

GEF SECRETARIAT REVIEW FOR FULL/MEDIUM-SIZED PROJECTS* THE GEF/LDCF/SCCF TRUST FUNDS

| GEF ID: | 4848 | | | |
|---|---------------------------------|-----------------------------------|--------------------------|--|
| Country/Region: | South Africa | | | |
| Project Title: | Improving Management Effectiven | ess of the Protected Area Network | | |
| GEF Agency: | UNDP | GEF Agency Project ID: | 4943 (UNDP) | |
| Type of Trust Fund: | GEF Trust Fund | GEF Focal Area (s): | Biodiversity | |
| GEF-5 Focal Area/ LDCF/SCCF Objective (s): BD-1; BD | | BD-1; BD-1; Project Mana; | D-1; BD-1; Project Mana; | |
| Anticipated Financing PPG: | \$100,000 | Project Grant: | \$8,550,000 | |
| Co-financing: | \$49,559,113 | Total Project Cost: | \$58,209,113 | |
| PIF Approval: | March 28, 2012 | Council Approval/Expected: | June 07, 2012 | |
| CEO Endorsement/Approval | | Expected Project Start Date: | | |
| Program Manager: | Jaime Cavelier | Agency Contact Person: | Alice Ruhweza, | |

| Questions | Secretariat Comment at PIF (PFD)/Work Program Inclusion ¹ | Secretariat Comment At CEO Endorsement(FSP)/Approval (MSP) |
|--|---|---|
| 1.Is the participating country eligible? | 3-20-12 Yes. Cleared | 12-18-13 Cleared |
| 2. Has the operational focal point endorsed the project? | 3-20-12 There is a LoE from the OFP dated March 8, 2012 for \$9,515,000. Nevertheless, the figures in the table do not add up. Please address this. | |
| | 3-22-12 Cleared | |
| 3. Is the Agency's comparative | 3-20-12 | 12-18-13 |
| advantage for this project clearly | Yes. | Cleared |
| | 1. Is the participating country eligible? 2. Has the operational focal point endorsed the project? 3. Is the Agency's comparative | 1. Is the participating country eligible? 2. Has the operational focal point endorsed the project? 2. Has the project? 3-20-12 There is a LoE from the OFP dated March 8, 2012 for \$9,515,000. Nevertheless, the figures in the table do not add up. Please address this. 3-22-12 Cleared 3. Is the Agency's comparative advantage for this project clearly (PFD)/Work Program Inclusion 1 3-20-12 Yes. |

^{*}Some questions here are to be answered only at PIF or CEO endorsement. No need to provide response in gray cells.

Work Program Inclusion (WPI) applies to FSPs only . Submission of FSP PIFs will simultaneously be considered for WPI. FSP/MSP review template: updated 11-22-2010

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|--------------------------|--|--|---|
| | 4. If there is a non-grant instrument in the project, is the GEF Agency capable of managing it? | NA | NA |
| | 5. Does the project fit into the Agency's program and staff capacity in the country? | As stated in the PIF: "UNDP is supporting the Government of South Africa's ongoing efforts to promote sustainable use of natural resources". "Past and ongoing projects implemented through UNDP Country Office include the CAPE project, the Agulhas Biodiversity Initiative, The National Grasslands Programme. The UNDP-GEF Biodiversity Team comprised of 1 Principal Technical Advisor and 4 Regional Technical Advisors sitting in the country office. Cleared | 12-18-13 Cleared |
| | 6. Is the proposed Grant (including the Agency fee) within the resources available from (mark all that apply): | | |
| Resource Availability | • the STAR allocation? | 3-20-12 Yes. South Africa has a BD allocation of \$21.68 M. Cleared | 12-18-13 Cleared |
| | • the focal area allocation? | 3-20-12 Yes. South Africa has a BD allocation of \$21.68 M. Cleared | 12-18-13 Cleared |
| | • the LDCF under the principle of equitable access | NA | NA |
| | • the SCCF (Adaptation or Technology Transfer)? | NA | NA |
| | Nagoya Protocol Investment Fund | NA | NA |
| | • focal area set-aside? | NA | NA |

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|---------------------|--|--|---|
| | 7. Is the project aligned with the focal /multifocal areas/ LDCF/SCCF/NPIF results framework? | 3-20-11 Yes. Cleared | 12-18-13 Cleared |
| | 8. Are the relevant GEF 5 focal/ multifocal areas/LDCF/SCCF/NPIF objectives identified? | 3-20-12 Yes. BD1: Improve Sustainability of Protected Area Systems. Cleared | 12-18-13 Cleared |
| Project Consistency | 9. Is the project consistent with the recipient country's national strategies and plans or reports and assessments under relevant conventions, including NPFE, NAPA, NCSA, or NAP? | 3-20-12 Yes. "The project is consistent with South Africa's national priorities and policies, and specifically with the National Protected Area Expansion Strategy (NPAES). The project will also enable the Government of South Africa to contribute towards global target of ensuring 17-percent of the world's land area is under protection" Cleared | 12-18-13 Cleared |
| | 10. Does the proposal clearly articulate how the capacities developed, if any, will contribute to the sustainability of project outcomes? | 3-20-12 Yes. This will be achieved mainly through Component 2a) Improving Legal and Technical Capacity for contractual partnerships, and 2c) Targeted improvement of management effectiveness in select PA Agencies. Cleared | 12-18-13 Cleared |
| | 11. Is (are) the baseline project(s), including problem (s) that the baseline project(s) seek/s to address, sufficiently described and based on sound data and assumptions? | 3-20-12 Cleared | 12-18-13 Cleared |
| | 12. Has the cost-effectiveness been sufficiently demonstrated, including the cost-effectiveness of the project design approach as compared to | | 12-18-13 Cleared |

