

TO: GEF SECRETARIAT

THE WORLD BANK/IFC/M.I.G.A.

## OFFICE MEMORANDUM

DATE: September 3, 1999.

TO: Mr. Ken King, Assistant Deputy CEO, GEF Secretariat  
GEF PROGRAM COORDINATIONFROM: *RS*  
pp. Lars Vidaeus, GEF Executive Coordinator

EXTENSION: 3-4188

SUBJECT: Biodiversity Enabling Activity Proposal - TOGO

Please find attached for review an Enabling Activity request for a Biodiversity Strategy & Action Plan and National Report for "TOGO". Please submit all comments by September 17. Thank you.

Distribution:

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cc: Messrs./Mmes. Ahlers (CD); Kiss, Robelus, Lecuit, Crepin, Trepy-Kelly (AFTE1);  
Labaste (AFTR3); Mackinnon, Bossard, Towsey (ENV); ENVGC ISC, AFTE1  
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**GLOBAL ENVIRONMENT FACILITY (GEF)  
ENABLING ACTIVITY PROPOSAL**

Country	: TOGO
Project Title	: Biodiversity strategy (CDB Togo)
GEF Focal Area	: Biodiversity
Country Eligibility	: Convention on Biodiversity was ratified on Oct 4 <sup>th</sup> , 1995
GEF Financing	: US\$ 238 800
Government Contribution	: 25 000 US\$ (in kind)
GEF Implementing Agency	: World Bank
National Executing Agency	: National Environment Action Plan (NEAP) coordination unit
GEF Operational Focal Point	: Ministry of Environment and Forestry Production
CBD Focal Point	: Dantiey Koffi
Estimated Starting Date	: Nov 1999
Project Duration	: 12 months

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**Background and strategic context**

Togo is a West-African country, shaped as a 600 km long and 100 km large corridor that connects the Gulf of Benin in the South to Burkina Faso in the North. It is limited by Benin at the East and Ghana at the West. Its latitude ranges from 6° to 11° North and its longitude from 0° to 1°40 East. The land area is 56 600 km<sup>2</sup>. The population is estimated to 4 million and is growing at a rate of 3,2 %. Agriculture is the main component of the economy and accounts for 34 % of the gross domestic product (GDP). Forestry sector itself makes up to 11% of GDP.

Climate in the North is soudanian tropical and guinean tropical with soudano-guinean influence in the South. This climate diversity explains the large variety of ecosystems in the country. As far as vegetation is concerned, Togo presents the following types of forestry areas: (i) 610 000 ha of *Elaies guineensis* and *Adansonia digitata* along the coast between 6°15 and 7°00 North; (ii) 2 500 000 ha of wooded savanna with *Butyrospermum* and *Anogeissus leiocarpus* between 7°00 and 10°50 North; (iii) 450 000 ha of *mesophile* forest with *Khaya grandifoliola* and *Milicia excelsa* in the western part of the area between 7°00 and 9°00 North; and (iv) 1 421 500 ha of savanna with *Parkia biglobosa* and *butyspermum parkii* between 10°50 and 11°50 North along the border with Burkina-Faso.

An inventory made by IUCN showed that there occur the following number of species in Togo ecosystems: 2300 plant species, 650 avifauna species, 196 mammal species, 11 primate species, 3 amphibian species, 3 turtle species, and 160 fish species. Some of these many species are jeopardized (Chimpanzees, or antelope species such as *bongo* or *buiker*) under pressure from nomad agriculture, uncontrolled forestry exploitation, bush fires and poaching.

The most recent initiative to protect biodiversity in Togo was the creation of protected areas in every regions. 3 national parks, 9 wildlife reserves, 71 classified forests, cover an area of 800 000ha. However, for various reasons, population have settled inside some of the existing

protected areas. In addition to this in-site conservation initiative and together with development partners (EU, World bank, GTZ, FAO...) the government has started during the last few years actions for sensitization and education, rehabilitation and reforestation.

In 1989, Togo initiated a long term environment planning and management process called National Environment Action Plan (NEAP). The process was suspended in 1992 because of the sociopolitical crisis, and resumed in October 1995 with the support from the World Bank, the European Union. The approach followed by this process has been significantly improved thanks to similar experiences in other African countries. The NEAP, which was validated during a national workshop in June 1999, constitutes a global strategic framework for natural resources and environment management for a sustainable development.

The NEAP integrates policies and strategies in accordance with International Environment Conventions ratified by Togo (Biodiversity, Climate Change, Desertification Conventions). In that sense, works on biodiversity and protected areas management have already been completed and integrated in the existing NEAP documents. However a comprehensive and detailed biodiversity strategy that would refine the biodiversity aspects of NEAP and guide the actions to be undertaken for that purpose is still missing and is urgently needed, so that no discrepancy be found between what will be implemented as a follow-up of the NEAP and what is needed for a sound biodiversity conservation.

### **Project objectives and short description**

The main objective of this enabling activity (called CDB-Togo for *Conservation de la Diversité Biologique au Togo*) is to support the Ministry of Environment and Forestry Production, and more particularly the NEAP unit to formulate, together with all stakeholders concerned by biodiversity (central and decentralized administrations, local communities, private sector and NGOs) a National Biodiversity Strategy and Action Plan (BSAP) and country report to the COP. The BSAP will define the current status of, pressures on, options for, and priority actions to ensure the conservation, sustainable use, and equitable share of its biological diversity. It will also enable Togo to meet its obligations under the Convention on Biological Diversity (CBD) by preparing its first country report to the Conference of Parties.

