



Programme for innovation in climate adaptation and resilience building solutions (PARS)

Review PIF and Make a recommendation

Basic project information

GEF ID

11708

Countries

Global (Angola, Madagascar)

Project Name

Programme for innovation in climate adaptation and resilience building solutions (PARS)

Agencies

UNIDO

Date received by PM

9/18/2024

Review completed by PM

10/10/2024

Program Manager

Jason Spensley

Focal Area

Climate Change

Project Type

PFD

GEF-8 PROJECT IDENTIFICATION FORM (PIF) REVIEW SHEET

1. General Program Information

a) Is the Program Information table correctly filled, including specifying adequate executing partners?

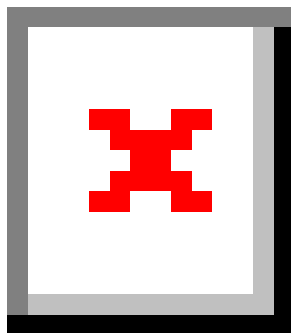
Secretariat's Comments

Oct 21, 2024:

Cleared

October 11, 2024:

Madagascar child project still has UNIDO listed as partial execution (tbc), please ask the Agency to remove.



Sept 22, 2024:

Yes

Agency's Comments

Oct 16 UNIDO

Thank you. The comment has been addressed.

b) Are the Rio Markers for CCM, CCA, BD and LD correctly selected, if applicable?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

2. Program Summary

a) Does the program summary concisely describe the problem to be addressed, the program objective and the strategies to deliver the GEBs or adaptation benefits and other key expected outcomes?

b) Is the program's geographical coverage explicit, as well as the covered sectors? Does the summary explain how the program is transformative or innovative?

Secretariat's Comments

Oct 10, 2024:

Cleared

Sept 22, 2024:

A) Please include further information on the current and anticipated climate hazards and their impacts on the populations of Angola and Madagascar that this project is aiming to address. In doing so, please include reference to an optimistic and pessimistic future scenarios (preferably for 30 years), recognizing that the countries will likely be adapting to a scenario within this range.

B) Yes.

Agency's Comments

10.10.24 UNIDO

Thank you for the comment. Further information on the current and anticipated climate hazard has been added for Angola and Madagascar.

- ? For Angola additional information is inserted into the child project CN: paragraph 1 on current climate hazards, and for future hazards under paragraphs 5 and 6.
- ? For Madagascar, additional information on anticipated climate hazards and their impact on Madagascar's population can be found in paragraphs 4 and 5.

3 Indicative Program Overview

- a) Is the program objective statement concise, clear and measurable?
- b) Are the components and outcomes sound, appropriate and sufficiently clear to achieve the program objective and the core indicators per the stated Theory of Change?
- c) Are gender dimensions, knowledge management, and M&E included within the program components and appropriately funded?
- d) Are the GEF program Financing and Co-Financing contributions to PMC proportional?
- e) Is the PMC equal to or below 5%? If above 5%, is the justification acceptable?

Secretariat's Comments

Oct 10, 2024:

Cleared, with appreciation.

Sept 22, 2024:

A) Yes

B) Please identify opportunities to contribute to implementation of the reform measures recommended by the IMF Resilience and Sustainability Facility (FSF) and Extended Credit Facility (ECF), detailed [here](#) from page 128. For example, please include support for:

(i) (importantly) creation of a national green taxonomy that provides clarity and transparency to financial market participants keen on investing in green projects and/or projects with clearly define climate outcomes (contributing to implementation of proposed RSF reform measure #12). This will involve adoption of a decree on implementation of a national green taxonomy to inform all green/climate investments, with MEF, MEDD, and BFM, by end of April 2027.

(ii) integrating climate change in the overall water policy framework and strengthening of the National Authority for Water and Sanitation institutional framework (contributing to implementation of proposed FSF reform measure #5), with a goal of strengthening the governance of water resources and improve the allocation of water resources to key water users notably water utilities, farmers, and industries.

