# PRC: JIANGSU YANCHENG WETLANDS PROTECTION PROJECT

# Minutes of Negotiations

1. Negotiations for the proposed Jiangsu Yancheng Wetlands Protection Project ("Project") were held from 15- 16 November 2011 at the Resident Mission of the Asian Development Bank ("ADB") in Beijing between representative of the People's Republic of China ("Borrower"), Jiangsu Provincial Government ("JPG") and ADB.

2. The Borrower and JPG were represented by the following officials ("Borrower Team"):

Tian Hua

**Chief Negotiator** 

Director, IFI-II Division International Department Ministry of Finance

Zhao Ting

Member

Deputy Director General

Jiangsu Environment Protect Department (JEPD)

Zhang Jin

Member

Deputy Director, Finance Division Jiangsu Finance Department (JFD)

Yan Hongfei

Member

Deputy Director

Jiangsu Development and Reform Commission

Li Jiang

Member

Section Chief, Finance Division

JFD

Wang Hua

Member

Deputy Director

JEPD and Project Management Office (PMO)

Min Yimei

Member

Project Officer, PMO

Zhai Ke

Member

Project Officer, PMO

Gao Yishan

Member

Deputy Secretary General

Yancheng Municipal Government

Luo Shoufu

Member

Deputy Director, YPMO and

Yancheng Environment Protection Bureau

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Sun Mina

Director Management Office

YRBNNR

Chen Hao

Assistant Director Management Office

YRBNNR

Ding Yuhua

Director Management Office

DMNNR

Gu Minggan

Director, SFF

Yin Ronghua

Deputy Director, DFF

Wang Qian

Translator

Member

Member

Member

Member

Member

Member

ADB was represented by the following officers ("ADB Team"):

Qingfeng Zhang

Lead Water Resources Specialist, EAER

Irum Ahsan Counsel, OGC

Loida Medina

Project Officer, EAER

Celita Janyna Rhor

Procurement Specialist, COS2

Yoshinobu Tatewaki

Financial Control Specialist, CTLA-LGFC

**Chief Negotiator** 

Member

Member

Member

(on standby basis)

Member

(on standby basis)

- The drafts of the Loan Agreement (Ordinary Operations) ("Loan Agreement") and Project 3. Agreement ("Project Agreement") which had earlier been sent to the Borrower and JPG formed the basis for the negotiations. The provisions of these documents were discussed and agreed upon with certain revisions and modifications.
- The negotiated draft Loan Agreement and Project Agreement are attached as Appendixes 1 and 2. Two copies of the negotiated draft Loan Agreement were initialed on behalf of the Borrower and ADB and two copies of the Project Agreement were initialed on behalf of and ADB and JPG. One set of the initialed draft Loan Agreement and Project Agreement was retained by the Borrower Team and one set by the ADB Team.

5. All terms in these Minutes shall have the respective meanings set forth in the draft Loan Agreement and Project Agreement. These Minutes record certain matters of clarification and interpretation relating to the draft Loan Agreement and Project Agreement, as negotiated. The draft Report and Recommendation of the President ("RRP") will be revised to reflect the changes in the negotiated Loan Agreement and Project Agreement.

## **GENERAL**

## Disclosure

- 6. The ADB Team informed the Borrower Team of ADB's Public Communications Policy ("PCP") on disclosure and exchange of information. The PCP requires that certain documents produced or to be produced during the project cycle (identification, preparation, approval, implementation, and completion) be publicly disclosed. Pursuant to the PCP, the RRP, Project Administration Manual ("PAM") as well as the Loan Agreement and Project Agreement will be made available to the general public upon approval by the Board except for any information or data of a sensitive or confidential nature that falls within the exceptions to presumed disclosure set forth in the PCP. The Borrower Team has been provided with a copy of the PCP.
- 7. The Borrower Team indicated that the draft Loan Agreement and the draft Project Agreement did not contain information or data that falls within the PCP exceptions.

## Anticorruption

8. The ADB Team brought to the attention of the Borrower Team ADB's Anticorruption Policy. In particular, attention was drawn to ADB's policy to require the borrowers of ADB loans as well as bidders, suppliers, contractors and consultants under contracts financed through ADB loans/grants to observe the highest standards of ethics during the procurement and execution of such contracts. The anticorruption provisions of the ADB's Procurement Guidelines and Consulting Guidelines were specifically brought to the attention of the Borrower Team. The Borrower Team has been provided with copies of ADB's Anticorruption Policy, Procurement Guidelines, and Consulting Guidelines.

## LOAN AGREEMENT

- 9. The Borrower Team confirmed that the Borrower has chosen to borrow in Dollars and with a floating rate. The Borrower Team informed the ADB Team that the Borrower's decision to borrow under the LIBOR-based lending facility ("LBL Facility") has been based on the Borrower's informed opinion that the LBL Facility, on the financial terms described in the draft Loan Agreement, most appropriately provides the Borrower with the ability to manage the risk exposures under the Project as well as the Borrower's external debt portfolio.
- 10. The Borrower Team acknowledged to the ADB Team that: (i) the Borrower has made its own independent decision to borrow under the LBL Facility on the terms set out above and in the draft Loan Agreement for the Project and is not relying on any communication or confirmation from ADB as a recommendation with respect thereto; and (ii) ADB is not acting as an advisor to the Borrower in respect of the Borrower's choice of Loan terms for the Project.
- 11. The Borrower Team and the ADB Team agreed that disbursement procedures may be supplemented as necessary to take account of the conversion options set out in the draft Loan Agreement.

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## PROJECT AGREEMENT

## Independent Auditor

12. The ADB Team confirmed that the National Audit Office of the Borrower and its provincial and local affiliations are considered independent and acceptable to ADB, for the purposes of Section 2.09 of the draft Project Agreement. The ADB Team advised the Borrower Team and the Borrower Team accepted that ADB reserves the right to require a change in the auditors, in a manner consistent with the constitution of the Borrower, if the audits required are not carried out in a manner satisfactory to ADB, or if the audits are substantially delayed.

## OTHER PROVISIONS

# Procurement Plan

13. Consistent with Procurement Guidelines and Consulting Guidelines, the initial Procurement Plan has been developed for the Project. The agreed Procurement Plan is attached as Appendix 3 and will be included in the Project Administration Manual ("PAM"). The initial Procurement Plan will be disclosed to the public after the Loan has been approved by the Board. The Procurement Plan will be updated throughout the duration of the Project and will be disclosed after ADB has approved it.

## Project Administration Manual

14. The agreed PAM is attached as Appendix 4. The PAM will be disclosed to the public upon approval of the Loan by the Board, and will be updated throughout the duration of the Project. The updates to the PAM will also be disclosed to the public upon approval by ADB.

# Action Memo

15. The ADB Team provided the Borrower Team with an action memo, attached as Appendix 5, which lists what actions should be taken after Loan negotiations regarding Loan signing and effectiveness and sample documents required for those actions.

## **APPENDIXES**

Appendix 1 - Negotiated Loan Agreement
Appendix 2 - Negotiated Project Agreement

Appendix 3 - Procurement Plan dated 16 November 2011

Appendix 4 - Project Administration Manual dated 16 November 2011

Appendix 5 - Action Memo

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# Signed in Beijing, People's Republic of China on 16 November 2011

For PEOPLE'S REPUBLIC OF CHINA

Tian Hua Chief Negotiator

For ASIAN DEVELOPMENT BANK

Qingfeng Zhang Chief Negotiator

For JIANGSU PROVINCIAL GOVERNMENT

Zhang Jin Authorized Representative

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LOAN NUMBERPRC	*****	
LOAN AGREEMENT (Ordinary Operations)		
(Jiangsu Yancheng Wetland Protection Project)		
between		
PEOPLE'S REPUBLIC OF CHINA		
and		
ASIAN DEVELOPMENT BANK		
DATED		

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LAL: PRC 40685

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# LOAN AGREEMENT (Ordinary Operations)

#### WHEREAS

- (A) the Borrower has applied to ADB for a loan for the purposes of the Project described in Schedule 1 to this Loan Agreement;
- (B) the Project will be carried out by Jiangsu Provincial Government ("JPG"), and for this purpose the Borrower will make available to JPG, the proceeds of the loan provided for herein upon terms and conditions satisfactory to ADB; and
- (C) ADB has agreed to make a loan to the Borrower from ADB's ordinary capital resources upon the terms and conditions set forth herein and in the Project Agreement between ADB and JPG.

NOW THEREFORE the parties hereto agree as follows:

## ARTICLE I

## Loan Regulations; Definitions

Section 1.01. All the provisions of the Ordinary Operations Loan Regulations Applicable to LIBOR-Based Loans Made from ADB's Ordinary Capital Resources, dated 1 July 2001 ("Loan Regulations"), are hereby made applicable to this Loan Agreement with the same force and effect as if they were fully set forth herein, subject, however, to the following modifications:

(a) Section 3.03 is deleted and the following is substituted therefor:

Commitment Charge; Credit. (a) The Borrower shall pay a commitment charge on the unwithdrawn amount of the Loan at the rate and on the terms specified in the Loan Agreement.

(b) ADB shall provide to the Borrower a credit at the rate specified in the Loan Agreement, which credit shall remain fixed for the term of the Loan. ADB shall apply the amount of the credit against the interest payable by the Borrower.

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- (b) Section 3.06 is deleted and the following is substituted therefor;
  - (a) Following any announcement by ADB that the Fixed Spread applicable to new Loans shall be reduced, ADB shall provide a Rebate to any Borrower with an outstanding Loan on which a higher Fixed Spread is applicable. The amount of the Rebate shall be determined by multiplying (i) the difference between the Fixed Spread applicable to the outstanding Loan and the Fixed Spread that will be applied to new Loans (expressed as a percentage per annum) by (ii) the principal amount of the outstanding Loan on which the Borrower shall pay interest for all interest periods commencing on and after the effective date of the lower Fixed Spread that will be applied to new Loans.
  - (b) Following any announcement by ADB that its Funding Cost Margin calculations with respect to any Loan Currency (or Approved Currency) in any Semester resulted in ADB achieving savings, ADB shall provide a Rebate to the Borrower. The amount of the Rebate shall be determined by multiplying (i) the Funding Cost Margin (expressed as a percentage per annum) by (ii) the principal amount of the Loan on which the Borrower shall pay interest for the Interest Period commencing immediately after the Semester for which the Funding Cost Margin was calculated. ADB shall apply the amount of the Rebate against the interest payable by the Borrower for the Interest Period commencing immediately after the Semester for which the Funding Cost Margin was calculated.
- (c) Section 3.07 is deleted and the following is substituted therefor:
  - (a) Following any announcement by ADB that the Fixed Spread applicable to new Loans shall be increased, any Borrower with an outstanding Loan on which a lower Fixed Spread is applicable shall pay ADB a Surcharge. The amount of the Surcharge shall be determined by multiplying (i) the difference between the Fixed Spread that will be applied to new Loans and the Fixed Spread applicable to the outstanding Loan (expressed as a percentage per annum) by (ii) the principal amount of the outstanding Loan on which the Borrower shall pay interest for all interest periods commencing on and after the effective date of the higher Fixed Spread that will be applied to new Loans.
  - (b) Following any announcement by ADB that its Funding Cost Margin calculations with respect to any Loan Currency (or Approved Currency) in any Semester resulted in ADB incurring additional costs, the Borrower shall pay ADB a Surcharge. The amount of the Surcharge shall be determined by multiplying (i) the Funding Cost Margin (expressed as a

percentage per annum) by (ii) the principal amount of the Loan on which the Borrower shall pay interest for the Interest Period commencing immediately after the Semester for which the Funding Cost Margin was calculated. ADB shall add the amount of the Surcharge to the interest payable by the Borrower for the Interest Period commencing immediately after the Semester for which the Funding Cost Margin was calculated.

Section 1.02. Wherever used in this Loan Agreement, the several terms defined in the Loan Regulations have the respective meanings therein set forth unless modified herein or the context otherwise requires. Additional terms used in this Loan Agreement have the following meanings:

- (a) "Consulting Guidelines" means the Guidelines on the Use of Consultants by Asian Development Bank and its Borrowers (2010, as amended from time to time);
- (b) "Consulting Services" means the services to be financed out of the proceeds of the Loan as described in paragraph 3 of Schedule 1 to this Loan Agreement;
- (c) "DCG" means the Defang City Government of the Borrower, or any successor thereto:
  - (d) "DFF" means the Dafeng Forest Farm within Dafeng city in Jiangsu;
- (e) "DMNNR" means the Dafeng Milu National Nature Reserve within Dafeng city in Jiangsu;
- (f) "EIA" means the consolidated Environmental Impact Assessment report for the Project, including any update thereto, submitted to and approved by ADB, which is based on all national Environmental Impact Assessments for the Project submitted to and approved by MEP.
- (g) "EMP" means the environmental management plan for the Project, including any update thereto, incorporated in the EIA;
- (h) "Environmental Safeguards" means the principles and requirements set forth in Chapter V, Appendix 1, and Appendix 4 (as applicable) of the SPS:
- (i) "GAP" means the gender action plan for the Project, including any update thereto, prepared by the Borrower and cleared by ADB;
- (j) "Goods" means equipment and materials to be financed out of the proceeds of the Loan, including related services such as transportation, insurance, installation, commissioning, training, and initial maintenance, but excluding Consulting Services;
- (k) "HIV/AIDS" means human immunodeficiency virus/acquired immune deficiency syndrome;

(aa)(z) "Project Area" means YRBNNR; DMNNR; DFF; and SFF all in-----Yancheng Wetland area in Jiangsu where the Project outputs will be implemented;

1	(i) "IAs" or "implementation Agencies" means JEPD for Output 1 and Output 5; JFORB for Output 2; <u>YMGTDG</u> for Output 3; and DCG for Output 4, or any successor thereto acceptable to ADB;	
	(m) "Involuntary Resettlement Safeguards" means the principles and requirements set forth in Chapter V, Appendix 2, and Appendix 4 (as applicable) of the SPS;	
	(n) "JEPD" means the Jiangsu Environmental Protection Department of the Borrower, or any successor thereto:	
	(o) "JFORB" means the Jiangsu Forestry Bureau of the Borrower, or any successor thereto;	
	(p) "Jiangsu" means the Jiangsu province of the Borrower;	
	<ul><li>(q) "JPG" means the Jiangsu Provincial Government of the Borrower, or any successor thereto;</li></ul>	
	(r) "Loan Disbursement Handbook" means ADB's Loan Disbursement Handbook (2007, as amended from time to time);	
	(s) "MEP" means the Ministry of Environmental Protection of the Borrower, or any successor thereto;	
	(t) "Milu" means a species of deer that prefers marshland and grazes on a mixture of grass and water plants and also known as <i>Elaphurus davidianus</i> ;	
	(u) "O&M" means operations and maintenance;	
***************************************	(v)"Onlending-Agreements" means the onlending agreements between (i)+(Formatted: Bullets and Numbering JPG-and-YMG; (ii) YMG-and-TDG; and (iii) JPG-and-DCG-as-referred to in-Section-3.01(c) of this Loan-Agreement;	
	(w)(v)_"Outputs" means 5 outputs to be implemented under the Project in the Project Area, as provided in paragraph 2 of Schedule 1 to this Loan Agreement;	
	(*)(w) "PAM" means the Project administration manual for the Project dated Formatted: Bullets and Numbering 16 November 2011 and agreed between the Berrewer JPG and ADB, as updated from time in accordance with the respective administrative procedures of the Berrewer JPG and ADB;	
]	(y)(x) "Procurement Guidelines" means ADB's Procurement Guidelines Formatted: Bullets and Numbering (2010, as amended from time to time);	
	( <del>z</del> )( <u>v</u> ) "Procurement Plan" means the procurement plan for the Project dated  [	

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1	(bb)(aa) "Project Executing Agency" for the purposes of, and within thermeaning of, the Loan Regulations means JPG, or any successor thereto acceptable to ADB, which is responsible for the carrying out of the Project;		Formatted: Bullets and Numbering
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	(ee)(bb) "Project facilities" means equipment to be provided and the-facilities to be constructed, upgraded, or rehabilitated under the Project;	*****	Formatted: Bullets and Numbering
	racinites to be constructed, upgraded, or renabilitated under the Project;		
1	(dd)(cc) "RP" means the resettlement plan for the Project, including any+-update thereto, prepared and submitted by the Borrower JPG and cleared by ADB;		Formatted: Bullets and Numbering
ŧ	aboate mereto, brebared and apprinted by the post-webined and cleared by ADB;		마음의 기계를 제공한 시간 기업 보고 HTM - [2]
	(ee)(dd) "Safeguards Monitoring Report" means each report prepared-	****	Formatted: Bullets and Numbering
·Į	and submitted by the BerrowerJPG to ADB that describes progress with implementation of and compliance with the EMP and the RP, including any corrective and preventative actions;		
Ĭ	(ff)(ee) "SFF" means the Sheyang Forest Farm within Tinghu district in-		Formatted: Bullets and Numbering
7	Jiangsu;		
(gg)(ff) "SPS" or "Safeguard Policy Statement" means ADB's Safeguard Policy			
1	Statement (2009);		Formatted: Bullets and Numbering
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	(hh)"TDG" means the Tinghu District Government of the Borrower, or any successor therete:		Formatted: Bullets and Numbering
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-	(ii)(ag) "Works" means construction or civil works to be financed out of the		Formatted: Bullets and Numbering
	proceeds of the Loan, including services such as drilling or mapping, and the Project related services that are provided as part of a single responsibility or turnkey contract, but excluding Consulting Services;		
1	70/550 "Venetions" control the Want based and the file to the		
i	(j)(hh) "Yancheng" means the Yancheng municipality in Jiangsu;		Formatted: Bullets and Numbering
	(kk)(ii) "YMG" means the Yancheng Municipal Government of the Borrower,	(	Formatted: Bullets and Numbering
	or any successor thereto; and		
	(II)(ii) "YRBNNR" means the Yancheng Rare Birds National Nature Reserve-		Formatted: Bullets and Numbering
	within Yancheng municipality in Jiangsu.		
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## ARTICLE II

#### The Loan

Section 2.01. (a) ADB agrees to lend to the Borrower from ADB's ordinary capital resources an amount of thirty six million nine hundred thousand Dollars (\$36,900,000), as such amount may be converted from time to time through a Currency Conversion in accordance with the provisions of Section 2.06 of this Loan Agreement.

(b) The Loan has a principal repayment period of 20 years, and a grace period as defined in subsection (c) hereinafter.

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(c) The term "grace period" as used in subsection (b) hereinabove means the period prior to the first Principal Payment Date in accordance with the amortization schedule set forth in Schedule 2 to this Loan Agreement.

Section 2.02. The Borrower shall pay to ADB interest on the principal amount of the Loan withdrawn and outstanding from time to time at a rate for each interest Period equal to the sum of LIBOR and 0.60% as provided by Section 3.02 of the Loan Regulations, less a credit of 0.20% as provided by Section 3.03 of the Loan Regulations.

Section 2.03. The Borrower shall pay a commitment charge of 0.15% per annum. Such charge shall accrue on the full amount of the Loan (less amounts withdrawn from time to time), commencing 60 days after the date of this Loan Agreement.

Section 2.05. The Borrower shall repay the principal amount of the Loan withdrawn from the Loan Account in accordance with the provisions of Schedule 2 to this Loan Agreement.

Section 2.06, (a) The Borrower may at any time request any of the following Conversions of the terms of the Loan in order to facilitate prudent debt management:

- a change of the Loan Currency of all or any portion of the principal amount of the Loan, whether withdrawn and outstanding or unwithdrawn, to an Approved Currency;
- a change of the interest rate basis applicable to all or any portion of the principal amount of the Loan withdrawn and outstanding from a Floating Rate to a Fixed Rate, or vice versa;
- (iii) the setting of limits on the Floating Rate applicable to all or any portion of the principal amount of the Loan withdrawn and outstanding by the establishment of an Interest Rate Cap or Interest Rate Collar on said Floating Rate.
- (b) Any conversion requested pursuant to subsection (a) hereinabove that is accepted by ADB shall be considered a "Conversion", as defined in Section 2.01(6) of the Loan Regulations, and shall be effected in accordance with the provisions of Article V of the Loan Regulations and the Conversion Guidelines.



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#### ARTICLE III

#### Use of Proceeds of the Loan

Section 3.01. (a) The Borrower shall make the proceeds of the Loan available to JPG upon terms and conditions acceptable to ADB. Except as ADB may otherwise agree, the terms of the proceeds of the Loan made available to JPG shall include: (i) commitment charge and interest at the rates identical to those applied to the Loan; (ii) the repayment period including the grace period identical to those applied to the Loan; and (iii) JPG bearing the foreign exchange and interest rate variation risks.

(b)(b) The Borrower shall cause JPG to ensure that the proceeds of the-Loan are made available to YRBNNR, DMNNR, SFF, and DFF, through IAs upon terms and conditions acceptable to ADB and more specifically described in the Project Agreement for the implementation of the Project, cause JPG to provide on a grant basis (i) twenty three million Dollars (\$23,000,000) to YRBNNR for the implementation of Output 1 and a portion of Output 5; and (ii) three million Dollars (\$3,000,000) to DMNNR for the implementation of Output 2 and a portion of Output 5, with JPG bearing the foreign exchange and interest rate variation risks associated with the pertions of the lean proceeds made available to YRBNNR and DMNNR, respectively.

(\$7,000,000) out of the proceeds of the Loan to YMG; through YMG to further onlend the said-\$7,000,000 to TDG; and through TDG to make available, on a grant-basis, the said \$7,000,000 to TDG; and through TDG to make available, on a grant-basis, the said \$7,000,000 to SFF for the implementation of Output 3 and a portion of Output 5; and (ii) to onlend three million nine hundred thousand Dollars (\$3,900,000) to DCG; and through DCG make available, on a grant-basis, the said \$3,900,000 to DFF for the implementation of Output 4 and a portion of Output 5. Each onlending-shall be done under Onlending Agreements upon terms and conditions acceptable to ADB. Except as ADB may otherwise agree, the terms of the proceeds of the Loan onlent to YMG, TDG and DCG, respectively shall include: (i) commitment charge and interest at the rates identical to those applied to the Loan; (ii) the repayment period including the grace period identical to those applied to the Loan; (iii) JPG, TDG and DCG bearing the foreign exchange and interest rate variation risks, respectively; and (iv) TDG and DCG performing all such obligations, to the extent applicable to them, as provided in the Project Agreement and such obligations shall be made an integral part of their respective Onlending Agreement.

(cd) The Borrower shall cause JPG and IAs to apply the proceeds of the Loan to the financing of expenditures on the Project in accordance with the provisions of this Loan Agreement and the Project Agreement.

Section 3.02. The proceeds of the Loan shall be allocated and withdrawn in accordance with the provisions of Schedule 3 to this Loan Agreement, as such Schedule may be amended from time to time by agreement between the Borrower and ADB.

Section 3.03. Except as ADB may otherwise agree, the Borrower shall procure, or cause to be procured, the items of expenditure to be financed out of the proceeds of the Loan in accordance with the provisions of Schedule 4 to this Loan Agreement. ADB may refuse to finance a contract where any such item has not been

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procured under procedures substantially in accordance with those agreed between the Borrower and ADB or where the terms and conditions of the contract are not satisfactory to ADB.

Section 3.04. Except as ADB may otherwise agree, the Borrower shall cause all items of expenditure financed out of the proceeds of the Loan to be used exclusively in the carrying out of the Project.

Section 3.05. The Loan Closing Date for the purposes of Section 9.02 of the Loan Regulations shall be 31 December 2017 or such other date as may from time to time be agreed between the Borrower and ADB.

#### **ARTICLE IV**

#### **Particular Covenants**

- Section 4.01. (a) The Borrower shall cause <u>JPG to ensure that</u> the Project te-beis carried out with due diligence and efficiency and in conformity with sound applicable technical, financial, business, and development practices.
- (b) In the carrying out of the Project and operation of the Project facilities, the Borrower shall perform, or cause to be performed, all obligations set forth in Schedule 5 to this Loan Agreement and the Project Agreement.
- Section 4.02. The Borrower shall make available, or cause to be made available, promptly as needed, and on terms and conditions acceptable to ADB, the funds, facilities, services, land and other resources, as required, in addition to the proceeds of the Loan, for the carrying out of the Project.
- Section 4.03. The Borrower shall ensure that the activities of its departments and agencies with respect to the carrying out of the Project and operation of the Project facilities are conducted and coordinated in accordance with sound administrative policies and procedures.
- Section 4.04 The Borrower shall, upon reasonable request by ADB, enable ADB's representatives to inspect the Project, the Goods and Works, and any relevant records and documents.
- Section 4.05. The Borrower shall take all actions which shall be necessary on its part to enable JPG and IAs to perform their obligations under the Project Agreement and shall not take or permit any action which would interfere with the performance of such obligations.
- Section 4.06. (a)—The Borrower shall cause JPG and IAs, through JPG-shall-cause DCG, and through YMG shall cause TDG-to exercise their rights under the Onlending-Agreements-in such a manner as to protect the interests of the Borrower and ADB and to accomplish the purposes of the Loan.

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(b) The Berrewer shall, through JPG and YMG, ensure that no rights or obligations under the Onlending Agreements shall be assigned, amended, abregated or waived without the prior concurrence of ADB.
ARTICLE V
Suspension; Asceleration of Maturity
Section 5.01. The following is specified as additional event for suspension of the right of the Borrower to make withdrawals from the Loan Account for the purposes of Section 9.01(I) of the Loan Regulations: Any party to the Onlending Agreements shall have failed to perform any material obligation under the Onlending Agreements.
Section 5.02. The following is specified as an additional event for acceleration of maturity for the purposes of Section 9.07(a)(iv) of the Loan Regulations: the event specified in Section 5.01 of this Loan Agreement shall have occurred.
ARTICLE VI
Effectiveness
Section 65.01. A date 90 days after the date of this Loan Agreement is specified for the effectiveness of this Loan Agreement for the purposes of Section 10.04 of the Loan Regulations.
ARTICLE VII
Delegation of Authority
Section 7.01. The Borrower hereby designates JPG as its agent for the purposes of taking any action or entering into any agreement required or permitted under Sections 3.02, 3.03 and 3.05 of this Loan Agreement and under Sections 6.01, 6.02, 6.03 and 6.04 of the Loan Regulations.
Section 7.02. Any action taken or any agreement entered into by JPG pursuant to the authority conferred under Section 7.01 of this Lean Agreement shall be fully binding on the Borrower and shall have the same force and effect as if taken by the

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## **ARTICLE VIII**

# Miscellaneous

Section 86.01. The Minister of Finance of the Borrower is designated as representative of the Borrower for the purposes of Section 12.02 of the Loan Regulations.

Section 86.02, The following addresses are specified for the purposes of Section 12.01 of the Loan Regulations:

## For the Borrower

Ministry of Finance Sanlihe, Xicheng District Beijing 100820 People's Republic of China

Facsimile Number:

+8610 6855 1125.

## For ADB

Asian Development Bank 6 ADB Avenue Mandaluyong City 1550 Metro Manila Philippines

Facsimile Numbers:

(632) 636-2444 (632) 636-6974.

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IN WITNESS WHEREOF the parties hereto, acting through their representatives thereunto duly authorized, have caused this Loan Agreement to be signed in their respective names as of the day and year first above written and to be delivered at the principal office of ADB.

