ANNEXURE F: SUMMARY REPORT ON STAKEHOLDERS CONSULTATIONS

Three stakeholder consultation workshops have been organised in the two phases in addition to one to one consultation with state level stakeholders. In the first phase, state workshops were focused on consultations with stakeholders at state level and were organised at the state capitals of the two targeted states. In the second phase consultation workshop with potential partners and the LFA workshop were organised at New Delhi. The highlights of the workshops are provided in Table 50 below:

Table 48: Summary details of stakeholders' workshops

Phase – I (State level workshops)	Participation
Ranchi, Jharkhand (December 15, 2014)	Around 35 participants from government agencies, financial institutions, technology/service providers, academics, technical experts and private sector. Majority belonging to Ranchi and a few from outside Ranchi and other parts of Jharkhand.
Imphal, Manipur (February 12, 2015)	Around 30 participants from government agencies, financial institutions, technology/service providers, academics, technical experts and private sector. Majority from Imphal, a few technology suppliers from other parts of the state.
Phase – II	
New Delhi (April 8, 2015) – LFA National workshop	Around 10 participants including UNDP, MoEF, MNRE, BEE, State Nodal Agency for Manipur, JREDA and national consultant team

As the project team sought to evolve and detail the project through the initial listing of major mitigation actions and investment projects, the stakeholder consultations in the states were geared towards not just sharing initial thoughts of the project team but importantly to also harvest local knowledge and views, particularly of those working on RE and EE projects, renewable energy/EE industry and implementation of government programmes. These discussions were seen as critical in shaping implementation aspects and institutional framework for the proposed project.

Broadly, the questions posed to stakeholders in the various state-level consultations were as follows:

- What are the key RE and EE activities (existing/potential) that can benefit from project and where are the gaps?
- In which locations such projects will have high potential of success and impact?
- Who could be the potential partners (Government agencies, NGOs, Community based organisations or CBOs, private and public sector institutions, financial institutions) for undertaking investment projects and replication?
- What specific ideas do potential partners have to offer in terms of investment projects to provide RE/EE project activities?
- What kind of PPP based models that can be considered for implementation in the state?
- Who are the lead financiers in the state?
- Which technology suppliers and service providers are most active in the state?
- What are the key barriers to implementation of RE and EE solutions?

At the LFA national workshop, these project ideas took more clear shape in terms of implementation aspects and recognition of the clean management structure for the project and agreement on cost shares.

Key Highlights of the State Level Project Workshops, held at Ranchi, Jharkhand and Imphal, Manipur

Stakeholder Analysis and Management: at both state level workshops, the importance proposer stakeholder management was highlighted. A careful identification of the relevant stakeholders and their classification as per the power-interest matrix was highlighted to be important so that proper inputs can be obtained and measures may be undertaken to do a proper stakeholder management. An activity looking into stakeholder analysis and management was suggested to be included in the project implementation activities. Accordingly proper capacity building strategy for all relevant stakeholders should be designed, in a way to enable continuum in training and capacity building exercise even after project completion.

Need for careful selection of state/local level implementers: State-level interest, financial resources and capacity and interest of State Nodal Agencies (SNAs) vary from state to state. This was emphasized, must be assessed and borne in mind while developing state-level activities and identifying project partners. Also important to understand at the local-level is the manner in which various RE/EE related activities are organised in various locations. This is well-understood by local community-based organisations, cooperatives and NGOs and they could become important partners in project conceptualisation and in some cases execution.

Use of energy efficiency devices: the consultations in both the states, brought out, promotion of use of energy efficient devices/appliances in buildings is an important action, which should be focussed on in the project. The states emphasized that to start with energy audit and adoption of energy efficiency devices in all government buildings must be taken up. A project activity looking into aspects related to this must be designed.

Establishment of state level project management cells: it was widely highlighted during the state workshops that, in order to ensure smooth implementation of the project and maintain maximum on ground relevance, it is important for the project to have state level project management units. The State Renewable Energy Development Agencies in the states have paucity of manpower and staff with technical know-how of RE and EE. Thus, the state level project units should be able to strengthen the state capacities in terms of technical RE and EE staff to complement SREDAs capacity.

Involvement of the private sector: both, the state of Manipur and state of Jharkhand have very limited participation of the private sector in RE and EE both inters service providers and financing. Thus, the project will be looked upon to improve the engagement of the private sector especially private sector funding. In this regard, tapping on the CSR budgets and devising innovative financing solutions engaging public and private sector entities must be evolved as part of the project.

