

# GEF-6 GEF SECRETARIAT REVIEW FOR FULL-SIZED/MEDIUM-SIZED PROJECTS THE GEF/LDCF/SCCF TRUST FUND

GEF ID:	9402			
Country/Region:	Antigua And Barbuda	Antigua And Barbuda		
Project Title:	The Path to 2020 – Antigua and Ba	rbuda		
GEF Agency:	UNEP	GEF Agency Project ID:		
Type of Trust Fund:	<b>GEF Trust Fund</b>	GEF Focal Area (s):	Biodiversity	
GEF-6 Focal Area/ LDCF/SCCF	Objective (s):	BD-1 Program 1; BD-1 Progra	m 2; BD-3 Program 7;	
Anticipated Financing PPG:	\$91,324	Project Grant:	\$2,729,153	
Co-financing:	\$5,500,000	Total Project Cost:	\$8,229,153	
PIF Approval:		Council Approval/Expected:		
CEO Endorsement/Approval		Expected Project Start Date:		
Program Manager:	Sarah Wyatt	Agency Contact Person:	Kristin Mclaughlin	

	PIF Review			
Review Criteria	Questions	Secretariat Comment	Agency Response	
<b>Project Consistency</b>	1. Is the project aligned with the relevant GEF strategic objectives and results framework? <sup>1</sup>	March 8, 2016  No, please address the following issues:  - Overall, this PIF would benefit from editing and considered additions for clarity and explanation. At points, it can be difficult to understand how this project will be operating. A few examples on page 10: the "green card" mentioned is not explained as to		

<sup>&</sup>lt;sup>1</sup> For BD projects: has the project explicitly articulated which Aichi Target(s) the project will help achieve and are SMART indicators identified, that will be used to track the project's contribution toward achieving the Aichi Target(s)?

Review Criteria	Questions	Secretariat Comment	Agency Response
		what it is and how it works; under	
		component 2.2.2 "the measurement of	
		state, pressure and response variables	
		should be monitored annually" is	
		confusing as it sounds as though the	
		monitoring will be measured not the	
		variables themselves; "genetically	
		important species for globally	
		significant biodiversity and	
		agriculture" is also quite confusing as	
		globally significant biodiversity is	
		generally defined by the threat and	
		limited range of a species, not its	
		genetics; component 1.4 is quite	
		focused on budgetary limitations, which should be a consideration	
		throughout, but does not describe the	
		types of needs that would be met through the activities of this	
		component.	
		- PA Location - Sites for expansion of	
		protected areas should be identified as	
		high priority sites for the conservation	
		of globally significant biodiversity (as	
		done through the Key Biodiversity	
		Area designations of the IUCN).	
		These sites were identified and	
		prioritized for the Caribbean as part of	
		the GEF-funded Critical Ecosystem	
		Partnership Fund's Ecosystem Profile	
		for the Caribbean. While there	
		appears to be overlap with these sites	
		and the areas selected for PA	
		expansion, please provide a map of	

Review Criteria	Questions	Secretariat Comment	Agency Response
		the proposed new protected areas to	
		be clear on where these activities will	
		take place.	
		- Agriculture in new PA? - The	
		division between the activities of	
		component 2 and 3 are quite unclear	
		as to where they will take place, the	
		activities undertaken, and how they	
		will be prioritized. On page 6 in the	
		third paragraph, one of the new	
		protected areas is described as having	
		high agrobiodiversity. Does the new	
		PA have other areas of agriculture or	
		only within the Dunnings area?	
		- Financial sustainability - It is	
		suggested that visitor fees for	
		entrance to the Dunnings area would	
		be sufficient to make a significant difference in the financing gap of the	
		PA system as a whole. However,	
		component 2 does not describe how	
		this fee collection system would be	
		setup. Component 2.2.4 calls for a	
		cost-benefit analysis, but does not	
		describe what would be analyzed. It	
		seems unlikely that visitor fees from a	
		single 22 hectare site would be able to	
		significantly reduce the PA financing	
		gap. It is a welcome idea to	
		concentrate visitors (and, thus, fee	
		collection) in one area, however,	
		more explanation is needed to show	
		how this would work particularly	