PEOPLE'S REPUBLIC OF CHINA
, Ву
[Name and designation]
ASIAN DEVELOPMENT BANK
By [Name and designation]

#### **SCHEDULE 1**

#### **Description of the Project**

- 1. The objective of the Project is to increase the capacity of the Borrower to manage and protect the wetland ecosystems in the Project Area.
- 2. The Project shall comprise:
  - a. Output 1: Wetlands Protection at YRBNNR, including (i) restoration of about 540 hectare (ha) of degraded wetland in the experimental zone; (ii) rehydration of about 1,630 ha of dehydrated wetland in the core zone; (iii) conversion of about 1,435 ha of fish ponds into wetlands; (iv) pilot control of the spread of invasive species, particularly about 400 ha of Spartina alterniflora; (v) construction of wetland protection infrastructure including patrol roads and stations, and waste management facilities; (vi) establishment of a rescue, breeding, and disease control center; (vii) establishment of a wetland and biodiversity research laboratory and monitoring sites; and (viii) establishment of a public education center and a community comanagement center.
  - b-Output 2: Wetlands Protection at DMNNR, Including (i) creation of about24.7 ha of drinking water surface for Milu deer's drinking water supply;
    (ii) establishment of about 45 ha of grazing and resting ground, about
    220 ha of fodder ground, including implementation of about 50 ha of
    rotational closure of grazing ground for Milu deer's food supply and
    resting ground; (iii) implementation of about 426.4 ha of tick control,
    rehabilitation of about 24 kilometer (km) of steel biological fences,
    improvement of about 18.5 km of patrol roads, and establishment of a
    patrol station; (iv) establishment of a Milu deer's research lab and
    habitat surveillance system; and (v) expansion of the public education

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construction of the education center and the audio-video center.

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- c. Output 3: Coastal Forest Improvement at SFF, including (i) rehabilitation of about 185 ha of forest bird habitat; (ii) establishment of seedling nurseries, including approximately 285.2 ha of Chinese fir and evergreen tree, floral plant, and foliage-leaf nurseries; (iii) establishment of about 83.5 ha of agroforestry demonstration; (iv) rehabilitation of about 51.4 km of drainage canals; (v) establishment of a forest fire early warning and response system; and (vi) establishment of an integrated pest management (IPM) system.
- d. Output 4: Costal Forest Improvement at DFF, including improvement of about 860 ha of coastal wetland protection forest; (ii) restoration and/or rehabilitation of about 122,7 ha of coastal wetland; (iii) improvement of about 174 km of drainage canals; (iv) rehabilitation

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of about 20.9 km of fire roads, and establishment of a fire prevention and response system; and (v) establishment of an IPM system.

- e. Output 5: Project Management and Capacity Development, including (i) establishment of provincial-, municipal-, and county-level Project management offices; (ii) establishment of the Project implementation units at YRBNNR, DMNNR, SFF, and DFF; (iii) provision of assistance to JPG on formulation of a policy framework on eco-compensation; and (iv) training of about 100 staff of Project management and implementation offices by 2013, with at least 30% representation of women. This output will ensure provision of at least 30% of construction labor and 50% of operational jobs to women.
- The Project includes consulting services to support Project implementation and capacity development.
- The Project is expected to be completed by 30 June 2017.

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#### **SCHEDULE 2**

#### **Amortization Schedule**

## (Jiangsu Yancheng Wetland Protection Project)

1. The following table sets forth the Principal Payment Dates of the Loan and the percentage of the total principal amount of the Loan payable on each Principal Payment Date (Installment Share). If the proceeds of the Loan shall have been fully withdrawn as of the first Principal Payment Date, the principal amount of the Loan repayable by the Borrower on each Principal Payment Date shall be determined by ADB by multiplying: (a) the total principal amount of the Loan withdrawn and outstanding as of the first Principal Payment Date; by (b) the Installment Share for each Principal Payment Date, such repayment amount to be adjusted, as necessary, to deduct any amounts referred to in paragraph 4 of this Schedule, to which a Currency Conversion applies.

<u>Date Payment Due</u>	Installment Share (Expressed as a %)
15 January 2017	2.500000
15 July 2017	2,500000
15 January 2018	2.500000
15 July 2018	2.500000
15 January 2019	2.500000
15 July 2019	2.500000
15 January 2020	2.500000
15 July 2020	2.500000
15 January 2021	2,500000
15 July 2021	2.500000
15 January 2022	2.500000
15 July 2022	2.500000
<u>15 January 2023</u>	2.500000
15 July 2023	2.500000
<u>15 January 2024</u>	<u>2.500000</u>
15 July 2024	2.500000
<u>15 January 2025</u>	<u>2.500000</u>
15 July 2025	2.500000
<u>15 January 2026</u>	<u>2.500000</u>
15 July 2026	<u>2.500000</u>
<u>15 January 2027</u>	<u>2.500000</u>
<u>15.July 2027</u>	<u>2.500000</u>
15 January 2028	<u>2.500000</u>
15 July 2028	<u>2.500000</u>
15 January 2029	<u>2.500000</u>
15 July 2029	<u>2.500000</u>
<u>15 January 2030</u>	<u>2.500000</u>
<u>15 July 2030</u>	2.500000



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15 January 2031 15 July 2031		2.500000 2.500000
15 January 2032 15 July 2032		2.500000 2.500000
15 January 2033		<u>2.500000</u>
15 July 2033 15 January 2034	•	2.500000 2.500000
15 July 2034		2.500000
15 January 2035		2.500000
15 July 2035 15 January 2036	» ·· s'''	2.500000 2.500000
15 July 2036		2.500000

<u>Total</u> <u>100.000000</u>

- If the proceeds of the Loan shall not have been fully withdrawn as of the first Principal Payment Date, the principal amount of the Loan repayable by the Borrower on each Principal Payment Date shall be determined as follows:
- (a) To the extent that any proceeds of the Loan shall have been withdrawn as of the first Principal Payment Date, the Borrower shall repay the amount withdrawn and outstanding as of such date in accordance with paragraph 1 of this Schedule.
- (b) Any withdrawal made after the first Principal Payment Date shall be repaid on each Principal Payment Date falling after the date of such withdrawal in amounts determined by ADB by multiplying the amount of each such withdrawal by a fraction, the numerator of which shall be the original Installment Share specified in the table in paragraph 1 of this Schedule for said Principal Payment Date (the Original Installment Share) and the denominator of which shall be the sum of all remaining Original Installment Shares for Principal Payment Dates falling on or after such date, such repayment amounts to be adjusted, as necessary, to deduct any amounts referred to in paragraph 4 of this Schedule, to which a Currency Conversion applies.
- 3. Withdrawals made within 2 calendar months prior to any Principal Payment Date shall, for the purposes solely of calculating the principal amounts payable on any Principal Payment Date, be treated as withdrawn and outstanding on the second Principal Payment Date following the date of withdrawal and shall be repayable on each Principal Payment Date commencing with the second Principal Payment Date following the date of withdrawal.

- 4. Notwithstanding the provisions of paragraphs 1 and 2 of this Schedule, upon a Currency Conversion of all or any portion of the withdrawn principal amount of the Loan to an Approved Currency, the amount so converted in said Approved Currency that shall be repayable on any Principal Payment Date occurring during the Conversion Period, shall be determined by ADB by multiplying such amount in its currency of denomination immediately prior to said Conversion by either: (i) the exchange rate that reflects the amounts of principal in said Approved Currency payable by ADB under the Currency Hedge Transaction relating to said Conversion; or (ii) if ADB so determines in accordance with the Conversion Guidelines, the exchange rate component of the Screen Rate.
- 5. If the principal amount of the Loan withdrawn and outstanding from time to time shall be denominated in more than one Loan Currency, the provisions of this Schedule shall apply separately to the amount denominated in each Loan Currency, so as to produce a separate amortization schedule for each such amount.

#### **SCHEDULE 3**

## Allocation and Withdrawal of Loan Proceeds

#### General

1. The table attached to this Schedule sets forth the Categories of items of expenditure to be financed out of the proceeds of the Loan and the allocation of the Loan proceeds to each such Category ("Table"). (Reference to "Category" in this Schedule is to a Category or Subcategory of the Table).

#### Percentages of ADB Financing

Except as ADB may otherwise agree, each item of expenditure shall be financed out of the proceeds of the Loan on the basis of the percentages set forth in the Table.

#### Commitment-Charge

3. The amount allocated to Category 6 is for financing commitment charge on the Loan during the implementation period of the Project. ADB shall be entitled to withdraw from the Loan Account and pay to itself, on behalf of the Borrower, the amounts required to meet payments, when due, of such commitment charge.

#### Reallocation

- 43. Notwithstanding the allocation of Loan proceeds and the withdrawal percentages set forth in the Table,
- (a) if the amount of the Loan allocated to any Category appears to be insufficient to finance all agreed expenditures in that Category, ADB may, by notice to thein consultation with the -[Borrower], (i) reallocate to such Category, to the extent required to meet the estimated shortfall, amounts of the Loan which have been allocated to another Category but, in the opinion of ADB, are not needed to meet other expenditures; and (ii) if such reallocation cannot fully meet the estimated shortfall, reduce the withdrawal percentage applicable to such expenditures in order that further withdrawals under such Category may continue until all expenditures thereunder shall have been made; and
- (b) if the amount of the Loan allocated to any Category appears to exceed all agreed expenditures in that Category, ADB may, by notice to in consultation with the Borrower, reallocate such excess amount to any other Category.

#### Disbursement Procedures

54. Except as ADB may otherwise agree, the Loan proceeds shall be disbursed in accordance with the Loan Disbursement Handbook.

#### Imprest Account and Statement of Expenditures

65. (a) Except as ADB may otherwise agree, the Borrower shall, through JPG, cause the Jiangsu Finance Department to establish immediately after the Effective Date, an imprest account at a bank acceptable to ADB. The imprest account shall be established,

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managed, replenished and liquidated in accordance with the Loan Disbursement Handbook, and detailed arrangements agreed upon between the Borrower and ADB. The imprest account shall only be used for the purposes of the Project. The currency of the imprest account shall be the Dollar. The ceiling for the imprest account shall not exceed the lower of (i) the estimated expenditure for the first 6 months of the Project implementation; or (ii) the equivalent of 10% of the Loan amount.

(b) The statement of expenditures procedure may be used for reimbursement of eligible expenditures and to liquidate advances provided into the imprest account, in accordance with the Loan Disbursement Handbook and detailed arrangements agreed upon between the Borrower and ADB. Any individual payment to be reimbursed or liquidated under the statement of expenditures procedure shall not exceed the equivalent of \$2400,000.

## Retroactive Financing

76. Withdrawals from the Loan Account may be made for reimbursement of eligible expenditures incurred under the Project before the Effective Date, but not earlier than 12 months before the date of this Loan Agreement in connection with procurement of Works and Consulting Services, subject to a maximum amount equivalent to 20% of the Loan amount.

#### Condition-for-Withdrawals-from-Loan-Account

8. Notwithstanding any other provision of this Loan-Agreement, no withdrawals shall-be made from the Loan-Account until the following conditions shall have been met: the Borrower shall have certified to ADB that the Onlending Agreements between JPG and YMG; YMG and TDG; and JPG and DGG, respectively (a) shall have been duly executed by and delivered on behalf of the parties thereto including the terms and conditions referred to in Section 3.01(c) of this Loan-Agreement; and (b) shall have become fully effective and binding upon parties thereto in accordance with their terms.

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# Attachment to Schedule 3

# TABLE

	Categ	ory		ADB Financing	
Number	ltem	Total Amount Allocated for ADB Financing (\$)		Percentage and Basis for Withdrawal from the	
		Category	Subcategory	Loan Account	
1	Works	49 <u>29</u> ,06 <u>99</u> 0,		49% of total expenditure claimed	
1A	Wetlands Protection at YRBNNR		1 <u>29,5710</u> 0,0 00		
1B	Wetlands Protection at DMNNR		<del>1,550<u>470</u>,00</del> 0	19% of total expenditure claimed	
1G	Coastal Forest Improvement at SFF		<u>26,6790</u> 0,00 0	74% of total expenditure	
1D	Coastal Forest Improvement at DFF		<del>2</del> 3, <del>27</del> 520,00 0	74% of total expenditure	
2	EquipmentGoods	4 <u>6.</u> 94360,000		100% of total expenditure	
3 <u>2A</u>	Wetlands Protection at YRBNNRMaterials	12,840,000	3,560,000	400*73% of total expenditure claimed*	
4 <u>2B</u>	Wetlands Protection at DMNNRTraining and study tour	310,000	2.480,000	100% of total expenditure	
5 <u>2C</u>	Coastal Forest Improvement at DFFCapacity development	550,000	320,000	400%65% of total expenditure claimed*	
<u>3</u> 6	Commitment ChargeCapacity Development	430,000 <u>550.</u> 000		100% of total expenditure	

<sup>\*</sup> Exclusive of taxes and duties imposed within the territory of the Borrower.

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#### **SCHEDULE 4**

#### Procurement of Goods, Works and Consulting Services

#### General

- 1. The procurement of Goods, Works and Consulting Services shall be subject to and governed by the Procurement Guidelines, and the Consulting Guidelines, respectively.
- 2. All terms used in this Schedule and not otherwise defined in this Loan Agreement have the meanings provided in the Procurement Guidelines and/or the Consulting Guidelines, as applicable.

#### Goods and Works

- 3. Except as ADB may otherwise agree, Goods and Works shall only be procured on the basis of the methods of procurement set forth below:
  - (a) International Competitive Bidding;
  - (b) National Competitive Bidding; and
  - (c) Shopping
- 4. The methods of procurement are subject to, among other things, the detailed arrangements and threshold values set forth in the Procurement Plan. The Borrower may only modify the methods of procurement or threshold values with the prior agreement of ADB, and modifications must be set out in updates to the Procurement Plan.

#### Domestic Preference

5. The Borrower may grant a margin of preference in the evaluation of bids under international competitive bidding in accordance with paragraphs 2.55(a) and 2.56 of the Procurement Guidelines for domestically manufactured Goods.

## National Competitive Bidding

6. The Borrower and ADB shall ensure that, prior to the commencement of any procurement activity under national competitive bidding, the Borrower's national competitive bidding procedures are consistent with the Procurement Guidelines. Any modifications or clarifications to such procedures agreed between the Borrower and ADB shall be set out in the Procurement Plan. Any subsequent change to the agreed modifications and clarifications shall become effective only after approval of such change by the Borrower and ADB.

#### Conditions for Award of Contract

- 7. The Borrower shall cause JPG to ensure that any Works contract which involves environmental impacts is not awarded until the relevant provisions from the EMP have been incorporated into the Works contract.
- 8. The Borrower shall cause JPG to ensure that any Works contract which involves involuntary resettlement impacts is not awarded, until the RP has been updated, if required and submitted to ADB based on the Project's detailed design, and obtained ADB's clearance of such RP.

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## Consulting Services

 Except as ADB may otherwise agree, the Borrower shall apply quality- and cost-based selection for selecting and engaging Consulting Services.

#### Industrial or Intellectual Property Rights

- 10. (a) The Borrower shall ensure that all Goods and Works procured (including without limitation all computer hardware, software and systems, whether separately procured or incorporated within other goods and services procured) do not violate or infringe any industrial property or intellectual property right or claim of any third party.
- (b) The Borrower shall ensure that all contracts for the procurement of Goods and Works contain appropriate representations, warranties and, if appropriate, indemnities from the contractor or supplier with respect to the matters referred to in subparagraph(a) of this paragraph.
- 11. The Borrower shall ensure that all ADB-financed contracts with consultants contain appropriate representations, warranties and, if appropriate, indemnities from the consultants to ensure that the Consulting Services provided do not violate or infringe any industrial property or intellectual property right or claim of any third party.

## ADB's Review of Procurement Decisions

12. Contracts procured under international competitive bidding procedures, first contracts under national competitive bidding procedure and contracts for Consulting Services shall be subject to prior review by ADB, unless otherwise agreed between the Borrower and ADB and set forth in the Procurement Plan.

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#### **SCHEDULE 5**

#### **Execution of Project; Financial Matters**

#### Implementation Arrangements

1. The Borrower shall, and shall cause and JPG shall-to, ensure that the Project is implemented in accordance with the detailed arrangements set forth in the PAM. Any subsequent change to the PAM shall become effective only after approval of such change by the Borrower JPG and ADB. In the event of any discrepancy between the PAM and this Loan Agreement, the provisions of this Loan Agreement shall prevail.

# Re-Zoning Plan for DMNNR

2. The Borrower shall cause JPG and through JPG shall cause JEPD to, ensure that construction of the education center and the audio-video center the non-restoration activities-in the area that is included in the core zone of the DMNNR shall not commence until the said area is excluded from the core zone and-compensatory-equivalent-area-is included-into-the-core-zone-by way of official approval of Zoning Plan of Jlangsu DMNNR by the Borrower's State Council.

#### Counterpart Support

3. The Borrower shall cause JPG and through JPG shall cause IAs to, ensure that (a) counterpart funds, necessary for the Project, are provided in time; (b) additional counterpart funding is provided to cover any funding shortfalls that may occur during the Project implementation; and (c) all funds and resources necessary for construction, O&M, and management of the Project are provided on a timely basis.

#### Governance-and-Anticorruption

4. The Berrewer, JPG, and IAs-shall-(i) comply with ADB's Anticorruption Policy
4. The Borrower, JPG, and IAs shall (I) comply with ADB's Anticorruption Policy
(4998, as amended to date) and acknowledge that ADB receives the right to investigate
directly, or through its agents, any alleged corrupt, fraudulent, collucive or coercive practice
relating to the Project; and (ii) cooperate with any such investigation and extend all
necessary assistance for satisfactory-completion of such-investigation.

5. The Berrewer, JPC, and IAs shall ensure that the anticorruption provisions acceptable to ADB are included in all bidding documents and contracts, including provisions specifying the right of ADB to audit and examine the records and accounts of the executing and implementing agencies and all contractors, suppliers, consultants, and other service providers as they relate to the Project.

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Draft for NegotiationsNegotiated Draft 16 November 2011				
	LOAN NUMBER	PRC		
	PROJECT AGREEMENT			
	(Jiangsu Yancheng Wetland Protection Project)			
	between			
	ASIAN DEVELOPMENT BANK			
	and	*		
	and .			
	JIANGSU PROVINCIAL GOVERNMENT			
	DATED			

PAL: PRC 40685

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between ASIAN

## PROJECT AGREEMENT

PROJECT AGREEMENT dated between ASIAN DEVELOPMENT BANK ("ADB") and JIANGSU PROVINCIAL GOVERNMENT ("JPG").
WHEREAS
(A) by a Loan Agreement of even date herewith between People's Republic Of China ("Borrower") and ADB, ADB has agreed to make to the Borrower a loan of thirty-six million nine hundred thousand Dollars (\$36,900,000) on the terms and conditions set forth in the Loan Agreement, but only on the condition that the proceeds of the loan be made available to JPG and that JPG agrees to undertake certain obligations towards ADB set forth herein; and
(B) JPG, in consideration of ADB entering into the Loan Agreement with the Borrower, has agreed to undertake the obligations set forth herein.
NOW THEREFORE the parties hereto agree as follows:
ARTICLE I

Wherever used in this Project Agreement, Section 1.01. (a) unless the context otherwise requires, the several terms defined in the Loan Agreement and in the Loan Regulations (as so defined) have the respective meanings therein set forth, except that for purposes of this Project Agreement.

Definitions

(b) In addition to the terms referred to in subsection(a) hereinabove, the following terms, wherever used in this Project Agreement, unless the context otherwise requires, have the following meaning:

the expression "IAs shall" means that JPG shall cause IAs to, (i) the expression "IAs shall" means that JPG shall cause IAs to, or ensure that IAs, undertake required responsibilities or perform specified obligations in this Project Agreement; and

between (i) JPG and YMG; and (iii) JPG and DCG as referred to in Section 2.01(b) of this Project Agreement.

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#### ARTICLE II

#### Particular Covenants

- Section 2.01. (a) JPG shall ensure to provide on a grant basis (i) twenty-three million Dollars (\$23,000,000) to YRBNNR for the implementation of Output 1 and a portion of Output 5; and (ii) three million Dollars (\$3,000,000) to DMNNR for the implementation of Output 2 and a portion of Output 5, with JPG bearing the foreign exchange and interest rate variation risks associated with the portions of the loan proceeds made available to YRBNNR and DMNNR, respectively.
- (b) JPG shall ensure: (i) to onlend seven million Dollars (\$7,000,000) out of the proceeds of the Loan to YMG for further provision, on a grant basis, of the said \$7,000,000 to SFF for the implementation of Output 3 and a portion of Output 5; and (ii) to onlend three million nine hundred thousand Dollars (\$3,900,000) to DCG; and through DCG make available, on a grant basis, the said \$3,900,000 to DFF for the implementation of Output 4 and a portion of Output 5. Each onlending shall be done under Onlending Agreements upon terms and conditions acceptable to ADB. Except as ADB may otherwise agree, the terms of the proceeds of the Loan onlent to YMG and DCG, respectively shall include: (i) commitment charge and interest at the rates identical to those applied to the Loan: (ii) the repayment period including the grace period identical to those applied to the Loan: (iii) YMG and DCG bearing the foreign exchange and interest rate variation risks, respectively; and (iv) JPG, YMG, and DCG performing all such obligations, to the extent applicable to them, as provided in this Project Agreement and such obligations shall be made an integral part of their respective Onlending Agreement.
- (c) JPG and IAs shall carry out the Project with due diligence and efficiency, and in conformity with sound applicable technical, financial, business, and development practices.
- (db) In the carrying out of the Project and operation of the Project facilities, JPG and IAs shall perform all obligations set forth in the Loan Agreement to the extent that they are applicable to JPG and IAs respectively, and all obligations set forth in the Schedule to this Project Agreement.
- Section 2.02. JPG and IAs shall make available, promptly as needed, and on terms and conditions acceptable to ADB, the funds, facilities, services, land and other resources as required, in addition to the proceeds of the Loan, for the carrying out of the Project.
- Section 2.03. (a) In the carrying out of the Project, JPG shall employ competent and qualified consultants and contractors, acceptable to ADB, to an extent and upon terms and conditions satisfactory to ADB.
- (b) Except as ADB may otherwise agree, JPG shall procure all items of expenditures to be financed out of the proceeds of the Loan in accordance with the provisions of Schedule 4 to the Loan Agreement. ADB may refuse to finance a contract where any such item has not been procured under procedures substantially in accordance

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with those agreed between the Borrower and ADB or where the terms and conditions of the contract are not satisfactory to ADB.

Section 2.04. JPG and IAs shall carry out the Project in accordance with plans, design standards, specifications, work schedules and construction methods acceptable to ADB. JPG shall furnish, or cause to be furnished, to ADB, promptly after their preparation, such plans, design standards, specifications and work schedules, and any material modifications subsequently made therein, in such detail as ADB shall reasonably request.

- Section 2.05. (a) JPG shall, and shall cause IAs to, take out and maintain with responsible insurers, or make other arrangements satisfactory to ADB for, insurance against such risks and in such amounts as shall be consistent with sound practice.
- (b) Without limiting the generality of the foregoing, JPG undertakes to insure, or cause to be insured, the Goods to be imported for the Project against hazards incident to the acquisition, transportation and delivery thereof to the place of use or installation, and for such insurance any indemnity shall be payable in a currency freely usable to replace or repair such Goods.
- Section 2.06. JPG and IAs shall maintain, or cause to be maintained, records and accounts adequate to identify the items of expenditure financed out of the proceeds of the Loan, to disclose the use thereof in the Project, to record the progress of the Project (including the cost thereof) and to reflect, in accordance with consistently maintained sound accounting principles, its operations and financial condition.
- Section 2.07. (a) ADB and JPG shall cooperate fully to ensure that the purposes of the Loan will be accomplished.
- (b) JPG and IAs, through JPG shall promptly inform ADB of any condition which interferes with, or threatens to interfere with, the progress of the Project, the performance of their obligations under this Project Agreement or the Onlending Agreements, or the accomplishment of the purposes of the Loan.
- (c) ADB and JPG shall from time to time, at the request of either party, exchange views through their representatives with regard to any matters relating to the Project, JPG, IAs, and the Loan.
- Section 2.08. (a) JPG shall furnish to ADB all such reports and information as ADB shall reasonably request concerning (i) the Loan and the expenditure of the proceeds thereof; (ii) the items of expenditure financed out of such proceeds; (iii) the Project; (iv) the administration, operations and financial condition of JPG and IAs; and (v) any other matters relating to the purposes of the Loan.
- (b) Without limiting the generality of the foregoing, JPG shall furnish to ADB periodic reports on the execution of the Project and on the operation and management of the Project facilities. Such reports shall be submitted in such form and in such detail and within such a period as ADB shall reasonably request, and shall indicate, among other things, progress made and problems encountered during the period under review, steps taken or proposed to be taken to remedy these problems, and proposed program of activities and expected progress during the following period.

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- Promptly after physical completion of the Project, but in any event not later than 6 months thereafter or such later date as ADB may agree for this purpose, JPG shall prepare and furnish to ADB a report, in such form and in such detail as ADB shall reasonably request, on the execution and initial operation of the Project, including its cost, the performance by JPG of its obligations under this Project Agreement and the accomplishment of the purposes of the Loan.
- Section 2.09. JPG shall, and shall cause: (i) IAs to maintain (a) separate accounts for the Project and for its overall operations; (ii) to have such accounts and related financial statements (balance sheet, statement of income and expenses, and related statements) consolidated and audited annually, in accordance with appropriate auditing standards consistently applied, by independent auditors whose qualifications. experience and terms of reference are acceptable to ADB; and (iii) furnish to ADB, promptly after their preparation but in any event not later than 6 months after the close of the fiscal year to which they relate, certified copies of such audited accounts and financial statements and the report of the auditors relating thereto (including the auditors' opinion on the use of the Loan proceeds and compliance with the financial covenants of the Loan Agreement and the Project Agreement as well as on the use of the procedures for imprest account and statement of expenditures), all in the English language. JPG shall furnish to ADB such further information concerning such accounts and financial statements and the audit thereof as ADB shall from time to time reasonably request.
- JPG shall enable ADB, upon ADB's request, to discuss JPG's and JAs' financial statements and their financial affairs from time to time with the auditors appointed by JPG pursuant to subsection(a) hereinabove, and shall authorize and require any representative of such auditors to participate in any such discussions requested by ADB, provided that any such discussion shall be conducted only in the presence of an authorized officer of JPG unless JPG shall otherwise agree.
- JPG and IAs shall enable ADB's representatives to Section 2.10. inspect the Project, the Goods and Works, and any relevant records and documents.
- Section 2.11. JPG and IAs shall, promptly as required, take all (a) action within their powers to maintain their corporate existence, to carry on their operations. and to acquire, maintain and renew all rights, properties, powers, privileges and franchises which are necessary in the carrying out of the Project or in the conduct of their operations.
- JPG and IAs shall at all times conduct their operations in accordance with sound applicable technical, financial, business, development and operational practices, and under the supervision of competent and experienced management and personnel.
- JPG and IAs shall at all times operate and maintain their plants, equipment and other property, and from time to time, promptly as needed, make all necessary repairs and renewals thereof, all in accordance with sound applicable technical, financial, business, development, operational and maintenance practices.
- Section 2.12 Except as ADB may otherwise agree, JPG and IAs shall not sell, lease or otherwise dispose of any of their assets which shall be required for the

efficient carrying on of their operations or the disposal of which may prejudice their ability to perform satisfactorily any of their obligations under this Project Agreement.

Section 2.13. Except as ADB may otherwise agree, JPG and IAs shall apply the proceeds of the Loan to the financing of expenditures on the Project in accordance with the provisions of the Loan Agreement and this Project Agreement, and shall ensure that all items of expenditures financed out of such proceeds are used exclusively in the carrying out of the Project.

Section 2.14. Except as ADB may otherwise agree, (a) JPG shall, and shall cause JEPD to, duly perform all of their obligations; and (b) JPG shall cause TDG and DCG to duly perform their obligations under the Onlending Agreements, and shall not take, or concur in, any action which would have the effect of assigning, amending, abrogating or waiving any rights or obligations of the parties under the Onlending Agreements or otherwise.

Section 2.15. JPG shall, and shall cause IAs to, promptly notify ADB of any proposal to amend, suspend or repeal any provision of their constitutional documents, which, if implemented, could adversely affect the carrying out of the Project or the operation of the Project facilities. JPG shall, and shall cause IAs to, afford ADB an adequate opportunity to comment on such proposal prior to taking any affirmative action thereon.

## **ARTICLE III**

#### **Effective Date; Termination**

Section 3.01. This Project Agreement shall come into force and effect on the date on which the Loan Agreement comes into force and effect. ADB shall promptly notify JPG of such date.