Major Conclusions of National Project Workshop held at New Delhi, on 8th April 2015

Workshop Participants

Name	Designation	Organisation
Dr. V K Jain	Director	MoNRE, Govt. of India
Mr. D K Tewatia	Director, JREDA	Govt. of Jharkhand
Mr. Homeshwar Singh	Director	Department of Environment, Govt. of Manipur
Mr. Braj Kumar	Project Manager	Department of Environment, Govt. of Manipur
Mr. Sanjay Seth	Energy Economist - NPM	BEE, Govt. of India
Dr. S Satapathy	Director	MoEF&CC, Govt. of India

Name	Designation	Organisation
Ms Preeti Soni	Assistant Country Director	UNDP, India
Mr Saba Kalam	Project Manager	UNDP, India
Mr Sanjay Dube	Director, South Asia	International Institute for Energy Conservation (IIEC) (Project Consultant)

The major conclusions of the National Workshop are summarised below:

State Level Validation: It was highlighted that all project activities and investment projects should be validated by the states. The project consultant team confirmed and informed the workshop participants that relevant validations have been conducted in finalizing the project investment projects and all activities have been designed in close consultation with the state needs and gaps.

Cost Commitment from the states: The state representatives at the national workshop meeting confirmed their cost shares support to the UNDP GEF SAPCC project. While this has been confirmed to MoEFCC and UNDP, the relevant cost share letters from the state are in the process and will soon be finalized and sent to all relevant agencies.

Private Sector Participation and Financing: it was highlighted by the central ministries that the project should be designed in way that it ensured less use of public money and greater involvement and financing from the private sector. The project team informed the ministry that involvement and participation of the private sector has been in the core design of the project. The relevant private industry players have also been consulted during the state level consultations. The focus of the project has been to promote public private partnerships in implementation of selected mitigation actions. The project will also ensure development of suitable innovative financing mechanism during the implementation phase, which has clear leveraging of the private money.

Project Management Structure: it was emphasized during the meeting that the proposed project management structure in the project should be designed in a way that it has a relatively lean structure at the centre and gives more power and support in terms of management at the state level. It was felt that the real activities are to happen at the state level, thereby all efforts should be made to provide the selected states the enough institutional strength to implement the project. Thus, taking into account the suggestion, the project management structure was accordingly amended and number of members in the state project management unit was increased and those in central project management unit decreased. It was emphasised that the project steering committee must be given powers to make amendments to the project management structure as deemed essential during the project implementation phase.

Clear assignment of roles and responsibilities: The stakeholders highlighted clear defining of roles and responsibilities for all those involved in project implementation to avoid any confusion and overlaps. The same has been accounted for in the project design.

List of Participants in the State Workshops

Manipur

S. No	Participant
1.	Chief Secretary, Govt. of Manipur
2.	Addl. Chief Secretary (Works), Govt. of Manipur

S. No	Participant
3.	Principal Secretary (Power), Govt. of Manipur
4.	Principal Secretary (Planning), Govt. of Manipur
5.	Principal Secretary (Finance), Govt. of Manipur
6.	Principal Secretary (Agriculture), Govt. of Manipur
7.	Secretary (MAHUD), Govt. of Manipur
8.	OSD (Forests & Environment), Govt. of Manipur
9.	Principal Chief Conservator of Forest, Govt. of Manipur
10.	Director (Environment), Govt. of Manipur
11.	Managing Director, MSPDCL, Govt. of Manipur
12.	Managing Director (Generation), MSPC Ltd.
13.	Chief Engineer (PWD), Govt. of Manipur
14.	Director (MANIREDA), Govt. of Manipur
15.	Director (Agriculture), Govt. of Manipur
16.	Director (MAHUD), Govt. of Manipur
17.	Director (Planning), Govt. of Manipur
18.	Executive Officer (Imphal Municipal Council), Manipur
19.	Nodal Officer (MANIREDA), Govt. of Manipur
20.	Nodal Officer (Transmission & Distribution), MSPC Ltd. Govt. of Manipur
21.	Nodal Officer (Generation), MSPC Ltd. Govt. of Manipur
22.	Nodal Officer (Agriculture), Govt. of Manipur
23.	Nodal Officer (Forest), Govt. of Manipur
24.	Nodal Officer (MAHUD), Govt. of Manipur
25.	Nodal Officer (PWD), Govt. of Manipur
26.	Joint Director (Environment), Govt. of Manipur
27.	Junior Scientific Officer (Environment), Govt. of Manipur
28.	Research Officer (Environment), Govt. of Manipur
29.	Manager (State Bank of India), Main Branch, Manipur
30.	Manager (United Bank of India), Main Branch, Manipur
31.	Manager (Rural Bank), Main Branch, Manipur
32.	NABARD
33.	IFARD
34.	M/S Mayol (Local Entrepreneur)
35.	M/S Mangal (Local Entrepreneur)
36.	President, NGO Forum, Manipur
37.	President, United NGO Mission