(iii) Support for for strengthening the Interministerial Committee for the Environment (CIME) (contributing to implementation of proposed RSF reform measure #1).

B) (importantly) Related to component 3, please also identify ways to include support for the design of new innovative financing instruments including for example green impact bonds, such as potentially a Lemur Bond. Please consider if some adjustment of budget as defined in the PIF is required to enable this focus and the points above.

C) Yes

D) Yes

E) Yes

Agency's Comments

10.10.24 UNIDO

References to the IMF Resilience and Sustainability Facility (FSF) and Extended Credit Facility (ECF) reform measures, particularly the three key measures highlighted in the comment, have been incorporated in the Madagascar Concept Note. The project's commitment to align with and build upon these measures has been outlined in paragraph 13, 19, and 21.

Support for the design of new innovative financing instruments (including, among others, Green Impact bonds and Lemur Bonds, as suggested) has been outlined in paragraph 21 (Component 3). These additions are reflected in the budget details of the project, which can be found in the table at paragraph 25. In particular, USD 90.000 from Project Outcome 1.1 and USD 50.000 from Project Outcome 2.1 have been repurposed to finance Project Outcome 3.1, and the requested financing for Project Outcome 3.1 has been increased from USD 761,822 to USD 901,822.

4 Program Outline

A. Program Rationale

a) Is the current situation (including global environmental problems, key drivers of environmental degradation, climate vulnerability) clearly and adequately described from a systems perspective and adequately addressed by the program design?

b) Has the role of stakeholders, incl. the private sector and local actors in the system been described and how they will contribute to GEBs and/or adaptation benefits and other program outcomes? Is the private sector seen mainly as a stakeholder or as financier?

e) Is the baseline situation and baseline projects and initiatives well laid out and how the program will build on these?

d) Have lessons learned from previous efforts been considered in the program design?

e) For NGI, is there a brief description of the financial barriers and how the program ? and the proposed financial structure- responds to these financial barriers.

Secretariat's Comments

Oct 10, 2024:

Cleared

Sept 22, 2024:

A) Please note comment above on further articulating the climate problem, including current and anticipated impacts of climate hazards, that will be addressed by this project.

B) Yes

C) Yes

D) Yes

E) N/A

Agency's Comments

10.10.24 UNIDO

As per above, the comment on further articulating the climate problem has been addressed in paragraphs 4 and 5 of Madagascar's CN.

5 B. Program Description

5.1 a) Is there a concise theory of change (narrative and an optional schematic) that describes the program logic, including how the program design elements are contributing to the objective, a set of identified key causal pathways, the thrust and basis (including scientific) of the proposed solutions, how they provide a robust solution and listing the key assumptions underlying these?

b) Is there a description of how the GEF alternative will build on ongoing/previous investments (GEF and non-GEF), lessons and experiences?

c) Are the program components described and proposed solutions and critical assumptions and risks properly justified? Is there an indication of why the program approach has been selected over other potential options?

d) Incremental/additional cost reasoning: Is the incremental/additional cost reasoning properly described as per the Guidelines provided in GEF/C.31/12? Have the baseline scenario and/or associated baseline programs been described? Is the program incremental reasoning provisioned (including the role of the GEF)?

e) Are the relevant levers of transformation identified and described?

f) Is there an adequate description on how relevant stakeholders (including women, private sector, CSO, e.g.) will contribute to the design and implementation of the program and its components?

g) Gender: Does the description on gender issues identify any differences, gaps or opportunities linked to program objectives and have these been taken up in component description/s?

h) Are the proposed elements to capture, exchange and disseminate knowledge and lessons learned adequate in order to benefit future programs? Are efforts for strategic communication adequately described?

i) Policy Coherence: How will the program support participating countries to improve, develop and align policies, regulations or subsidies to not counteract the intended program outcomes?

Secretariat's Comments

Oct 21, 2024:

Cleared. We also note this comment is addressed as it relates to both gender and stakeholder aspects.

