

Upscaling Ecosystem-based Adaptation for Madagascar's Coastal Zones

Basic Information

GEF ID

10939

Countries

Madagascar

Project Title

Upscaling Ecosystem-based Adaptation for Madagascar's Coastal Zones

GEF Agency(ies)

UNEP

Agency ID

GEF Focal Area(s)

Climate Change

Program Manager

Jason Spensley

PIF

Part I – Project Informatic

Focal area elements

1. Is the project/program aligned with the relevant GEF focal area elements in Table A, as defined by the GEF 7 Programming Directions?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Indicative project/program description summary

2. Are the components in Table B and as described in the PIF sound, appropriate, and sufficiently clear to achieve the project/program objectives and the core indicators?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Co-financing

3. Are the indicative expected amounts, sources and types of co-financing adequately documented and consistent with the requirements of the Co-Financing Policy and Guidelines, with a description on how the breakdown of co-financing was identified and meets the definition of investment mobilized?

Secretariat Comment at PIF/Work Program Inclusion

GEFSEC 5May2022:

Cleared.

GEFSEC 28April2022:

- Typically, 'grant' co-financing is to be reported as 'Investment Mobilized'; and 'in-kind' as 'Recurrent expenditures'.
- If the grant disbursement time overlaps the GEF project implementation period, and the funded activities/projects directly support the GEF project implementation, report the grant as 'Investment Mobilized'.
- If so, in the Investment Mobilized description section, provide a summary of each grant and the funded activities/projects.
- IFAD: change 'GEF Agency' to 'Donor Agency'.
- At the CEO Endorsement submission, submit co-financing letters issued by the original grant providers confirming the funded activities/projects will support the GEF project implementation.

Agency Response

UNEP, 5 May 2022:

- All the "grant" co-financing have now been marked as "Investment Mobilized", as they overlap with the GEF project's implementation period and directly support its implementation. The new "in-kind" co-finance has been marked as "Recurrent Expenditures".
- A summary of each grant and the funded activities have been added to the Investment Mobilized description section.
- IFAD has been changed from "GEF Agency" to "Donor Agency"

- Co-financing letters will be submitted at CEO Endorsement Request submission

GEF Resource Availability

4. Is the proposed GEF financing in Table D (including the Agency fee) in line with GEF policies and guidelines? Are they within the resources available from (mark all that apply):

Secretariat Comment at PIF/Work Program Inclusion

6May2022:

Cleared

5May2022:

The allocated co-financing resources to PMC (\$800,000) made only for 3.9% of the total co-financing amount. As mentioned in the message below, the GEF contribution and the co-financing contribution must be proportional, which means that the GEF contribution to PMC might be decreased and the co-financing contribution to PMC might be increased to reach a similar level. Please amend either by increasing the co-financing portion and/or by reducing the GEF portion, which means that if only 3.9% can be allocated to PMC from co-financing, the GEF contribution has to be reduced to \$265 K approx.

28April2022:

On the PMC Proportionality: there is not proportionality in the co-financing contribution to PMC. If the GEF contribution is kept at 5.0%, for a co-financing of \$20,135,667 the expected contribution to PMC must be around \$1,006,283 instead of nothing. As the costs associated with the project management have to be covered by the GEF portion and the co-financing portion allocated to the PMC, the GEF contribution and the co-financing contribution must be proportional, which means that the GEF contribution to PMC might be decreased and the co-financing contribution to PMC might be increased to reach a similar level. Please ask the Agency to amend either by increasing the co-financing portion and/or by reducing the GEF portion. A more definitive estimation of PMC will be presented and adjusted at CEO Endorsement stage.

Agency Response

UNEP, 6 May 2022:

The co-financing contribution has been increased to \$1,006,783, which is 5% of the co-finance amount of \$20,135,667.

UNEP, 5 May 2022:

An additional in-kind Government co-financing of \$800,000 has been added as the co-financing contribution to PMC. Information on this co-financing has been added on p. 26 of the PIF. The exact amount will be confirmed in PPG phase, and proportionality will be maintained.

