

## GEF SECRETARIAT REVIEW FOR FULL/MEDIUM-SIZED PROJECTS\* THE GEF/LDCF/SCCF/NPIF TRUST FUNDS

GEF ID: 5734 Country/Region: **Argentina** Project Title: Sustainable Business Models for Biogas Production from Organic Municipal Solid Waste GEF Agency: **GEF Agency Project ID: UNDP** 5345 (UNDP) **GEF Trust Fund** Type of Trust Fund: GEF Focal Area (s): **Climate Change** GEF-5 Focal Area/ LDCF/SCCF Objective (s): **CCM-3**; **CCM-3**; Anticipated Financing PPG: \$2,779,849 \$75,000 **Project Grant:** Co-financing: **Total Project Cost:** \$12,665,000 \$15.519.849 Council Approval/Expected: PIF Approval: May 01, 2014 CEO Endorsement/Approval **Expected Project Start Date:** Program Manager: Franck Jesus **Agency Contact Person: Oliver Page** 

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
Eligibility	1.Is the participating <b>country eligible</b> ?	FJ - March 12, 2014: Yes. Argentina ratified the UNFCCC on 11 March, 1994.	
	2. Has the <b>operational focal point</b> endorsed the project?	FJ - March 12, 2014: Yes, by letter signed on 27 Feb, 2014.	
Resource Availability	<ul><li>3. Is the proposed Grant (including the Agency fee) within the resources available from (mark all that apply):</li><li>• the STAR allocation?</li></ul>		
	• the focal area allocation?	FJ - March 12, 2014: No. The project requests a total of \$3.2 million (agency fee and PPG included) of CCM funding and \$0.2 million of BD funding. The remaining CCM and BD	

<sup>\*</sup>Some questions here are to be answered only at PIF or CEO endorsement. No need to provide response in gray cells.

1

<sup>&</sup>lt;sup>1</sup> Work Program Inclusion (WPI) applies to FSPs only . Submission of FSP PIFs will simultaneously be considered for WPI. FSP/MSP review template: updated January 2013

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
		allocations of Argentina are respectively \$3,029,202 and \$86,850. Please reduce the amount requested.	
		FJ - March 21, 2014: Cleared.	
	• the LDCF under the principle of equitable access		
	• the SCCF (Adaptation or Technology Transfer)?		
	• the Nagoya Protocol Investment Fund		
	• focal area set-aside?		
Strategic Alignment	4. Is the project aligned with the focal area/multifocal areas/ LDCF/SCCF/NPIF results framework and strategic objectives? For BD projects: Has the project explicitly articulated which Aichi Target(s) the project will help achieve and are SMART indicators identified, that will be used to track progress toward achieving the Aichi target(s).	FJ - March 12, 2014: Yes.	
	5. Is the project consistent with the recipient <b>country's national strategies and plans</b> or reports and assessments under relevant conventions, including NPFE, NAPA, NCSA, NBSAP or NAP?	FJ - March 12, 2014: Yes.	
	6. Is (are) the <b>baseline project(s)</b> , including problem(s) that the baseline project(s) seek/s to address, sufficiently described and based on sound data and assumptions?	FJ - March 12, 2014: a) Please clarify how energy generation based on biogas is part of ENGIRSU and how the project will avoid any overlap with the ENGIRSU activities. b) Please clarify the apparent	

2

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
Project Design		inconsistency between (i) the expected tender from the government accessible to biogas, and (ii) what the PIF identifies as a lack of policy instrument facilitating grid connection and dispatch of distributed power systems (defined as a barrier in the PIF).  c) It is understood that, through the GENREN program, the government will launch a tender accessible to biogas. Please clarify (i) how the tender is expected to work for biogas, (ii) what the proposed project will do that the tendering process cannot achieve, and (iv) how the proposed project will achieve emission reductions that cannot be achieved by the government tender process (since, in the end, the total	
		emission reduction will depend on the amount of MW tendered for biogas).  FJ - March 19, 2014:  a) Cleared. b) and c) The clarifications provided do not address the previous comment. The PIF indicates that "The tenders are open up to a maximum capacity (MW) per type of technology" and "biogas will expectedly be included in the next tender round". The PIF then assumes that "the bids for biogas based power would likely not be successful, with few, or possibly no MSW-based biogas energy plants". This assumption can be questioned. By CEO endorsement, detailed justifications on this assumption are expected along with accounting of baseline biogas response to the GEREN tender in the	