Jharkhand

S. No	Stakeholder
1.	Director General SKIPA & Additional Chief Secretary, Department of Drinking Water & Sanitation, Govt. of Jharkhand
2.	Principal Secretary, Department of Planning and Development/ Department of Energy, Govt. of Jharkhand
3.	Principal Secretary, Department of Forest and Environment, Govt. of Jharkhand
4.	PCCF- HoFF, Department of Forest and Environment, Govt. of Jharkhand
5.	PCCF, ED, Department of Forest and Environment, Govt. of Jharkhand
6.	PCCF (Wildlife)& Special Secretary, Department of Forest and Environment, Govt. of Jharkhand
7.	APCCF, Department of Forests & Environment, Govt. of Jharkhand
8.	CCF, Research, Department of Forests & Environment, Govt. of Jharkhand
9.	Additional PCCF, CAMPA & Climate Change, Department of Forests and Environment, Govt. of Jharkhand
10.	Vice Chancellor, Birsa Agriculture University, Ranchi
11.	APCCF, Regional Office, MoEF&CC
12.	CF, Department of Forests & Environment Ranchi, Govt. of Jharkhand
13.	Chief Engineer, Jharkhand Vidyt Nigam Limited, Ranchi, Govt. of Jharkhand
14.	CCF, Department of Forest& Environment, Ranchi, Govt. of Jharkhand
15.	Joint Secretary, Disaster Management, Govt. of Jharkhand
16.	Environmental Engineer, State pollution Control Board, Ranchi, Govt. of Jharkhand
17.	Deputy Director, Department of Science & Technology, Govt. of Jharkhand
18.	Director, Department of Industries, Govt. of Jharkhand
19.	Assistant Director, Department of Agriculture, Govt. of Jharkhand
20.	Director, JREDA, Govt. of Jharkhand
21.	Professor, IIM, Ranchi
22.	Professor, BIT- Mesra, Ranchi
23.	General Manager, NABARD, Ranchi
24.	AGM SLBC, Bank of India, Ranchi
25.	AGM, Union Bank, Ranchi
26.	CPM, REC, Ranchi
27.	DGM, MECON, Ranchi
28.	Manager, Environment & Planning, Tata Steel
29.	Manager, Millennium Synergy Pvt. Ltd., Ra

ANNEXURE G: COUNTRY OFFICE SUPPORT SERVICE (COSS) AGREEMENT

STANDARD LETTER OF AGREEMENT BETWEEN UNDP AND THE GOVERNMENT FOR THE PROVISION OF SUPPORT SERVICES

HOW TO USE THIS LETTER OF AGREEMENT

- This agreement is used to provide appropriate legal coverage when the UNDP country office provides support services under national execution.
- This agreement must be signed by a governmental body or official authorised to confer full legal coverage on UNDP. (This is usually the Minister of Foreign Affairs, the Prime Minister /or Head of State.) The UNDP country office must verify that the government signatory has been properly authorised to confer immunities and privileges.
- A copy of the signed standard letter will be attached to each PSD and project document requiring such support services. When doing this, the UNDP country office completes the attachment to the standard letter on the nature and scope of the services and the responsibilities of the parties involved for that specific PSD/project document.
- The UNDP country office prepares the letter of agreement and consults with the regional bureau in case either of the parties wishes to modify the standard text. After signature by the authority authorised to confer immunities and privileges to UNDP, the government keeps one original and the UNDP country office the other original. A copy of the agreement should be provided to UNDP headquarters (BOM/OLPS) and the regional bureau.

Dear [*name of government official*],

1. Reference is made to consultations between officials of the Government of India (hereinafter referred to as “the Government”) and officials of UNDP with respect to the provision of support services by the UNDP country office for nationally managed programmes and projects. UNDP and the Government hereby agree that the UNDP country office may provide such support services at the request of the Government through its institution designated in the relevant programme support document or project document, as described below.

2. The UNDP country office may provide support services for assistance with reporting requirements and direct payment. In providing such support services, the UNDP country office shall ensure that the capacity of the Government-designated institution is strengthened to enable it to carry out such activities directly. The costs incurred by the UNDP country office in providing such support services shall be recovered from the administrative budget of the office.

3. The UNDP country office may provide, at the request of the designated institution, the following support services for the activities of the programme/project:

- (a) Identification and/or recruitment of project and programme personnel;
- (b) Identification and facilitation of training activities;
- (c) Procurement of goods and services;

4. The procurement of goods and services and the recruitment of project and programme personnel by the UNDP country office shall be in accordance with the UNDP regulations, rules, policies and procedures. Support services described in paragraph 3 above shall be detailed in an annex to the programme support document or project document, in the form provided in the Attachment hereto. If the requirements for support services by the country office change during the life of a programme or project, the annex to the programme support document or project document is revised with the mutual agreement of the UNDP resident representative and the designated institution.

5. The relevant provisions of the [*Insert title and date of the UNDP standard basic assistance agreement with the Government*] (the “SBAA”), including the provisions on liability and privileges and immunities, shall apply to the provision of such support services. The Government shall retain overall responsibility for the nationally managed programme or project through its designated institution. The responsibility of the UNDP country office for the provision of the support

services described herein shall be limited to the provision of such support services detailed in the annex to the programme support document or project document.

6. Any claim or dispute arising under or in connection with the provision of support services by the UNDP country office in accordance with this letter shall be handled pursuant to the relevant provisions of the SBAA.

7. The manner and method of cost-recovery by the UNDP country office in providing the support services described in paragraph 3 above shall be specified in the annex to the programme support document or project document.

8. The UNDP country office shall submit progress reports on the support services provided and shall report on the costs reimbursed in providing such services, as may be required.