The STAR allocation?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

N/A

Agency Response

The focal area allocation?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

N/A

Agency Response

The LDCF under the principle of equitable access?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

The SCCF (Adaptation or Technology Transfer)?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Focal area set-aside?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

N/A

Agency Response

Agency Response

Impact Program Incentive?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

N/A

Agency Response

Project Preparation Grant

5. Is PPG requested in Table E within the allowable cap? Has an exception (e.g. for regional projects) been sufficiently substantiated? (not applicable to PFD)

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Core indicators

**6. Are the identified core indicators in Table F calculated using the methodology included in the corresponding Guidelines?
(GEF/C.54/11/Rev.01)**

Secretariat Comment at PIF/Work Program Inclusion

5May2022:

Cleared

28April2022:

Please ensure the same number of beneficiaries is referred to consistently across the project document. There are currently references to 91,000 and 91,257.

Agency Response

UNEP, 5 May 2022:

The number of beneficiaries has been corrected to 91,000 on p. 39 of the PIF.

Project/Program taxonomy

7. Is the project/program properly tagged with the appropriate keywords as requested in Table G?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

art II – Project Justification

1. Has the project/program described the global environmental/adaptation problems, including the root causes and barriers that need to be addressed?

Secretariat Comment at PIF/Work Program Inclusion

15April2022:

1.1.1 Second comment: Cleared at PIF stage. We look forward to further information at CEO Endorsement.

1.1.3 Cleared at PIF stage. We look forward to further information at CEO Endorsement.

2.1. Cleared at PIF stage. We look forward to further information at CEO Endorsement.

14April2022:

1.1.1 (first comment): Cleared

1.1.1 (second comment): We note the information of best practices around the world. Please explain how this project will specifically and tangibly contribute to long term financing, which is critical for project success and sustainability. If needed, please make any changes to the project and budget to ensure contribution to long term financing for financial sustainability. In addition to this more specific response at PIF stage, please further detail sustainable financing strategies with corresponding activities and budget during project preparation.

1.1.2: See current comment under Output 1.1.1 above (second comment).

1.1.3: Please provide a more specific response, and make any relevant modifications to the PIF, on how these costed actions will be incorporated into domestic public budgets and/or otherwise sustainably financed through this project. In addition to this more specific response at PIF stage, please further detail this during PPG.

2.1: We note the "the options for the sustainable financing of the LMMA will also be further scoped during the PPG phase". During PPG and prior to CEO Endorsement, please detail what sustainable financing strategies will be deployed, and build these into the specific activities and budget.

3.1: Cleared

25March2022:

Output 1.1.1: Please briefly clarify how/if this objective will provide technical assistance beyond just the 3 punctual trainings per year, to

ensure robust and ongoing strengthening of institutional capacities and policy and legislative frameworks.

Output 1.1.1: We note the indication that "Sources of long-term financing for the operation of the Regional IZM Committees will be identified...". Please briefly clarify how the project will ensure this financing will be identified, as this financing will be critical for project success and sustainability.

Output 1.1.2: Please briefly clarify how the project will develop sustainable financing for the ICZM committees, as this is key for project sustainability.

Output 1.1.3: In addition to the priority actions being costed, please briefly ensure and explain how these costed actions will be incorporated into domestic public budgets and/or otherwise sustainably financed through this project.

Outcome 2.1 and associated outputs: We note the strong focus on planning. Please strengthen articulation, and outputs with corresponding budget allocation where necessary on implementation of plans, as well as approaches to secure sustainable financing for implementation.

Outcome 3.1 and associated outputs: Please detail how the project will ensure sustainable financing and commercial investment in the businesses that will be established. As investment in the businesses will be key for project success and sustainability, please ensure there is sufficient focus and budget for this aspect. For consideration, actions could include a rotating fund, partnering with the growing number of equity funds for adaptation oriented MSMEs (e.g. Climate Resilience Fund, CRAFT, Adaptation Accelerator Program, etc.); partnering with microfinance institutions to guarantee dedicated lines of credit; development of a climate resilience bond to invest in MSMEs; etc.

Agency Response

UNEP, 25 April 2022

Output 1.1.1 (second comment): Specific options for long-term financing of the Committees have been outlined more clearly under Output 1.1.1 narrative. These will be further analysed, developed and prioritized in PPG phase, so that more detailed sustainable financing strategies with corresponding activities and budget can be presented in the CEO Endorsement Request.