Section 3.02. All the provisions of this Project Agreement shall continue in full force and effect notwithstanding any cancellation or suspension under the Loan Agreement.

## ARTICLE IV

## Miscellaneous

Section 4.01. Any notice or request required or permitted to be given or made under this Project Agreement and any agreement between the parties contemplated by this Project Agreement shall be in writing. Such notice or request shall be deemed to have been duly given or made when it shall be delivered by hand, mall or facsimile to the party to which it is required or permitted to be given or made at its address hereinafter specified, or at

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such other address as such party shall have designated by notice to the party giving such notice or making such request. The addresses so specified are:

#### For ADB

Asian Development Bank 6 ADB Avenue Mandaluyong City 1550 Metro Manila Philippines

Facsimile Numbers:

(632) 636-2444 (632) 636-6974.

#### For JPG

Facsimile Number:

#### --](025) 83633110.

Section 4.02. (a) Any action required or permitted to be taken, and any documents required or permitted to be executed, under this Project Agreement or under Section 7.01 of the Lean Agreement by or on behalf of JPG may be taken or executed by its \_\_\_\_\_\_\_Director General of Jiangsu Finance Department or by such other person or persons as he or she shall so designate in writing notified to ADB.

(b) JPG shall furnish to ADB sufficient evidence of the authority of each person who will act under subsection(a) hereinabove, together with the authenticated specimen signature of each such person.

Section 4.03. No delay in exercising, or omission to exercise, any right, power or remedy accruing to either party under this Project Agreement upon any default shall impair any such right, power or remedy or be construed to be a waiver thereof or an acquiescence in such default; nor shall the action of such party in respect of any default, or any acquiescence in any default, affect or impair any right, power or remedy of such party in respect of any other or subsequent default.

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IN WITNESS WHEREOF the parties hereto, acting through their representatives thereunto duly authorized, have caused this Project Agreement to be signed in their respective names as of the day and year first above written, and to be delivered at the principal office of ADB.

By \_\_\_\_\_[Name and Designation]

JIANGSU PROVINCIAL GOVERNMENT

By \_\_\_\_\_[Name and Designation]

ASIAN DEVELOPMENT BANK

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#### SCHEDULE

# Execution of Project; Financial Matters

#### Implementation Arrangements

1. JPG and IAs shall ensure that the Project is implemented in accordance with the detailed arrangements set forth in the PAM. Any subsequent change to the PAM shall become effective only after approval of such change by the Borrower, JPG, and ADB. In the event of any discrepancy between the PAM and this Project Agreement, the provisions of this Project Agreement shall prevail.

Regulations of the People's Republic of China on Management of Nature Reserves 1994.

Regulations on Management of Nature Reserves 1994

JPG shall, and shall cause JEPD and JFORB to, ensure that (a) the DMNNR and YRBNNR management authorities do not allow any tourists in their core zones; (b) and that YRBNNR and DMNNR are managed and protected in compliance with the Borrower's regulatory framework, especially Regulations of the Borrower-People's Republic of China on Management of Nature Reserves 1994; and (c) the Project is implemented in accordance with MEP's instructions provided in the EIA approval.

#### Counterpart Support

3. JPG shall, and shall cause IAs to, ensure that (a) counterpart funds, necessary for the Project, are provided in time; (b) additional counterpart funding is provided to cover any funding shortfalls that may occur during Project implementation; and (c) all funds and resources necessary for construction, O&M, and management of the Project are provided on a timely basis.

#### Re-Zoning Plan for DMNNR

4. JPG shall, and shall cause JPED to, ensure that construction of the education center and the audio-video center in the area that is included in the core zone of the DMNNR shall not commence until the said area is excluded from the core zone by way of official approval of Zoning Plan of Jiangsu DMNNR by the Borrower's State Council. that the non-restoration activities in the area that is included in the core zone of the DMNNR shall not commence until the said area is excluded from the core zone and compensatory equivalent area is included into the core zone by way of official approval of Zoning Plan of Jiangsu DMNNR by the Borrower's State Council.

# Environmental Management Plans

5. To minimize external environmental impacts on the Yancheng coastal wetland ecosystems, JPG shall ensure that the environmental management plans associated with the Jiangsu Coastal Development Plan, Yancheng Coastal Development Plan and other sector development plans and programs of JPG are monitored and reported to ADB in a timely manner.

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## Five Years Plan for Environmental and Ecological Protection

- 6. JPG shall, and shall cause YMG to, implement the provincial and municipal 12<sup>th</sup> Five years plan for environmental and ecological protection to reduce the pollution loads on the coastal wetlands, particularly DMNNR and YRBNNR. Transfer of Milu Deer
- 7. JPG shall, through JFORB, cause the DMNNR management authorities to ensure that a Milu deer relocation plan describing the selection criteria, transfer arrangements, and supervision process is prepared under the supervision of an ADB endorsed International non governmental organization (NGO), prior to the transfer of the Milu deer from DMNNR.
- 8. JPG shall, through JFORB cause the DMNNR management authorities to ensure that (a) phased approach is adopted for relocation of Milo deer to third core zone for ensuring health and survival of the relocated Milu deer; and (b) subsequent relocation is only continued if the relocation under the preceding phase is evaluated to be successful.

#### Environment

9. JPG shall ensure that the preparation, design, construction, implementation, operation and decommissioning of the Project and all Project facilities comply with (a) all applicable laws and regulations of the Borrower relating to environment, health and safety; (b) the Environmental Safeguards; and (c) all measures and requirements set forth in the EIA, the EMP, and any additional measures set forth in a Safeguards Monitoring Report.

## Land Acquisition and Involuntary Resettlement

- 10, JPG shall ensure that all land and all rights-of-way required for the Project are made available to the Works contractor in accordance with the schedule agreed under the related Works contract and all land acquisition and resettlement activities are implemented in compliance with (a) all applicable laws and regulations of the Borrower relating to land acquisition and involuntary resettlement; (b) the Involuntary Resettlement Safeguards; and (c) all measures and requirements set forth in the RP, and any corrective or preventative action plans agreed by JPG and ADB.
- 11. Without limiting the application of the involuntary Resettlement Safeguards or the RP, JPG shall ensure that no physical or economic displacement takes place in connection with the Project until:
  - (a) compensation and other entitlements have been provided to affected people in accordance with the RP; and
  - (b) agreements for replacement fish ponds and other support measures are signed with affected persons, in accordance with the RP.

# Human and Financial Resources to Implement Safeguards Requirements

12. JPG shall make available necessary budgetary and human resources to fully implement the EMP and the RP.

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# Safeguards-Related Provisions in Bidding Documents and Works Contracts

- 13. JPG shall ensure that all bidding documents and contracts for Works contain provisions that require contractors to:
  - (a) comply with the measures relevant to the contractor set forth in the EIA, the EMP, and the RP (to the extent they concern impacts on affected people during construction), and any additional measures set forth in a Safeguards Monitoring Report;
  - (b) make available a budget for all such environmental and social measures;
  - (c) provide JPG with a written notice of any unanticipated environmental or resettlement risks and impacts that arise during construction, implementation or operation of the Project that were not considered in the EIA, the EMP, and the RP;
  - adequately record the condition of roads; agricultural land and other infrastructure prior to starting to transport materials and construction; and
  - reinstate pathways, other local infrastructure, and agricultural land to at least their pre-Project condition upon the completion of construction.

#### Safeguards Monitoring and Reporting

- 14. JPG shall ensure to do the following:
  - (a) submit semiannual Safeguards Monitoring Reports to ADB and disclose relevant information from such reports to affected persons promptly upon submission;
  - (b) if any unanticipated environmental and/or social risks and impacts arise during construction, implementation or operation of the Project that were not considered in the EIA, the EMP, and the RP, promptly inform ADB of the occurrence of such risks or impacts, with detailed description of the event and proposed corrective action plan;
  - (c) no later than 3 months from the Effective Date, engage qualified and experienced external experts or qualified NGOs under a selection process and terms of reference acceptable to ADB, to verify information produced through the Project monitoring process, and facilitate the carrying out of any verification activities by such external experts; and
  - (d) report any actual or potential breach of compliance with the measures and requirements set forth in the EMP, and the RP promptly after becoming aware of the breach.

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# **Prohibited List of Investments**

15. JPG shall ensure that no proceeds of the Loan are used to finance any activity included in the list of prohibited investment activities provided in Appendix 5 of the SPS.

#### Grievance Redress Mechanism

16. JPG shall ensure that within 3 months of the Effective Date, complaint and problem management mechanisms acceptable to ADB are established, and a task force is functioning effectively to: (a) review and document eligible complaints of Project stakeholders; (b) proactively address grievances; (c) provide the complainants with notice of the chosen mechanism/action; and (d) prepare periodic reports to summarize the number of complaints received and resolved, and final outcomes of the grievances and chosen actions and make these reports available to ADB upon request. Eligible complaints include those related to the Project, any of the service providers, any person responsible for carrying out the Project, complaints on misuse of funds and other irregularities, and grievances due to any safeguard issues.

#### Gender Development

17. JPG shall, and shall cause IAs to, ensure that: (a) the GAP is implemented, monitored in a timely manner and reported to ADB annually in accordance with principles of ADB's Policy on Gender and Development (1998) and adequate resources are allocated for this purpose; (b) targets under the GAP are achieved (c) progress in achieving the GAP targets are reflected in the Project progress reports and Project completion report through collection and compilation of sex-disaggregated data, wherever relevant; and (d) bidding documents include provisions as specified in the GAP.

#### Health Risks

18. In coordination with the local health bureaus, JPG shall, and shall cause IAs to, ensure that: (a) the Works contractors disseminate information and conduct awareness training on the risks and prevention measures of HIV/AIDS and other communicable diseases to their employees, temporary laborers and family members, and subcontractors during the Project implementation; (b) measures to prevent other communicable diseases are implemented, within the construction sites, as specified in the EMP; and (c) these requirements are included in the Works contracts, monitored and reported semiannually to ADB through JPG.

#### Labor Standards

19. JPG shall, and shall cause IAs to, ensure that the construction contractors: (a) provide timely payment of wages and safe working conditions to all male and female workers; (b) pay equal wages to the women and male employees for equivalent labor; (c) not employ child labor as required by the relevant laws and regulations of the Borrower; (d) the contractors involved in the Project implementation maximize the employment of local people, particularly women, who meet the job and efficiency requirements for Project construction, operation and maintenance; and (e) such workers are provided with adequate on-the-job training and safety training.

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## PROCUREMENT PLAN

The procurement plan for the project, as agreed with the executing and implementing agencies during project processing, is shown below.

#### **Basic Data**

Project Name: Jiangsu Yancheng Wetlands Protection Project

Country: People's Republic of China

Loan Amount: \$36.90 million

Date of First Procurement Plan: 8 August 2011

(Loan fact-finding mission)

Executing Agency: Jiangsu provincial government

Loan Number: Lxxxx-PRC/P40685-PRC

Date of this Procurement Plan: 16 November

2011 (Loan Negotiations)

# 1. Process Thresholds, Review, and 18-Month Procurement Plan

# a. Project Procurement Thresholds

Except as ADB may otherwise agree, the following process thresholds shall apply to procurement of goods and works.

**Procurement of Goods and Works** 

Method	Threshold (\$)
International Competitive Bidding (ICB) for Works	Over \$10,000,000
ICB for Goods	Over \$1,000,000
National Competitive Bidding (NCB) for Works <sup>a</sup>	Below ICB threshold, but more than \$100,000
NCB for Goods <sup>a</sup>	Below ICB threshold, but more than \$100,000
Shopping for Works <sup>b</sup>	Equal to or less than \$100,000
Shopping for Goods <sup>b</sup>	Equal to or less than \$100,000

NCB procedures are described in section C (item 3, page 32) of this chapter.

# b. ADB Prior or Post Review

Except as ADB may otherwise agree, the following prior or post review requirements apply to the various procurement and consultant recruitment methods used for the project.

Procurement Method	Prior or Post	Remarks
Procurement of	Goods and V	Vorks
ICB Works ICB Goods	Prior	For ICB, invitations for bids and for prequalification, draft prequalification documents and bidding documents, and prequalification and bid evaluation reports will be submitted to ADB for prior review and approval. Use of this method is subject to the provision of ADB's Procurement Guidelines (2010, as amended from time to time) and project administration instruction (PAI) 3.03.
NCB Works NCB Goods	Prior/Post	For NCB, the first draft English language-version of the procurement documents for goods and for works should be submitted to ADB for review and approval regardless of the estimated contract amount. ADB-approved procurement documents should be used as a model for all NCB procurement financed by ADB for the project, and need not be subject to

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For the procurement of items below \$10,000, the executing and implementing agencies may purchase the items directly from the supplier; and in such cases, the ADB should be satisfied that the price paid is reasonable.

Procurement Method	Prior or Post	Remarks
		further review. ADB will review the bid evaluation report and award of contract on a post-review basis. Use of this method is subject to the provisions of the NCB Annex, ADB's Procurement Guidelines, paras. 3.3–3.4; and PAI 3.04.
Shopping for Works Shopping for Goods	Post	For shopping (including direct contracting), ADB will review the award of contract on a post-facto basis, Use of this method is subject to the provision of ADB's Procurement Guidelines (2010, as amended from time to time), para. 3.5; and PAI 3.04 C.4 and 5.
Recruitment of Co	onsulting S	ervices
Quality- and Cost-Based Selection (QCBS, 80:20)	Prior	For QCBS, both the quality of the technical proposal and the cost of the services to be provided are evaluated. Normally, the borrower will be required to make three submissions (prior reviews) for (i) ADB approval: (i) a draft request for proposal (RFP), including the shortlist; (ii) a technical proposal evaluation report; and (iii) an overall evaluation and ranking report. However, borrowers with proven capacity are required to make only two submissions: (i) a draft RFP, including the shortlist; and (ii) an overall evaluation and ranking report. Use of this method is subject to the Guidelines on the Use of Consultants by ADB and its Borrowers (2010, as amended from time to time), and para. 47 of PAI 2.03.

ADB = Asian Development Bank, ICB = international competitive, NCB = national competitive bidding. Source: ADB.

# c. Goods and Works Contracts Estimated to Cost More than \$1 Million

The following table lists the goods and works contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

Contract

Description

Contract

Procure
Pre
Adverstise-

Contract	Description	Contract	Procure-	Pre-	Adverstise-
No.	, <del>"</del>	Value (\$	ment	qualification of	ment Date
		million)	Method	Bidders (Y/N)	
Works	Wetlands Protection at the Yancl	neng Rare B	irds Nationa	I Nature Reserve	
ZQCW-01	Wetland biodiversity and environmental science education exhibits and intelligent surveillance system	4.796	NBF	N	Q2 2012
ZQCW-02	Wetland management and protection, monitoring, and research and system management	4.895	NCB	N	Q4 2011 Retroactive financing
ZQCW-03	Wetland restoration and reconstruction, water level control, planting/culturing natural feeds, embankment projects	8.221	NCB	N .	Q3 2012
ZQCW-04	Patrol road, boardwalk, bridge, land reshaping for memorial garden, fire fighting engineering, and drainage	9.812	NCB	N	Q2 2012
ZQCM-07	Sanitation (solid waste disposal, wastewater treatment facilities and eco-toilets)	4.550	NCB	N	Q2 2012



	Coastal Forest Improvement at the Dafeng Forest Farm						
Growing ecological protection forest for coastal wetland (logging and planting)	1.290	NCB	N	Q3 2012			
Water dredging	1.180	NBF	N	Q3 2012			
	orest for coastal wetland logging and planting) Nater dredging	orest for coastal wetland logging and planting) Nater dredging k-financed, NCB = national competitive bidding.	orest for coastal wetland logging and planting) Nater dredging 1.180 NBF k-financed, NCB = national competitive bidding.	orest for coastal wetland logging and planting) Nater dredging 1.180 NBF N k-financed, NCB = national competitive bidding.			

# d. Consulting Services Contracts Estimated to Cost More than \$100,000

The following table lists the consulting services contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

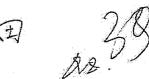
Contract No.	Description	Contract Value (\$ million)	Number of Contract	Procurement/ Recruitment Method	Advertisement Date
ZQZX-01	Project management and capacity development (YRBNNR)	0,550	1	QCBS (80:20)	Q4:2011

QCBS = quality- and cost-based selection, YRBNNR = Yancheng rare birds national nature reserve. Source: Asian Development Bank estimates.

# e. Goods and Works Contracts Estimated to Cost Less than \$1 Million and Consulting Services Contracts Less than \$100,000

The following table lists the goods and works contracts value at less than \$1 million and consulting services amounting to less than \$100,000 or which procurement activity is either ongoing or expected to commence within the next 18 months

Contract No.	Description	Contract Value (\$ million)	Number of Contracts	Procurement/ Recruitment Method	Advertisement Date
Works	Wetlands Protection	at the Dafeng N	lilu National Na		
MLCW-01	Earthwork, earth mound heaping, pennisetum elimination, land tilling, land leveling, earth	0.724	. 1	NBF	Q3 2012
MLCW-02	Vegetation restoration	0.655	1	NCB	Q3 2012
MLCW-03	Civil works for pump stations, power supply, sluice gates, culverts, and roads	0.263	1	NBF	Q3 2012
MLCW-04	Civil works for buildings, patrol stations, roads, and bridges	0.794	1	NBF	Q3 2012
MLCW-05	Haemaphysalis	0.052	1	NBF	Q3 2012



Contract		Contract Value (\$	Number of	Procurement/ Recruitment	Advertisement
No.	Description longicornis control	million)	Contracts	Method	Date
	and milu deer				
Works	relocation Coastal Forest Improv	compand at the t	havana Earact	Easter	<u> </u>
DFCW01	Landform and water	0.460	l 4	NBF	Q3 2012
DLCAAO1	system rectification, water system dredging, culvert engineering, and pump station	0.400	1	MDI	Q0 2012
Works	Coastal Forest Impro	vement at the I	Dafeng Forest F	arm	
DFGW-04	Ecological environmental protection and restoration works on coastal shore wetlands	0.430	1	NCB	Q3 2012
Goods	Wetlands Protection	at the Yanchen	g Rare Birds Na	tional Nature Re	serve
ZQGD-01	Geothermal energy airconditioning system (including installation)	0.977	1	NBF	Q2 2012
ZQGD-02	Monitoring, patrol, and wildlife rescue equipment	0.696	1 .	NCB	Q4 2012
ZQGD-03	Environmental protection and solar energy utilization	0.980	1	NCB	Q3 2012
QZGD-04	Wildlife surveillance system and installation	0.916	1	NCB	Q4 2012
ZQGD-05	Information management system, audio system, public education materials, and office equipment	0.847	1	NCB	Q3 2012
ZQGD-06	Patrol vehicles	0.483	. 1	NCB	Q4 2011 (retroactive financing)
Goods	Wetlands Protection	at the Dafeng N	/lilu National Na	tural Reserve	
MLGD-03	Fencing of east section and poplar science park	0.681	1	NCB	Q4 2012
MLGD-04	Fencing of west section	0.642	1	NCB	Q4 2012
MLGD-05	Fodder ground maintenance equipment (including installation)	0.034	1	Shopping	Q2 2012
MLGD-06	Vehicles for patrol, and fodder transportation	0.076	1	Shopping	Q4 2012

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Contract No.	Description	Contract Value (\$ million)	Number of Contracts	Procurement/ Recruitment Method	Advertisement Date			
MLGD-07	Equipment for public education	0.021	1	Shopping	Q3 2012			
MLGD-08	Training of trainers and materials for public education	0.344	1	NCB	Q3 2012			
Goods	Coastal Forest Improvement at the Sheyang Forest Farm							
DFGD-04	Forest pest alarm system (including installation)	0.020	1	NBF	Q3 2012			
Goods	Coastal Forest Improv	rement at the D	afeng Forest F	arm				
DFGD-03	Ecological environmental protection and restoration of coastal shoal wetlands (supply and installation)	. <b>0.100</b>	1	Shopping	Q3 2012			

NBF = nonbank-financed, NCB = national competitive bidding.

Source: Asian Development Bank estimates.

The following table groups smaller-value goods, works, and consulting services contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

# 2. Indicative List of Packages Required by Outputs under the Project

The following table provides an indicative list of all procurement (goods, works, and consulting services) to be undertaken over the life of the project. Contracts financed by the borrower are indicated with appropriate notation in the comments section.

Contract No./Description  1. Works	Total Contract Value (\$ million)	Procure- ment Method	Pre- qualification of Bidders (y/n)	Advertise- ment Date (quarter/year)	Comment
a. Wetlands Protectio	n at the Yanci	enn Rare Rire	te National Nati	tro Pocanio	
ZQCW-01: Wetland biodiversity and environmental science education exhibits and intelligent surveillance system	4.796	NBF	n	Q2 2012	
ZQCW-02: Wetland management and protection, monitoring, and research and system management	4.895	NCB	s <b>n</b> -	Q4 2011	Retroactive financing
ZQCW-03: Wetland restoration and	8.221	NCB	n	Q3 2012	



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	Total		Pre-	Advertise-	
•	Contract Value	Procure- ment	qualification of Bidders	ment Date	
Contract No./Description	(\$ million)	Method	(y/n)	(quarter/year)	Comment
reconstruction, water level control, planting/culturing natural feeds, embankment projects					
ZQCW-04: Patrol road, boardwalk, bridge, land reshaping for memorial garden, fire fighting engineering, and drainage	9.812	NCB	n	Q2 2012	
ZQCW-05: Water works for rehydration and fish-pond- to-wetland conversion	2.557	NCB	n	Q1 2013	
ZQCW-06: Spartina alterniflora control	0.993	NCB	n	Q1 2014	
ZQCW-07: Sanitation (solid waste disposal, wastewater treatment facilities and ecotoilets	4.550	NCB	n	Q2 2012	
b. Wetlands Protection	n at the Dafen	g Milu Nation	al Nature Reser	ve	
MLCW-01: Earthwork, earth mound heaping, Pennisetum elimination, land tilling, land leveling, earth excavation, and river dredging	0.724	NBF	n	Q3 2012	
MLCW-02: Vegetation restoration	0.655	NBF	n	Q3 2012	
MLCW-03: Civil works for pump stations, power supply sluice gates, culverts, and roads	0.263	NBF	n	Q3 2012	
MLCW-04: Civil works for buildings, patrol stations, roads, and bridges	0.794	NBF	n	Q3 2012	
MLCW-05: Haemaphysalis longicornis control and milu deer relocation	0.052	NBF	·n	Q3 2012	
c. Coastal Forest Impr	rovement at ti	ne Sheyang F	orest Farm		
DFCW-01: Landform and water system rectification, water system dredging, culvert engineering, and pump station	0.460	NBF	n	Q3 2012	



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Contract No./Description DFCW-02: Fire roads	Total Contract Value (\$ million)	Procure- ment Method	Pre- qualification of Bidders (y/n)	Advertise- ment Date (quarter/year)	Comment
DFCW-02: Fire roads  DFCW-03: Monitoring and inspection station, iron watchtower, pest forecasting station, and supporting engineering	2.360° 0.350°	NCB	n n	Q3 2012 Q3 2013	
DFCW-04: Bird habitat reconstruction	1.230	NBF	n.	Q3 2013	
DFCW-05: Tree cultivation and growing	4.940	NCB	. <b>n</b> .	Q3 2013	
d. Coastal Forest Impr	ovement at the	Dafeng For	est Farm	•	
DFCW-01: Growing ecological protection forest for coastal wetland (logging and planting)	1.290	NCB	n	Q3 2012	
DFCW-02: Water dredging	1.180	NBF	ń	Q3 2012	
DFCW-03: Fire prevention channel and bridge works	1.890	NCB	ָה	Q3 2013	•
DFCW-04:Ecological environmental protection and restoration works on coastal shoal wetlands	0.430	NCB	n <sub>.</sub>	Q3 2012	

# 2. Goods

# a. Wetlands Protection at the Yancheng Rare Birds National Nature Reserve

ZQGD-01: Geothemal energy airconditioning system (including installation)	0.977	NBF	, u	Q2 2012
ZQGD-02: Monitoring, patrol and wildlife rescue equipment	0.696	NCB	n	Q4 2012
ZQGD-03: Environment protection and solar energy utilization	0.980	NCB	n	Q3 2012
ZQGD-04: Wildlife surveillance system and installation	0.916	NCB	n.	Q4 2012
ZQGD-05: Information management information system, audio system, public education materials,	0.847	NCB	<b>n</b>	Q3 2012



	Total Contract	Procure-	Pre- qualification	Advertise- ment	
Contract No./Description	Value (\$ million)	ment Method	of Bidders (y/n)	Date (quarter/year)	Comment
and office equipment					
ZQGD-06: Patrol vehicles	0.483	NCB	n	Q4 2011	Retroactive financing
b. Wetlands Protection	n at the Dafen	g Milu Nation	al Nature Reser	ve	
MLGD-01: Video surveillance system (including installation and training)	0.606	NCB	n	Q1 2013	
MLGD-02: Biological lab equipment (including installation and training)	0.075	Shopping	n	Q1 2013	
MLGD-03: Fencing of east section and poplar science park	0.681	NCB	n	Q4 2012	
MLGD-04: Fencing of west section	0.642	NCB	n	Q4 2012	
MLGD-05: Fodder ground maintenance equipment (including installation)	0.034	Shopping	n	Q2 2012	
MLGD-06: Vehicles for public education, patrol, and fodder transportation	0.076	Shopping	n	Q4 2012	
MLGD-07: Equipment for public education	0.021	Shopping	n	Q3 2014	
MLGD-08: Training of trainers and materials for public education	0.344	NCB	n	Q3 2012	
c. Coastal Forest Impi	rovement at ti	he Sheyang F	orest Farm		•
DFGD-01: Fire brigade vehicle	0.050	NBF	'n	Q3 2013	
DFGD-02: Emergency response equipment for forest farm	0.004	NBF	n	Q2 2013	
DFGD-03: Forest fire alarm system and installation	0.400	NBF	n	Q2 2015	
DFGD-04: Forest pest alarm system and installation	0.020	NBF	n	Q3 2012	. •
d. Coastal Forest Impl	rovement at t	he Dafeng Fo	rest Farm		
DFGD-01: Patrol tools for	0.070	NBF	n	Q3 2015	



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Contract Value (\$ million)	Procure- ment Method	Pre- qualification of Bidders (y/n)	Advertise- ment Date (quarter/year)	Comment
0.320	NCB	'n	Q3 2014	
0,100	NBF	'n	Q3 2012	
	3			
0.550	QCBS (80:20)	: <b>n</b>	Q4 2011	Retroactive financing
	Value (\$ million) 0.320 0.100	Value (\$ million)         ment Method           0.320         NCB           0.100         NBF           0.550         QCBS (80:20)	Value ment of Bidders (\$\sin \text{million}) Method (\text{y/n})  0.320 NCB n  0.100 NBF n	Value (\$\frac{ment}{million})         ment Method         of Bidders (y/n)         Date (quarter/year)           0.320         NCB         n         Q3 2014           0.100         NBF         n         Q3 2012           0.550         QCBS (80:20)         n         Q4 2011

NBF = nonbank-financed, NCB = National Competitive Bidding, QCBS = quality- and cost-based selection, YRBNNR = Yancheng rare birds national nature reserve.

Source: Asian Development Bank estimates.

# 3. National Competitive Bidding

The borrower's Law of Tendering and Bidding of the People's Republic of China promulgated by Order No. 21 of the President of the People's Republic of China on 30 August 1999, are subject to the following clarifications required for compliance with the guidelines:

- (i) All invitations to prequalify or to bid shall be advertised in the national press, or official gazette, or placed in a free and open access website in the borrower's country. Such advertisement shall be made in sufficient time for prospective bidders to obtain prequalification or bidding documents and prepare and submit their responses. In any event, a minimum preparation period of thirty (30) days shall be given. The preparation period shall count (a) from the date of advertisement, or (b) when the documents are available for issue, whichever date is later. The advertisement and the prequalification and bidding documents shall specify the deadline for such submission.
- (ii) Qualification requirements of bidders and the method of evaluating the qualification of each bidder shall be specified in detail in the bidding documents, and in the prequalification documents if the bidding is preceded by a prequalification process.
- (iii) If bidding is preceded by a prequalification process, all bidders that meet the qualification criteria set out in the prequalification document shall be allowed to bid, and there shall be no limit on the number of pre-qualified bidders.
- (iv) All bidders shall be required to provide a performance security in an amount sufficient to protect the borrower and/or project executing agency in case of breach of contract by the contractor, and the bidding documents shall specify the required form and amount of such performance security.
- (v) Bidders shall be allowed to submit bids by mail or by hand.
- (vi) All bids shall be opened in public; all bidders shall be afforded an opportunity to be present (either in person or through their representatives) at the time of bid opening, but bidders shall not be required to be present at the bid opening.