Review Criteria Questions Secretariat Comment Agency Respon	ise			
explanation given there is agriculture				
in this area as well.				
- Globally significant biodiversity -				
The Red List of Vascular Plants in				
Antigua and Barbuda conducted an				
assessment of the status of species				
within Antigua and Barbuda.				
However, many of these species are				
Pantropical or found more widely in				
the Neotropics and, thus, are not the				
focus of the GEF, which is working to				
protect globally significant				
biodiversity. From the information				
provided and additional research, the				
new PA does appear to have globally				
significant biodiversity which should				
lead the justification of PA expansion.				
The focus should be on endemic or				
restricted range species that are				
threatened. There is a KBA in the				
vicinity, which could provide				
justification for the site protecting				
globally significant biodiversity.				
- Key Biodiversity Areas - Please note that Key Biodiversity Area is an				
official term used by IUCN for a				
specific set of designated sites. It's				
unclear how training on this subject				
and other related fields is a major				
barrier for current protected area				
management.				
- Aichi Targets - It is unclear how this				
project will contribute to some of the				
Aichi targets mentioned, such as the				

Review Criteria	Questions	Secretariat Comment	Agency Response
		protection measures for specific threatened species identified as those species are not listed as occurring in the new PA.  - SMART Indicators - SMART indicators for the different components have not been identified.  March 25, 2016  This project shows significant	
		improvements in clarity and thinking, but still has issues that need to be resolved. Thank you for adding the map.  - Explanation of the SIRF Fund and green card system - There is more	
		discussion of the green card in this version, but it is still not explained what it is and how it works. How is it different than simply collecting entry fees? The SIRF Fund is also quite unclear for how it will actually	
		address PA funding gaps. Is the SIRF fund a trust fund? If so, the GEF cannot finance trust funds only support establishing systems to fund them. If not, how will it reduce the funding gap rather than moving	
		around existing funds/consolidating future grants?  - Globally significant biodiversity - This project still struggles to focus on	

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		globally significant biodiversity.	
		These values should be the principle	
		justification for the project, not just a	
		tack on sentence. Please see the	
		previous comments on this subject. As an example, Acrocomia aculeata is	
		actually a very wide ranging species	
		that is not a focus of global	
		conservation efforts. Many of the	
		species listed as threatened on the	
		A&B Red List of Vascular Plants are	
		also wide ranging through the tropics	
		and not a focus of GEF resources.	
		Please work to better articulate the	
		value of this site.	
		- Section 5 (page 13) - Please	
		articulate the global environmental	
		benefits for this project, such as	
		specific threatened species that will	
		benefit from a new protected area.	
		This shouldn't simply be a repeat of	
		project activities. Agrobiodiversity isn't really mentioned in this section,	
		despite being a component of this	
		project.	
		- Training activities - Page 5 still has	
		very short list of identified needed	
		areas of capacity building, even as an	
		indicative list and the focus on KBA	
		training seems confusing as	
		previously mentioned in the	
		comments.	

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Project Design	<ol> <li>Is the project consistent with the recipient country's national strategies and plans or reports and assessments under relevant conventions?</li> <li>Does the PIF sufficiently indicate the drivers<sup>2</sup> of global environmental degradation, issues of sustainability, market transformation, scaling, and innovation?</li> </ol>	Yes. Thank you for the revisions. During PPG, please ensure that the justification for the project and the project activities are focused on the conservation of globally threatened biodiversity and endemic species.  March 8, 2016  Yes. This project is consistent with national legislation and their NBSAP.  March 8, 2016  No, please address the following issues:  - Ministry of Agriculture - The Ministry of Agriculture is identified as one of the sources of the loss of agrobiodiversity through the promotion of certain types of seeds. The Ministry of Agriculture is listed as a partner executing agency and cofinancier in the stakeholder table, which is important and welcome given their role in preserving agrobiodiversity. However, it is unclear how their activities will be modified through this project.  - Please address the question of drivers of environmental degradation, the sustainability of interventions,	

<sup>&</sup>lt;sup>2</sup> Need not apply to LDCF/SCCF projects.