Oct 11, 2024:

•Gender: the agency just acknowledged the comment on stakeholder engagement. Please ask the Agency to address the comment.

Oct 10, 2024:

With regards to gender, please ensure that in activities to be carried out in Outputs 2.2 and 3.1 meaningfully engage women and ensure that they benefit from the interventions/activities. In 4.1.4, ensure that lessons learned from a gender perspective are captured and disseminated. In 4.2, ensure that gender-specific results are monitored and

reported on. In 5.1.3, please make a note to the Agency to report on gender-specific results, including on the Gender Action Plan implementation.

We note the indication below that UNIDO takes note of these points, and UNIDO will ensure that this will be incorporated into all CEO Endorsement/Approval Packages of each child project under this PFD. We note that UNIDO has already started with the development of the required documents for Global, Lesotho and Malawi.

Sept 22, 2024:

Yes. Please address points mentioned above about support for reform measures and innovative financial instruments.

Agency's Comments

10.10.24 UNIDO

As per above, support for reform measures and innovative financial instrument has been outlined in paragraphs 13, 19, and 21 of Madagascar's CN.

18.10.24 UNIDO

Thank you for your comments. The gender comments have been addressed in the requested sections.

5.2 Program coherence and consistency

a) How will the program design ensure resilience to future changes in the drivers and allow for adaptive management needs and options?

b) Is the potential for achieving transformative change through the integrated approach adequately described? How is the program going to be transformative or innovative? Does it explain scaling up opportunities?

c) Are the countries or themes selected as child projects under the program appropriate for achieving the overall program objective?

d) Are the descriptions of child projects adequately reflective of the program objective and priorities as described in the ToC?

e) Is the financing presented in the annexed financing table adequate to meet the program objectives?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

5.3 Program Governance, Coordination and Cooperation with Ongoing Initiatives and Programs

a) Are the program level institutional arrangements for governance and coordination, including potential executing partners, outlined on regional, national/local levels and a rationale provided? Has a program level organogram / diagram been included, with description of roles and responsibilities, and decision-making processes?

b) Is there a description of coordination and cooperation with ongoing GEF and non-GEF financed initiatives, projects/programs (such as government, private sector and/or other bilateral/multilateral supported initiatives in the program area, e.g.).

Secretariat's Comments

Oct 21, 2024:

Cleared

Oct 11, 2024

●Madagascar child project still has UNIDO listed as partial execution (tbc), please ask the Agency to remove.

October 10 2024:

We note that UNIDO has been removed as executing entity.

That you for acknowledging below that GEF policies, further explained in the Guidelines on Project and Program Cycle, require that ?the separation of implementation functions performed by GEF Agencies and execution functions performed by Project Executing Entities is a key feature of the governance of the GEF Partnership and an important aspect of the GEF Minimum Fiduciary Standards.?

See

https://www.thegef.org/sites/default/files/documents/GEF_Guidelines_Project_Program_Cycle_Policy_20200731.pdf. (pages 44-45). At PIF/PFD stage, Agency (?dual?)

execution should not be included in the Agency's proposal. Once the Agency has sufficiently progressed in project preparation and if it anticipates a need for Agency execution, the Agency would submit full information and justification for a request for policy exception.

Agency's Comments

Oct 16 UNIDO

Thank you. This comment was addressed in the portal.

5.4 Program-level Results, Monitoring and Reporting

a) Are the global environmental benefits and/or adaptation benefits identified? Does the PFD describe how it will support the generation of multiple environmental benefits which would not have accrued without the GEF program?

b) Are the identified core indicators calculated using the methodology and adhering to the overarching principles included in the corresponding Guidelines (GEF/C.62/Inf.12/Rev.01/GEF/C.54/11/Rev.01)?

c) Are the program's targeted contributions to GEBs (measured through core indicators and additional listed outcome indicators) / adaptation benefits reasonable and achievable? Are the GEF Climate Change adaptation indicators and sub-indicators for LDCF and SCCF properly documented?

d) Other Benefits: Are the socioeconomic benefits resulting from the program at the global, national and local levels sufficiently described?

e) Is the described approach to program level M&E aiming to achieve coherence across child projects and to allow for adaptive management?