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
		project impact estimation.	
	7. Are the components, outcomes and outputs in the <b>project framework</b> (Table B) clear, sound and appropriately detailed?	FJ - March 12, 2014: a) The project indicates that it seeks to add value to biogas-based energy generation by adding benefits from residue streams. Please clarify what are the barriers to adding value from residue streams and how the project will remove these barriers.	
		Component 1: b) Please clarify the nature of output 1.1. Is the objective to design a generic business model framework or specific business proposals for identified projects? c) Please clarify the expected representativeness of chemical analyses planned for output 1.2. Is the composition of organic waste stream expected to vary strongly from locality to locality and from time to time? If yes, please clarify how the results of output 1.2. can be used beyond the specificity of the organic streams on which the analysis will be done.	
		d) Please clarify how the project will increase consistency in the quality of the waste to be used. e) The output of output 1.4 is expected to go beyond recommendation to enhance the regulatory framework for MSW biogas and support the actual implementation of improvement to the regulatory framework. Please revise. f) Please clarify how the support to awareness raising of output 1.5 will	

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
		enable a continuation of needed awareness raising beyond the project completion.	
		Component 2: g) Please address Q6 and Q13. h) Please clarify how the project will make sure methane leakage from installations will be avoided and which sustained system it plans to put in place to monitor potential methane leakages in the future.	
		FJ - March 19, 2014: a) The previous comment has not been addressed yet. Please clarify what are the barriers to adding value from residue streams and how the project will remove these barriers. b) Please clarify what will be the use of developing generic theoretical business models and who is expected to use them. Without a clear justification, please consider modifying or deleting output 1.1. c) Cleared.	
		d) The quality of waste is not only related to identifying inappropriate material. The composition of available waste streams can strongly affect the ability of a biodigester to produce regular and sufficient amount of biogas. Please clarify how the project will increase consistency in the quality/composition/digestability of the waste streams to be used. e) and f) Cleared. h) By CEO endorsement, details are expected on (i) how the project will make	

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
		sure methane leakage from biogas energy installations will be avoided, (ii) which system it plans to put in place to monitor potential methane leakages in the future, and (iii) how the project will ensure this monitoring system will be sustained beyond project completion.	
		FJ - March 21, 2014:	
	8. (a) Are global environmental/ adaptation benefits identified? (b) Is the description of the incremental/additional reasoning	Comments cleared.  FJ - March 12, 2014: Please address the last comment of Q6 c).  FJ - March 21, 2014:	
	sound and appropriate?  9. Is there a clear description of: a) the <b>socio-economic benefits</b> , including gender dimensions, to be delivered by the project, and b) how will the delivery of such benefits support the achievement of incremental/ additional benefits?	Cleared.	
	10. Is the role of public participation, including CSOs, and indigenous peoples where relevant, identified and explicit means for their engagement explained?	FJ - March 12, 2014: Yes.	
	11. Does the project take into account potential major risks, including the consequences of climate change, and describes sufficient risk mitigation measures? (e.g., measures to enhance climate resilience)	FJ - March 12, 2014: Yes.	
	12. Is the <b>project consistent and properly coordinated</b> with other related initiatives in the country	FJ - March 12, 2014: Please address Q6 and Q7.	

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
	or in the region?	FJ - March 21, 2014: Cleared.	
	<ul> <li>13. Comment on the project's innovative aspects, sustainability, and potential for scaling up.</li> <li>Assess whether the project is innovative and if so, how, and if not, why not.</li> <li>Assess the project's strategy for sustainability, and the likelihood of achieving this based on GEF and Agency experience.</li> <li>Assess the potential for scaling up the project's intervention.</li> </ul>	FJ - March 12, 2014: a) Please provide a rough estimate of the profitability of the proposed biogas systems and explain how the project intends to ensure a sustained profitability for similar projects in the future.  The project proposal lacks a mechanism for replication and scaling up. The financial sustainability of the supported activities therefore appears very weak. Stating that the "development of a full-fledged enabling business environment is considered outside the scope of the GEF project" is not considered as sufficient. b) Please clarify if the only scaling up process considered is the planned government tender for RE including biogas. c) In the affirmative, and if Q6 comments have been addressed, please revise the project activities to (i) ensure that the project financial support will mimic the type of incentive stakeholders should expect with the tender, (ii) set in place a financially sustainable mechanism to support the preparation of projects. The latter mechanism would be used for the proposed pilots and would continue to operate beyond project completion. d) If other replication and scaling up modalities are considered, please include in the PIF activities to set the appropriate mechanisms in place, and to sustain	