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| Project Design | alternative approaches to achieve similar benefits? | | |
| | 13. Are the activities that will be financed using GEF/LDCF/SCCF funding based on incremental/ additional reasoning? | 3-20-12 Cleared | 12-18-13 Cleared |
| | 14. Is the project framework sound and sufficiently clear? | 3-20-12 Please address the following issues: | 12-18-13 Cleared |
| | | 1) Component 1. | |
| | | 1.1) The proposed expansion of the PA state is 197,000 ha. or 2.5%. The budget allocated to this component is \$28M, or \$142/ha. Is that the average cost for establishing a new PA in South Africa? | |
| | | 2) Component 2. | |
| | | 2.1.) The proposed investment to improve the management effectiveness of \$1,100,000 ha is \$14 M, or \$13/ha. That is a low investment per unit area, considering that 2 out of 3 of the subcomponents are investments in institutional capacity building. How much of the investments will actually reach the ground directly? Are there enough financial resources to tackle poaching heads-on? | |
| | | 2.2) The outcome of the component states that management effectiveness will improve in 1,100,000 ha (100,000 ha in subcomponent b. and 1,000,000 ha | |

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| | | in subcomponent c.) in the Succulent Karoo, the Maputaland-Pondoland-Albany-Hotspot, and the Benguela Current Large Marine Ecosystem. What are the PAs totaling 1.1 M ha that will benefit from this component? Not having a clear geographic scope for this component makes difficult the definition of targets for improved management of PAs (no estimate provided). | |
| | | 2.3) What are the "agencies" that will benefit from this component? | |
| | | 2.4) Output 2.1 does not capture the results of activities under subcomponents 2a., 2b. and 2c. which are mostly about building institutional capacity. | |
| | | 3) Component 3. | |
| | | 3.1) The outcome and outputs of this component will benefit from adding the area of the target PAs (Addo Elephant National Park, Garden Route National Park, and Baviaanskloof Mega Reserve). | |
| | | 3.2) Is it realistic to think about developing of PES schemes (carbon and watershed) in these PAs? Who are the buyers for these services? Have they expressed interest and commitment to purchase the services? What is the level of investments in these schemes? | |

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| | | Experience shows that if no buyers have been identified, and significant resources invested, the probability of successfully establishing these schemes is significantly reduced. | |
| | | 3-22-12 Issues addressed in Response to GEF Comments. Cleared | |
| | 15. Are the applied methodology and assumptions for the description of the incremental/additional benefits sound and appropriate? | 3-20-12 Cleared | 12-18-13 Cleared |
| | 16. Is there a clear description of: a) the socio-economic benefits, including gender dimensions, to be delivered by the project, and b) how will the delivery of such benefits support the achievement of incremental/additional benefits? | 3-20-11 Yes. See pages 9 and 10. Cleared | 12-18-13 Cleared |
| | 17. Is public participation, including CSOs and indigeneous people, taken into consideration, their role identified and addressed properly? | 3-20-12 Yes. See page 11. Cleared | 12-18-13 Cleared |
| | 18. Does the project take into account potential major risks, including the consequences of climate change and provides sufficient risk mitigation measures? (i.e., climate resilience) | 3-20-12 Cleared | 12-18-13 Cleared |
| | 19. Is the project consistent and properly coordinated with other related initiatives in the country or in the region? | 3-20-12 Cleared | 12-18-13 Cleared |
| | 20. Is the project implementation/ execution arrangement adequate? | 3-20-12 Executing partners are listed on page1. | 12-18-13 Cleared |

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| | | Cleared | |
| | 21. Is the project structure sufficiently close to what was presented at PIF, with clear justifications for changes? | | 12-18-20 The changes were at the output level and described on page 6 of the CEO Endorsement. Cleared |
| | 22. If there is a non-grant instrument in the project, is there a reasonable calendar of reflows included? | | NA |
| | 23. Is funding level for project management cost appropriate? | 3-20-12 GEF Project Management Costs is 5% of the GEF total. Co-financing PM is 9.5%. Cleared | 12-18-13 Please add the Subtotal and calculate the Management Cost as up to 5% of the project subtotal. |
| Project Financing | | | In addition, please recalculate the Agency fee on Table D. It should be 9.5% of the Grant Amount; It is currently 10%. |
| | | | 2-7-14 Properly addressed in the revised CEO Endorsement. Cleared |
| | 24. Is the funding and co-financing per objective appropriate and adequate to achieve the expected outcomes and outputs? | 3-20-12 Please review the allocation of GEF funding among components. Is GEF funding to component 1 too high when compared to component 2? | 12-18-13 Cleared |
| | | 3-22-12 See response to GEF Comments (item 14). Cleared | |
| | 25. At PIF: comment on the indicated cofinancing; | 3-20-12 The co-financing is \$47M and the co- | 12-18-13 The LoC were provided for all co- |