Output 1.1.2: See Output 1.1.1.

Output 1.1.3: More specific information has been provided on the steps to be taken to ensure the sustainable financing of the costed actions through their integration in national and sectoral budgets. Further details will be provided in PPG phase.

Outcome 2.1: Noted. The options for the sustainable financing of the LMMA will be further analysed and prioritized during the PPG phase, and the selected options will be integrated in project activities and budget.

UNEP, 14 April 2022

Output 1.1.1 Continued support and technical assistance will indeed be provided under this output to build the Committees' capacity to fulfil their mandates, to build strategic partnerships, and to develop and implementing long-term financing plans. While this is captured under the output narrative, the output title itself is somewhat more focused and narrow in scope, due to the need to present it as a quantifiable concrete deliverable. The output title has been revised to better capture the full scope of the output while retaining the deliverable formulation. The specific activities to be identified and articulated in PPG phase will further ensure that the full scope of the planned interventions is clearly presented.

Output 1.1.1 Additional information has been added, based on a study of best practices and lessons learnt for ICZM financing around the world. Examples of potential options to be explored through the project as the sustainable financing plans are developed are presented.

Output 1.1.2 See the additional information added under Output 1.1.1.

Output 1.1.3 Additional options for sustainable financing of the adaptation measures have been proposed to be considered under the SACs, and to be considered in conjunction with the sustainable financing of Regional ICZM Committees if found relevant.

Outcome 2.1 While this Outcome focuses on planning, Outcome 2.2. focuses on the implementation of EbA interventions. This being said, the need for sustainable financing of EbA interventions beyond the project is well noted, and the need to develop those sustainable financing schemes has been added to the Outcome 2.1 outputs, where they were not already mentioned. For example, Output 2.1.2 already mentions that the project intends to replicate the good practices from Blue Venture's experience, including a diversified, entrepreneurial funding model.

Outcome 3.1: An additional Output has been added under this outcome, to provide support to cooperative businesses in accessing sustainable financing sources, recognizing that this is one of the most important barriers to MSMEs.

2. Is the baseline scenario or any associated baseline projects appropriately described?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

3. Does the proposed alternative scenario describe the expected outcomes and components of the project/program?

Secretariat Comment at PIF/Work Program Inclusion

25April2022:

Cleared

25March2022:

Please see comments above regarding project justification question 1 on clarifying certain project outcomes and outputs.

Agency Response

UNEP, 14 April 2022

Noted, and changes made to outputs as stated above.

4. Is the project/program aligned with focal area and/or Impact Program strategies?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

5. Is the incremental/additional cost reasoning properly described as per the Guidelines provided in GEF/C.31/12?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

6. Are the project's/program's indicative targeted contributions to global environmental benefits (measured through core indicators) reasonable and achievable? Or for adaptation benefits?

Secretariat Comment at PIF/Work Program Inclusion

25April2022:

Cleared

25March2022:

Please ensure a brief description of how this project will contribute to climate resilient recovery from the COVID-19 pandemic.

Agency Response

UNEP, 14 April 2022

A project that is designed to contribute to climate resilient recovery from the COVID-19 pandemic.

A paragraph has been added to describe the project's contributions to climate resilient recovery from the COVID-19 pandemic.

7. Is there potential for innovation, sustainability and scaling up in this project?

Secretariat Comment at PIF/Work Program Inclusion

25April2022:

Cleared

25March2022:

Please note and address the comments above on strengthening outcomes and outputs to ensure impact and financial sustainability of planning and enterprise acceleration.

Agency Response

UNEP, 14 April 2022

Noted, and changes made to outputs as stated above.

Project/Program Map and Coordinates

Is there a preliminary geo-reference to the project's/program's intended location?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Stakeholders

Does the PIF/PFD include indicative information on Stakeholders engagement to date? If not, is the justification provided appropriate? Does the PIF/PFD include information about the proposed means of future engagement?