Secretariat's Comments

Oct 10, 2024:

Cleared

Sept 22, 2024:

A) Yes

B) Please strive for at least gender (50%) balance in all core indicators.

C) Yes

D) Yes

E) yes

Agency's Comments

10.10.24 UNIDO

The core indicators have been amended to target 50% women participation for gender balance in both countries, and the tables for *Core Indicators* and *Draft Result Framework Calculation* are updated accordingly.

5.5 Risks to Achieving Program Outcomes

- a) Is there a well-articulated assessment of risk to outcomes and identification of mitigation measures under each relevant risk category? Are mitigation measures clearly identified and realistic? Is there any omission?**
- b) Is the rating provided reflecting the residual risk to the likely achievement of intended outcomes after accounting for the expected implementation of mitigation measures?**
- c) Are environmental and social risks and impacts adequately screened and rated and consistent with requirements set out in SD/PL/03?**

Secretariat's Comments

October 10, 2024:

We note UNIDO's indication below that the overall risk rating was evaluated and identified based on UNIDO's Environmental and Social Safeguards Standards.

Agency's Comments

6 C. Alignment with GEF-8 Programming Strategies and Country/Regional Priorities

6.1 a) Is the program adequately aligned with Focal Area and IP Elements, and/or LDCF/SCCF strategy?

***For IPs: is the program adequately aligned with the Integrated Program goals and objectives as outlined in the GEF 8 programming directions?**

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

b) Child project selection criteria: Are the criteria for child project selection sound and transparently laid out?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

6.2 Is the program alignment/coherent with country / regional / global priorities, policies, strategies and plans (including those related to the MEAs and to relevant sectors)?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

7 D. Policy Requirements

7.1 Are the Policy Requirement sections completed?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

7.2 Environmental and Social Safeguards

Have safeguard screening document and/or other ESS document(s) attached and been uploaded to the GEF Portal? (annex D)

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

8 Other Requirements

Knowledge Management

8.1 Has the agency confirmed that a project level approach to Knowledge Management and Learning has been included in the PFD?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

9 Annexes

Financing Tables (Annex A and Annex H)

9.1 GEF Financing Table:

a) Is the proposed GEF financing (including the Agency fee) in line with GEF policies and guidelines? Are they within the resources available from (mark all that apply):

Country STAR allocation?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

Non-STAR Focal Area allocation?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

LDCF under the principle of equitable access?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments
SCCF A (SIDS)?

Secretariat's Comments
Sept 22, 2024:

N/A

Agency's Comments
SCCF B (Tech Transfer, Innovation, Private Sector)?

Secretariat's Comments
Sept 22, 2024:

N/A

Agency's Comments
Focal Area Set Aside?

Secretariat's Comments
Sept 22, 2024:

N/A

Agency's Comments
IP Set Aside

Secretariat's Comments

Sept 22, 2024:

N/A

Agency's Comments

IP Contribution

Secretariat's Comments

Sept 22, 2024:

N/A

Agency's Comments

For Child Project Financing information (Annex H)

b) Are the IP Matching Incentives amounts correctly calculated according to the country STAR focal areas? allocated amounts? Are the IP contributions aligned with the Program? The allocated amounts (including Agency Fee) match those in LoE?

c) Project Preparation Grant Table: Are the IP Matching Incentives amounts correctly calculated according to the country STAR focal areas? allocated amounts? The allocated amounts (including PPG Fee) match those in LoE? Is the requested PPG within the authorized limits set in Guidelines? (pop up information?) If above the limits, has an exception been sufficiently substantiated?

d) Sources of Funds Table: Are the allocated sources of funds for each and every one of the three STAR Focal Areas within the Country's STAR envelope by the time of the last review?

e) Indicative Focal Area Elements Table: (For IPs) The selected Indicative Focal Area element corresponds to the respective IP?

f) (For non-IPs) The selected Indicative Focal Area Elements are aligned with the respective Program?

g) Co-financing Table: Are the indicative expected amounts, sources and types of co-financing provided and consistent with the requirements of the Co-Financing Policy and Guidelines?