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- (vii) All bid evaluation criteria shall be disclosed in the bidding documents and quantified in monetary terms or expressed in the form of pass and/or fail requirements.
- (viii) No bid may be rejected solely on the basis that the bid price falls outside any standard contract estimate, or margin, or bracket of average bids established by the borrower/project executing agency.
- (ix) Each contract shall be awarded to the lowest evaluated responsive bidder, that is, the bidder who meets the appropriate standards of capability and resources and whose bid has been determined (a) to be substantially responsive to the bidding documents and (b) to offer the lowest evaluated cost. The winning bidder shall not be required, as a condition of award, to undertake responsibilities for work not stipulated in the bidding documents, or otherwise to modify the bid as originally submitted.
- (x) Each contract financed with the proceeds of the loan shall provide that the suppliers and contractors shall permit ADB, at its request, to inspect their accounts and records relating to the performance of the contract, and to have said accounts and records audited by auditors appointed by ADB.
- (xi) Government-owned enterprises in the borrower's country may be permitted to bid if they can establish that they (a) are legally and financially autonomous, (b) operate under commercial law, and (c) are not a dependent agency of the borrower/project executing agency.
- (xii) Re-bidding shall not be allowed solely because the number of bids is less than three.

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# **Project Administration Manual**

Project Number: 40685 Loan Number: Loan XXXX-PRC November 2011

People's Republic of China: Jiangsu Yancheng Wetlands Protection Project

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# **Project Administration Manual Purpose and Process**

The project administration manual (PAM) describes the essential administrative and management requirements to implement the project on time, within budget, and in accordance with the government's and the Asian Development Bank (ADB) policies and procedures. The PAM should include references to all available templates and instructions either through linkages to relevant URLs or directly incorporated in the PAM.

The Jiangsu provincial government is wholly responsible for the implementation of this ADB-financed project, as agreed jointly between ADB and the borrower; and in accordance with the government's and ADB policies and procedures. ADB staff is responsible to support implementation, including compliance by the Dafeng city government, the Jiangsu provincial government, the Yancheng municipal government, and the four project implementation units of their obligations and responsibilities for project implementation in accordance with ADB policies and procedures.

At loan negotiations, ADB and the borrower shall agree to the PAM; and ensure consistency with the loan agreement. Such agreement shall be reflected in the minutes of the loan negotiations. In the event of any discrepancy or contradiction between the PAM and the loan agreement, the provisions of the loan agreement shall prevail.

After ADB Board approval of the project's report and recommendation of the President, changes in implementation arrangements are subject to agreement and approval pursuant to relevant government and ADB administrative procedures (including the project administration instructions), and upon such approval they will be subsequently incorporated in the PAM.

# **ABBREVIATIONS**

ADB - Asian Development Bank

CBD - Convention on Biological Diversity

CNY - Chinese yuan

COBP – country operations business plan
CPS – country partnership strategy
DCG – Dafeng city government

DFF – Dafeng forest farm
DI – design institute

DMF – deign and monitoring framework
DMNNR – Dafeng milu national nature reserve

EA - executing agency

EAER - Environment, Natural Resources, and Agriculture Division

EARD - East Asia Department

EIA — environmental impact assessment

EMP — environmental management plan

EMU — environmental management unit

EPB — environmental protection bureau

EPD — environmental protection department

EPL – Environmental Protection Law
FMA – financial management assessment

FSR – feasibility study report

FYP — five-year plan

GAP — gender action plan

GDP — gross domestic product

GEF — Global Environment Facility

GRM — grievance redress mechanism

FA – force account

IA – implementing agency

ICB – international competitive bidding ICS – individual consultant selection

IUCN - International Union for Conservation of Nature

JCDP - Jiangsu Coastal Development Plan

JEPD - Jiangsu environmental protection department

JFD - Jiangsu finance department

JFORB - Jiangsu forestry bureau

JPG - Jiangsu provincial government

JPLG - Jiangsu project leading group

JPMO - Jiangsu project management office

LIBOR - London interbank offered rate

LIBOR – London interbank offered rate

MEP – Ministry of Environmental Protection

MRM – Management Review Meeting
NCB – national competitive bidding
NNR – national nature reserve

NR - nature reserve

NWPPA - National Wetland Protection Plan of Action

NWPPIP - National Wetland Protection Program Implementation Plan

PAM – project administration manual
PBA – performance-based allocation
PIU – project implementation unit

PLG – project leading group PMO – project management office

PPMS – project performance management system
PPTA – project preparatory technical assistance

PRC – People's Republic of China QCBS – quality- and cost-based selection

RCOBP - regional cooperation operations business plan

RP - resettlement plan

SEPA – State Environmental Protection Administration

SFA – State Forestry Administration

SFF - Sheyang forest farm

SP - shopping

SPRSS - summary poverty reduction and social strategy

SPS – Safeguard Policy Statement

UNESCO - United Nations Education, Science, and Culture Organization

YEPB - Yancheng environmental protection bureau

YMG – Yancheng municipal government YPLG – Yancheng project leading group YPMO – Yancheng project management office

YRBNNR - Yancheng rare birds national nature reserve

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# I. PROJECT DESCRIPTION

# A. Basic Project Information

Aspects	Arrangements
Project title	Jiangsu Yancheng Wetlands Protection Project
Executing agency	Jiangsu provincial government
Modality	Project loan
Financing	Ordinary capital resources
COBP/RCOBP	The proposed project was included in the Asian Development Bank's (ADB) 2011 lending pipeline during the country programming mission conducted in Manila in December 2010.
Classification	Sector: Agriculture and natural resources
	Subsectors: Water-based natural resource management, forestry
	Themes: Environmental sustainability, capacity development
	Subthemes: Natural resources conservation, organizational development
	Targeting classification: General intervention
	Gender mainstreaming category: Effective gender mainstreaming
	Location impact: Rural (high), urban (high), national (low)
	Safeguards: Environment category A, involuntary resettlement category A, and indigenous peoples category C
Risk categorization	Complex
Partnership(s)	Grant cofinancing of \$2.50 million being sought from the Global Environment Facility to complement capacity development is under development.
Use of a PBA	Not applicable
Parallel PIU	No
Department and division	East Asia Department (EARD); Environment, Natural Resources, and Agriculture Division (EAER)
Mission leader and members	Q. Zhang, Principal Water Resources Specialist, EAER/Mission Leader; I. Ahsan, Counsel, Office of the General Counsel; B. Dunn, Environment Specialist, Regional and Sustainable Development Department; Y. Jiang, Environmental Economist, EAER; Alvin Lopez, Natural Resources and Agriculture Specialist, EAER; H. Luna, Operations Assistant, EAER; L. Medina, Project Officer, EAER; Z. Niu, Senior Project Officer (Environment), PRC Resident Mission/EARD; F. Radstake, Senior Environment Specialist, EAER; and M. Vorpahl, Senior Social Development Specialist, EAER.

# B. Rationale

# 1. Performance Indicators and Analysis

- 1. With an area of 843,500 hectares (ha) and accounting for 14.2% of the national total, Jiangsu has the third largest area of coastal and seashore wetlands by province in the People's Republic of China (PRC). A significant portion of these wetlands are located in Yancheng municipality where they cover an area of 453,000 ha—about 30% of the municipality's total area, and stretch for about 580 kilometers (km) along the coast The Yancheng coastal wetlands consist primarily of extensive intertidal mudflats, tidal creeks and river channels, salt marshes, reed beds, and marshy grasslands that provide desirable habitats for numerous species of flora and fauna of global and national importance.
- The coastal wetlands in Yancheng were made into two national nature reserves—the Dafeng milu national nature reserve (DMNNR) and the Yancheng rare birds national nature reserve (YRBNNR). YRBNNR is very rich in biodiversity, containing 480 species of plants, 370 of birds, 281 of fish, 48 of mammals, and 45 of amphibians. Twelve animal species are included in the country's first-ranked priority protection list, and 29 bird species are listed in the International Union of Conservation Nature's (IUCN) Red List of Threatened Species. YRBNNR is particularly one of the two wintering grounds in the PRC for the red-crowned crane (Grus japonensis) which is rated as endangered in the IUCN's Red List of Threatened Species. About 60% of the 2,500 estimated total world population of the red-crowned crane or about 1,500 migrate every winter to YRBNNR. DMNNR is home to about 25% of the world's population of milu deer (Elaphurus davidianus), rated as extinct in the wild in the IUCN's Red List of Threatened Species. The two national nature reserves are accredited to the List of Wetlands of International Importance under the Ramsar Convention and the United Nations Educational, Scientific, and Cultural Organization (UNESCO)'s World Network of Biosphere Reserves, recognizing the uniqueness of these wetland ecosystems and the species biodiversity that they harbor. The Dafeng forest farm (DFF), neighboring DMNNR; and the Sheyang forest farm (SFF), neighboring YRBNNR, provide extra ecological protection to the two nature reserves, including additional habitats for rare birds and milu deer. They are also part of the national coastal ecological protection forest network and provincial forest parks.
- 3. The Yancheng wetlands provide important ecosystem services to local communities. Local livelihoods are sustained through the capture and culture of marine and estuarine plants and fish species. Wetland plants slow the flow of rivers; and the mudflats absorb wave energy from the Yellow Sea, thereby controlling coastal erosion and increasing climate resilience that alleviates the coastal communities of the risks of tsunami and storm surges. Wetlands also improve water quality by assimilating some of the household and industrial wastes that are rapidly increasing in Yancheng municipality. They also regulate the local climate and help raise agricultural productivity. Finally, the two nature reserves, together with the two forest farms designated as provincial forest parks, attract hundreds of eco-tourists each year from around the world, contributing to employment and income generation for local communities.

# 2. Key Problems and Opportunities

4. Threats to Yancheng coastal wetlands. Despite their local, national, and global significance, the Yancheng coastal wetlands have been experiencing rapid degradation, leading to the loss and fragmentation of wildlife habitats and loss of biodiversity. The main threats to the coastal wetland ecosystems and biodiversity include (i) land use changes from reclamation for agriculture, aquaculture, industry, and urban expansion; (ii) habitat degradation, especially in

the core and buffer zones; (iii) rapid spread of the invasive species, particularly Spartina alterniflora; (iv) dehydration; (v) land-based, point-source and nonpoint-source pollution; and (vi) poaching. Between 1975 and 2006, the area of fishponds and construction land expanded by about eight times, and the area of farmland by about 1.6 times. Spartina alterniflora, originally introduced from the United States to control coastal erosion and accelerate coastal sedimentation for the purpose of coastal reclamation, has spread from zero to 13,705 ha during the past 20 years. These increases were at the expense of natural habitats of reed which decreased from 56,145 ha to 11,930 ha, seepweed from 72,134 ha to 9,499 ha, and mudflat from 133,683 ha to 77,373 ha. Due primarily to human and partly to natural causes, the area of habitats suitable for red-crowned cranes declined by 53.3% from 2,354.4 square kilometers (km²) in 1987 to 1,100.1 km² in 2007 resulting in decline of over-wintering population from 1,175 in 2001 to an all-year low of 477 in 2010. The poor quality of drinking water and grazing and fodder areas, combined with a plague of parasites, has caused a decline in the health of the milu deer in DMNNR. These threats to the two nature reserves are further magnified by the poor protection infrastructure, weak management capacity, and inadequate public education and community participation. Furthermore, the two forest farms suffer from (i) lack of forest diversity and weak resilience; (ii) decline of the drainage function of the rivers and canals; and (iii) weak forest protection infrastructure, including fire and pest prevention and control.

- Government responses and master plans. In 1984, the Jiangsu provincial government (JPG) identified 453,000 ha of the coastal wetlands in Yancheng as rare birds' nature reserve under provincial protection. In 1992, YRBNNR was promoted to become a national nature reserve; and was accepted in UNESCO's Man-and-Biosphere Program in the same year. It joined the Northeast Asia Cranes Protection Network in 1996, and the East Asian-Australasian Shorebird Reserve Network, DMNNR was established in 1986 as a provincial-level protected area, and was promoted to become a national nature reserve in 1997. In 2002, both nature reserves were accepted in the "List of Wetlands of International Importance" under the Ramsar Convention. The protection of coastal wetlands, particularly the two national nature reserves, has been a priority for the national, provincial, and municipal governments. Since their establishment, measures have been incorporated into the national, provincial, and municipal five-year plans for environmental protection and ecological construction. Both the YRBNNR Master Plan (2008-2020) and the DMNNR Master Plan (2008-2030) were approved by JPG in 2005. In 2010, as part of the effort to become a national ecological protection demonstration area, the Jiangsu provincial environmental protection department (JEPD) and the Yancheng municipal government (YMG) formulated a series of measures for protecting YRBNNR, including wetland rehabilitation and restoration in the core zone; and anti-poaching.
- 6. ADB's past assistance and lessons learned. ADB's loan projects in the PRC in the environment and natural resources management sector have been generally well implemented. Lessons learned from the ecosystem and biodiversity protection projects, such as the Baiyangdian lake, Sanjiang plain wetlands, and Shaanxi Qinling biodiversity protection, were considered in policy dialogues with the government, engineering designs of the project facilities, and capacity development programs. Recent ADB reviews <sup>1</sup> on reviving the Tai lake, the Baiyangdian and the Sanjiang plain wetlands, and the West lake suggested that ecosystem protection, biodiversity conservation, and nature reserve management are underfinanced. Because of their nonrevenue-generating nature, ecosystem protection and biodiversity conservation projects are least favored by the government for lending. Therefore, it is important to build sustainable financing mechanisms into the project design and conduct policy dialogues to mainstream nature reserve financing into regular government budgets. Furthermore, chronic

<sup>&</sup>lt;sup>1</sup> ADB. 2008. Reviving Lakes and Wetlands: Lessons Learned from the People's Republic of China. Manila.

underfinancing has also led to weak capacity of the nature reserve management authorities in investing on protection, research, monitoring, public education, and community co-management activities and infrastructure. The above lessons learned have been incorporated into the overall project design. First, strong interactions between the project preparatory technical assistance (PPTA) consultants and ADB missions, and the local design institutes have led to the sound engineering design of project interventions that directly remove the most serious threats and respond to the capacity development needs. Moreover, the project aims to support the development of a policy framework on eco-compensation; and the proposed Global Environment Facility (GEF) cofinancing will pilot the eco-compensation operational mechanisms that will enhance the financial sustainability of the nature reserves. Furthermore, the innovative features incorporated in the project design, including wetland rehydration, invasive species control, conversion of fishponds to wetlands, and sustainable financing mechanisms, including the innovative use of public finance and international financial institutions' lending, will generate knowledge products that can be disseminated across the country and to other developing member countries.

- 7. Proposed ADB financing and its linkage with country partnership strategy. By drawing lessons from previous ADB-financed projects in reviving lakes and wetlands, the proposed ADB financing directly targets the most serious threats of wetland and biodiversity degradation and respond to the capacity development needs. Moreover, the loan will target the policy framework on eco-compensation and the proposed GEF cofinancing on eco-compensation operational mechanisms that will enhance the financial sustainability of the nature reserves. Furthermore, such innovative features built into this project as wetland rehydration, invasive species control, conversion of fishponds to wetlands, and sustainable financing mechanisms, including the use of public finance and international financial institutions' lending, will generate knowledge products that can be disseminated across the country and to other developing member countries.
- 8. The project is expected to play a demonstrative role for the restoration of other similar wetlands in the PRC. The project is consistent with ADB's country partnership strategy (2008–2010) for the PRC which aims to support environmental sustainability and inclusive growth.<sup>3</sup>

# 3. Impact and Outcome

9. The expected impact of the project will be improved ecosystem health and services in the coastal wetlands in Yancheng. The expected outcome will be increased capacity to manage and protect the wetland ecosystems in Yancheng.

# 4. Interventions and Outputs

- 10. The proposed project comprises five outputs. The interventions and activities for each output are described as follows:
- 11. Wetlands protection at the Yancheng rare birds national nature reserve. This output covers eight categories of interventions: (i) wetland restoration of 540 ha of degraded wetland in the experimental zone; (ii) wetland rehydration of 1,630 ha of dehydrated wetland in

protection of these two flattier leserves.

3 ADB. 2008. Country Partnership Strategy: People's Republic of China, 2008–2010. Manila.

<sup>&</sup>lt;sup>2</sup> For these two nature reserves, after various dialogues, JPG agreed in July 2010 to provide the counterpart financing and take the responsibility for loan repayment, considering the major externalities associated with the protection of these two nature reserves.

the core zone; (iii) conversion of 1,435 ha of fishponds to wetlands; (iv) pilot control of the spread of invasive species, particularly 400 ha of *Spartina alterniflora*; (v) construction of wetland protection infrastructure including patrol roads and stations, and waste management facilities; (vi) improved wildlife protection with establishment of a rescue, breeding, and disease control center; (vii) establishment of a wetland and biodiversity research laboratory and monitoring sites; and (viii) establishment of a public education center and a community comanagement center.

- 12. Wetlands protection at the Dafeng milu national nature reserve. This output includes five categories of interventions: (i) creation of 24.7 ha of drinking water surface for milu deer's drinking water supply; (ii) establishment of 45 ha of grazing and resting ground, and 220 ha of fodder ground, including implementation of 50 ha of rotational closure of grazing ground for milu deer's food supply and resting ground; (iii) implementation of 426.4 ha of tick control, rehabilitation of 24 km of steel biological fences, improvement of 18.5 km of patrol roads, and establishment of a patrol station; (iv) establishment of a milu deer's research laboratory and habitat surveillance system; and (v) construction of the education center and the audio-video center.
- 13. Coastal forest improvement at the Sheyang forest farm. This output includes six categories of interventions: (i) rehabilitation of 185 ha of forest bird habitat; (ii) establishment of seedling nurseries including 285.2 ha of Chinese fir and evergreen tree, floral plant, and foliageleaf nurseries; (iii) establishment of 83.5 ha of agroforestry demonstration; (iv) rehabilitation of 51.4 km of drainage canals; (v) establishment of a forest fire early warning and response system; and (vi) establishment of an integrated pest management (IPM) system.
- 14. **Coastal forest improvement at the Dafeng forest farm.** This output includes five categories of interventions: (i) improvement of 860 ha of coastal wetland protection forest; (ii) restoration and/or rehabilitation of 122.7 ha of coastal wetland; (iii) improvement 174 km of drainage canals; (iv) rehabilitation of 20.9 km of fire roads, and establishment of a fire prevention and response system; and (v) establishment of an IPM system.
- 15. **Project management and capacity development.** This output includes four categories of interventions: (i) establishment of provincial-, municipal-, and county-level project management offices (PMOs), with at least 30% representation by women; (ii) establishment of the project implementation units (PIUs) at the two nature reserves and two forest farms; (iii) provision of assistance to JPG on formulation of a policy framework on eco-compensation; and (iv) training of 100 PIU and PMO staff. PIO and PIU staff by 2013, with at least 30% representation of women. About 33 person-months of national consultants and about 8 personmonths of international consultants will be recruited through a firm to assist the PMO.
- 16. A summary of the specific interventions and expected outputs is presented in Table 1.

Table 1: Interventions and Outputs

	Intervention		Output
1.	Wetlands Protection at the Yancheng	Ra	are Birds National Nature Reserve
	1.1 Wetland restoration	-	540 ha of wetlands in experimental zone restored
	1.2 Wetland rehydration	-	1,630 ha of dehydrated wetlands in core zone rehydrated
	1.3 Fishponds-to-wetland conversion		1,435 ha of fishponds converted to wetlands
	1.4 Invasive alien species control pilot	-	Control of the spread of 400 ha of Spartina alterniflora piloted
	1.5 Wetland protection infrastructure		Patrol roads and stations improved
	1.6 Wildlife protection		Wildlife rescue, breeding, disease control center established

#### Output Intervention Capacity in wetland and biodiversity monitoring, research, and 1.7 Wetland monitoring, research, and education strengthened education capacity strengthening - Community co-development capacity strengthened 1.8 Community co-development 2. Wetlands Protection at the Dafeng Milu National Nature Reserve - 24.7 ha of drinking water surface created 2.1 Milu deer's water supply improvement - 45 ha of resting and grazing ground established 2.2 Milu deer's food supply and - 50 ha of rotational closure of grazing ground implemented resting ground improvement - 220 ha of fodder ground established - 24 km of steel biological fences erected or rehabilitated 2.3 Milu deer's habitat protection - 18.5 km of patrol roads improved - 1 patrol station established - 426.4 ha of tick control implemented - Milu deer's research laboratory established 2.4 Milu deer's research, monitoring, - Milu deer's habitat surveillance system established and rescue capacity development - education and audio-video centers constructed 2.5 Public education capacity development 3. Coastal Forest Improvement at the Sheyang Forest Farm - 185 ha of bird habitat restored 3.1 Bird habitat restoration - 93.5 ha of Chinese fir and evergreen tree nursery established 3.2 Establishment of seedling - 49.4 ha of floral plants nursery established nurseries - 142.3 ha of colour-leaf plant nursery established - 83.5 ha of forest-crop intercropping 3.3 Agroforestry development - 51.4 km of canals rehabilitated 3.4 Drainage improvement 3.5 Forest fire prevention and - 49.0 km of fire roads rehabilitated response capacity improvement - Forest fire early warning and response system established - Integrated pest management system established 3.6 Integrated pest management Coastal Forest Improvement at the Dafeng Forest Farm 4.1 Coastal wetland protection forest - 860 ha of wetland protection forest improved and tended improvement - 122.7 ha of coastal wetlands restored 4.2 Coastal wetland restoration - 174 km of canals improved 4.3 Drainage improvement - 20.9 km of fire roads rehabilitated 4.4 Fire prevention and response - Fire prevention and response system established capacity - Integrated pest management system established 4.5 Integrated pest management 5. Project Management and Capacity Development - PMOs established and operational by 2011, including at least 5.1 Project management 30% representation by women - 8 person-months of international consulting services, and 33 5.2 Capacity development person-months of national consulting services provided by 100 persons trained by 2013 (at least 30% are women)

30% of construction labor and 50% of operational jobs

provided to women

# II. IMPLEMENTATION PLANS

# A. Project Readiness Activities

			201	1						20	12		Agency
Indicative Activities	MJ	J	A S	D	0	N	D	J	F	M	Α	M J	
Establishment of project implementation arrangements						-							DCG, JPG, TDG, YMG
Preparation of procurement documents for contracts proposed for advance contracting and retroactive financing													DCG, JPG, TDG, YMG, ADB
Bidding and award of contracts													DCG, JPG, TDG, YMG, ADB
Engagement of consultants													DCG, JPG, TDG, YMG, ADB
Loan negotiations													ADB, Government
ADB Board approval	·											,	ADB
Loan signing													ADB, JPG, Government
Government legal opinion provided													JPG, Government
Government budget inclusion													DCG. JPG, TDG
Loan effectiveness													ADB, JPG, Government

ADB = Asian Development Bank, DCG= Dafeng city government, JPG = Jiangsu provincial government, YMG = Yancheng municipal government.
Source: ADB.

# B. Project Implementation Schedule

		2012			2013		2014		20	2015	-	2016	16	-	12	2017	Γ
Indicative Activities <sup>a</sup>	9	02 10	03 04	01	a2 a3 a	Q4 Q1	102,03	Q4 Q1	22	Q31Q4		Q1  Q2 <sub>1</sub> Q3	03/5	04	1,02	03,0	9
1. Wetlands Protection at YRBNNR	Ξ		-					<u>- 1</u>		=	=		= }	=}			-}
		-											==				==
for wetland management and protection, monitoring, research												==					
and system management		T.	+	<u>+</u> +	+	‡	+	++-	<del> </del>	‡		+	<del>‡</del>		-	-	-
1.2 Procurement of patrol vehicles							+	<u> </u>	Ţ:	1		-	<del>]</del>	<u> </u>		-	<u>-</u>
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1.4 Public education and community co-development capacity.														1	7.	<u>_</u>	<u>-</u>
1.5 Wetland rehydration		T +	_T_	+		L I				+			T_ +	<u>:</u> -	-'- -T	i.	+ -
1.0 t isriportus-to-wettatus conversion 1.7 hyperine alian energies control nilot	-	] -{-	<u> </u> -	-		-								<u> -</u>	-	-	-
1.8 Wetland protection infrastructure	<u></u>	-						+ - 1 1				Ē			† 	Ε	-
1.9 Wildlife protection		<u> </u>												-			-
1.10 Wetland and biodiversity research and monitoring capacity	=											Ī			_		
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2.1 Milu deer research, monitoring, and rescue capacity	<u>-</u>	= }	111					<u>-</u> }	_}			_}	_}	<u> </u>	-}	#	-}
2.2 Milu deer's drinking water supply improvement		- 4		-; -;	- † - ‡ - ‡	_; _;					_		_		_'; †	- <u>i</u>	+ +
2.3 Milu deer's food supply and resting ground improvement	=	{				=   =					1					1	
2.4 Milu deer's habitat protection	_								_    -  -						_	士	-
2.5 Public education capacity	_ [	ssa 	Į													7	-}
3. Coastal Forest Improvement at SFF	_	uəx				- 1 - 1		- 1				- <del> </del>	- <del> </del>	<u> </u>	-		_
3.1 Forest bird habitat restoration		itoeti															
2.2 Agroforestry development	i	- T		1		- <del>†</del>		<u> </u>				-			_T.		+
3.3 Establishment of seedling nurseries	_( 	F07				<u>-</u>									 	-  -	4
2.4 Drainage improvement	_ L T	- 1							=		T +	1					
3.5 Forest fire prevention and response capacity improvement		-{															7
3.6 Integrated pest management	-	-1	_	-													
4. Coastal Forest Improvement at DFF	-	-]	-			 		_	-			-}		7	-}		1
4.1 Coastal wetlands restoration	-	+				 		=		- 1			+	-			-
4.2 Forest fire prevention and response capacity improvement		\ \									7				_}	4	-
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ment	_					Ē											_
4.5 Coastal wetland protection forest improvement																. T	+.
5. Project Management and Capacity Development	_					-		<u>-</u> }	-	-}		-{	4	-}	-	<u> </u>	-}
5.1 Engagement of consultants								- 1							_		
5.2 Project management	<u>-</u>																-
5.3 Capacity development				Ī,													
DMNNR = Dafeng milu national nature reserve, DFF = Dafeng forest farm, SFF = Sh	ıeyang 1	= Sheyang forest farm, YRBNNR	rm, YRB	NNR =	rancheng	гаге bi	birds national natu	Inature	reser	o.							

Source: Asian Development Bank.