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
		them. Alternatively you would need to include activities to ensure the transition from the supported pilot to an existing or future replication mechanism if any.	
		FJ - March 21, 2014: Comments cleared. By CEO endorsement, details are expected on (i) how the project will support and enable the transition from 2 highly subsidized pilots to 30 or more replications based on GIRSU resources, and (ii) how and with which partner the project will support the development and implementation of financial risk	
	14. Is the project structure/design sufficiently close to what was	mitigation measures.	
	presented at PIF, with clear justifications for changes?		
	15. Has the cost-effectiveness of the project been sufficiently demonstrated, including the cost-effectiveness of the project design as compared to alternative approaches to achieve similar benefits?		
	16. Is the GEF funding and co- financing as indicated in Table B appropriate and adequate to achieve the expected outcomes and outputs?	FJ - March 12, 2014:  This question will be reviewed once the other comments are addressed.	
Project Financing		FJ - March 21, 2014: Cleared.	
	17. At PIF: Is the indicated amount and composition of co-financing as indicated in Table C adequate? Is the amount that the Agency	FJ - March 12, 2014: Please clarify (i) who would be the recipients of SAyDS loans, (ii) how these loans would be attributed, and (iii)	

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
	bringing to the project in line	whether this lending system may	
	with its role?	continue after project completion.	
	At CEO endorsement: Has co-		
	financing been confirmed?	FJ - March 21, 2014:	
	10 7 1 6 1 1 16	Cleared.	
	18. Is the funding level for <b>project</b>	FJ - March 12, 2014:	
	management cost appropriate?	No. The project management cost should not exceed 5% of the GEF grant	
		(excluding management costs). Please	
		reduce the project management cost.	
		reduce the project management cost.	
		FJ - March 21, 2014:	
		Cleared.	
	19. At PIF, is PPG requested? If the	FJ - March 12, 2014:	
	requested amount deviates from	The PPG amount is in the norm.	
	the norm, has the Agency		
	provided adequate justification		
	that the level requested is in line		
	with project design needs?		
	At CEO endorsement/approval,		
	if PPG is completed, did Agency		
	report on the activities using the PPG fund?		
	20. If there is a non-grant	FJ - March 12, 2014:	
	instrument in the project, is	n.a.	
	there a reasonable calendar of		
	reflows included?		
	21. Have the appropriate <b>Tracking</b>		
	Tools been included with		
	information for all relevant		
Project Monitoring	indicators, as applicable?		
and Evaluation	22. Does the proposal include a		
	budgeted M&E Plan that		
	monitors and measures results		
	with indicators and targets?		
Aganay Pagnanga	23. Has the Agency adequately responded to comments from:		
Agency Responses	1		
	• STAP?		

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
	Convention Secretariat?		
	• The Council?		
	<ul><li>Other GEF Agencies?</li></ul>		
Secretariat Recommend	dation		
	24. Is PIF clearance/approval	FJ - March 12, 2014:	
Recommendation at	being recommended?	No. Please address the above comments.	
PIF Stage		FJ - March 21, 2014:	
		Yes, the project is recommended for	
		inclusion in a future work program.	
	25. Items to consider at CEO	FJ - March 21, 2014:	
	endorsement/approval.	a) The PIF assumes that "the bids for	
	**	biogas based power would likely not be	
		successful, with few, or possibly no	
		MSW-based biogas energy plants". This	
		assumption can be questioned. By CEO	
		endorsement, detailed justifications on	
		this assumption are expected along with	
		accounting of baseline biogas response to	
		the GEREN tender in the project impact estimation.	
		b) By CEO endorsement, details are	
		expected on (i) how the project will make	
		sure methane leakage from biogas energy	
		installations will be avoided, (ii) which	
		system it plans to put in place to monitor	
		potential methane leakages in the future,	
		and (iii) how the project will ensure this	
		monitoring system will be sustained	
		beyond project completion.	
		c) By CEO endorsement, details are	
		expected on (i) how the project will support and enable the transition from 2	
		highly subsidized pilots to 30 or more	
		replications based on GIRSU resources,	
		and (ii) how and with which partner the	
		project will support the development and	

Review Criteria	Questions	Secretariat Comment at PIF (PFD)/Work Program Inclusion <sup>1</sup>	Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP)
		implementation of financial risk mitigation measures.	
Recommendation at CEO Endorsement/	26. Is CEO endorsement/approval being recommended?		
Approval	First review*	March 12, 2014	
Review Date (s)	Additional review (as necessary)	March 21, 2014	
	Additional review (as necessary)		

<sup>\*</sup> This is the first time the Program Manager provides full comments for the project. Subsequent follow-up reviews should be recorded. For specific comments for each section, please insert a date after comments. Greyed areas in each section do not need comments.

11