Secretariat's Comments

Oct 10, 2024:

Cleared

Sept 22, 2024:

G) Please clarify in a relevant location which cofinancing sources and amounts are for Angola and which are for Madagascar.

Agency's Comments Thank you for the comment. Indication has been added in the co-financing section of respective child projects.

9.2 Project Preparation Grant (PPG): if PPG for child projects has been requested: has the PPG table been included and properly filled out adding up to the correct PPG and PPG fee totals as per the sum of the child projects?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

9.3 Sources of Funds for Country STAR Allocation

Does the table represent the sum of STAR allocations sources utilized for this program?

Secretariat's Comments

Sept 22, 2024:

N/A

Agency's Comments

9.4 Indicative Focal Area Elements

For non-IP Programs

Does the table contain the sum of focal area elements and amounts as per the sum of the child projects?

Secretariat's Comments

Sept 22, 2024:

N/A

Agency's Comments

9.5 Indicative Co-financing

Are the indicative amounts, sources, and types of co-financing adequate and reflect the

ambition of the program? Has the subset of co-finance which are expected to be investment mobilized been identified and defined (FI/GN/01)?

Secretariat's Comments

Oct 10, 2024:

Cleared

Sept 22, 2024:

Please clarify in a relevant location which cofinancing sources and amounts are for Angola and which are for Madagascar.

Agency's Comments Thank you for the comment. Indication has been added in the co-financing section of respective child projects.

Annex B: Endorsements

9.6 Has the program and its respective child project been endorsed by the GEF OFP/s of all GEF eligible participating countries and has the OFP name and position been checked against the GEF database at the time of submission?

Secretariat's Comments

4. Oct 11, 2024

Cleared

October 10, 2024:

the LOE from Madagascar was missing the standard language about executing entity as highlighted in yellow below. Please obtain a revised LOE or an email confirmation from the OFP agreeing to such standard language.

Thank you for the comment. However, we note the revised LOE is now uploaded

Agency's Comments

Compilation of Letters of Endorsement Are the OFP endorsement letters uploaded to the GEF Portal (compiled as a single document, if applicable)?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

Do the letters follow the correct format and are the endorsed amounts consistent with the amounts included in the Portal?

Secretariat's Comments

4. Oct 11, 2024

Cleared

October 10, 2024:

the LOE from Madagascar was missing the standard language about executing entity as highlighted in yellow below. Please obtain a revised LOE or an email confirmation from the OFP agreeing to such standard language.

Thank you for the comment. However, we note the revised LOE is now uploaded

Agency's Comments

Annex C: Program Locations

9.7 a) Are geo-referenced information and maps provided indicating where the program interventions will take place?

Secretariat's Comments

Sept 22, 2024:

Yes

Agency's Comments

Annex G: NGI Relevant Annexes* (*only for non IP programs)

9.9 a) Does the program provide sufficient detail (indicative term sheet) to take a decision on the following selection criteria: co-financing ratios, financial terms and conditions, and financial additionality? If not, please provide comments.

b) Does the program provide a detailed reflow table to assess the program capacity of generating reflows? If not, please provide comments.

c) Is the Agency eligible to administer concessional finance? If not, please provide comments.

Secretariat's Comments

Sept 22, 2024:

N/A

Agency's Comments

Additional Annexes

10 GEFSEC Decision

10.1 GEFSEC Recommendation

Is the program recommended for clearance?

Secretariat's Comments

Oct 21, 2024:

This project is recommended for technical clearance.

Oct 11, 2024:

2 comments are remaining to be address

Oct 10, 2024:

A set of comments remain to be addressed.

Sept 22, 2024:

Not yet. Comments need to be addressed.