Secretariat Comment at PIF/Work Program Inclusion

25April2022:

Cleared

25March2022:

Please expand this section by indicated all stakeholders engaged to date, how they have been engaged, anticipated role in the project, and proposed means of future engagement.

Agency Response

UNEP, 14 April 2022

Stakeholder engagement during PIF preparation has been clarified, anticipated role in the project added, and proposed means of future engagement have been proposed. In addition to the national workshop report in the Dropbox link, the reports for the regional consultations have been added, which contain the list of participants.

Gender Equality and Women's Empowerment

In the articulation of gender context and indicative information on the importance and need to promote gender equality and

Is the articulation of gender context and indicative information on the importance and need to promote gender equality and the empowerment of women, adequate?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Private Sector Engagement

Is the case made for private sector engagement consistent with the proposed approach?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Risks to Achieving Project Objectives

Does the project/program consider potential major risks, including the consequences of climate change, that might prevent the project objectives from being achieved or may be resulting from project/program implementation, and propose measures that address these risks to be further developed during the project design?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Coordination

**Is the institutional arrangement for project/program coordination including management, monitoring and evaluation outlined?
Is there a description of possible coordination with relevant GEF-financed projects/programs and other bilateral/multilateral initiatives in the project/program area?**

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Consistency with National Priorities

Has the project/program cited alignment with any of the recipient country's national strategies and plans or reports and assessments under relevant conventions?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Knowledge Management

Is the proposed “knowledge management (KM) approach” in line with GEF requirements to foster learning and sharing from relevant projects/programs, initiatives and evaluations; and contribute to the project’s/program’s overall impact and sustainability?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Environmental and Social Safeguard (ESS)

Are environmental and social risks, impacts and management measures adequately documented at this stage and consistent with requirements set out in SD/PL/03?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

art III – Country Endorsements

Has the project/program been endorsed by the country's GEF Operational Focal Point and has the name and position been checked against the GEF data base?

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

Yes

Agency Response

Termsheet, reflow table and agency capacity in NGI Projects

Does the project provide sufficient detail in Annex A (indicative termsheet) to take a decision on the following selection criteria: co-financing ratios, financial terms and conditions, and financial additionality? If not, please provide comments. Does the project provide a detailed reflow table in Annex B to assess the project capacity of generating reflows? If not, please provide comments. After reading the questionnaire in Annex C, is the Partner Agency eligible to administer concessional finance? If not, please provide comments.

Secretariat Comment at PIF/Work Program Inclusion

25March2022:

N/A

Agency Response

EFSEC DECISION

RECOMMENDATION

Is the PIF/PFD recommended for technical clearance? Is the PPG (if requested) being recommended for clearance?

Secretariat Comment at PIF/Work Program Inclusion

6May2022:

Recommended for clearance.

5May2022:

Please address the final remaining comment on PMC proportionality

28April2022:

3 comments are added related to policy adherence.

25April2022:

This project is recommended for technical clearance, pending further inputs from from GEF Secretariat on policy related matters if any.

25March2022:

Not yet. Please fully address the set of comments provided.

ADDITIONAL COMMENTS

Additional recommendations to be considered by Agency at the time of CEO endorsement/approval.

Secretariat Comment at PIF/Work Program Inclusion

27April2022:

Regarding Output 1.1.1: During project preparation prior to CEO Endorsement, please further detail sustainable financing strategies with corresponding activities.

Regarding Output 1.1.3: During project preparation prior to CEO Endorsement, please provide a more specific response, and make any relevant modifications to the PIF, on how these costed actions will be incorporated into domestic public budgets and/or otherwise sustainably financed through this project.

Regarding outcome 2.1 and its associated outputs: During PPG and prior to CEO Endorsement, please detail what sustainable financing strategies will be deployed, and build these into the specific activities and budget.

Review Dates

	PIF Review	Agency Response
First Review	3/25/2022	4/12/2022
Additional Review (as necessary)	4/13/2022	4/25/2022
Additional Review (as necessary)	4/26/2022	5/5/2022
Additional Review (as necessary)	4/27/2022	5/6/2022
Additional Review (as necessary)	5/5/2022	

PIF Recommendation to CEO

Brief reasoning for recommendations to CEO for PIF Approval