9. Any modification of the present arrangements shall be effected by mutual written agreement of the parties hereto.

10. If you are in agreement with the provisions set forth above, please sign and return to this office two signed copies of this letter. Upon your signature, this letter shall constitute an agreement between your Government and UNDP on the terms and conditions for the provision of support services by the UNDP country office for nationally managed programmes and projects.

Yours sincerely,

Signed on behalf of UNDP
[Name]
[Title: Resident Representative]

For the Government
[Name/title]
[Date]

Attachment

DESCRIPTION OF UNDP COUNTRY OFFICE SUPPORT SERVICES

1. Reference is made to consultations between [*insert name of Designated institution*], the institution designated by the Government of India and officials of UNDP with respect to the provision of support services by the UNDP country office for the nationally managed programme or project [*insert programme or project number and title*], “the Programme” [or “the Project”].

2. In accordance with the provisions of the letter of agreement signed on [*insert date of agreement*] and the programme support document [*or project document*], the UNDP country office shall provide support services for the Programme [*or Project*] as described below.

3. Support services to be provided:

Support services (insert description)	Schedule for the provision of the support services	Cost to UNDP of providing such support services (where appropriate)	Amount and method of reimbursement of UNDP (where appropriate)
1. Recruitment of Project Staff	To be recruited as per AWP	5,500	ATLAS billing
2. Recruitment of Consultants (i.e. Climate Experts, GIS Specialist, Innovative Finance Specialist, M&E Activities, etc.)	To be recruited as per AWP	7,000	ATLAS billing
3. Contractual service - Companies (i.e. procurement of equipment, annual audit)	To be engaged as per AWP	4,000	ATLAS billing
4. Payments	To be arranged as per AWP	2,500	ATLAS billing
5. Workshops and training events	To be organized as per AWP	3,000	ATLAS billing

4. Description of functions and responsibilities of the parties involved:

ANNEXURE H: PROJECT ANNUAL TARGETS

Table 49: Project Annual Targets

Strategy	Objectively Verifiable Indicators	Target	Annual Targets			
			Year 1	Year 2	Year 3	Year 4
Project goal: Reduced GHG emissions achieved through implementation of RE and EE solutions at the state level as identified in the SAPCCs	Cumulative CO ₂ emission reduced from start of project to End-Of-Project (EOP), (tCO ₂ e)	304,250	76,062	152,125	228,187	304,250
Project Objective: To support the effective implementation of specific energy efficiency and renewable energy climate change mitigation actions identified in the SAPCCs for Manipur and Jharkhand	Total energy savings achieved from implemented RE and EE mitigation actions by EOP, MWh					
	Total installed capacity of RE systems (MW) by EOP	190,452	47,613	95,226	142,839	190,452
	Number of people benefitted directly or indirectly in the two states through the project interventions by the EOP (million)	28	0	5	25	28
		17.8	0	3.2	15.9	17.8
Component 1: Framework for the implementation of climate change mitigation options in the selected states SAPCCs						
Outcome 1: Successful and sustainable implementation of priority CCM actions on energy generation and application of EE and RE technologies in the major energy end-use sectors in the selected states	Number of CCM actions implemented by the project in the states by EOP.	9	2	4	6	9
Output 1.1: Regularly updated GHG abatement cost curves at state level	Number of abatement cost curves prepared by year 1	4	4	4	4	4

Strategy	Objectively Verifiable Indicators	Target	Annual Targets			
			Year 1	Year 2	Year 3	Year 4
Output 1.2: Selected prioritized RE and EE mitigation actions listed in Manipur and Jharkhand Action Plans on Climate Change for implementation	Number of prioritized RE and EE mitigation actions selected for implementation in the states by Year 1	9	9	9	9	9
Output 1.3: Designed and implemented common monitoring, reporting, and verification (MRV) system for the selected RE and EE mitigation actions of the Manipur and Jharkhand APCC, in a way to feedback into the SAPCC process	No. of monitoring, reporting, and verification (MRV) systems designed and available for implementation in the states by Year 3	5	0	0	5	5
Component 2: Catalyzing investments for implementation of selected RE and EE mitigation action						
Outcome 2: Enhanced states capability and capacity for identifying, designing, planning, financing and implementing selected RE and EE mitigation actions from their SAPCC	Number of locally designed, planned and financed RE and EE projects implemented in the states by EOP	9	2	4	6	9
Output 2.1: Completed evaluation of existing available loan mechanisms for projects developed as part of SAPCC targets	Number of loan mechanisms evaluated by Year 2	5	3	5	5	5
Output 2.2: Implemented non-grant financing instruments such as flexible debt finance (including long tenure low-interest loans)	Number of non-grant based financial instruments developed by Year 3	1	0	0	1	1