Agency's Comments

10.2 Additional Comments to be considered by the Agency(ies) during the child project development.

Secretariat's Comments

Oct 11. 2024:

Cleared

October 10, 2024:

A) With regards to gender, please ensure that in activities to be carried out in Outputs 2.2 and 3.1 meaningfully engage women and ensure that they benefit from the

interventions/activities. In 4.1.4, ensure that lessons learned from a gender perspective are captured and disseminated. In 4.2, ensure that gender-specific results are monitored and reported on. In 5.1.3, please make a note to the Agency to report on gender-specific results, including on the Gender Action Plan implementation. We note the indication below that UNIDO takes note of these points, and UNIDO will ensure that this will be incorporated into all CEO Endorsement/Approval Packages of each child project under this PFD. We note that UNIDO has already started with the development of the required documents for Global, Lesotho and Malawi.

B) Regarding stakeholder Engagement: The project should elaborate further on the relevant stakeholder groups and organizations and their interests and contribution to project objectives, including their approach to engage and consult these stakeholders in project development and implementation. We note the indication that preliminary stakeholder consultations have been conducted as described in the PFD and child project documents. We also note the indication that during the PPG phase, the UNIDO design team will conduct a throughout stakeholder consultation in order to ensure that all relevant players are engaged in the project implementation.

Agency's Comments

10.10.24 UNIDO

Comments received via email exchange with GEF Program Manager:

1. Key Risk: Under risk table, please describe how the Overall risk rating was identified.

The overall risk rating was evaluated and identified based on UNIDO's Environmental and Social Safeguards standards.

2. Gender: Please ensure that in activities to be carried out in Outputs 2.2 and 3.1 meaningfully engage women and ensure that they benefit from the interventions/activities. In 4.1.4, ensure that lessons learned from a gender perspective are captured and disseminated. In 4.2, ensure that gender-specific results are monitored and reported on. In 5.1.3, please make a note to the Agency to report on gender-specific results, including on the Gender Action Plan implementation.

Thank you for the comment. We take note of highlighted points and will ensure that this will be incorporated into all CEO Endorsement/Approval Packages of each child project under this PFD. Please note that UNIDO has already started with the development of the required documents for Global, Lesotho and Malawi.

3. Stakeholder Engagement: The project should elaborate further on the relevant stakeholder groups and organizations and their interests and contribution to project objectives, including their approach to engage and consult these stakeholders in project development and implementation.

Thank you for the comment. Preliminary stakeholder consultations have been conducted as described in the PFD and child project documents. During the PPG phase, the design team will conduct a throughout stakeholder consultation in order to ensure that all relevant players are engaged in the project implementation.

4. LOEs review: the LOE from Madagascar is missing the standard language about executing entity as highlighted in yellow below. Please obtain a revised LOE or an email confirmation from the OFP agreeing to such standard language. Thank you for the comment. The revised LOE is now uploaded.

5. For the two child projects in Madagascar and Angola and the PFD itself, please remove any reference to UNIDO for providing partial execution support. *GEF policies, further explained in the Guidelines on Project and Program Cycle, require that the separation of implementation functions performed by GEF Agencies and execution functions performed by Project Executing Entities is a key feature of the governance of the GEF Partnership and an important aspect of the GEF Minimum Fiduciary Standards.*

See https://www.thegef.org/sites/default/files/documents/GEF_Guidelines_Project_Program_Cycle_Policy_20200731.pdf. (pages 44-45)

At PIF/PFD stage, Agency (?dual?) execution should not be included in the Agency's proposal. Once the Agency has sufficiently progressed in project preparation and if it anticipates a need for Agency execution, the Agency would submit full information and justification for a request for policy exception.

Thank you for your comment. UNIDO has been removed as executing entity.

10.3 Review Dates

	PIF Review	Agency Response
First Review	9/22/2024	
Additional Review (as necessary)	10/10/2024	
Additional Review (as necessary)	10/11/2024	

PIF Review

Agency Response

Additional Review (as necessary)

10/21/2024

Additional Review (as necessary)