## III. PROJECT MANAGEMENT ARRANGEMENTS

# A. Project Implementation Organization – Roles and Responsibilities

- 17. The project will be implemented over 5 years from July 2012 to June 2017. JPG will serve as the executing agency which will take oversight responsibilities and ensure coordination among JPG agencies, such as the environmental protection and finance departments, the forestry and water resource bureaus, and the Jiangsu provincial development and reform commission. YMG will assist JPG in coordinating and supervising implementation of the project. The implementing agencies are JEPD for the wetlands protection at YRBNNR output, the Jiangsu forestry bureau for the wetlands protection at DMNNR output, the YMG for the coastal forest improvement at the SFF output, and the Dafeng city government (DCG) for the coastal forest improvement at the DFF output. The Jiangsu PMO (JPMO) has been established at JEPD to be responsible for the overall planning, coordination, and supervision of the project. A municipal PMO has been established in YMG to perform tasks delegated by JPMO. Project implementation offices (PIOs) have also been established. DCG will coordinate the respective output. Furthermore, PIUs have been established in DMNNR, DFF, SFF, and YRBNNR for dayto-day implementation of the respective outputs. The capacities of PMOs and PIUs have been assessed, and a capacity strengthening plan has been included in the consulting services.
- 18. A summary of the roles and responsibilities of the key project organizations is provided below:

Table 2: Roles and Responsibilities of Key Project Organizations Organization Roles and Responsibilities Jiangsu Province: Jiangsu provincial > Serves as the executing agency government (JPG) > Establishes JPLG headed by the provincial vice governor and consists of JEPD, JFD, JFORB, YMG, and the Jiangsu provincial development and reform commission > Assumes overall accountability and responsibility for the attainment of project goals and project sustainability > Assumes overall responsibility for compliance with ADB safequard requirements and those of the Government of the People's Republic of China (PRC) Provides counterpart financing and loan repayments for the Dafeng milu national nature reserve (DMNNR) and the Yancheng rare birds national nature reserve (YRBNNR) Provides timely policy support Jiangsu project leading Be responsible for overall guidance and coordination group (JPLG) Reviews project progress, and reviews and approves annual work plans Supervises project design, implementation, and management Jiangsu project Serves as secretariat for JPLG and performs daily management office functions of project management on behalf of JPLG (JPMO) Coordinates project preparation, design, approval, and implementation Supervises project implementation

Submits to JPG and ADB progress reports, monitoring

		Organization		Roles and Responsibilities
				reports, and the project performance management system
				(PPMS) reports
				Recruits and manages tendering agency
			$\triangleright$	Recruits and manages international project management
				and capacity development consulting services
				Recruits and manages external environmental and
				resettlement monitoring agency for project implementation
				Coordinates, reviews, and submits fund utilization plan and
				fund withdrawal applications
			_	documents and bid evaluation reports
			A	Conducts periodical site inspections Organizes capacity development activities
				Organizes capacity development activities
	•	Jiangsu environmental	>	Serves as the implementing agency for the wetlands
		protection department		protection at YRBNNR output
		(JEPD)	$\triangleright$	
				implementation, and construction supervision of the
				wetlands protection at YRBNNR output
			$\triangleright$	Coordinates, organizes, and supervises the external
				environmental monitoring during implementation, and
				submits to JPMO regular external environmental and
				resettlement monitoring reports
		Jiangsu forestry bureau	<b>&gt;</b>	Serves as the implementing agency for the wetland
		(JFORB)	•	protection at DMNNR output
		(5, 5, 15)	>	Supervises the preparation, design, bidding,
				implementation, and construction supervision of DMNNR
				output
			$\triangleright$	Coordinates, organizes, and supervises the external
				environmental monitoring during implementation; and
				submits to JPMO regular external environmental and
			•	resettlement monitoring reports
	_	Jiangsu finance	>	Opens and manages the imprest account
	•	department (JFD)	٨	Reviews and submits fund withdrawal and reimbursement
		doparation (or 2)		documents
2.	Ya	ncheng Municipality:	•	
	•	Yancheng municipal		Establishes YPLG headed by the vice mayor and consists
		government (YMG)		the Yancheng environmental protection, finance, and
				forestry bureaus; the Yancheng provincial development
			_	and reform commission; and the Dafeng city vice mayor Assumes overall accountability and responsibility for the
		•	>	attainment of goals and sustainability of the coastal forest
		· ·	•	improvement at DFF and SFF outputs
			>	Provides timely policy support
				1 Totale until point support
,	•	Yancheng project leading	>	Be responsible for the overall guidance and coordination
		group (YPLG)		for the coastal forest improvement at DFF and SFF outputs
			$\triangleright$	Supervises the provision of counterpart financing and loan
				repayments by DCG and TDG for the coastal forest
				improvement at DFF and SFF outputs
			>	Ensures compliance of the coastal forest improvement at
			,	DFF, and SFF outputs with the PRC's and ADB safeguard

Organization	Roles and Responsibilities
organization	requirements
Yancheng project management office	<ul> <li>Coordinates the implementation of the project and its outputs</li> <li>Supervises the implementation of the project outputs, including periodic site inspections</li> <li>Supervises the tendering and contracting of the project outputs</li> <li>Coordinates, organizes, and supervises the preparation of external environmental and resettlement monitoring reports for the project outputs</li> <li>Undertakes project-related tasks delegated by JPMO</li> </ul>
Dafeng city government (DCG)	<ul> <li>Serves as the implementing agency for the coastal forest improvement at DFF output</li> <li>Provides counterpart financing and loan repayment for the coastal forest improvement at DFF output</li> <li>Coordinates and supervises the implementation of the coastal forest improvement at DFF output</li> </ul>
Yancheng rare birds' national nature reserve management office	<ul> <li>Serves as the project implementation unit (PIU)</li> <li>Organizes the preparation and design of the output</li> <li>Organizes the implementation of the output, including tendering and contracting of works and goods</li> <li>Supervises the construction and/or installation of works and goods, including periodic site inspections</li> <li>Organizes and supervises the implementation of environmental management and resettlement plans</li> <li>Be responsible for operation and maintenance (O&amp;M) of the output</li> </ul>
Dafeng milu national nature reserve management office	<ul> <li>Serves as PIU</li> <li>Organizes the preparation and design of the output</li> <li>Organizes the implementation of the output, including tendering and contracting of works and goods</li> <li>Supervises the construction and/or installation of works and goods, including periodic site inspections</li> <li>Organizes and supervises the implementation of environmental management and resettlement plans</li> <li>Be responsible for O&amp;M of the output</li> </ul>
Sheyang forest farm (SFF)	<ul> <li>Serves as PIU</li> <li>Organizes the preparation and design of the output</li> <li>Organizes the implementation of the output, including tendering and contracting of works and goods</li> </ul>
	<ul> <li>Supervises the construction and/or installation of works and goods, including periodic site inspections</li> <li>Organizes and supervises the implementation of environmental management and resettlement plans</li> <li>Be responsible for O&amp;M of the output</li> </ul>
Dafeng forest farm (DFF)	<ul> <li>Serves as PIU</li> <li>Organizes the preparation and design of the output</li> </ul>

Organization	Roles and Responsibilities
	<ul> <li>Organizes the implementation of the output, including tendering and contracting of works and goods</li> <li>Supervises the construction and/or installation of works and goods, including periodic site inspections</li> <li>Organizes and supervises the implementation of environmental management and resettlement plans</li> <li>Be responsible for O&amp;M of the output</li> </ul>
<ul> <li>Asian Development Bank:</li> <li>Asian Development Bank (ADB)</li> </ul>	<ul> <li>Provides the project preparatory technical assistance</li> <li>Supervises project implementation to ensure full compliance with provisions of the loan and project agreements, including environmental and social safeguard requirements</li> <li>Provides loan funds on a timely basis</li> <li>Reviews and approves tendering documents, bid evaluation reports, and contracts</li> <li>Conducts loan review missions on a timely basis</li> </ul>

# B. Key Persons Involved in Implementation

Table 3: Key Persons Involved in Implementation

Execu	tina .	Agen	CV

Jiangsu Yancheng Wetlands

Protection Project,

Project management office

Mr. Zhao Ting

Director

Tel: (86 25) 8626 6066 Fax: (86 25) 8626 6000 Email: 2009pmo@sina.com

Office Address:

Rm 905, 176 Jiangdong Beilu Nanjing, Jiangsu 210036, PRC

**Supervisory Agency** 

Yancheng municipal government, Project management office Mr. Wu Yuqing

Director.

Yancheng Municipal Environmental Protection Bureau

Tel: (86 515) 8666 0727 Fax: (86 515) 8666 0730

Office Address:

Rm 727, 21 Shiji Dadao

Yancheng, Jiangsu Province 224005

# **Implementing Agency**

Dafeng city government, Project management office Mr. Xia Henglin

Director

Dafeng City Environmental Protection Bureau

Mobile: (86) 139 0511 2808 Fax: (86 515) 8351 4887 Tel: (86 515) 8351 4886

Office Address: 7 Xingfu Xijie

Dafeng City, Jiangsu Province 224100

# **Project Implementation Unit**

Yancheng rare birds' national nature

Mr. Sun Ming Director reserve

Jiangsu Yancheng Rare Birds' National Nature Reserve

Tel: (86 515) 8264 2202 Fax: (86 515) 8264 2202 Email: ycnnrch@163.com

Office Address: Huangjian Zhen

Tinghu District of the Yancheng Municipality Yancheng City, Jiangsu Province 224333

**Project Implementation Unit** 

Dafeng milu national nature reserve

Mr. Ding Yuhua

Director

Dafeng Milu National Nature Reserve

Tel: (86 515) 8339 1918 Fax: (86 515) 8339 1912 Email: dingyuhuamilu@126.com Jiangsu Province 224136

**Project Implementation Unit** 

Shevang forest farm

Mr. Wei Zhihui Deputy Manager Sheyang Forest Farm Tel: (86 515) 8264 0755 Fax: (86 515) 8264-1226 Email: ycsylinchang@126.com

Office Address: Sheyang Forest Farm Xinyanggang Zha Nan Shou

Yancheng, Jiangsu Province 224333

**Project Implementation Unit** 

Dafeng forest farm

Mr. Chu Dongsheng

Manager

Dafeng Forest Farm

Mobile: (86) 138 5101 2672 Tel: (86 515) 8339 6391 Fax: (86 515) 8339 6391

Office Address:

Chuandong Zha Xi Shou

Dafeng City, Jiangsu Province 224136

**ADB** 

Environment, Natural Resources. and Agriculture Division

East Asia Department

Staff Name Position

Raymond Renfro Officer-in-Charge

Telephone No. Fax No: Email address

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Mission Leader

Staff Name

Mr. Qingfeng Zhang

Position:

Principal Water Resources Specialist (63 2) 632 6161

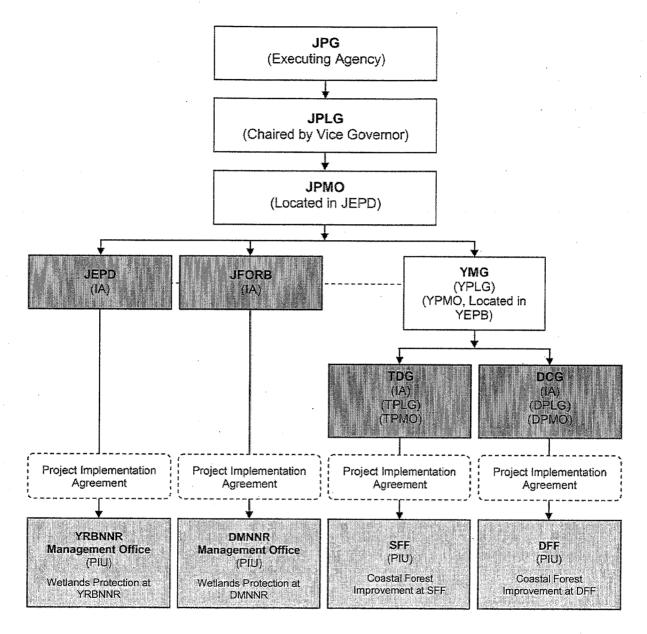
Telephone No. Fax No.

(63 2) 636 2534

Email:

qingfengzhang@adb.org

## C. Project Implementation Organization Chart



DCG = Dafeng city government, DFF = Dafeng forest farm, DPLG = Dafeng project leading group, DMNNR = Dafeng milu national nature reserve, DPMO = Dafeng project management office, EA = executing agency, IA = implementing agency, JFORB = Jiangsu forestry bureau, JEPD = Jiangsu environmental protection department, JPLG = Jiangsu project leading group, JPMO = Jiangsu project management office, PIU = project implementation unit, SFF = Sheyang forest farm, YEPB = Yancheng environmental protection bureau, YMG = Yancheng municipal government, YPLG = Yancheng project leading group, YPMO = Yancheng project management office, YRBNNR = Yancheng rare Birds National Nature Reserve.

Source: Asian Development Bank.

#### IV. COSTS AND FINANCING

#### A. Investment Plan

19. The project is estimated to cost \$76.39 million, including contingencies, financing charges, and taxes and duties, which will be paid by the government from its own resources. The investment plan is summarized in Table 4.

Table 4: Project Investment Plan (\$ million)

	Item	Amount
Α.	Base Cost <sup>o</sup>	
	1. Wetlands protection at Yancheng rare birds national nature reserve	41.89
	2. Wetlands protection at the Dafeng milu national nature reserve	5.29
	3. Coastal forest improvement at the Sheyang forest farm	10.21
	Coastal forest improvement at the Dafeng forest farm	5.44
	5. Project management and capacity development <sup>c</sup>	6.05
	Total Base Cost (A)	68.88
В.	Contingencies <sup>d</sup>	6.19
C.	Financing Charges During Implementation <sup>e</sup>	1.32
٥.	Total (A+B+C)	76.39

ADB = Asian Development Bank, GEF = Global Environment Facility, LIBOR = London interbank offered rate.

In 2011 prices.

Including duties and taxes equivalent to \$8.14 million, which will be paid by the government from its own resources.

GEF grant cofinancing of \$2.5 million is being sought to complement capacity development.

d Physical contingencies were computed using 10% on base cost. Price contingencies were computed using international and domestic price escalation factors, and include provisions for potential price exchange rate fluctuations under the assumption of a purchasing power parity exchange rate.

Interest during implementation, which will be paid by the government from its own resources, was computed based on 5-year forward LIBOR plus a spread of 0.4% per year. Commitment charges, which will be paid by the government out of its own resources, were computed at 0.15% per year on the undisbursed loan amount.

Source: ADB estimates.

#### B. Financing Plan

20. The government has requested a loan of \$36.9 million or 48.3% of the total cost from ADB's ordinary capital resources to help finance the project, excluding taxes and duties of \$8.14 million, which will be paid by the government from its own resources. Counterpart financing amounts to \$39.49 million or 51.7% of the total project cost, to cover civil works; design, monitoring, and management expenses; taxes and duties; and contingencies. The tentative financing plan is shown in Table 5.

Table 5: Tentative Financing Plan

	Amount	Share of Total
Source	(\$ million)	(%)
Asian Development Bank	36.90	48.3
Government <sup>a</sup>	39.49	51.7
Total	76.39	100.0

<sup>a</sup> Government financing includes taxes and duties, contingencies, and interest during implementation. . Source: Asian Development Bank estimates.

21. The borrower of the loan will be the government of the PRC. The loan will have a 25-year term, including a grace period of 5 years; an annual interest rate determined in accordance with ADB's London interbank offered rate (LIBOR)-based lending facility, which will be paid by

the government out of its own resources; a commitment charge of 0.15% per year; and such other terms and conditions as set forth in the loan and project agreements. The government has provided ADB with (i) the reasons for its decision to borrow under ADB's LIBOR -based lending facility based on these terms and conditions, and (ii) an undertaking that these choices were its own independent decision and not made in reliance on any communication or advice from ADB.

- 22. The government will make the loan proceeds available to JPG, which in turn will provide on a grant basis (i) twenty-three million Dollars (\$23,000,000) to YRBNNR for the implementation of Output 1 and a portion of Output 5; and (ii) three million Dollars (\$3,000,000) to DMNNR for the implementation of Output 2 and a portion of Output 5, with JPG bearing the foreign exchange and interest rate variation risks associated with the portions of the loan proceeds made available to YRBNNR and DMNNR, respectively. JPG will onlend (i) seven million Dollars (\$7,000,000) to YMG for further provision, on a grant basis to SFF for the implementation of Output 3 and a portion of Output 5; and (ii) three million nine hundred thousand Dollars (\$3,900,000) to DCG; and through DCG make available, on a grant basis, these funds to DFF for the implementation of Output 4 and a portion of Output 5. Each onlending will be done under onlending agreements upon terms and conditions specified in the loan and project agreements
- 23. About \$2.5 million grant from GEF was included in the March 2010 GEF intersessional work program. The approved GEF project identification form (PIF) identifies the following outputs for the proposed GEF grant cofinancing of the project: (i) wetland restoration and biodiversity conservation, (ii) sustainable natural resources management, and sustainable livelihoods, (iii) ecological monitoring and evaluation, and (iv) environmental governance. The relevant document is being prepared to request GEF chief executive officer's endorsement. Once confirmation from GEF funding is received, it will be processed through ADB's internal procedures to effect the additional cofinancing from GEF to be administered by ADB.

## C. Detailed Cost Estimates by Financier and Expenditure Category (\$ million)

			Government		ADB		
	organia	CONTROL CONTRO	Amount	% of	Amount	% of	Total <sup>a</sup>
	Ite	m	(\$ million)	Category	(\$ million)	Category	(\$ million)
l.		estment Costs <sup>b</sup>	1				
		Civil Works	, Barrana, a santagran para a resistente entre e	garaga and an arrange and a second a second and a second		and a company of the second se	
yaar sakaka saka sa	A	Wetlands protection at YRBNNR	17.75	48.17	19.10	51.83	36.85
,		2. Wetlands protection at DMNNR	2.09	81.64	0.47	18.36	2.56
		3. Coastal forest improvement at SFF	2.71	28.20	6.90	71.80	9.61
	;	4. Coastal forest improvement at DFF	1.41	28.60	3.52	71.40	. 4.93
Section 198		Subtotal (A)	23.96	44.41	29.99	55.59	53.95
und the work	"B.	Goods	with the contract of the contr	ACT OF THE PROPERTY OF THE PARTY OF THE PART	and an experience of the second	entrania in terretaria de la constanta de la c	Contra a la ligitada
Y		Wetlands protection at YRBNNR	1.49	29.50	3.56	70.50	5.05
		2. Wetlands protection at DMNNR	0.07	2.75	2.48	97.25	2.55
		Coastal forest Improvement at SFF	0.49	100.00	0.00	0.00	0.49
	er of second	4. Coastal forest improvement at DFF	0.18	36.00	0.32	64.00	0.50
11 AW1 1 A	en jeroen	Subtotal (B)	2,23	25.96	6.36	74.04	8.59
	C.	- Paritir a 19-14 in the decay assessment and a community of the community				4	:
Communication		Wetlands protection at YRBNNR	0.17	100.00	0.00	0.00	0.17
;	· · · · ·	2. Wetlands protection at DMNNR	0.00	0.00	0.00	0.00	0.00
	· j	3. Coastal forest improvement at SFF	0.11	0.00	0.00	0.00	0.11
	· A. ·	4. Coastal forest improvement at DFF	0.00	0.00	0.00	0.00	0.00
	4	Subtotal (C)	0.28	100.00	0.00	0.00	0.28
	D.	The second second commence of the second		- S ,	in a second		
je voron m	and the second	1. Wetlands protection at YRBNNR	3.68	100.00	0.00	0.00	3.68
	Ì	2. Wetlands protection at DMNNR	0.45	100.00	0.00	0.00	0.45
b comment	an abases	3. Coastal forest improvement at SFF	0.89	100.00	0.00	0.00	0.89
44 6		4. Coastal forest improvement at DFF	0.48	100.00	0.00	0.00	0.48
kennoue o	e infrase E	Subtotal (D)	5.50	100.00	0.00	0.00	5.50
-	, E.	Consulting Services	many make a committee or committee to the committee of th	Company and the contract of th	The same of the sa		
	1	1. Wetlands protection at YRBNNR	0.00	0.00	0.34	0.00	0.34
		2. Wetlands protection at DMNNR	0.00	0.00	0.05		0.05
		3. Coastal forest improvement at SFF	0.00	0.00	0.10	100.00	0.10
		4. Coastal forest improvement at DFF	0.00	0.00	0.06	100.00	0.06
	ν.	Subtotal (E)	0.00	0.00	0.55	100.00	0.55
		Subtotal Base Cost	31.97	46.42	36.90	53.58	68.87
11.	Co	ntigencies <sup>c</sup>					
		Wetlands protection at YRBNNR	4.15	100.00	0.00	0.00	4.15
, ,		2. Wetlands protection at DMNNR	0.50	100.00	0.00	0.00	0.50
		3. Coastal forest improvement at SFF	1.00	100.00	0.00	0.00	1.00
,	4	4. Coastal forest improvement at DFF	0.54	100.00	0.00	0.00	0.54
		Subtotal (II)	6.19	100.00	0.00	0.00	6.19
111.	Fir	nancial Charges <sup>d</sup>					
		1. Wetlands protection at YRBNNR	0.90	100.00	0.00	0.00	0.90
	11/2	2. Wetlands protection at DMNNR	0.12	100.00	0.00	Control of the Contro	0.12
Jacobs Assessed	<	3. Coastal forest improvement at SFF	0.11	100.00	0.00	landa - Alabana alaman kanasa kanasa (k. k. k.	0.11
<u> </u>		4. Coastal forest improvement at DFF	0.19	100.00	0.00	0.00	0.19
		Subtotal (III)	1.32	100.00	0.00	0.00	1.32
:	}	Total Project Cost	39.49	51.69	36.90	48.31	76.39

ADB = Asian Development Bank, DMNNR - Dafeng milu national nature reserve, DFF = Dafeng forest farm, SFF = Sheyang forest farm, YRBNNR = Yancheng rare birds national nature reserve.

Note: Numbers may not sum precisely because of rounding

- a In 2011 prices.
- Including taxes and duties equivalent to \$8.14 million, which will be financed by the government.
- Physical contingencies were computed using 10% on base cost. Price contingencies were computed using the international and domestic price escalation factors, and include provisions for potential price exchange rate fluctuations under the assumption of a power parity exchange rate.
- Interest during implementation amounting to \$1.28 million, which will be paid by the government out of its own resources, was computed based on 5-year forward London interbank offered rate (LIBOR) plus a spread of 0.4% per year. Commitment charges, which will be paid by the government out of its own resources, were computed based on 0.15% per year on an undisturbed loan amount.

Source: ADB estimates.

D. Expenditure Accounts by Outputs (\$ million)

		·	Wetlands at YF	Wetlands Protection at YRBNNR	Wet Protec	Wetlands Protection at DMNNR	Coasta Improv S	Coastal Forest Improvement at SFF	Coasta Improv	Coastal Forest Improvement at DFF
				% of Cost		% of Cost		% of Cost	0	% of Cost
tem	n	Total	Amount	Category	Amount	Category	Amount	Category	Amount	Amount Category
_:	Investment Costs <sup>b</sup>									
	A. Civil Works	52.37	35.76	68.29	2.49	4.75	9.33	17.81	4.79	9.15
	B. Goods	8.34	4.90	58.76	2.48	29.73	0.47	5.64	0.49	5.88
	C. Resettlement	0.28	0.17	61.11	0.11	38.89	0.00	0.00	0.00	0.00
	<ul> <li>D. Project Management</li> </ul>	5.34	3.58	66.98	0.44	8.18	0.86	16.14	0.46	8.70
	E. Consulting Services	0.55	0.34	61.82	0.05	60.6	0.10	18.18	90.0	10.91
	Subtotal	66.88	44.75	66.91	5.56	8.32	10.76	16.09	5.80	89.8
<b>≓</b> ≡	Contigencies°	6.66	4.46	66.94	0.55	8.19	1.08	16.16	0.58	8.72
<b>.</b> .	Financial Charges <sup>d</sup>	1.28	0.87	68.26	0.12	9.07	0.10	7.97	0.19	14.70
	Total	74.82	50.08	66.94	6.22	8.32	11.94	15.96	6.57	8.79
	Taxes	8.12	5.25	64.66	0.63	7.76	0.71	8.74	1.53	18.84
	Foreign Exchange	27.43	17.75	64.71	2.04	7.44	2.4	8.75	5.24	19.10
40	ADB = Asian Development Bank, DMNNR - Dafeng milu national nature reserve, DFF = Dafeng forest farm	DMNNR - Daf	eng milu nati	onal nature res	Serve DFF =	Dafend fores	farm SEE	11	Shayang forest farm	

Note: Numbers may not sum precisely because of rounding.

<sup>a</sup> In 2011 prices.

b Including taxes and duties equivalent to \$8.14 million, which will be financed by the government.

Physical contingencies were computed using 10% on base cost. Price contingencies were computed using the international and domestic price escalation factors, and include provisions for potential price exchange rate fluctuations under the assumption of a power parity exchange rate.

based on 5-year forward London interbank offered rate (LIBOR) plus a spread of 0.4% per year. Commitment charges, which will be paid by Interest during implementation amounting to \$1.28 million, which will be paid by the government out of its own resources, was computed the government out of its own resources, were computed based on 0.15% per year on an undisturbed bus.

Source: ADB estimates.

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#### E. Allocation and Withdrawal of Loan Proceeds

2B

2C

3

Yancheng DMNNR

Dafeng Forest Farm

Capacity Development

#### **ALLOCATION AND WITHDRAWAL OF LOAN PROCEEDS** (Jiangsu Yancheng Wetlands Protection Project) Category **ADB Financing** Amount Allocated Percentage and Basis for Withdrawal from the Loan Number **Item** Category Subcategory Account 1 Works 29,990,000 1A Yancheng RBNNR 19,100,000 53% of total expenditure claimed 1B Yanchengt DMNNR 470,000 19% of total expenditure claimed 1C Sheyang Forest Farm 6,900,000 74% of total expenditure claimed 1D Dafeng Forest Farm 3,520,000 74% of total expenditure claimed 2 6,360,000 Goods 2A Yancheng RBNNR 3,560,000 73% of total expenditure claimed

2,480,000

320,000

100% of total expenditure\*

65% of total expenditure

100% of total expenditure\*

DMNNR = Dafeng milu national nature reserve, YRBNNR = Yancheng rare birds national nature reserve.

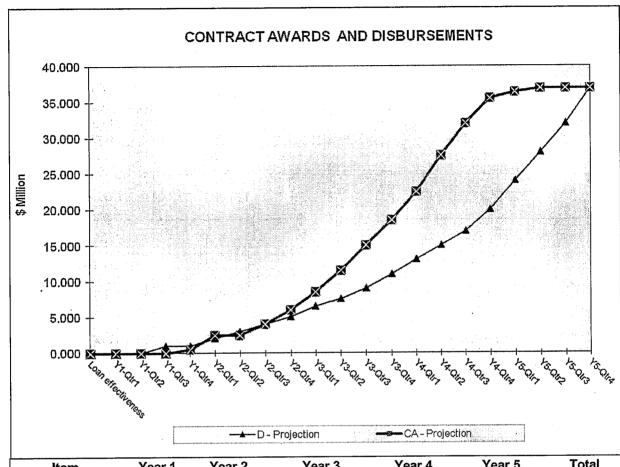
\* Exclusive of taxes and duties imposed within the territory of the borrower.

Source: Asian Development Bank estimates.

36,900,000

550,000

## F. Contract and Disbursement S-Curves



Item	Year 1	Year 2	Year 3	Year 4	Year 5	Total
Contract Awards						
Quarter 1	0.000	0.500	2.500	4.000	0.900	7.900
Quarter 2	0.000	1.500	3.000	5.000	0.500	10.000
Quarter 3	0.000	1.500	3.500	4.500	0.000	9.500
Quarter 4	0.500	2.000	3.500	3.500	0.000	9.500
Total	0.500	5.500	12.500	17.000	1.400	36.900
Disbursements		*				
Quarter 1	0.000	1.000	1.500	2.000	4.000	8.500
Quarter 2	0.000	1.000	1.000	2.000	4.000	8.000
Quarter 3	1.000	1.000	1.500	2.000	4.000	9.500
Quarter 4	0.000	1.000	2.000	3.000	4.900	10.900
Total	1.000	4.000	6.000	9.000	16.900	36.900

Source: Asian Development Bank.

#### PRC/Borrower Asian Development Bank Loan Agreement Onlending Agreement **JPG** Project Agreement Imprest account Onlending Agreement YMG Onlending Onlending Agreement Agreement **TDG** DCG Grant Grant **Grant Agreement** Agreement Agreement ADB Loan Proceeds SFF DFF **DMNNR YRBNNR** ADB Loan Repayment Implementation Funds (Including Counterpart Funds, ADB Loan Contractors, Goods Suppliers, Service Providers Proceeds) (Paid from Imprest Account or Directly by ADB) Contractual Payment

### G. Fund Flow Diagram (to be revised to remove TDG)

ADB = Asian Development Bank, DCG = Dafeng city government, DFF = Dafeng forest farm, DMNNR = Dafeng milu national nature reserve, JPG = Jiangsu provincial government, PRC = People's Republic of China, SFF = Sheyang forest farm, YMG = Yancheng municipal government, YRBNNR = Yancheng rare birds national nature reserve.