Review Criteria	Questions	Secretariat Comment	Agency Response
		market transformation, scaling and innovation as these topics were not addressed in the PIF.	
		March 25, 2016	
		No. Please address the following issues:	
		- Ministry of Agriculture - While departments of the Ministry of Agriculture are involved, this project still does not address the identified driver of agrobiodiversity loss that is the Ministry of Agriculture's providing seeds to farmers. It's actually surprising to not see agricultural extension/farmer support services involved given the focus of this project on agrobiodiversity. Please include this engagement in the project. The quick mention in Table 1	
		makes them seem like simply workshop participants rather than partners in the project (note Table 2) Financial sustainability - please	
		discuss how this will be acheived, including for the agrobiodiversity component.	
		<ul> <li>Innovation - The discussion on innovation focuses on financing mechanisms, which aren't developed through this project, please revise.</li> <li>Scaling - how will the government</li> </ul>	

Review Criteria	Questions	Secretariat Comment	Agency Response
		scale this project to other parts of the country? What lessons or models are being sought? - Sustainability - how do you ensure the sustainability of capacity building?	
		April 6, 2016	
		Yes. Thank you for the revisions.	
	4. Is the project designed with sound	March 8, 2016	
	incremental reasoning?	Unclear. Please make the revisions requested under other questions to clarify this.	
		March 25, 2016	
		Again, unclear as questions related to the SIRF Fund are important for understanding the role of the GEF.	
		For coordination, are there any non-GEF initiatives this project will coordinate with and how specifically will this project coordinate with the initiatives mentioned.	
		April 6, 2016	
		Yes. Thank you for the revisions to this project. However, during PPG please make sure to include an explanation of what the SIRF fund is	

Review Criteria	Questions	Secretariat Comment	Agency Response
		and how it functions to allow	
		someone to read and understand this	
		project without any prior knowledge	
		of GEF activities - likely a paragraph	
		would suffice.	
	5. Are the components in Table B sound	March 8, 2016	
	and sufficiently clear and appropriate	No places address the following	
	to achieve project objectives and the GEBs?	No, please address the following issues:	
	GEDS!	issues.	
		- The descriptions of each sub-	
		component in the body of the	
		document are hard to follow. Please	
		consider using formatting, such as	
		bold text with a header to show	
		clearly what the objective of each	
		sub-component is. While we	
		appreciate that this is a PIF and more	
		detail will be provided after the PPG,	
		it is still unclear what activities will	
		take place under each component,	
		particularly in areas like capacity	
		building The SIRF seems like a promising	
		opportunity for collaboration and co-	
		financing, but the description	
		provided in the PIF does not explain	
		how this fund operates and, thus, how	
		it will interact with the project. Also,	
		what is a "SIRF fund asset"?	
		- Component 3 requires more	
		explanation of the varieties targeted,	
		processes used, marketing strategies,	
		and activities undertaken to protect	

Review Criteria	Questions	Secretariat Comment	Agency Response
		agrobiodiversity.  - Please also include more information about how this project will relate to other initiatives, including those with bilateral donors. Some of the connections to other institutions seem out of place for this project, such as on page 16 - "The project will also benefit from the recognized expertise of the Caribbean Environment Programme Regional Coordinating Unit/Secretariat to the Cartagena Convention in matters related to the marine and coastal environment and in working in a multi-lingual environment, as well as its expertise in implementing the Cartagena Convention and particularly its SPAW Protocols".  March 25, 2016  The description on pages 10-12 is much improved and provides much more clarity about the activities of this project. Thank you.  No. Please address the following issues:  Component 1, Outcome 1  - A change in score is not an outcome. It's an indicator of an outcome. What do you hope to achieve by doing the	