Strategy	Objectively Verifiable Indicators	Target	Annual Targets			
			Year 1	Year 2	Year 3	Year 4
Output 2.3: Mobilized public and private sector funding	Amount of total funding mobilized for implementation (US\$) by Year 4	12,000,000	2,000,000	6,000,000	3,000,000	1,000,000
Output 2.4: Established public private partnerships (PPP) for implementation and scaling up of selected RE and EE actions in Manipur and Jharkhand	Number of replication projects on the selected RE and EE mitigation actions implemented by the EOP	32	0	0	16	32
	No. of PPP business models developed by Year 3	9	0	4	9	9
Output 2.5: Implemented nine RE and EE investment projects in Manipur and Jharkhand	No. of demo investment projects based on innovative financial models developed by end of year 1	9	9	9	9	9
	No. of demo investment projects implemented by EOP	5	0	2	4	5
Output 2.6: Completed implementation manual and workshops for supporting the implementation of selected public private partnership models for RE and EE actions	No. of implementation manuals developed by Year 3 (one manual for each state)	2	0	0	2	2
	No. of workshops conducted on sensitizing the state agencies on proposed models by Year 4	2	0	0	1	2
Component 3: Capacity development of concerned state level officials for implementation of respective SAPCC						
Outcome 3: Enhanced technical capability of state government in integrating climate change concerns within state sectoral development plans and budgets and undertaking MRVs efficiently for SAPCC actions, facilitated inter-state learning and coordination for SAPCCs	No. of sectoral state budgets for RE and EE activities are aligned with the budgets proposed under SAPCCs by Year 2	2	0	2	2	2

Strategy	Objectively Verifiable Indicators	Target	Annual Targets			
			Year 1	Year 2	Year 3	Year 4
Output 3.1: Aligned state sectoral budgets for development plans to include climate change mitigation actions related expenses	Allotment of specific budget points for climate change actions in departmental budgets by Year 2	2	0	2	2	2
Output 3.2: Completed training and capacity building programs on the developed MRV systems for the State officials	No. of handbooks and guidelines prepared for MRV system by Year 3	2	0	0	2	2
	No. of trainings undertaken on the new MRV system by EOP	5	0	0	1	4
Output 3.3: Established institutional mechanism for inter-state exchange of information and technology dissemination for Manipur and Jharkhand for implementation of SAPCC mitigation actions	No. of joint CCM actions discussed and planned for implementation between states by EOP	4	0	0	0	4
Output 3.4: Conducted inter-state study trips and stakeholder interaction workshops	No. of study trips undertaken by EOP	4	0	0	2	4
	No of workshops undertaken by EOP	4	0	0	2	4
Output 3.5: Established and operational information dissemination system on lessons learnt from investment projects undertaken on priority RE and EE mitigation actions	No. of brochures, case study reports and other printed material published and disseminated by Year 4	10	2	6	8	10
	Established web portal for information dissemination by starting year 4	1	0	0	0	1
	No. of users of the system/year	2,500	0	2,500	2,500	2,500

ANNEX I: SOCIAL AND ENVIRONMENTAL SCREENING

[The completed template, which constitutes the Social and Environmental Screening Report, must be included as an annex to the Project Document. Please refer to the [Social and Environmental Screening Procedure](#) for guidance on how to answer the 6 questions.]

Project Information

Project Information	
1. Project Title	Market Transformation and Removal of Barriers for Effective Implementation of the State-Level Climate Change Action Plans
2. Project Number	4606
3. Location (Global/Region/Country)	India

Part A. Integrating Overarching Principles to Strengthen Social and Environmental Sustainability

QUESTION 1: How Does the Project Integrate the Overarching Principles in order to Strengthen Social and Environmental Sustainability?

Briefly describe in the space below how the Project mainstreams the human-rights based approach

- India faces a daunting energy access issue wherein nearly 300 million people lack access to electricity. Renewable energy and energy efficiency solutions provide robust methods of improving access to energy by both saving energy and making newer forms of energy available. By promoting renewable energy implementation and improving energy efficiency levels in the states, the project will go a long way in helping the country move towards greater energy access for its population. Although access to clean and affordable energy is not a rights based at the moment, but it will certainly help to improve living conditions and contribute towards poverty reduction. Therefore, it can be stated that it has a human dimension and the proposed project very carefully ties together this human rights based approach in its strategy and action plan.
- Investment projects in India, especially energy sector, has to conduct Initial Environmental Evaluation (IEE) and subsequently Environmental Impact Assessment (EIA) as per MoEFCC rules and regulations. Therefore, the proposed project will ensure that each investment project will comply with these mandatory procedures.

Briefly describe in the space below how the Project is likely to improve gender equality and women's empowerment

The project will also assist energy and gender linkages. The selected states under the project have large energy deficit and energy access is an issue. The proposed project will be contributing towards reducing this deficit through RE and EE interventions, and will also indirectly contribute to women empowerment. Women are most vulnerable due to the lack of energy access and shortage implications. The proposed project will work towards addressing this gap.