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| | At CEO endorsement: indicate if confirmed co-financing is provided. | financing ratio of 1:5. Cleared | financiers, except UNDP. Please include that letter in the re-submission. |
| | | | 2-7-14 Properly addressed in the revised CEO Endorsement. Cleared |
| | 26. Is the co-financing amount that the Agency is bringing to the project in line with its role? | 3-20-12 UNDP is providing \$800,000 (cash). Cleared | 2-7-14 Yes Cleared |
| Project Monitoring | 27. Have the appropriate Tracking Tools been included with information for all relevant indicators, as applicable? | | 12-18-13 Cleared |
| and Evaluation | 28. Does the proposal include a budgeted M&E Plan that monitors and measures results with indicators and targets? | | 12-18-13 Cleared |
| Agency Responses | 29. Has the Agency responded adequately to comments from: • STAP? | | |
| | Convention Secretariat? Council comments? | | 12-18-13 Annex B was pasted in a way that half of the table cannot be read. Please address this matter. The questions put forward by the Council require a more straight forward answer. |
| | | | 1. For "conservation tenure". Please clearly state if the ownership of the lands to be added to the PA system as presented in the Outcome of Component 1, will: i) be passes to the national or regional governments, ii) stay in the |

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| | | | hands of current owners, iii) something else (in between the i and ii). There is reference to a "declaration" under the National Environmental Management Act: Protected Areas). What does this "declaration" entails regarding landtenure and actual opportunities for conservation? In the case legal tenure of the land stays in the hands of the current owners, what is the likelihood that these areas will indeed provide an opportunity for conservation and sustainable development in "perpetuity"? Paragraphs 75, and 81-88 of PAD do not answer these questions. 2. For "community benefits". The word "benefits" is used through the project, but it is not entirely clear how and to what extent these communities will benefit. Please simply list the mechanisms to be designed or used by the project to achieve this objective. Be as explicit as possible on how these mechanisms will become operational. Some of the mechanisms listed in the project are: eco-tourism, generation of green jobs, game sales. What is the real potential of "eco-tourism' to benefit local communities? Is there such a demand for eco-tourism to make a difference is the target areas? is this community based eco-tourism or highend ecotourism? Same sort of questions for the other mechanisms. |
| | | | 2-7-14 |

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|--|---|--|--|
| | | | These questions were properly addressed in the Revised CEO Endorsement and Responses to GEF Comments attachment. |
| | Other GEF Agencies? | | |
| Secretariat Recommen | ndation | | |
| Recommendation at PIF Stage | 30. Is PIF clearance/approval being recommended? | 3-20-12 No. Please address issues under items 2, 14 and 24. Thanks. | |
| | 31. Items to consider at CEO endorsement/approval. | This PIF is recommened. 3-22-12 1). List and areas of the PAs totaling 1.1 M ha that will benefit from component 2.2 | |
| Recommendation at CEO Endorsement/ Approval | 32. At endorsement/approval, did Agency include the progress of PPG with clear information of commitment status of the PPG? 33. Is CEO endorsement/approval being recommended? | | 12-18-13 No. Please address outstanding issues uder items 23, 25 and 29. Thanks. 2-7-14 Yes. This CEO Endorsement is recommended. |
| Review Date (s) | First review* Additional review (as necessary) Additional review (as necessary) Additional review (as necessary) Additional review (as necessary) | March 20, 2012 March 22, 2012 | December 18, 2013 February 07, 2014 |

* This is the first time the Program Manager provides full comments for the project. Subsequent follow-up reviews should be recorded. For specific comments for each section, please insert a date after comments. Greyed areas in each section do not need comments.

REQUEST FOR PPG APPROVAL

| Review Criteria | Decision Points | Program Manager Comments |
|-----------------|---|--|
| | 1. Are the proposed activities for project preparation appropriate? | 10-24-12 The project has the following activities: |
| | | 1. Baseline data collection and information gap analysis: i) each proposed pa site, ii) management effectiveness within pas and buffer zones, iii) protected area economics and finance. |
| PPG Budget | | 2. Assessment of the capacity of different agencies to support the implementation of project activities |
| | | 3. Project strategy development |
| | | Cleared |
| | 2. Is itemized budget justified? | 10-24-12 |
| | | Yes. All local consultants at \$1500/week. |
| | | Cleared |
| Secretariat | 3.Is PPG approval being | 10-24-12 |
| Recommendation | recommended? | Yes. PPG approval is recommended. |
| | 4. Other comments | |
| Daview Date (a) | First review* | October 24, 2012 |
| Review Date (s) | Additional review (as necessary) | |

^{*} This is the first time the Program Manager provides full comments for the project. Subsequent follow-up reviews should be recorded. For specific comments for each section, please insert a date after comments.