Review Criteria	Questions	Secretariat Comment	Agency Response
		outputs? - 1.2 What is financial cohesion? - 1.3 - The GEF does not typically support outreach and awareness as these are initiatives that require ongoing support. Please explain how these activities will generate global environmental benefits or do not include them. Component 3 - Again the outcome is an indicator, but not a true outcome. The TT for this program may provide some guidance in this area Are all the lands community run/owned as implied in 3.1? - 3.2 - What kind of feasibility is being assessed? Shouldn't general feasibility information be known for some of these species or very similar ones? - Outputs 3 and 4 read more like outcomes. The description of how they will be achieved is lacking on page 12. The question still remains about how it will be done?  April 6, 2016  Yes. This project is much improved. For the PPG, please consider revising the wording for outcomes 1 and 3 to not focus on a score (which is the indicator) but on an overall goal.	

Review Criteria	Questions	Secretariat Comment	Agency Response
	6. Are socio-economic aspects, including relevant gender elements, indigenous people, and CSOs considered?	March 8, 2016  No. Please provide more description of insuring full participation of women and CSOs.  March 25, 2016  Yes. This section is much improved, thank you.	
Availability of Resources	<ul> <li>7. Is the proposed Grant (including the Agency fee) within the resources available from (mark all that apply):</li> <li>The STAR allocation?</li> </ul>	March 8, 2016  Yes. Antigua and Barbuda is fully flexible under the STAR. As such, it is using land degradation, climate change mitigation and biodiversity resources in support of this biodiversity project.	
	<ul> <li>The focal area allocation?</li> <li>The LDCF under the principle of equitable access</li> <li>The SCCF (Adaptation or Technology Transfer)?</li> <li>Focal area set-aside?</li> </ul>	NA NA NA NA	
Recommendations	8. Is the PIF being recommended for clearance and PPG (if additional amount beyond the norm) justified?	March 25, 2016  The PIF is not recommended for clearance at this time. Despite being much improved, there are still number of issues remaining.	

PIF Review			
Review Criteria	Questions	Secretariat Comment	Agency Response
		March 8, 2016  The PIF is not recommended for clearance at this time.  April 6, 2016  Yes. The PM recommends CEO PIF clearance.	
Review Date	Additional Review (as necessary)	March 09, 2016  March 25, 2016	
	Additional Review (as necessary)	April 06, 2016	

CEO endorsement Review				
Review Criteria	Questions	Secretariat Comment at CEO Endorsement	Response to Secretariat comments	
Project Design and Financing	1. If there are any changes from that presented in the PIF, have justifications been provided?			
	2. Is the project structure/ design appropriate to achieve the expected outcomes and outputs?			

## **CEO** endorsement Review

Review Criteria	Questions	Secretariat Comment at CEO Endorsement	Response to Secretariat comments
	3. Is the financing adequate and does the project demonstrate a cost-effective approach to meet the project objective?		
	4. Does the project take into account potential major risks, including the consequences of climate change, and describes sufficient risk response measures? (e.g., measures to enhance climate resilience)		
	5. Is co-financing confirmed and evidence provided?		
	6. Are relevant tracking tools completed?		
	7. Only for Non-Grant Instrument: Has a reflow calendar been presented?		
	8. Is the project coordinated with other related initiatives and national/regional plans in the country or in the region?		
	9. Does the project include a budgeted M&E Plan that monitors and measures results with indicators and targets?		
	10. Does the project have descriptions of a knowledge management plan?		
Agency Responses	11. Has the Agency adequately responded to comments at the PIF <sup>3</sup> stage from:		

CEO endorsement Review				
Review Criteria	Questions	Secretariat Comment at CEO Endorsement	Response to Secretariat comments	
	• GEFSEC			
	• STAP			
	GEF Council			
	<ul> <li>Convention Secretariat</li> </ul>			
	12. Is CEO endorsement			
Recommendation	recommended?			
Review Date	Review			
	Additional Review (as necessary)			
	Additional Review (as necessary)			

<sup>&</sup>lt;sup>3</sup> If it is a child project under a program, assess if the components of the child project align with the program criteria set for selection of child projects.