Note: Imprest account will be opened and administered by the Jiangsu finance department.

Source: ADB.

#### V. FINANCIAL MANAGEMENT

#### A. Financial Management Assessment

- 24. The purpose of the financial management assessment (FMA) is to present an assessment of the financial management capacity of the executing and implementing agencies and PIUs responsible for project implementation. The instrument used for the assessment of the executing and implementing agencies and PIUs is ADB's standard FMA questionnaire and financial statements.
- 25. The assessment indicates that the executing and implementing agencies and PIUs satisfy ADB's financial management requirements. They have satisfactory financial management capability to (i) record required financial transactions and balances, (ii) provide regular and reliable financial statements and monitoring reports, and (iii) safeguard financial assets.

26. However, they have not participated in ADB projects and financial, accounting and management staffs are not familiar with ADB loan management policies; hence, additional and refresher training on ADB loan management policies and procedures, including procurement, engagement of consultants, disbursement, and repayment policy and procedures need to be provided to enhance the professional capacity of relevant staff before implementing the project.

#### B. Disbursement

- 27. The loan proceeds will be disbursed in accordance with ADB's *Loan Disbursement Handbook* (2007, as amended from time to time),<sup>4</sup> and detailed arrangements agreed upon between ADB and the government.
- 28. Pursuant to ADB's Safeguard Policy Statement (2009),<sup>5</sup> ADB funds may not be applied to the activities described in the ADB Prohibited Investment Activities List set forth at Appendix 5 of the Safeguard Policy Statement (2009). All financial institutions will ensure that their investments are in compliance with applicable national laws and regulations and will apply the prohibited investment activities list to subprojects financed by ADB.
- 29. Direct payment, reimbursement, commitment, and imprest fund procedures may be used to withdraw funds from the loan account. To expedite the flow of funds and simplify document processing, the statement of expenditures procedure may be used to reimburse, replenish, and liquidate eligible expenditures for any individual payment not exceeding \$200,000. Payments exceeding this ceiling will be reimbursed, replenished, and liquidated based on the full documentation process.
- 30. An imprest account will be set up for the project by the Jiangsu finance department (JFD) in a commercial bank acceptable to ADB. The initial amount deposited into the imprest account will not exceed 10% of the total loan amount, or the estimated expenditures to be financed from the imprest account for the first 6 months of implementation, whichever is lower.

#### C. Accounting

- 31. JPMO will prepare consolidated quarterly progress reports indicating progress achieved and problems encountered during the review period, including steps taken or proposed to remedy the problems, proposed program of activities, and progress expected in the following quarter. The PMO will ensure that these reports are submitted to ADB in a timely manner and will submit a completion report within 6 months of the project's physical completion.
- 32. JPMO and each district and/or city PMO and PIU will maintain separate records and accounts that identify the goods and services, and the expenditures financed from the loan proceeds and counterpart funds for the project. Each PIU will prepare annual financial statements for their project activities and submit these to district and/or city PMOs, who will consolidate and submit them to JPMO. The district and/or city PMOs will also prepare annual financial statements for their project activities and submit these to JPMO. JPMO will consolidate the annual financial statements of the district and/or city PMOs, the consolidated annual financial statements of the PIUs, and its own annual financial statements, as well as those

Available at: http://www.adb.org/Documents/Handbooks/Loan\_Disbursement/loan-disbursement-final.pdf
 Available at: http://www.adb.org/Documents/Policies/Safeguards/Safeguard-Policy-Statement-June2009.pdf

related to the imprest accounts. All financial statements will be prepared in accordance with relevant accounting standards and regulations acceptable to ADB.

#### D. Auditing

33. The executing agency will cause the detailed consolidated project accounts to be audited following the International Standards on Auditing by the state audit agency of the government, or other auditors acceptable to ADB. The audited accounts will be submitted in the English language to ADB within 6 months of the end of the fiscal year by the executing agency. The annual audit report will include a separate audit opinion on the use of the imprest accounts and the statement of expenditure procedures. JPG, the government, JPG, and the executing agency have been made aware of ADB's policy on delayed submission, and the requirements for satisfactory and acceptable quality of the audited accounts. ADB reserves the right to verify the project's financial accounts to confirm that the share of ADB's financing is used following ADB policies and procedures.

#### VI. PROCUREMENT AND CONSULTING SERVICES

## A. Advance Contracting and Retroactive Financing

34. The government has requested advance contacting and retroactive financing for contract packages covering consulting services for the project management and capacity development output and for two contracts under the wetlands protection at YRBNNR output. Advance contracting and retroactive financing will be undertaken in conformity with ADB's Procurement Guidelines (2010, as amended from time to time) <sup>6</sup> and the Guidelines on the Use of Consultants by the Asian Development Bank and its Borrowers (2010, as amended from time to time). <sup>7</sup> The issuance of requests for proposal and invitations to bid under contracts proposed for advance contracting and retroactive financing will be subject to ADB approval. The borrower and the executing and implementing agencies have been advised that (i) approval of advance contracting and retroactive financing does not necessarily commit ADB to finance the project, and (ii) retroactive financing may only apply to eligible expenditures incurred prior to loan effectiveness but not earlier than 12 months before loan signing up to a maximum amount equivalent to 20% of the total ADB loan.

#### B. Procurement of Goods, Works, and Consulting Services

35. All procurement to be financed under the ADB loan will be carried out following ADB's Procurement Guidelines (2010, as amended from time to time). Contracts for civil works valued at over \$10 million and contracts for goods and related services valued at over \$1 million will be procured through international competitive bidding procedures. Contracts for civil works valued at \$10 million or less but over \$100,000, and contracts for goods and related services valued \$1 million or less but over \$100,000 will be procured through national competitive bidding procedures. National competitive bidding will be undertaken following the PRC Tendering and Bidding Law (1999), subject to modifications agreed with ADB. Contract packages for civil works, goods, and related services valued at \$100,000 or less will be procured through shopping procedures. A procurement agency that is familiar with ADB procurement procedures

Available at: http://www.adb.org/Documents/Guidelines/Procurement/Guidelines-Procurement.pdf.
 Available at: http://www.adb.org/Documents/Guidelines/Consulting/Guidelines-Consultants.pdf.

The mission requested the use of ADB standard bidding documents to ensure the high quality and consistency of the documents, which will facilitate ADB review.

will be hired by JPG to undertake procurement of works, goods, and services under the project on behalf of the implementing agencies.

- 36. A procurement capacity assessment undertaken during project preparation confirmed that the executing and implementing agencies, and PIUs, acting through the procurement agency and with the assistance of ADB and the project consultants, would be capable to carry out procurement under the project, including advance contracting. Consulting services to be financed under the ADB loan will be selected in accordance with ADB's Guidelines on the Use of Consultants by the Asian Development Bank and its Borrowers (2010, as amended from time to time). The relevant sections of ADB's Anticorruption Policy (1998, as amended to date) will be included in all documents and contracts relating to procurement and engagement of consultants.
- 37. Before the start of any procurement, ADB and the government will review the public procurement laws of the central and state governments to ensure consistency with ADB's Procurement Guidelines (2010, as amended from time to time).
- 38. Procurement plan indicating the thresholds and review procedures; contract packages for goods, works, and consulting services; and national competitive bidding guidelines is provided in Section 3 below.
- 39. All consultants will be recruited according to ADB's Guidelines on the Use of Consultants by the Asian Development Bank and its Borrowers (2010, as amended from time to time). The terms of reference for all consulting services are detailed in section D of this chapter. An estimated 42 person-months of consulting services (8 international and 34 national) are required to support project implementation and capacity development.

#### C. Procurement Plan

40. The procurement plan for the project, as agreed with the executing and implementing agencies during project processing, is shown below.

#### **Basic Data**

Project Name: Jiangsu Yancheng Wetlands Protection Project

Country: People's Republic of China Executing Agency: Jiangsu provincial government

Loan Amount: \$36.90 million Loan Number: Lxxxx-PRC/P40685-PRC

Date of First Procurement Plan: 8 August 2011 Date of this Procurement Plan: 20 October 2011

(Loan fact-finding mission)

## 1. Process Thresholds, Review, and 18-Month Procurement Plan

#### a. Project Procurement Thresholds

41. Except as ADB may otherwise agree, the following process thresholds shall apply to procurement of goods and works.

<sup>&</sup>lt;sup>9</sup> Checklists for actions required to contract consultants by method available in e-Handbook on Project Implementation at: http://www.adb.org/documents/handbooks/project-implementation/

## **Procurement of Goods and Works**

Method	Threshold (\$)
International Competitive Bidding (ICB) for Works	Over \$10,000,000
ICB for Goods	Over \$1,000,000
National Competitive Bidding (NCB) for Works <sup>a</sup>	Below ICB threshold, but more than \$100,000
NCB for Goods <sup>a</sup>	Below ICB threshold, but more than \$100,000
Shopping for Works <sup>b</sup>	Equal to or less than \$100,000
Shopping for Goods <sup>b</sup>	Equal to or less than \$100,000

#### **ADB Prior or Post Review** b.

Except as ADB may otherwise agree, the following prior or post review requirements 42. apply to the various procurement and consultant recruitment methods used for the project.

Procurement Method	Prior or Post	Remarks
Procurement of G	oods and W	/orks
ICB Works ICB Goods	Prior	For ICB, invitations for bids and for prequalification, draft prequalification documents and bidding documents, and prequalification and bid evaluation reports will be submitted to ADB for prior review and approval. Use of this method is subject to the provision of ADB's Procurement Guidelines (2010, as amended from time to time) and project administration instruction (PAI) 3.03.
NCB Works NCB Goods	Prior/Post	For NCB, the first draft English language-version of the procurement documents for goods and for works should be submitted to ADB for review and approval regardless of the estimated contract amount. ADB-approved procurement documents should be used as a model for all NCB procurement financed by ADB for the project, and need not be subject to further review. ADB will review the bid evaluation report and award of contract on a post-review basis. Use of this method is subject to the provisions of the NCB Annex, ADB's Procurement Guidelines, paras. 3.3–3.4; and PAI 3.04.
Shopping for Works Shopping for Goods	Post	For shopping (including direct contracting), ADB will review the award of contract on a post-facto basis. Use of this method is subject to the provision of ADB's Procurement Guidelines (2010, as amended from time to time), para. 3.5; and PAI 3.04 C.4 and 5.
Recruitment of Co	onsulting Se	ervices
Quality- and Cost-Based Selection (QCBS, 80:20)	Prior	For QCBS, both the quality of the technical proposal and the cost of the services to be provided are evaluated. Normally, the borrower will be required to make three submissions (prior reviews) for (i) ADB approval: (i) a draft request for proposal (RFP), including the shortlist; (ii) a technical proposal evaluation report; and (iii) an overall evaluation and ranking report. However, borrowers with proven capacity are required to make only two submissions: (i) a draft RFP, including the shortlist; and (ii) an overall evaluation and ranking report. Use of this method is subject to the Guidelines on the Use of Consultants by ADB and its Borrowers (2010, as amended from time to time), and para. 47 of PAI 2.03.

ADB = Asian Development Bank, ICB = international competitive, NCB = national competitive bidding. Source: ADB.

NCB procedures are described in section C (item 3, page 32) of this chapter.

For the procurement of items below \$10,000, the executing and implementing agencies may purchase the items directly from the supplier; and in such cases, the ADB should be satisfied that the price paid is reasonable.

## c. Goods and Works Contracts Estimated to Cost More than \$1 Million

43. The following table lists the goods and works contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

Contract		Contract Value	Procure- ment	Pre- qualification of Bidders	Adverstise-
No.	Description	(\$ million)	Method	(Y/N)	ment Date
Works	Wetlands Protection at the Yanc				
ZQCW-01	Wetland biodiversity and environmental science education exhibits and intelligent surveillance system	4.796	NBF	N	Q2 2012
ZQCW-02	Wetland management and protection, monitoring, and research and system management	4.895	NCB	N	Q4 2011 Retroactive financing
ZQCW-03	Wetland restoration and reconstruction, water level control, planting/culturing natural feeds, embankment projects	8.221	NCB	N	Q3 2012
ZQCW-04	Patrol road, boardwalk, bridge, land reshaping for memorial garden, fire fighting engineering, and drainage	9.812	NCB	N	Q2 2012
ZQCM-07	Sanitation (solid waste disposal, wastewater treatment facilities and eco-toilets)	4.550	NCB	- N	Q2 2012
Works	Coastal Forest Improvement at the	he Dafeng Fo	rest Farm		
DFCW-01	Growing ecological protection forest for coastal wetland (logging and planting)	1.290	NCB	N	Q3 2012
DFCW-02	Water dredging	1.180	NBF	N	Q3 2012

NBF = nonbank-financed, NCB = national competitive bidding.

Source: Asian Development Bank estimates.

## d. Consulting Services Contracts Estimated to Cost More than \$100,000

23. The following table lists the consulting services contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

Contract No.	Description	Contract Value (\$ million)	Number of Contract	Procurement/ Recruitment Method	Advertisement Date
ZQZX-01	Project management and capacity development (YRBNNR)	0.550	1	QCBS (80:20)	Q4 2011

QCBS = quality- and cost-based selection, YRBNNR = Yancheng rare birds national nature reserve. Source: Asian Development Bank estimates.

## e. Goods and Works Contracts Estimated to Cost Less than \$1 Million and Consulting Services Contracts Less than \$100,000

44. The following table lists the goods and works contracts value at less than \$1 million and consulting services amounting to less than \$100,000 or which procurement activity is either ongoing or expected to commence within the next 18 months

Contract	Description	Contract Value (\$ million)	Number of Contracts	Procurement/ Recruitment Method	Advertisement Date
Works	Wetlands Protection	at the Dafeng N			
MLCW-01	Earthwork, earth mound heaping, pennisetum elimination, land tilling, land leveling, earth	0.724	1	NBF	Q3 2012
MLCW-02	Vegetation restoration	0.655	1	NCB	Q3 2012
MLCW-03	Civil works for pump stations, power supply, sluice gates, culverts, and roads	0.263	1	NBF	Q3 2012
MLCW-04	Civil works for buildings, patrol stations, roads, and bridges	0.794	1	NBF	Q3 2012
MLCW-05	Haemaphysalis longicornis control and milu deer relocation	0.052	1	NBF	Q3 2012
Works	Coastal Forest Impro		Sheyang Forest		
DFCW01	Landform and water system rectification, water system dredging, culvert engineering, and pump station	0.460	1	NBF	Q3 2012
Works	Coastal Forest Impro	vement at the D	Dafeng Forest F	arm	
DFCW-04	Ecological environmental protection and restoration works on coastal shore wetlands	0.430	1	NCB	Q3 2012
Goods	Wetlands Protection	at the Yanchen		tional Nature Re	serve
ZQGD-01	Geothermal energy airconditioning system (including installation)		. 1	NBF	Q2 2012
ZQGD-02	Monitoring, patrol, and wildlife rescue equipment	0.696	1	NCB	Q4 2012
ZQGD-03	Environmental protection and solar	0.980	1	NCB	Q3 2012

		Contract		Procurement/	
Contract		Value	Number of	Recruitment	Advertisement
No.	Description	(\$ million)	Contracts	Method	Date
	energy utilization				
QZGD-04	Wildlife surveillance	0.916	1	NCB	Q4 2012
	system and				
	installation				
ZQGD-05	Information	0.847	1	NCB	Q3 2012
	management system,				
	audio system, public				
	education materials,				
	and office equipment				
ZQGD-06	Patrol vehicles	0.483	1	NCB	Q4 2011
	·				(retroactive
					financing)
Goods	Wetlands Protection a	at the Dafeng M			
MLGD-03	Fencing of east	0.681	1.	NCB	Q4 2012
	section and poplar				
	science park				
MLGD-04	Fencing of west	0.642	1	NCB	Q4 2012
	section				
MLGD-05	Fodder ground	0.034	1	Shopping	Q2 2012
	maintenance	•			
	equipment (including		,		
MLGD-06	installation)	0.070			010010
MEGD-06	Vehicles for patrol,	0.076	1	Shopping	Q4 2012
	and fodder			•	
MLGD-07	transportation	0.004		0	00000
MEGD-01	Equipment for public	0.021	1	Shopping	Q3 2012
MLGD-08	education	0.044	_		
MEGD-06	Training of trainers and materials for	0.344	1	NCB	Q3 2012
	public education				
Goods		ramant at the C		F	
DFGD-04	Forest pest alarm	0.020	neyang Forest		00.0010
DI GD-04	system (including	0.020	<b>'</b> .	NBF	Q3 2012
	installation)				
Goods	Coastal Forest Improv	romant at the D	ofong Forest F		
DFGD-03	Ecological	0.100	1		Q3 2012
DI OD-00	environmental	0.100		Shopping	Q3 2012
	protection and	•			
	restoration of coastal	,			
	shoal wetlands				
	(supply and				
	installation)				

NBF = nonbank-financed, NCB = national competitive bidding. Source: Asian Development Bank estimates.

<sup>45.</sup> The following table groups smaller-value goods, works, and consulting services contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

## 2. Indicative List of Packages Required by Outputs under the Project

46. The following table provides an indicative list of all procurement (goods, works, and consulting services) to be undertaken over the life of the project. Contracts financed by the borrower are indicated with appropriate .notation in the comments section.

	Total Contract Value	Procure- ment	Pre- qualification of Bidders	Advertise- ment Date	Canana
Contract No./Description  1. Works	(\$ million)	Method	(y/n)	(quarter/year)	Comment
a. Wetlands Protection	n at the Yanch	eng Rare Bir	ds National Nati	ıre Reserve	
ZQCW-01: Wetland biodiversity and environmental science education exhibits and intelligent surveillance system	4.796	NBF	n	Q2 2012	
ZQCW-02: Wetland management and protection, monitoring, and research and system management	4.895	NCB	n	Q4 2011	Retroactive financing
ZQCW-03: Wetland restoration and reconstruction, water level control, planting/culturing natural feeds, embankment projects	8.221	NCB	n .	Q3 2012	
ZQCW-04: Patrol road, boardwalk, bridge, land reshaping for memorial garden, fire fighting engineering, and drainage	9.812	NCB	<b>n</b>	Q2 2012	
ZQCW-05: Water works for rehydration and fish-pond-to-wetland conversion	2.557	NCB	n	Q1 2013	
ZQCW-06: Spartina alterniflora control	0.993	NCB	n	Q1 2014	
ZQCW-07: Sanitation (solid waste disposal, wastewater treatment facilities and ecotoilets	4.550	NCB	<b>n</b>	Q2 2012	
b. Wetlands Protectio	n at the Dafen	g Milu Natior	ıal Nature Reser	ve	
MLCW-01: Earthwork, earth mound heaping, Pennisetum elimination, land tilling, land leveling, earth excavation, and river dredging	0.724	NBF	n	Q3 2012	

Contract No./Description	Total Contract Value (\$ million)	Procure- ment Method	Pre- qualification of Bidders (y/n)	Advertise- ment Date (quarter/year)	Comment
MLCW-02: Vegetation restoration	0.655	NCB	n	Q3 2012	
MLCW-03: Civil works for pump stations, power supply, sluice gates, culverts, and roads	0.263	NBF	n	Q3 2012	
MLCW-04: Civil works for buildings, patrol stations, roads, and bridges	0.794	NBF	n	Q3 2012	
MLCW-05: <i>Haemaphysalis longicornis</i> control and milu deer relocation	0.052	NBF	<b>n</b>	Q3 2012	· · · · · · · · · · · · · · · · · · ·
c. Coastal Forest Impre	ovement at th	e Sheyang Fo	orest Farm		
DFCW-01: Landform and water system rectification, water system dredging, culvert engineering, and pump station	0.460	NBF	n	Q3 2012	
DFCW-02: Fire roads	2.360	NCB	n ·	Q3 2012	
DFCW-03: Monitoring and inspection station, iron watchtower, pest forecasting station, and supporting engineering	0.350	NBF	<b>n</b>	Q3 2013	
DFCW-04: Bird habitat reconstruction	1.230	NBF	n ·	Q3 2013	
DFCW-05: Tree cultivation and growing	4.940	NCB	n	Q3 2013	
d. Coastal Forest Impre	ovement at th	e Dafeng For	est Farm		
DFCW-01: Growing ecological protection forest for coastal wetland (logging and planting)	1.290	NCB	<b>n</b> .	Q3 2012	
DFCW-02: Water dredging	1.180	NBF	· <b>n</b>	Q3 2012	
DFCW-03: Fire prevention channel and bridge works	1.890	NCB	n	Q3 2013	
DFCW-04:Ecological environmental protection and restoration works on coastal shoal wetlands	0.430	NCB	n	Q3 2012	

Contract No./Description	Total Contract Value (\$ million)	Procure- ment Method	Pre- qualification of Bidders (y/n)	Advertise- ment Date (quarter/year)	Comment
2. Goods			77		
a. Wetlands Protection	n at the Yanch	eng Rare Bir	ds National Nat	ure Reserve	
ZQGD-01: Geothemal energy airconditioning system (including installation)	0.977	NBF	n	Q2 2012	
ZQGD-02: Monitoring, patrol and wildlife rescue equipment	0.696	NCB	n	Q4 2012	
ZQGD-03: Environment protection and solar energy utilization	0.980	NCB	n	Q3 2012	
ZQGD-04: Wildlife surveillance system and installation	0.916	NCB	n	Q4 2012	
ZQGD-05: Information management information system, audio system, public education materials, and office equipment	0.847	NCB	n	Q3 2012	
ZQGD-06: Patrol vehicles	0.483	NCB	n	Q4 2011	Retroactive financing
b. Wetlands Protection	n at the Dafer	ng Milu Nation	al Nature Reser	ve	illianding
MLGD-01: Video surveillance system (including installation and training)	0.606	NCB	n	Q1 2013	
MLGD-02: Biological lab equipment (including installation and training)	0.075	Shopping	n	Q1 2013	
MLGD-03: Fencing of east section and poplar science park	0.681	NCB	n	Q4 2012	
MLGD-04: Fencing of west section	0.642	NCB	n	Q4 2012	
MLGD-05: Fodder ground maintenance equipment (including installation)	0.034	Shopping	n	Q2 2012	
MLGD-06: Vehicles for public education, patrol, and fodder transportation	0.076	Shopping	<b>n</b>	Q4 2012	

Contract No./Description	Total Contract Value (\$ million)	Procure- ment Method	Pre- qualification of Bidders (y/n)	Advertise- ment Date (quarter/year)	Comment
MLGD-07: Equipment for public education	0.021	Shopping	n	Q3 2014	
MLGD-08: Training of trainers and materials for public education	0.344	NCB	· n	Q3 2012	
c. Coastal Forest Impi	rovement at th	ne Sheyang F	orest Farm		
DFGD-01: Fire brigade vehicle	0.050	NBF	n	Q3 2013	
DFGD-02: Emergency response equipment for forest farm	0.004	NBF	n	Q2 2013	
DFGD-03: Forest fire alarm system and installation	0.400	NBF	n	Q2 2015	
DFGD-04: Forest pest alarm system and installation	0.020	NBF	, n	Q3 2012	
d. Coastal Forest impi	rovement at th	ne Dafeng For	est Farm		
DFGD-01: Patrol tools for fire prevention	0.070	NBF	<b>n</b>	Q3 2015.	
DFGD-02: Forest fire and pest alarm system	0.320	NCB	· n	Q3 2014	•
DFGD-03: Ecological environmental protection and restoration of coastal shoal wetlands (supply and installation)	0.100	NBF	n	Q3 2012	
3. Consulting Services			•		
ZQZX-01: Project management and capacity development (YRBNNR)	0.550	QCBS (80:20)	n	Q4 2011	Retroactive financing

NBF = nonbank-financed, NCB = National Competitive Bidding, QCBS = quality- and cost-based selection, YRBNNR = Yancheng rare birds national nature reserve.

Source: Asian Development Bank estimates.

## 3. National Competitive Bidding

- 47. The borrower's Law of Tendering and Bidding of the People's Republic of China promulgated by Order No. 21 of the President of the People's Republic of China on 30 August 1999, are subject to the following clarifications required for compliance with the guidelines:
  - (i) All invitations to prequalify or to bid shall be advertised in the national press, or official gazette, or placed in a free and open access website in the borrower's country. Such advertisement shall be made in sufficient time for prospective

bidders to obtain prequalification or bidding documents and prepare and submit their responses. In any event, a minimum preparation period of thirty (30) days shall be given. The preparation period shall count (a) from the date of advertisement, or (b) when the documents are available for issue, whichever date is later. The advertisement and the prequalification and bidding documents shall specify the deadline for such submission.

- (ii) Qualification requirements of bidders and the method of evaluating the qualification of each bidder shall be specified in detail in the bidding documents, and in the prequalification documents if the bidding is preceded by a pregualification process.
- (iii) If bidding is preceded by a prequalification process, all bidders that meet the qualification criteria set out in the prequalification document shall be allowed to bid, and there shall be no limit on the number of pre-qualified bidders.
- (iv) All bidders shall be required to provide a performance security in an amount sufficient to protect the borrower and/or project executing agency in case of breach of contract by the contractor, and the bidding documents shall specify the required form and amount of such performance security.
- (v) Bidders shall be allowed to submit bids by mail or by hand.
- (vi) All bids shall be opened in public; all bidders shall be afforded an opportunity to be present (either in person or through their representatives) at the time of bid opening, but bidders shall not be required to be present at the bid opening.
- (vii) All bid evaluation criteria shall be disclosed in the bidding documents and quantified in monetary terms or expressed in the form of pass and/or fail requirements.
- (viii) No bid may be rejected solely on the basis that the bid price falls outside any standard contract estimate, or margin, or bracket of average bids established by the borrower/project executing agency.
- (ix) Each contract shall be awarded to the lowest evaluated responsive bidder, that is, the bidder who meets the appropriate standards of capability and resources and whose bid has been determined (a) to be substantially responsive to the bidding documents and (b) to offer the lowest evaluated cost. The winning bidder shall not be required, as a condition of award, to undertake responsibilities for work not stipulated in the bidding documents, or otherwise to modify the bid as originally submitted.
- (x) Each contract financed with the proceeds of the loan shall provide that the suppliers and contractors shall permit ADB, at its request, to inspect their accounts and records relating to the performance of the contract, and to have said accounts and records audited by auditors appointed by ADB.
- (xi) Government-owned enterprises in the borrower's country may be permitted to bid if they can establish that they (a) are legally and financially autonomous, (b) operate under commercial law, and (c) are not a dependent agency of the borrower/project executing agency.
- (xii) Re-bidding shall not be allowed solely because the number of bids is less than three.

#### D. Outline Terms of Reference for Consulting Services

#### 1. Project Background

48. Jiangsu province lies in the east of the PRC facing the Yellow Sea with 1,040 km of coastline. Lying in northern Jiangsu, Yancheng municipality is the province's largest municipality

with about 15,000 km² in area; and second largest in population with about 8.2 million officially registered residents by end 2010, of which 51.2% are urban. About 70% of Jiangsu's coastal wetlands are located in Yancheng where 453,000 ha of wetlands, comprising intertidal mudflats, creeks, salt marshes and reed beds that cover about 30% of the municipality's territory, stretch for about 580 km along the coast.