This BSAP will build on the existing knowledge accumulated during the NEAP process. More specifically it will help guide and fine-tune the content of component B2 of the Sub-program B of the NEAP (titled: Conservation of Biodiversity). In that sense CDB-Togo should be considered as a deepening of the NEAP and one of its natural follow-ups.

A steering committee composed of representative from public and private organisms, research institutions, NGOs, community organizations involved in sustainable management and conservation of biodiversity, as well as International Financial Institutions, will be established in order to supervise the process and provide overall direction and policy guidance. The NEAP unit will undertake the work of the enabling activity and more precisely will organize 2 national workshops as well as regional consultations and will coordinate the studies to be completed. For that purpose, the NEAP Unit will be assisted by a lead national consultant and several national short-term consultants experienced in biodiversity issues.

The first phase will consist in the review of existing information, and studies for collecting missing information in order to produce a monography on Togo biodiversity that will highlight the main issues and their root causes. In a second phase, the team will detail possible interventions and analyze their foreseeable impact. This will be an input for regional consultations and a national workshop that will validate choices among these potential interventions. In a third phase, the team will formulate the strategic priorities and detail an action plan for implementing the strategy. A second national workshop will validate the final Action

Plan. Following this workshop, regional actions of sensitization of targeted populations will be undertaken, in order to prepare the implementation of BSAP.

### ***Coverage without duplication***

The NEAP Unit who is in charge of coordinating environment actions will ensure that (i) all relevant information related to biodiversity and produced either by on-going projects, such as the National Project for Decentralized Action for Environment Protection financed by EU, or by administration will be taken into account, (ii) all actors involved in the process will be involved and sensitized as it has successfully been the case in the NEAP process.

### ***Time plan and sequencing***

Activities will be implemented according to the following Time Plan

Activities	Months											
	1	2	3	4	5	6	7	8	9	10	11	12
1- Establishment of Steering committee	■											
2- Recruitment of consultants	■	■										
3- Bibliographic review		■	■	■	■							
4- Elaboration of monography			■	■	■	■	■					
5- Identification and analysis of options				■	■	■	■	■				
6- Regional consultations					■	■	■	■				
7- National workshop						■	■	■				
8- Preparation of Strategy and action Plan								■	■	■	■	
9- Validation workshop									■	■		■
10- Preparation of first country report										■	■	■
11- Information, sensitization											■	■

### ***Best practice***

The project will follow methodology recommended in the WRI/IUCN/UNEP's "Guidelines for Preparing National Biodiversity Strategies and Action Plans" (Miller and Lanou 1995)

Workshop, regional actions of sensitization of targeted populations will be to prepare the implementation of BSAP.

**without duplication**

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**Project financing, budget**

	Product	Process	Total
<b>Stocktaking and inventory of Information</b>	<b>12 500</b>		<b>12 500</b>
- National consultant	6 500		6 500
- documentation, misc.	6 000		6 000
<b>Identification and Analysis of options</b>	<b>14 500</b>	<b>97 500</b>	<b>112 000</b>
- national consultants	6 500	13 000	19 500
- international consultant	8 000	10 000	18 000
- national workshop		15 000	15 000
- regional consultations		55 000	55 000
- travel and misc		4 500	4 500
<b>Preparation of Strategy and Action Plan</b>	<b>18 000</b>	<b>53 000</b>	<b>71 000</b>
- national consultants	6 500	19 500	26 000
- international consultant	8 000	10 000	18 000
- national workshop		15 000	15 000
- travel and misc		5 000	5 000
- publication and dissemination	3 500	3 500	7 000
<b>First National Report</b>	<b>7 000</b>	<b>7 500</b>	<b>14 500</b>
- preparation	3 000	3 500	6 500
- publication	4 000		4 000
- dissemination and misc.		4 000	4 000
<b>Coordination and management costs</b>	<b>12 000</b>	<b>16 800</b>	<b>28 800</b>
<b>Total</b>	<b>64 000</b>	<b>174 800</b>	<b>238 800</b>

**Deviations from criteria and norms**

The project does not deviate from GEF enabling activity criteria and norms.

**Institutional framework and project implementation**

The project will be implemented by the NEAP unit which is intended to become the future Togo Environment Agency and is thus already in charge of coordinating environment interventions in Togo. The NEAP Unit is under the Ministry of Environment and Forestry Production and already plays a key role for inter-ministerial coordination in the field of environment. This enabling activity will provide a support to this unit in completing the task of preparing the biodiversity strategy.

## Annexes

### Activity matrix

Enabling Activity	Output	Capacity Building		Public Participation	Comments
Commitment		Inst. Strength	Training		
<i>Stocktaking and Assessment (scientific and social), based on Existing Information</i>					
- biodiversity and biological resources	x				
- affected communities	x				
- cross-sectoral issues	x				
- policy and regulatory framework and incentives	x				
- institutional and human capacity	x				
- analysis of root causes of biodiversity loss	x				
- technologies for conservation and sustainable use, including biosafety	x				
- activities with adverse impacts	x				
- measures for access to genetic resources	x				
- existing programs	x				
- preliminary statement of objectives	x				
- identification of gaps	x				
- assessment of existing needs	x				
<i>Identification and Analysis of Options to Meet the Objectives of the CBD</i>					
- strategies for conservation	x	x	x	x	
- strategies for sustainable use	x	x	x	x	
- strategies for benefit sharing	x	x	x	x	
<i>Planning and Preparation of a Strategy and Plan</i>					
- national strategy	x	x	x	x	1
- national action plan	x	x	x	x	
<i>Preparation of the first National Report</i>					
- first national report	?				
<i>Capacity building for participation in the Clearing-house Mechanism (CHM)</i>					
	?				

- Project endorsement by GEF operational focal point

<sup>1</sup> These National Strategy and Plan will fit in the NEAP.