Briefly describe in the space below how the Project mainstreams environmental sustainability

The principle of environmental sustainability is very well interwoven in the project design. The primary objective of the project to ensure implementation of RE and EE technologies in a way to reduce GHG emissions in the two states leading to environmental sustainability in the areas of focus. The project through the selected investment projects to be implemented during the project implementation phase will lead to direct GHG emission reduction and scale up activities after the project duration will further accentuate this impact. To develop a conservative estimate of the probable “order-of-magnitude” estimate of GHG emission reductions that are attributable to the current project, it is considered that the main sources of direct lifetime GHG emission reductions are through catalyzing investment activities: (a) Grid connected and off grid solar PV-based power generation; and (b) energy efficiency and energy conservation measures in municipalities like end-use efficiency of municipal street lighting and municipal water pumping. For energy efficiency interventions, the investment projects have been identified and the selection of technologies is also suggested. The final selection of technologies will take place at the time of project implementation. The related emissions reductions are included in the analysis in the project document, with the result that the estimates presented can be considered conservative and may vary at the time of project implementation. The project is also expected to influence and catalyze wider adoption of improved EE and RE technologies, establishing commercial viability of technologies, improving access to finance and increasing investors’ interest.

Component 1 of the project deals with the development of framework for the effective implementation of climate change mitigation options in the State Action Plans for Climate Change (SAPCC). Under this component, project will work with selected states and develop an implementation and Monitoring, Reporting and Verification (MRV) framework, which can be shared with other states. The Component 2 focuses on catalysing investments for the application of feasible RE and EE measures. Under this component, the project will focus on catalysing the investments from both public and private sector stakeholders. Component 3 deals with the capacity development of relevant state government officials in selected states (Jharkhand and Manipur).

Overall, the project is expected to achieve potential cumulative direct and indirect CO₂ emission reductions of about 31.16 million tCO₂ during the economic lifetime of the interventions that will be carried out under the project. Considering the US\$ 3,744,500 contribution of the GEF for this project, the estimated unit abatement cost is about US\$ 0.12/tonne CO₂.

Part B. Identifying and Managing Social and Environmental Risks

<p>QUESTION 2: What are the Potential Social and Environmental Risks? <i>Note: Describe briefly potential social and environmental risks identified in Attachment 1 – Risk Screening Checklist (based on any “Yes” responses).</i></p>	<p>QUESTION 3: What is the level of significance of the potential social and environmental risks? <i>Note: Respond to Questions 4 and 5 below before proceeding to Question 6</i></p>			<p>QUESTION 6: What social and environmental assessment and management measures have been conducted and/or are required to address potential risks (for Risks with Moderate and High Significance)?</p>
<p>Risk Description</p>	<p>Impact and</p>	<p>Significance</p>	<p>Comments</p>	<p>Description of assessment and management measures as reflected in the Project design. If</p>

	Probability (1-5)	(Low, Moderate, High)		ESIA or SESA is required note that the assessment should consider all potential impacts and risks.
Risk 1: The project will result in abatement of GHG emissions; however some barriers to project implementation can potentially reduce the likely emissions reduction.	I = 2 P = 1	Low		
Risk 2: implementation of pilot projects will require consumption of raw material, energy and water. Though the consumption of these will be less than conventional ways of implementing projects.	I = 2 P = 2	Low		During the project implementation the private project developers will be asked to comply with SES guidelines
QUESTION 4: What is the overall Project risk categorization?				
Select one (see SESP for guidance)			Comments	
Low Risk <input type="checkbox"/>			Low	
Moderate Risk <input type="checkbox"/>				
High Risk <input type="checkbox"/>				
QUESTION 5: Based on the identified risks and risk categorization, what requirements of the SES are relevant?				
Check all that apply			Comments	
Principle 1: Human Rights			<input type="checkbox"/>	NA
Principle 2: Gender Equality and Women's Empowerment			<input type="checkbox"/>	NA
1. Biodiversity Conservation and Natural Resource Management			<input type="checkbox"/>	NA
2. Climate Change Mitigation and Adaptation			<input type="checkbox"/>	NA. This project will contribute to reduced CO ₂ emissions.
3. Community Health, Safety and Working Conditions			<input type="checkbox"/>	NA
4. Cultural Heritage			<input type="checkbox"/>	NA
5. Displacement and Resettlement			<input type="checkbox"/>	NA
6. Indigenous Peoples			<input type="checkbox"/>	NA

	7. Pollution Prevention and Resource Efficiency	<input type="checkbox"/>	NA
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Final Sign Off

Signature	Date	Description
QA Assessor		UNDP staff member responsible for the Project, typically a UNDP Programme Officer. Final signature confirms they have “checked” to ensure that the SESP is adequately conducted.
QA Approver		UNDP senior manager, typically the UNDP Deputy Country Director (DCD), Country Director (CD), Deputy Resident Representative (DRR), or Resident Representative (RR). The QA Approver cannot also be the QA Assessor. Final signature confirms they have “cleared” the SESP prior to submittal to the PAC.
PAC Chair		UNDP chair of the PAC. In some cases PAC Chair may also be the QA Approver. Final signature confirms that the SESP was considered as part of the project appraisal and considered in recommendations of the PAC.