- 49. From a biodiversity perspective, the two most important areas of the Yancheng coastal wetlands are DMNNR and YRBNNR. YRBNNR is very rich in biodiversity, containing 480 species of plants, 370 of birds, 281 of fish, 48 of mammals and 45 of amphibians. Twelve animal species are included in the country's first-ranked priority protection list, and 29 bird species are listed in IUCN's Red List of Threatened Species. YRBNNR is particularly one of the two wintering grounds in the PRC for the red-crowned crane which is rated as endangered in the IUCN Red List. About 60% of the 2,500 estimated total world population of the red-crowned crane or about 1,500 migrate every winter to YRBNNR. About 25% of the world's population of milu deer, rated as extinct in the wild in the IUCN's Red List of Threatened Species, find their home in DMNNR. The two nature reserves are listed in the Ramsar Convention and UNESCO's World Network of Biosphere Reserves, recognizing the uniqueness of these wetland ecosystems and the species biodiversity that they harbor.
- 50. There are two important forest farms to the two national nature reserves—DFF situated to the northwest of DMNNR and SFF situated west of YRBNNR. The forest farms provide extra layer of protection for the nature reserves. They are also part of the national coastal ecological protection forest network that enhance national ecological security, and increase the climate resilience for local communities.
- 51. The wetlands of Yancheng provide important ecosystem services to local communities. Local livelihoods are sustained through the capture and culture of marine and estuarine plants (e.g., reeds) and fish species. Wetland plants slow the flow of rivers; and the mudflats absorb wave energy from the Yellow Sea, thereby controlling coastal erosion and increasing climate resilience. Wetlands also improve water quality by absorbing some of the household and industry wastes that are rapidly increasing in Yancheng municipality.
- 52. Despite their local, national, and global significance, the wetlands of Yancheng have been under growing threats, including (i) reclamation and conversion; (ii) habitat degradation, especially in the core and buffer zones; (iii) rapid spread of invasive species, particularly *Spartina alterniflora*; (iv) environmental pollution from the upstream catchment; (v) poaching; and (vi) rapid industrial development and urban expansion. The Jiangsu Coastal Development Plan (JCDP), which was approved by the State Council on 10 June 2010; and consists of a combination of industrial, urban, agricultural, port, and wind energy developments along the coastal areas, will place further pressures on the Yancheng coastal wetlands. It is a great challenge to conserve and protect the ecosystems and biodiversity in this fast developing region.
- 53. The expected impact of the project will be improved ecosystem health and services in the coastal wetlands in Yancheng. The expected outcome will be increased capacity to manage and protect the wetland ecosystems in Yancheng. The impact and outcome will be achieved by the implementation of four investment outputs and one capacity development output. The major interventions include wetland restoration, rehydration, conversion of fishponds to wetlands, *Spartina alterniflora* control, wildlife rescue, milu deer's nutrition and disease control, forest improvement, agroforestry, forest fire and pest prevention and control, forest infrastructure improvements, wetland research and monitoring, public education, and community comanagement.

- 54. The total cost of the project is estimated at \$79.4 million. The government has requested ADB to provide a loan of \$36.9 million to finance 46.5% of the project cost. The consulting services to be provided under the capacity development output of the project will be financed by the ADB loan.
- 55. JPG will be the executing agency of the project. JPG has established JPMO at JEPD to carry out the day-to-day activities of the project and provide coordination support for preparation and implementation of the project and its outputs.
- 56. JEPD will be the implementing agency for the wetlands protection at YRBNNR investment output, and the Jiangsu forestry bureau will be the implementing agency for the wetlands protection at DMNNR investment output. TDG will be the implementing agency of the coastal forest improvement at SFF investment output. DCG will be the implementing agency for the coastal forest improvement at DFF investment output.
- 57. Furthermore, PIUs have been established in DFF, DMNNR, SFF, and YRBNNR. The four PIUs will be responsible for implementing the respective investment outputs. JPMO will be responsible for implementation of the capacity development output.

## 2. General Requirements of Consulting Services

- 58. The project will provide consulting services under the capacity development output. The consulting services will be engaged through a consulting firm (the consultant) in accordance with ADB's Guidelines on the Use of Consultants of the Asian Development Bank and its Borrowers (2010, as amended from time to time). The consulting firm will be selected through quality- and-cost-based selection (QCBS) method, with a quality-cost weighing ratio of 80:20 using simplified technical proposal procedures. The consulting services will be grouped into two subcomponents for (i) project management, and (ii) capacity development.
- 59. The consultants will support JPMO and other local project partners to ensure that implementation of the project will meet all the policy and procedural requirements of ADB and the government. The consulting services will include, but not necessarily be limited to, the following:
  - (i) Help JPMO, YPMO, district and/or city PMOs, and PIUs to review the technical contents of bidding documents that are prepared by the tendering agency; recommend necessary changes for compliance with ADB's Procurement Guidelines (2010 and amended from time to time); and provide training and advice to JPMO, YPMO, district and/or city PMOs, and PIUs on procurement procedures;
  - (ii) Advise JPMO, TDG, DCG, and PIUs on financial management and preparation of fund withdrawal applications;
  - (iii) Develop the project performance management system (PPMS) in accordance with ADB policy requirements, including establishing baseline and operation mechanism for data collection, analysis, and reporting;
  - (iv) Prepare "handbook on environmental management of construction" and provide related training;
  - (v) Prepare quarterly, semiannual, and annual progress reports, midterm report, and project completion report for submission by JPMO to ADB and JPG;

- (vi) Advise on quarterly internal environmental monitoring and environmental impact mitigation; and based on internal monitoring reports, prepare semiannual environmental monitoring reports for submission to ADB and JPG in accordance with ADB's Safeguard Policy Statement (2009);
- (vii) Advise on quarterly internal resettlement, social, and poverty monitoring and impact mitigation; based on internal monitoring reports, prepare the semiannual resettlement monitoring report and the poverty and/or social monitoring report for submission to ADB and JPG; and help JPMO to prepare semiannual and annual financial reports and fund withdrawal applications and reports;
- (viii) Provide technical support to JPG on exploratory studies on ecological compensation;
- (ix) Assist JPMO to plan and organize training programs;
- (x) Guide DMNNR and YRBNNR on project implementation; and
- (xi) Perform tasks, within the scope of the consulting services, assigned by JPMO from time to time.

## 3. Composition of the Expertise and Estimated Inputs

60. It is estimated that the project management and capacity development output will include 2 international positions with 8 person-month inputs and 6 national positions with 34 personmonth inputs. Indicative inputs for consulting services are summarized in Table 6. Indicative cost estimates for consulting services are provided in Table 7.

Table 6: Indicative Inputs for Consulting Services

Position	Input (person-months)
International Consulting Services	
Team Leader—Ecosystem Protection and PPMS Specialist	5
Environment Safeguard Specialist	3
Subtotal	8
National Consulting Services	
Deputy Team Leader—Wetland Ecologist	10
Financial Management Specialist	8
Procurement Specialist	6
Environment Safeguard Specialist	5
Social Development Specialist	2
Eco-Compensation Specialist	3
Subtotal	34
Total	42

**Table 7: Indicative Cost Estimates for Consulting Services** 

Category	Amount (\$)
International	
Professional fees, travel and accommodation	130,000
National	
Professional fees, travel and accommodation	210,000
Office Expenditures for Consulting Services	
Communication and reporting	20,000
Provisional Sum	
Office rental, local transportation, office equipment and consumables, training and study	
tour	190,000
Total	550.000

## 4. Terms of Reference for Individual Experts

- 61. Team Leader—Ecosystem Protection Specialist and PPMS Specialist (international, 5 person-months). The expert should have at least a master's degree in ecology, environment and natural resources management, or a related field; and 20 years of professional experience in team leadership, ecosystem protection, and PPMS related to internationally financed projects. The major tasks are as follows: (i) have overall responsibility for delivery of the consulting services; (ii) provide leadership, guidance, and supervision to the consultant team; (iii) prepare PPMS; and (iv) organize the preparation and finalization of required submissions.
- 62. Environment Safeguards Specialist (international, 3 person-months). The expert should have at least a master's degree in ecology, biology, environmental and natural resources management, or a related field; and 15 years of professional experience in conducting environmental impact assessment (EIA) and environmental safeguards monitoring for internationally financed projects, especially by ADB and the World Bank. The major tasks are as follows: (i) provide advice and training to JPMO, YPMO, PIUs, and internal environmental agencies on ADB environmental safeguards requirements; (ii) provide inputs to quarterly, semiannual, and annual progress reports on the basis of internal environmental monitoring reports; and (iii) prepare semiannual environmental monitoring reports for submission to ADB and JPG in accordance with ADB Safeguard Policy Statement (2009).
- 63. **Deputy Team Leader—Wetland Ecologist** (national, 10 person-months). The expert should have at least a master's degree in wetland ecology or a related field, and 20 years of professional experience in wetland ecology. The major tasks are as follows: (i) help JPMO, YPMO, and PIUs to supervise the wetland restoration activities, such that they will be carried out in accordance with the approved designs and international and national best practices; (ii) coordinate and organize the consultant team for successful delivery of the consulting services; (iii) undertake coordination with JPMO; (iv) during the absence of the team leader, provide leadership, guidance, and supervision to the consultant team; and (v) organize the preparation of required submissions.
- 64. **Financial Management Specialist** (national, 8 person-months). The expert should have at least a master's degree in finance, economics, or a related field; and 15 years of professional experience in financial management for internationally financed projects, especially by ADB and the World Bank. The major tasks are as follows: (i) provide advice and training to JPMO, YPMO, district and/or city PMOs, and PIUs on ADB's financial management and fund application and

withdrawal procedures and requirements; (ii) assist JPMO in preparing semiannual and annual financial reports and fund withdrawal applications and reports; and (iii) provide inputs to quarterly, semiannual, and annual progress reports.

- 65. **Procurement Specialist** (national, 6 person-months). The expert should have at least a master's degree in finance, commerce, economics, or a related field; and 15 years of professional experience in procurement for internationally financed projects, especially by ADB and the World Bank. The major tasks are as follows: (i) provide advice and training to JPMO, YPMO, district and/or city PMOs, and PIUs on ADB procurement procedures and requirements; (ii) help JPMO to review the technical contents of bidding documents that are prepared by the tendering agency, and recommend necessary changes for compliance with ADB's Procurement Guidelines (2010 and amended from time to time); and (iii) provide inputs to quarterly, semiannual, and annual progress reports.
- 66. **Environment Safeguard Specialist** (national, 5 person-months). The expert will have at least a master's degree in environmental science or a related field; and 15 years of professional experience in environmental safeguard monitoring for internationally funded projects, preferably for ADB or World Bank projects. The major tasks include supporting the executing and implementing agencies to (i) ensure that all the monitoring plan of the environmental management plan (EMP) is implemented; (ii) provide inputs in preparing the environmental monitoring reports; (iii) conduct the monitoring of EIA key indicators from the coastal development plans; and (iv) perform other tasks that may reasonably be requested by the executing agency.
- 67. **Social Development Specialist** (national, 2 person-months). The expert should have at least a master's degree in sociology or a related field, and 10 years of professional experience in social safeguards monitoring for internationally financed projects, especially by ADB and the World Bank. The major tasks are as follows: (i) provide advice and training to JPMO, YPMO, district and/or city PMOs, and PIUs on ADB social safeguards requirements, gender action plan, consultation and other social dimensions; and (ii) provide inputs on social apectss to quarterly, semiannual, and annual progress reports.
- 68. **Eco-Compensation Specialist** (national, 3 person-months). The expert should have at least a master's degree in environmental economics or a related field, and 10 years of professional experience in the formulation of eco-compensation policies. The major tasks are as follows: (i) provide advice on international and national policies and best practices on eco-compensation; and (ii) assist JPG in formulating eco-compensation policies and guidelines.

#### VII. SAFEGUARDS

#### A. Environmental Safeguard

69. The project is classified as category A following ADB's Safeguard Policy Statement (2009). Appropriate environmental mitigation and monitoring measures were defined for all identified impacts, and are included in EMPs of the national EIAs. The national EIAs conclude that all identified impacts can be mitigated to acceptable levels if the measures defined in EMPs are carefully implemented and monitored. The project EMP sets out the procedures and plans to carry out mitigation measures and monitoring requirements during sequential stages of the project (pre-construction, construction, and operational phases). It consists of two plans, one for implementing mitigation measures and the other for carrying out environmental monitoring. For each impact, appropriate mitigation measures are described. Internal and external monitoring

and supervision requirements have been proposed to ensure that environmental impacts will be minimized to acceptable levels. The environmental mitigation measures will be incorporated in the biding documents and the bill of quantities of the civil works contracts. International and national environmental consultants will be recruited under the project management consulting services to prepare and supervise the implementation of the EMP, monitor the environmental and social impacts, and prepare related reports.

- JPG and YMG will be jointly accountable for the overall implementation and compliance 70. with EMP and monitoring plan, including inspection, monitoring, reporting, and initiating corrective actions or measures. DCG, JPG, TDG, and YMG will be responsible for implementation of the grievance redress mechanism. JPMO and the Yancheng PMO (YPMO) will assume day-to-day responsibility for supervising implementation of environmental mitigation measures and reporting to ADB, ensuring that mitigation measures are implemented as described in EMP. In the detailed design stage, JPMO, YPMO, and PIUs will pass EMP to the design institutes for incorporating mitigation measures in the detailed designs. EMP will be updated at the end of the detailed design stage, and finally be passed to the construction contractors. To ensure that contractors comply with EMP's provisions. PIUs, supervised by JPMO and YPMO, will prepare and provide the following specification clauses for incorporation into the bidding procedures: (i) a list of environmental management requirements to be budgeted by the bidders in their proposals, (ii) environmental clauses for contractual terms and conditions, and (iii) full EIAs for compliance. PIUs will also initially handle any noncompliance with EMP.
- 71. JPMO and the Yancheng environmental protection bureau (YEPB) will each establish an environmental management unit (EMU) staffed with trained and qualified environmental specialists to undertake environmental management activities, including (i) ensuring effective EMP implementation; (ii) supervising the environmental activities carried out by PIUs; (iii) recruiting and supervising the environmental management companies and/or consultants responsible for inspecting, monitoring, and evaluating implementation of mitigation measures; and (iv) coordinating with other municipal agencies and ADB on all relevant environmental matters. PIUs will undertake regular inspections of the compliance of the contractors with the environmental management provisions in the contracts. JPMO will appoint one environment officer to supervise the work of the environmental management company and/or consultants, and to coordinate the EMP implementation with PIUs. Adequate assurances on environmental safeguards have been established in the loan and project agreements.
- 72. Internal monitoring report. During construction, results from the internal monitoring by the licensed environmental institute contracted by PIU and inspections by the environment, health, and safety officer and EMU will be reflected in the monthly construction reports. The reports will summarize (i) environmental issues during construction, including public grievances and responses; (ii) mitigation measures taken, if any; and (iii) consequences of the impacts on the environment and/or surrounding communities, including public grievances and responses. Results from the detailed internal environmental monitoring program and mitigation actions for construction will be submitted monthly to PIU, quarterly to JPMO and YPMO. JEPD and YEPB may request that further environmental mitigation actions be taken, as they deem necessary; and may determine further mitigation measures for different stages, if necessary.
- 73. Compliance monitoring report. An agency authorized by JEPD and YEPB will be responsible for environmental compliance monitoring and inspection according to the PRC environmental regulations during construction and operation. The compliance monitoring reports will include (i) project background, (ii) construction and operation activities, (iii) environmental

conditions, (iv) measurement or sampling taken during auditing and their locations, (v) analytical results, (vi) interpretation and implication of the monitoring results, (vii) determination of the compliance status with regard to applicable regulations and standards, and (viii) recommendations for improvement. These reports will be submitted to JEPD, JPMO, and YEPB and/or YPMO by the environmental monitoring station.

- 74. External environmental monitoring report. The executing agency and/or JPMO has the responsibility to monitor and assess overall project activities under the project design and monitoring framework, and will be accountable to ADB for ensuring the effective implementation of the project EMP. JPMO will be assisted by the external environmental monitor, as part of the loan implementation consulting services recruited through international competitive bidding, to fulfill its independent environmental supervision, monitoring, and reporting to ADB and JPG. The reports on monitoring the implementation of the project EMP will be submitted to ADB and JPG on a semiannual basis. The reports will include (i) monitoring activities, (ii) implementation of mitigation measures, (iii) required environmental compliance, (iv) institutional strengthening and training, (v) public consultations and results, (vi) project-affected persons' grievances and responses, and (vii) problems occurred and corrective actions taken. ADB may request that further environmental mitigation actions and measures be taken, as deemed necessary; and may determine their composition and/or extent, if necessary.
- 75. Environmental training will be essential for PIUs and contractors to implement EMP. JPMO and YPMO will be responsible for organizing training programs, which will cover (i) environmental laws, regulation, and policies; (ii) implementing mitigation measures; (iii) environmental technologies and procurement; (iv) operating and maintaining project facilities; (v) environmental monitoring and supervision; and (vi) documentation and reporting.

#### B. Social Safeguards

- 76. Following ADB's Safeguard Policy Statement (2009), the project has been classified as category C for indigenous peoples and as category A for involuntary resettlement. The population in the project area is ethnically homogenous, of mainstream Han ethnicity; therefore, the project has no impact on ethnic minority communities. No further actions are required for the indigenous peoples safeguard.
- 77. There will be economic displacement of 493 persons in 156 households due to the nonrenewal of land use leases, which will expire before the commencement of project activities on the respective land. A resettlement plan has been prepared by JPG which covers the impacts of all four project outputs, although resettlement impacts were only identified for the SFF and YRBNNR outputs. The livelihood of the economically displaced or affected persons will be safeguarded by providing new leases for replacement land and an alternative fish pond. More specifically, under the wetlands protection at YRBNNR investment output, the conversion of fishponds to wetlands will affect one family and 15 hired laborers due to nonrenewal of the lease agreement upon expiry. YRBNNR management has consulted with the water resource bureau that is developing the fishponds. The water resource bureau is looking for aquacultural contractors, and will give priority consideration to the aquacultural family who will continue to employ the existing laborers. The affected family and laborers have been consulted and are satisfied with the proposed arrangements. For SFF during construction, about 100 tree planters. 30 rangers, and 50 construction workers will be needed. Priority for the recruitment of these positions will be given to the 112 affected employees and 28 lessees. Upon completion, the affected employees will be converted to rangers, forest tenders, and gardeners. The nonemployees will be referred to the Tinghu district employment assistance center of Yancheng

municipality to find suitable employment opportunities. The Tinghu district employment assistance center of the Yancheng municipality has been consulted; and it has promised to offer special assistance to the non-employee affected persons. Training will be provided on alternative employment. The above measures are included in the income and livelihood rehabilitation measures of the resettlement plan; and additional mitigation measures will be undertaken, if necessary.

Both internal and external monitoring of the resettlement plan implementation will be 78. conducted. YPMO will engage an external monitor prior to commencement of project activities. A grievance redress mechanism has been established to provide affected persons to respond to grievances that may arise during preparation and implementation of the resettlement plan. If the affected persons feel dissatisfied with the livelihood rehabilitation measures, they should (i) appeal to the PIUs in verbal or written form; (ii) if unsatisfied with the decision, appeal to the component office/management office; (iii) if still dissatisfied, appeal to the administrative authorities; and (iv) if dissatisfied with the arbitration decision, prosecute to the civil court. Affected persons have been informed of these steps through public meetings and other forms to ensure they are aware of their legal rights. If two or more households thereafter think they have suffered direct, material and adverse harm, and believe it stemmed from ADB's lack of compliance with its policy and/or the RP, they may submit a request to ADB at any time, following the procedures set out in ADB's Accountability Mechanism (section XI). All grievances, actions and results will be logged, by use of the grievance action form. They will be reported in the project progress report and semiannual resettlement monitoring report of the corresponding period. The grievance action forms will also be made available to the complainants, key stakeholders and responsible agencies.

## VIII. GENDER AND SOCIAL DIMENSIONS

- 79. The project will improve coastal wetland ecosystem health and services that will promote biodiversity conservation, agroforestry development, eco-tourism development, and climate resilience of local communities. About 1.1 million people who live within the direct project areas and vicinities will directly benefit from the project. Because the two nature reserves are of national and international importance, the project will generate national and global benefits.
- The project will create 500 person-years of direct and 1,500 person-years of indirect 80. employment opportunities during project construction, with estimated earnings amounting to CNY30 million or \$4.6 million from direct employment and CNY75 million or \$11.5 million from indirect employment. It will generate 150 direct jobs and 400 indirect jobs during project operation, with estimated annual earnings of CNY7.5 million or \$1.2 million from direct employment and CNY20.0 million or \$3.1 from indirect employment. It will also trigger the creation of a large number of off-farm labor opportunities for surrounding communities in ecotourism, and training for off-farm employment will be provided to beneficiaries of the project, including women and other vulnerable groups. Of the 500 person-years of employment opportunities during construction, an estimated 31.0% will go to women. Of the 150 employment opportunities created during operation, an estimated 50% will be availed by women. Project implementation will respect core labor standards, and it will be ensured that implementing agencies and contractors respect national regulations. Job opportunities will be available for women during project implementation and operations. The influx of construction workers to the port area and neighboring communities demands awareness raising for both workers and the public on HIV/AIDS and sexually-transmitted disease risks. Provisions on public and worker safety and health are included in the EMP, as well as schedules for consultation and participation procedures. A gender action plan (GAP) containing measures for maximizing

gender benefits has been prepared and is included in this document for implementation. The summary poverty reduction and social strategy (SPRSS) containing poverty and social impacts and mitigation measures has been developed. Social and gender actions will be supervised and monitored by a social safeguard specialist as part of the consulting services, and will be reported in the PPMS.

81. Beyond the gender-target, pro-poor employment policies state that 70% of unskilled positions should be provided to local poor and rural migrant workers. JPMO, YPMO, and PIUs will also ensure that (i) contractors provide job opportunities respecting core labor standards; (ii) labor conditions, particularly regarding safety of workers and the public, are in line with national regulations, and are provided in a gender-balanced manner; and (iii) awareness raising for both workers and the public on HIV/AIDS and sexually transmitted disease risks is implemented, as influx of construction workers to the port area and neighboring communities may increase public health hazards.

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	-	to women and men	project operations for women	budgets	made to ensure.	

Gender Equality	Outputs/		7.		-
Component	Activities	Targets	Budget	Responsibilities	Timeframe
Capacity and	Women will have	30% or more of management training	CNY100,000	The PMOs and	All All
skills	equal access to	opportunities will be provided to women.	Counterpart	local department	implementation
development	training.	50% or more of eco-fish farming skills training	funds, labor	of labor and social	of capacity
	Darticination of	opportunities will be provided to women.	and social	security will	development
	women in curricula	At least 2/3 of the training sites will be selected	security	monitor curricula	planning and
-	design	on sites and time suitable for women, and the	training funds	and participation.	activities
		women will be involved in content design.	,		
Output 4: Coastal	Forest Improvement	Output 4: Coastal Forest Improvement at the Sheyang Forest Farm			
Employment	Employment	60% or more of employment opportunities in	Included in	The PMOs will	All
	opportunities	project implementation for women	project and	monitor, and	implementation
	equally accessible	50% or more of employment opportunities in	operating	contractors will be	and operation
	to women and men	project operations for women	budgets	made to ensure.	
Capacity and	Women will have	30% or more of management training	CNY100,000	The PMOs and	All
skills	equal access to	opportunities will be provided to women.	Counterpart	local department	implementation
development	training.	50% or more of eco-fish farming skills training	funds, labor	of labor and social	of capacity
	Dartinipation of	opportunities will be provided to women.	and social	security will	development
	rafficipation of	At least 2/3 of the training sites will be selected	security	monitor curricula	planning and
	decian	on sites and time suitable for women, and the	funds	and participation.	activities
	design	women will be involved in content design.			
Output 5: Project	Output 5: Project Management and Capacity Development	pacity Development			
Gender	Staff training	Staff training curricula for all PMOs, PIOs, and	Included in	Provincial PMO	Early during
awareness for	includes gender	other offices include capacity development for	project	and NGO	implementation
project staff	awareness.	gender awareness and GAP implementation.	budget	monitoring	
Ensure women's	Women's	At least 40% female officials in provincial and	Included in	Provincial PMO	All
participation in	economic/ and	county PMOs	local agency	and NGO	implementation
project decision	political	At least 30% female officials in county and/or	budgets	monitoring	
making	empowerment	district PMOs		Women participate	
		At least 1 female official in other project offices		in M&E.	
Gender-balanced	Women will be	Female beneficiaries will be informed about	ui papnipul	Information will be	Early during
information	informed and	opportunities to access project funds, technical	project	provided by the	implementation
disclosure and	consulted about the	advice, training, and employment	management	PMOs.	
participation	project.	opportunities.	budget		
		Women will be consulted to improve subproject.			
GAP = gender action	n plan GFF = Global Env	GAP = gender action plan GFF = Global Environment Facility M&F = monitoring and evaluation NGO = nongovernment organization PIO = project	= nondovernment	organization PIO = pro	iort

GAP = gender action plan, GEF = Global Environment Facility, M&E = monitoring and evaluation, NGO = nongovernment organization, PIO = project implementation office, PMO = project management office, Source: Asian Development Bank.

# IX. PERFORMANCE MONITORING, EVALUATION, REPORTING, AND COMMUNICATION

A. Project Design and Monitoring Framework

A. Project D	esign and Monitoring Framewor	Data Sources	
Design Summary	Performance Targets and/or Indicators	and/or Reporting Mechanisms	Assumptions and Risks
Impact Improved ecosystem health and services in the coastal wetlands in Yancheng	Wintering red-crowned crane population in YRBNNR maintained above the critical level of 600 by 2020     Annual mortality rate of milu deer reduced from 4% to 2% by 2020	- Yancheng annual SOE reports - Yancheng and project district and/or city statistical yearbooks	Assumptions  - The government remains committed to wetland biodiversity conservation.  - The government adopts suitable policies to limit landuse changes.  - Point-source and nonpoint-source pollution are effectively controlled.  Risk  Economic slowdown may result in greater development pressure on wetlands.
Outcome Increased capacity to manage and protect the wetland ecosystems in Yancheng	<ul> <li>Annual degradation of YRBNNR at current rate of 2.48% in project intervention area halted by 2017</li> <li>Annual degradation of DMNNR at current rate of 5% in project intervention area halted by 2017</li> <li>30% of construction labor, 50% of operational jobs, and 50% of off-farm employment opportunities provided to women and other vulnerable groups</li> </ul>	<ul> <li>Data from         Yancheng         environmental         protection and         forestry bureaus</li> <li>Yancheng and         project district         and/or city         statistical         yearbooks</li> </ul>	Assumption - Project governments provide sufficient funds for proper O&M of project facilities.  Risk - NR master plans and the forest farm five-year plans are not effectively implemented.
Outputs  1. Wetlands protection at YRBNNR	By 2017:  - 540 ha of wetland in experimental zone restored  - 1,630 ha of dehydrated wetland in core zone rehydrated  - 1,435 ha of fishpond converted to wetland  - Spread control of 400 ha of Spartina alterniflora piloted  - 38.1 km of patrol roads and stations improved  - Waste management facilities constructed  - Wildlife rescue, breeding, and disease control center established	<ul> <li>Monitoring reports of Yancheng environmental protection, forestry, and tourism bureaus</li> <li>Yancheng annual SOE reports</li> <li>Annual surveys for PPMS</li> </ul>	Assumptions - Project design is technically sound The executing and implementing agencies have capability and required counterpart funds.  Risks - Some stakeholders may have resistance to participation in conservation and protection activities.

Design Summary	Performance Targets and/or Indicators  - Wetland and biodiversity research and monitoring capacity strengthened - Public education and community co-development capacity strengthened30% or more of employment opportunities during project implementation provided to women	Data Sources and/or Reporting Mechanisms	Assumptions and Risks  - Excessive noise from construction may affect the rare birds. Water for wetland rehydration may be polluted in excess of applicable standards.
2. Wetlands protection at DMNNR	By 2016:  - 24.7 ha of drinking water surface created  - 45 ha of grazing and resting ground established  - 50 ha of rotational closure of grazing ground implemented  - 220 ha of fodder ground established  - 426.4 ha of tick control implemented  - 24 km of steel biological fences erected or rehabilitated  - 18.5 km of patrol roads improved  - 1 patrol station established  - Milu deer's research laboratory established  - Milu deer's habitat surveillance system established  - Science education center expanded  - 30% or more of employment opportunities during project implementation provided to women	- Monitoring reports of the Yancheng environmental protection, forestry, and tourism bureaus - Yancheng annual SOE report - Annual surveys for PPMS	Assumption  - DMNNR is able to effectively implement milu deer relocation measures and maintain milu deer population within NR's carrying capacity.  Risks  - Coastal wetland in the third core zone may not have adequate carrying capacity to support relocated milu deer.  - Water may be polluted making it unsuitable as drinking water for milu deer.
3. Coastal forest improvement at SFF	By 2017:  - 185 ha of forest bird habitat rehabilitated  - 285.2 ha of plant nurseries established  - 83.5 ha of agroforestry demonstration area established  - 51.4 km of drainage canals rehabilitated  - 49.0 km of fire roads rehabilitated  - Forest fire early warning and response system established  - An integrated pest management system established	- Monitoring reports of the Yancheng environmental protection, forestry, and tourism bureaus - Yancheng annual SOE reports - Annual surveys for PPMS	Assumption - Sheyang forest farm sustains its commitment to restore and improve the conditions in the farm.