SESP Attachment 1. Social and Environmental Risk Screening Checklist

Checklist Potential Social and Environmental Risks		Answer (Yes/No)
Principles 1: Human Rights		
1.	Could the Project lead to adverse impacts on enjoyment of the human rights (civil, political, economic, social or cultural) of the affected population and particularly of marginalized groups?	No
2.	Is there a likelihood that the Project would have inequitable or discriminatory adverse impacts on affected populations, particularly people living in poverty or marginalized or excluded individuals or groups? ³⁸	No
3.	Could the Project potentially restrict availability, quality of and access to resources or basic services, in particular to marginalized individuals or groups?	No
4.	Is there a likelihood that the Project would exclude any potentially affected stakeholders, in particular marginalized groups, from fully participating in decisions that may affect them?	No
5.	Are there measures or mechanisms in place to respond to local community grievances?	No
6.	Is there a risk that duty-bearers do not have the capacity to meet their obligations in the Project?	No
7.	Is there a risk that rights-holders do not have the capacity to claim their rights?	No
8.	Have local communities or individuals, given the opportunity, raised human rights concerns regarding the Project during the stakeholder engagement process?	No
9.	Is there a risk that the Project would exacerbate conflicts among and/or the risk of violence to project-affected communities and individuals?	No
Principle 2: Gender Equality and Women's Empowerment		
1.	Is there a likelihood that the proposed Project would have adverse impacts on gender equality and/or the situation of women and girls?	No
2.	Would the Project potentially reproduce discriminations against women based on gender, especially regarding participation in design and implementation or access to opportunities and benefits?	No
3.	Have women's groups/leaders raised gender equality concerns regarding the Project during the stakeholder engagement process and has this been included in the overall Project proposal and in the risk assessment?	No
3.	Would the Project potentially limit women's ability to use, develop and protect natural resources, taking into account different roles and positions of women and men in accessing environmental goods and services?	No

³⁸ Prohibited grounds of discrimination include race, ethnicity, gender, age, language, disability, sexual orientation, religion, political or other opinion, national or social or geographical origin, property, birth or other status including as an indigenous person or as a member of a minority. References to "women and men" or similar is understood to include women and men, boys and girls, and other groups discriminated against based on their gender identities, such as transgender people and transsexuals.

	<i>For example, activities that could lead to natural resources degradation or depletion in communities who depend on these resources for their livelihoods and well being</i>	
Principle 3: Environmental Sustainability: Screening questions regarding environmental risks are encompassed by the specific Standard-related questions below		
Standard 1: Biodiversity Conservation and Sustainable Natural Resource Management		
1.1	<p>Would the Project potentially cause adverse impacts to habitats (e.g. modified, natural, and critical habitats) and/or ecosystems and ecosystem services?</p> <p><i>For example, through habitat loss, conversion or degradation, fragmentation, hydrological changes</i></p>	No
1.2	<p>Are any Project activities proposed within or adjacent to critical habitats and/or environmentally sensitive areas, including legally protected areas (e.g. nature reserve, national park), areas proposed for protection, or recognized as such by authoritative sources and/or indigenous peoples or local communities?</p>	No
1.3	<p>Does the Project involve changes to the use of lands and resources that may have adverse impacts on habitats, ecosystems, and/or livelihoods? (Note: if restrictions and/or limitations of access to lands would apply, refer to Standard 5)</p>	No
1.4	<p>Would Project activities pose risks to endangered species?</p>	No
1.5	<p>Would the Project pose a risk of introducing invasive alien species?</p>	No
1.6	<p>Does the Project involve harvesting of natural forests, plantation development, or reforestation?</p>	No
1.7	<p>Does the Project involve the production and/or harvesting of fish populations or other aquatic species?</p>	No
1.8	<p>Does the Project involve significant extraction, diversion or containment of surface or ground water?</p> <p><i>For example, construction of dams, reservoirs, river basin developments, groundwater extraction</i></p>	No
1.9	<p>Does the Project involve utilization of genetic resources? (e.g. collection and/or harvesting, commercial development)</p>	No
1.10	<p>Would the Project generate potential adverse trans boundary or global environmental concerns?</p>	No
1.11	<p>Would the Project result in secondary or consequential development activities which could lead to adverse social and environmental effects, or would it generate cumulative impacts with other known existing or planned activities in the area?</p> <p><i>For example, a new road through forested lands will generate direct environmental and social impacts (e.g. felling of trees, earthworks, potential relocation of inhabitants). The new road may also facilitate encroachment on lands by illegal settlers or generate unplanned commercial development along the route, potentially in sensitive areas. These are indirect, secondary, or induced impacts that need to be considered. Also, if similar developments in the same forested area are planned, then cumulative impacts of multiple activities (even if not part of the same Project) need to be considered.</i></p>	No
Standard 2: Climate Change Mitigation and Adaptation		

2.1	Will the proposed Project result in significant ³⁹ greenhouse gas emissions or may exacerbate climate change?	Yes, but in a positive way
2.2	Would the potential outcomes of the Project be sensitive or vulnerable to potential impacts of climate change?	No
2.3	Is the proposed Project likely to directly or indirectly increase social and environmental vulnerability to climate change now or in the future (also known as maladaptive practices)? <i>For example, changes to land use planning may encourage further development of floodplains, potentially increasing the population's vulnerability to climate change, specifically flooding</i>	No
Standard 3: Community Health, Safety and Working Conditions		
3.1	Would elements of Project construction, operation, or decommissioning pose potential safety risks to local communities?	No
3.2	Would the Project pose potential risks to community health and safety due to the transport, storage, and use and/or disposal of hazardous or dangerous materials (e.g. explosives, fuel and other chemicals during construction and operation)?	No
3.3	Does the Project involve large-scale infrastructure development (e.g. dams, roads, buildings)?	No
3.4	Would failure of structural elements of the Project pose risks to communities? (e.g. collapse of buildings or infrastructure)	No
3.5	Would the proposed Project be susceptible to or lead to increased vulnerability to earthquakes, subsidence, landslides, erosion, flooding or extreme climatic conditions?	No
3.6	Would the Project result in potential increased health risks (e.g. from water-borne or other vector-borne diseases or communicable infections such as HIV/AIDS)?	No
3.7	Does the Project pose potential risks and vulnerabilities related to occupational health and safety due to physical, chemical, biological, and radiological hazards during Project construction, operation, or decommissioning?	No
3.8	Does the Project involve support for employment or livelihoods that may fail to comply with national and international labor standards (i.e. principles and standards of ILO fundamental conventions)?	No
3.9	Does the Project engage security personnel that may pose a potential risk to health and safety of communities and/or individuals (e.g. due to a lack of adequate training or accountability)?	No
Standard 4: Cultural Heritage		
4.1	Will the proposed Project result in interventions that would potentially adversely impact sites, structures, or objects with historical, cultural, artistic, traditional or religious values or intangible forms of culture (e.g. knowledge, innovations, practices)? (Note: Projects	No

³⁹ In regards to CO₂, 'significant emissions' corresponds generally to more than 25,000 tons per year (from both direct and indirect sources). [The Guidance Note on Climate Change Mitigation and Adaptation provides additional information on GHG emissions.]

	intended to protect and conserve Cultural Heritage may also have inadvertent adverse impacts)	
4.2	Does the Project propose utilizing tangible and/or intangible forms of cultural heritage for commercial or other purposes?	No
Standard 5: Displacement and Resettlement		
5.1	Would the Project potentially involve temporary or permanent and full or partial physical displacement?	No
5.2	Would the Project possibly result in economic displacement (e.g. loss of assets or access to resources due to land acquisition or access restrictions – even in the absence of physical relocation)?	No
5.3	Is there a risk that the Project would lead to forced evictions? ⁴⁰	No
5.4	Would the proposed Project possibly affect land tenure arrangements and/or community based property rights/customary rights to land, territories and/or resources?	No
Standard 6: Indigenous Peoples		
6.1	Are indigenous peoples present in the Project area (including Project area of influence)?	No
6.2	Is it likely that the Project or portions of the Project will be located on lands and territories claimed by indigenous peoples?	No
6.3	Would the proposed Project potentially affect the rights, lands and territories of indigenous peoples (regardless of whether Indigenous Peoples possess the legal titles to such areas)?	No
6.4	Has there been an absence of culturally appropriate consultations carried out with the objective of achieving FPIC on matters that may affect the rights and interests, lands, resources, territories and traditional livelihoods of the indigenous peoples concerned?	No
6.4	Does the proposed Project involve the utilization and/or commercial development of natural resources on lands and territories claimed by indigenous peoples?	No
6.5	Is there a potential for forced eviction or the whole or partial physical or economic displacement of indigenous peoples, including through access restrictions to lands, territories, and resources?	No
6.6	Would the Project adversely affect the development priorities of indigenous peoples as defined by them?	No
6.7	Would the Project potentially affect the traditional livelihoods, physical and cultural survival of indigenous peoples?	No
6.8	Would the Project potentially affect the Cultural Heritage of indigenous peoples, including through the commercialization or use of their traditional knowledge and practices?	No
Standard 7: Pollution Prevention and Resource Efficiency		

⁴⁰ Forced evictions include acts and/or omissions involving the coerced or involuntary displacement of individuals, groups, or communities from homes and/or lands and common property resources that were occupied or depended upon, thus eliminating the ability of an individual, group, or community to reside or work in a particular dwelling, residence, or location without the provision of, and access to, appropriate forms of legal or other protections.

7.1	Would the Project potentially result in the release of pollutants to the environment due to routine or non-routine circumstances with the potential for adverse local, regional, and/or transboundary impacts?	No
7.2	Would the proposed Project potentially result in the generation of waste (both hazardous and non-hazardous)?	No
7.3	Will the proposed Project potentially involve the manufacture, trade, release, and/or use of hazardous chemicals and/or materials? Does the Project propose use of chemicals or materials subject to international bans or phase-outs? <i>For example, DDT, PCBs and other chemicals listed in international conventions such as the Stockholm Conventions on Persistent Organic Pollutants or the Montreal Protocol</i>	No
7.4	Will the proposed Project involve the application of pesticides that may have a negative effect on the environment or human health?	No
7.5	Does the Project include activities that require significant consumption of raw materials, energy, and/or water?	Yes