		Data Sources	<del>,</del>
Design Summary	Performance Targets and/or Indicators	and/or Reporting Mechanisms	Assumptions and Risks
	- 60% or more of employment opportunities during project implementation provided to women - 50% or more of eco-agriculture farming skills training provided to women		
4. Coastal forest improvement at DFF	By 2017:  - 860 ha of coastal wetland protection forest improved and tended  - 122.7 ha of coastal wetland rehabilitated  - 174 km of drainage canals improved  - 20.9 km of fire roads rehabilitated  - Fire prevention and response system established  - An integrated pest management system established  - 60% or more of employment opportunities during project implementation provided to women  - 50% or more of eco-fish farming skills training provided to women	- Monitoring reports of the Yancheng environmental protection, forestry, and tourism bureaus - Yancheng annual SOE reports - Annual surveys for PPMS	Assumption - Dafeng forest farm sustains its commitment to restore and improve the conditions in the farm.
5. Project management and capacity development	<ul> <li>PMOs established and operational by 2011, including at least 30% representation by women</li> <li>PMOs and PIUs strengthened by 2017</li> <li>Eco-compensation study completed and approved by 2017</li> <li>100 persons trained by 2013, at least 30% are women</li> <li>500 person-years of direct construction jobs created, with 30% being provided to women and other vulnerable groups;</li> <li>150 direct operational jobs created with 50% being provided to women and other vulnerable groups</li> <li>50% of the off-farm opportunities created by the project in surrounding communities taken up by women and other vulnerable groups</li> </ul>	<ul> <li>PMO progress reports</li> <li>Project completion report</li> <li>ADB review missions and evaluation reports</li> </ul>	Assumptions  - PMOs and PIUs have competent consultants and facilities, and the executing and implementing agencies provide competent staff.  - There are adequate female candidates to be trained and take up construction, operation, and offfarm employment opportunities.  Risks  - Local PMOs lack capacity in coordination and management.  - PIUs lack capacity in procurement and financial management.

Design Summary	Performance Targets and/or Indicators	Data Sources and/or Reporting Mechanisms	Assumptions and Risks	
Activities and Mile	Inputs (\$ million)			
Wetlands Prot     1.1 Wetland restora     1.2 Public education	ADB: Government:	36.90 39.49		
1.3 Wetland rehydr 1.4 Fishponds-to-w 1.5 Invasive alien s 1.6 Wetland protect 1.7 Wildlife protecti 1.8 Wetland and bi	Total	76.39		
2. Wetlands Prot 2.1 Milu deer's rese 2.2 Milu deer's drin 2.3 Milu deer's food 2.4 Milu deer's hab 2.5 Public education				
3. Coastal Forest 3.1 Forest bird hab 3.2 Agroforestry de 3.3 Establishment of 3.4 Drainage impro 3.5 Forest fire previous 3.6 Integrated pest				
4. Coastal Forest 4.1 Coastal wetland 4.2 Forest fire prev 4.3 Drainage impro 4.4 Integrated pest 4.5 Coastal wetland				
5. Project Manag 5.1 Project manage 5.2 Capacity develo 5.3 Implementation	ement and Capacity Development ement by Q2 2017	ender action, and	:	

ADB = Asian Development Bank, DMNNR = Dafeng milu national nature reserve, DFF = Dafeng forest farm, O&M = operation and maintenance, PIU = project implementation unit, PMO = project management office, PPMS = project performance management system, SFF = Sheyang forest farm, SOE = state of the environment, SPRSS = summary poverty reduction and social strategy, YRBNNR = Yancheng rare birds national nature reserve. Source: ADB.

# B. Monitoring

82. **Project performance monitoring.** To monitor project progress in achieving the planned outcome and outputs, JPMO will establish and maintain a PPMS, <sup>10</sup> which will be designed to permit adequate flexibility to adopt remedial action regarding project design, schedules, activities, and development impacts. The impact indicators, as specified in the design and monitoring framework (DMF), will include (i) red-crowned crane population (below 600 in 2010);

<sup>10</sup> ADB's PPMS is available at: http://www.adb.org/Documents/Slideshows/ PPMS/default.asp?p=evaltool

- (ii) milu deer morbidity (3%) and mortality rates (4%); (iii) number of eco-tourists (YRBNNR from 70,000 in 2010 to 500,000 by 2020, DMNNR from 300,000 in 2010 to 400,000 by 2020, SFF from 80,000 in 2010 to 150,000 by 2020, and DFF from 100,000 in 2001 to 250,000 by 2020); and (iv) number of community participation activities in nature reserve management. At the start of project implementation, JPMO, with support from the project implementation consultants, will develop comprehensive PPMS procedures to generate data systematically on project outcome, inputs, and outputs of each investment output, as well as the agreed-upon project performance indicators, environmental and social monitoring indicators, and resettlement plan implementation indicators. These will be used to measure the project impact, outcome, outputs, and compliance with ADB safeguard requirements. No later than 6 months after loan effectiveness, JPMO will (i) refine the PPMS framework, (ii) establish the baseline, (iii) confirm achievable targets, (iv) finalize the monitoring and recording arrangements, and (v) establish data collection systems and reporting procedures.
- 83. **Compliance monitoring.** During project implementation, ADB and JPMO will closely monitor the compliance of all the covenants under the project and will take necessary remedy actions for any noncompliance. The compliance status will be reported in the quarterly progress report by PMO and will be reviewed during project review missions.
- 84. Safeguards monitoring. Environmental safeguard monitoring will be undertaken by the JPMO and YPMO through EMU that they will establish and staff. Further, JPMO and YPMO will engage an environmental management company and/or consultant to assist PIUs in carrying out environmental management and monitoring activities. PIUs will appoint one environment officer to supervise the work of the environmental management company and/or consultant, and report to the environment coordinator in JPMO and YPMO. JPMO and YPMO will monitor and assess overall project activities under the project DMF, including environmental targets. JPMO will report to ADB the progress of the EMP, information on project implementation, environmental performance of the contactors, and environmental compliance through quarterly project progress reports and semiannual environmental monitoring reports. The progress reports on the EMP will pay particular attention to consultation and participation, and to public and worker safety and health.
- 85. During construction, PIUs will support JPMO and YPMO to conduct internal environmental monitoring and inspections to ensure that environmental mitigation measures are properly implemented. Inspections or audits will mainly cover construction activities, but these will also review the affected environment and communities. External environmental monitoring and inspection will be conducted by local environmental monitoring centers under the local environment protection bureaus. They will be responsible to undertake regular and random environmental monitoring and inspection activities before, during, and after construction as well as in the event of emergencies.
- 86. Social safeguard monitoring will focus on the implementation of the resettlement plan, which includes a reemployment plan for the economically displaced or affected persons. Internal monitoring will be undertaken by JPMO and YPMO with support from the social safeguard specialist as part of the consulting services. JPMO will report to the ADB on the progress of the reemployment plan through the quarterly project progress reports (and the semiannual environmental monitoring reports). External monitoring of the resettlement plan implementation will be conducted by independent experts engaged by YPMO. The external monitor will investigate progress and submit reports to ADB and JPMO semiannually.

87. **Gender and social dimensions monitoring.** Project activities will create labor opportunities and have other impacts on social issues. The consolidated annual monitoring reports will include a section that describes (i) activities, advancements, and impacts on women and other gender issues; and (ii) job opportunities created for poor and other vulnerable groups. It may also include, if deemed important, social issues as they emerge.

### C. Evaluation

88. In addition to regular monitoring, project performance will be reviewed at least once a year jointly by ADB and JPG. The review will assess implementation performance and achievement of project outcomes and outputs; assess financial progress; identify issues and constraints affecting implementation; and work out a time-bound action plan for their resolution. ADB and JPG will undertake a midterm review to assess implementation status and take appropriate measures—including modification of scope and implementation arrangements, and reallocation of loan proceeds, as appropriate—to achieve the project impact and outcome. Within 6 months of physical completion of the project, JPMO will submit a project completion report to ADB.<sup>11</sup>

### D. Reporting

89. JPG, through JPMO, will provide ADB with (i) quarterly progress reports in a format consistent with ADB's PPMS, including project physical and financial progress and implementation of environmental and social safeguards; (ii) semiannual safeguard monitoring reports submitted by external monitors; (iii) consolidated annual reports, including (a) progress achieved by output as measured through the indicator's performance targets, (b) achievement of gender and social dimension targets, (c) key implementation issues and solutions, (d) updated procurement plan, and (e) updated implementation plan for the next 12 months; and (iv) a project completion report within 6 months of physical completion of the project. To ensure projects continue to be both viable and sustainable, project accounts and the executing agency's audited financial statements, together with the associated auditor's report, should be adequately reviewed.

### E. Stakeholder Communication Strategy

- 90. Relevant project information, including implementation progress, will be disclosed in the ADB's website and at JEPD, YEPB, and PIUs, as well as in village meetings and through village information boards. This may include the DMF, the environmental assessment, and the EMP. The EMP prepared for the project contains a public consultation plan for the project implementation. Stakeholder workshops will be held throughout the project implementation to inform and consult with key stakeholders, particularly workers and residents in the nature reserves, forest farms, and adjacent communities, to (i) encourage them to participate in project activities and (ii) make sure all stakeholders, including women, poor, and other vulnerable groups, are informed about and able to benefit from the project.
- 91. The nature reserves and forest farms will be responsible for operation and maintenance of project facilities; and they will manage effectively the project investments. They will also help convey opinions and advice of resource users concerning all aspects of operational efficiency.

<sup>&</sup>lt;sup>11</sup> Project completion report format is available at: http://www.adb.org/Consulting/consultants-toolkits/PCR-Public-Sector-Landscape.rar

Objective(s)  Make sure that all stakeholders, including women, poor, and other vulnerable groups, are informed about and able to benefit from the project.	Main Stakeholders All stakeholders, including women, poor, and other vulnerable groups	Messages Design and monitoring framework, environmental assessment, and environmental management plan	Means of Communication (Channels/ Languages/ Activities)  ADB's website; and at JEPD, YEPB, and PIUs; during village meetings, and on the village announcement boards	Timeline Early in project implementation	Responsibility  JEPD, YEPB, and PIUs; village committees
Encourage them to participate in project activities.	Workers and residents in the nature reserves, forest farms, and adjacent communities	Relevant project messages and the public consultation plan for project implementation	ADB's website; and at JEPD, YEPB, and PIUs; during village meetings, and on the village announcement boards	Consistently during project implementation	YEPB and PIUs, forest farm administration, village committees
Ensure shared ownership by communities, nature reserves, and forest farms.	Nature reserves and forest farms	Convey opinions and advice of resource users concerning all aspects of operational efficiency			YEPB, PIUs, nature reserve and forest farm administrations

ADB = Asian Development Bank, JEPD = Jiangsu environmental protection department, PIU = project implementation unit, YEPB = Yancheng environmental protection bureau. Source: ADB.

# X. ANTICORRUPTION POLICY

92. ADB reserves the right to investigate, directly or through its agents, any violations of the Anticorruption Policy relating to the project. All contracts financed by ADB shall include provisions specifying the right of ADB to audit and examine the records and accounts of the executing agency and all project contractors, suppliers, consultants, and other service providers. Individuals and/or entities on ADB's anticorruption debarment list are ineligible to participate in ADB-financed activity and may not be awarded any contracts under the project. ADB

AVAILABLE 41: http://www.adb.org/integrity/unit.asp.

<sup>&</sup>lt;sup>12</sup> Available at: http://www.adb.org/Documents/Policies/Anticorruption-Integrity/Policies-Strategies.pdf.

93. To support these efforts, relevant provisions are included in the loan and project agreements, and the bidding documents for the project. The project design and implementation arrangements provide for mitigating corruption risks. Risks associated with project management will be mitigated by (i) training of the executing and implementing agencies' staff in the procurement of civil works, goods, and services under the project; and (ii) periodic inspection of contractors' activities related to fund withdrawals and settlements by the executing agency's staff. These key risks and mitigating measures were discussed and agreed between ADB and the borrower during loan processing as per the Second Governance and Anticorruption Action Plan. 14

### XI. ACCOUNTABILITY MECHANISM

94. People who are, or may in the future be, adversely affected by the project may submit complaints to ADB's Accountability Mechanism. The Accountability Mechanism provides an independent forum and process whereby people adversely affected by ADB-assisted projects can voice, and seek a resolution of their problems, as well as report alleged violations of ADB's operational policies and procedures. Before submitting a complaint to the Accountability Mechanism, affected people should make a good faith effort to solve their problems by working with the concerned ADB operations department. Only after doing that, and if they are still dissatisfied, should they approach the Accountability Mechanism.<sup>15</sup>

XII. RECORD OF PROJECT ADMINISTRATION MANUAL CHANGES

Date Project Administration Manual Changes

GACAP II Guidelines available at: http://www.adb.org/Documents/Guidelines/GACAP-II-Guidelines.pdf. See also Sourcebook: Diagnostics to Assist Preparation of Governance Risk Assessments: http://www.adb.org/documents/books/Diagnostics-to-Assist-Preparation-of-GRAs/default.asp.
 For further information, see http://www.adb.org/Accountability-Mechanism/default.asp



# Memorandum

Office of the General Counsel

Date

16 November 2011

Τo

The Negotiation Delegation of the People's Republic of China

From

Irum Ahsan Counsel

Subject

Jiangsu Yancheng Wetlands Protection Project

- Actions to Be Taken Following the Loan Negotiations

This Action Letter summarizes the actions to be taken by the People's Republic of China (the "Borrower"), before: (1) the Loan Agreement is signed; (2) the Loan Agreement is declared effective; and (3) the Loan proceeds are disbursed.

# A. Actions to be Taken by the Borrower Prior to Signing and Effectiveness of the Loan Agreement

# 1. Prior to Signing

- 1. Before signing of the Loan Agreement, ADB wishes to receive from the Borrower (i) a letter from the Borrower stating that the negotiated text of the Loan Agreement for the Project has been approved by the Borrower; and (ii) a letter from Jiangsu Provincial Government stating that the negotiated text of the Project Agreement for the Project, has been approved by the Jiangsu Provincial Government. Forms of such letters are attached as **Annex I**.
- 2. Before signing of the Loan Agreement, ADB should also receive a letter from (i) a duly authorized official of the Borrower, appointing a representative of the Borrower to execute and deliver, on behalf of the Borrower, the Loan Agreement for the Project; and (ii) a duly authorized official of Jiangsu Provincial Government, appointing a representative of the concerned party to execute and deliver, on behalf of the concerned party, the Project Agreement for the Project. Forms of such letter are attached as **Annex II**.

### 2. Prior to Effectiveness

3. Pursuant to Sections 10.01(a) and 10.02(a) of the Asian Development Bank Ordinary Operations Loan Regulations (Applicable to LIBOR-Based Loans Made from ADB's Ordinary Capital Resources) dated 1 July 2001, ADB would wish to receive, reasonably in advance of the date to be determined according to Section 6.01 of the Loan Agreement, a legal opinion or certificate, affirming that the Loan Agreement has been duly authorized or ratified by, and executed and delivered on behalf of, the Borrower and is legally binding upon the Borrower in accordance with its terms. The suggested form of such legal opinion/certificate is attached as Annex III.

- 4. Pursuant to Sections 10.01(c) and 10.02(c) of the Asian Development Bank Ordinary Operations Loan Regulations (Applicable to LIBOR-Based Loans Made from ADB's Ordinary Capital Resources) dated 1 July 2001, ADB would wish to receive, reasonably in advance of the date determined according to Section 6.01 of the Loan Agreement, a legal opinion or certificate, affirming that the Project Agreement has been duly authorized or ratified by, and executed and delivered on behalf of, the Jiangsu Provincial Government in accordance with its terms. The suggested form of such legal opinion/certificate covering the Project Agreement is attached as Annex IV.
- 5. Please furnish the above noted documents in English, under a transmittal letter. The suggested form of transmittal letter is attached as **Annex V**.

## B. Action to be Taken Prior to Disbursement

6. Where the execution and delivery of a domestic agreement is required prior to disbursement of the loan proceeds for any component (subproject) of the Project, ADB would receive from the Borrower a certification affirming the satisfaction of such a requirement. The suggested form of such certification is attached as **Annex VI**.

Attachments: Annexes I-VI

# FORMS OF APPROVAL 1

Annex I

[Form I: For the Borrower]

[Date]

Mr. Paul J. Heytens Country Director People's Republic of China Resident Mission Asian Development Bank Beijing, People's Republic of China

Re: Jiangsu Yancheng Wetlands Protection Project

- Approval to the Negotiated Text of the Loan Agreement

Dear Mr. Heytens:

I am pleased to inform you that the People's Republic of China has accepted the draft Loan Agreement for the Jiangsu Yancheng Wetlands Protection Project as negotiated.

Sincerely yours,

[Signature] [Name] Minister of Finance

<sup>&</sup>lt;sup>1</sup> Pursuant to Paragraph A.1 of this Action Letter.

## [Form II(a): For the Jiangsu Provincial Government]

[Date]

Mr. Paul J. Heytens Country Director People's Republic of China Resident Mission Asian Development Bank Beijing, People's Republic of China

Re: Jiangsu Yancheng Wetlands Protection Project

- Approval to the Negotiated Text of the Project Agreement

Dear Mr. Heytens:

I am pleased to inform you that the Jiangsu Provincial Government has accepted the draft Project Agreement for Jiangsu Yancheng Wetlands Protection Project as negotiated.

Sincerely yours,

[Signature]
[Name]
[Title of the Authorized Representative of the Jiangsu Provincial Government]

### Annex II

## FORMS OF AUTHORIZATION 2

[Form I: For the Borrower]

[Date]

The Embassy of People's Republic of China to Republic of the Philippines Manila, Philippines

Subject: Jiangsu Yancheng Wetlands Protection Project

This is to authorize [Mr./Ms.] [ ], Ambassador Extraordinary and Plenipotentiary of the People's Republic of China to the Republic of Philippines or charge d'affairs ad interim, to sign on behalf of the People's Republic of China the Loan Agreement for Jiangsu Yancheng Wetlands Protection Project between the People's Republic of China and the Asian Development Bank.

Sincerely yours,

[Signature] [Name] Minister of Finance

<sup>&</sup>lt;sup>2</sup> Pursuant to Paragraph A.2 of this Action Letter.

# [Form II(a): For the Jiangsu Provincial Government]

[Date]

The Embassy of People's Republic of China to Republic of the Philippines Manila, Philippines

Subject: Jiangsu Yancheng Wetlands Protection Project

This is to authorize [Mr./Ms.] [ ], Ambassador Extraordinary and Plenipotentiary of the People's Republic of China to the Republic of Philippines or charge d'affairs ad interim, to sign on behalf of the Jiangsu Provincial Government the Project Agreement for Jiangsu Yancheng Wetlands Protection Project between the Asian Development Bank and Jiangsu Provincial Government.

Sincerely yours,

[Signature]
[Name]
[Title of the Authorized Representative of the Jiangsu Provincial Government]

# FORM OF LEGAL CERTIFICATE FOR THE LOAN AGREEMENT <sup>3</sup>

### [Official Letterhead]

### LEGAL CERTIFICATE

[Date]

### JIANGSU YANCHENG WETLANDS PROTECTION PROJECT

I, as Director General of the Department of Treaty and Law of the Ministry of Foreign Affairs of the People's Republic of China, have reviewed:

- (i) an executed copy of the Loan Agreement, dated [ ], (the "Loan Agreement") between the People's Republic of China (PRC or the "Borrower") and Asian Development Bank ("ADB") for Jiangsu Yancheng Wetlands Protection Project (the "Project");
- (ii) all the laws, rules, regulations, and procedures of the Borrower regarding or relating to the execution and delivery of international agreements;
- (iii) documentary evidence of all necessary governmental actions authorizing or ratifying the execution and delivery of the Loan Agreement; and
- (iv) any other documents that I have deemed relevant for the purpose of furnishing this Legal Certificate.

Based on the above noted review, I, on behalf of the Borrower, hereby certify that:

- 1. In accordance with the provisions of Article 89 (9) of the Constitution of PRC and Article 5(1) of the Law of PRC on the Procedure of Conclusion of Treaties ("Treaty Procedure Law"), the State Council of PRC approved the Loan Agreement for the Project on [date]. In accordance with Article 9 of the Treaty Procedure Law, the signed Loan Agreement was subsequently submitted to the State Council by the Ministry of Finance of PRC on [date].
- 2. The Borrower has taken all necessary governmental actions regarding the execution and delivery of the Loan Agreement. Evidence of this can, among other things, be found in the following documents:
  - (a) The letter, dated [ ], from [Mr./Ms.] [ ], Minister of Finance, PRC to ADB approving the negotiated text of the Loan Agreement on behalf of the Borrower (copy attached herewith as Annex 1); and
  - (b) The letter, dated [ ], from the Minister of Finance of the Borrower to the Ambassador of PRC to the Republic of the Philippines authorizing the said

<sup>&</sup>lt;sup>3</sup> Pursuant to Paragraph A.3 of this Action Letter.

Ambassador and, in his/her absence, charge d'affairs ad interim, to sign the Loan Agreement, on behalf of the Borrower (copy attached herewith as **Annex 2**).

- 3. The approval and signing of the Loan Agreement conform to the legal procedures and practice of PRC.
- 4. The Loan Agreement has accordingly been duly authorized/ratified by, and executed and delivered on behalf of, the Borrower and is legally binding upon the Borrower in accordance with its terms.

[Signature]
[Name]
Director-General
Department of Treaty and Law
Ministry of Foreign Affairs
People's Republic of China

Attachments: Annexes 1 and 2

# FORM OF LEGAL OPINION FOR THE PROJECT AGREEMENT – JIANGSU PROVINCIAL GOVERNMENT <sup>4</sup>

### [Official Letterhead]

### **LEGAL OPINION**

[Date]

This document is a legal opinion provided for the Project Agreement (Loan No. [ ]-PRC: Jiangsu Yancheng Wetlands Protection Project) between Asian Development Bank (hereinafter called "ADB") of the one part, and Jiangsu Provincial Government (hereinafter called the "JPG") of the other part.

On [date], the authorized representative of the People's Republic of China (hereinafter called "PRC"), [Mr./Ms.] [ ], Ambassador Extraordinary and Plenipotentiary of the PRC to the Republic of the Philippines, on behalf of PRC, signed the Loan Agreement (Loan No. [ ]-PRC: Jiangsu Yancheng Wetlands Protection Project, hereinafter called the "Loan Agreement") between PRC and ADB.

On [date], the authorized representative of JPG, [Mr./Ms.] [ ] signed on behalf of JPG the Project Agreement.

I, [name of lawyer] of [name of law firm or government office, as the case may be], as [an attorney at law licensed to practice in PRC with License No. [ ] or [official title] of the [Name of Government Office], in my capacity as legal counsel to the [Name of the Jiangsu Provincial Government], have examined the originals or copies of the following documents:

- (i) the Loan Agreement between PRC and ADB;
- (ii) the Project Agreement between ADB of the one part, and the JPG of the other part;
- (iii) all the related laws, rules and regulations, and corporate documents required for the conclusion of the Project Agreement; and
- (iv) all the other documents that we have deemed necessary for the purpose of furnishing this legal opinion.

Subject to the foregoing, it is my opinion that:

(i) all governmental and corporate authorizations and actions necessary to conclude the Project Agreement have been obtained and taken;

<sup>&</sup>lt;sup>4</sup> Pursuant to Paragraph A.4 of this Action Letter.

- (ii) pursuant to articles 62, 105 and 107 of the Constitution of PRC, and articles 54, 56, 59 and 62 of the Organic Law of the Local People's Congress and Local Governments of PRC, the JPG is legally qualified to sign the Project Agreement with ADB; and
- (iii) the Project Agreement signed by [Mr./Ms.] [ ], the authorized representative of JPG, is legally binding upon the JPG.

Signed by

[Name of the Counsel]
[Name of the Law Firm or Government Office]

### Annex V

# FORM OF TRANSMITTAL LETTER 5

### [Official Letterhead]

[Date]

Asian Development Bank 6 ADB Avenue, Mandaluyong City 1550 Manila, Philippines

Attention:

Mr. Paul J. Heytens

Country Director, People's Republic of China Resident Mission

Asian Development Bank

Beijing, People's Republic of China

Re:

Jiangsu Yancheng Wetlands Protection Project

- Fulfillment of Conditions Precedent to Effectiveness

#### Dear Madam/Sir:

Pursuant to Sections 10.01 and 10.02 of the Asian Development Bank Ordinary Operations Loan Regulations (Applicable to LIBOR-Based Loans Made from ADB's Ordinary Capital Resources) read with Sections [ ] and [ ] of the Loan Agreement, dated [ ], ("Loan Agreement") between the People's Republic of China ("PRC") and ADB, in respect of the above noted Project, I am pleased to furnish the following documents as evidence of the fulfillment of conditions precedent to effectiveness of the Loan Agreement:

- 1. Copy, in English, of (a) letter, dated [ ], from the Minister of Finance of PRC approving the negotiated text of the Loan Agreement; [and] (b) letter, dated [ ], from [Mr./Ms.] [ ] (authorized official or officer of the Jiangsu Provincial Government) approving the negotiated text of the Project Agreement.
- 2. Copy, in English, of (a) letter, dated [ ], from the Minister of Finance of PRC authorizing the signing of the Loan Agreement, and related documents; [and] (b) letter, dated [ ], from [Mr./Ms.] [ ] (authorized official or officer of the Jiangsu Provincial Government) authorizing the signing of the Project Agreement.
- 3. Legal Certificate, dated [ ], in English, from the Director General, Department of Treaty and Law, Ministry of Foreign Affairs, PRC in respect of the Loan Agreement.
- 4. Legal Opinion, dated [ ], in English, from [Name of Counsel] (legal counsel of the Jiangsu Provincial Government) in respect of the Project Agreement.

<sup>&</sup>lt;sup>5</sup> Pursuant to Paragraph A.5 of this Action Letter.

Very truly yours,

[Signed]
[Name & Title of Authorized Signatory]
[Name of Concerned Government Department or Agency]

### Annex VI

### FORM OF CERTIFICATION RELATING TO DISBURSEMENT 6

### [Official Letterhead]

[Date]

Asian Development Bank 6 ADB Avenue, Mandaluyong City 1550 Manila, Philippines

Attention:

Mr. Paul J. Heytens

Country Director, People's Republic of China Resident Mission

Asian Development Bank

Beijing, People's Republic of China

Re:

Jiangsu Yancheng Wetlands Protection Project

- Fulfillment of Condition Precedent to Disbursement

Dear Madam/Sir:

Pursuant to Section 2.01 (b) of the Project Agreement relating to disbursement of the proceeds of the Loan, I hereby certify that the onlending agreements, including the terms and conditions consistent with the Project Agreement Agreement, have been duly executed by and delivered between: (i) Jiangsu Provincial Government (JPG) and Yancheng Municipal Government; and (iii) JPG and Defang City Government and are fully effective and binding upon the parties thereto in accordance with their terms.

Very truly yours,

[Signed]
[Name & Title of Authorized Signatory]
[Name of Concerned Government Department or Agency]

<sup>&</sup>lt;sup>6</sup> Pursuant to Paragraph B of this Action Letter.