

# Strengthening Indonesia's Preparation on Second and Third Biennial Transparency Reports to the UNFCCC (BTR 2 and BTR3 Indonesia)

Review CEO Endorsement and Make a recommendation

## Basic project information

**GEF ID**  
12266  
**Countries**  
Indonesia  
**Project Name**  
Strengthening Indonesia's Preparation on Second and Third Biennial  
Transparency Reports to the UNFCCC (BTR 2 and BTR3 Indonesia)  
**Agencies**  
UNDP  
**Date received by PM**  
12/30/2025  
**Review completed by PM**

**Program Manager**  
Saba Kalam  
**Focal Area**  
Climate Change  
**Project Type**  
EA

Expedited Enabling Activity req (CEO)

## Section I - Enabling Activity Summary

### Funding elements.

**Is the enabling activity aligned with the relevant GEF funding elements as indicated in Table A and as defined by the GEF-8 Programming Directions? Is the General Enabling Activity Information table correctly populated?**

Secretariat's Comments

01/13/2026

Cleared

Agency's Comments

**Cost Ranges.**

**If there was a deviation in the cost range, was this explained?**

Secretariat's Comments

01/13/2026

Cleared, no deviation. EA-set aside requested is \$1,200,000, which is within the threshold. (\$600,000 for a standalone BTR). The project will produce two standalone BTRs to be submitted to UNFCCC.

Agency's Comments

**Enabling activity summary.**

**Is the enabling activity summary clear? Are the components in Table B and as described in the enabling activity request sound, appropriate, and sufficiently clear to achieve the project objectives?**

Secretariat's Comments

3/17/2026

Cleared

02/09/2026

1. Cleared. The objective is nearly 5 sentences, rest is the summary that seems contiguous to the objective but it is separate.

2. Cleared

01/13/2026

1. The Project Objective is too long, ideally it should be 4-5 sentences highlighting what the project intends to achieve.

2. In summary, please include the details of the last national communication submitted to UNFCCC, and recommendations from FSV to improve the future national communications.

### Agency's Comments

29 Jan 2026 - UNDP Response:

1. The Project Objective section has been revised into four sentences highlighting the objectives of the project.
2. Lessons learned from the previous National Communications and other reporting processes have been incorporated.

### Section 2 - Enabling Activity Supporting Information

#### Eligibility Criteria.

**Is this enabling activity eligible for GEF funding?**

#### Secretariat's Comments

01/13/2026

Cleared. Indonesia has submitted its first BTR to UNFCCC in Dec 2024. The second BTR is due in Dec 2026 and third in Dec 2028. The request is to develop these two BTRs.

### Agency's Comments

#### Institutional framework.

**Are the institutional arrangements for implementation adequately described?**

#### Secretariat's Comments

01/13/2026

Cleared. The project will be executed by Ministry of Environment/Environment Protection Agency and implemented by UNDP

### Agency's Comments

#### Monitoring and Evaluation.

**Does the project include a budgeted M&E Plan?**

## Secretariat's Comments

02/09/2026

Cleared. Gender Action Plan is part of the Agency Prodoc (Annex 8).

01/13/2026

(O&P Team) With reference to lessons learned and knowledge generation, please consider including lessons learned and best practices in integrating gender equality and women's empowerment considerations in the project, and ensure wide dissemination for other projects to learn from. The project mentions a Gender Action Plan, including in the Monitoring and Evaluation Plan Budget. However, there is no Gender Action Plan annexed. Please provide it.

## Agency's Comments

29 Jan 2026 - UNDP Response:

Gender considerations have already been included and elaborated in the EA and ProDoc, highlighted in yellow.

The BTR2+BTR3 Indonesia project explicitly recognizes that national climate transparency and reporting processes provide a strategic entry point for advancing gender equality within the climate governance system. Gender considerations have been systematically integrated into the Environmental Assessment (EA) of the project to ensure that the preparation and submission of the Biennial Transparency Reports (BTRs) and the National Inventory Report (NIR) are inclusive, participatory, and responsive to differentiated capacities and needs.

Women's equal and meaningful participation is promoted across all stages of the BTR process, including the design, data collection, analysis, drafting, validation, and dissemination of the reports. This is achieved through targeted capacity building activities, inclusive stakeholder consultations, gender responsive training modules, and awareness raising initiatives aimed at national and sectoral institutions involved in transparency reporting. By strengthening women's technical and institutional engagement, the project contributes not only to gender equity but also to the quality, credibility, and robustness of national transparency outputs.

The project further acknowledges that the BTR and NIR processes function as a critical interface between transparency reporting and broader national climate policy frameworks, including mitigation, adaptation, and support planning. Integrating gender considerations into the BTR process therefore creates positive spillover effects by influencing gender responsiveness in related national and sectoral climate policies, strategies, and implementation mechanisms.

Institutional capacity building activities under the project are designed to enhance gender awareness and institutional accountability, ensuring that relevant government agencies and technical institutions are equipped to consider gender dimensions in data systems, reporting

methodologies, and decision-making processes under the Enhanced Transparency Framework (ETF). This approach supports Indonesia's broader commitments to gender equality and social inclusion, while remaining consistent with the Modalities, Procedures and Guidelines (MPGs) under Article 13 of the Paris Agreement.

Overall, the integration of gender considerations within the EA for BTR2+BTR3 strengthens the inclusiveness and sustainability of Indonesia's transparency framework and reinforces the role of national reporting as a catalyst for equitable and effective climate governance.

### **Section 3. Information Tables**

#### **GEF resource availability.**

**Is the proposed GEF financing in Table F (including the Agency fee) in line with GEF policies and guidelines?**

#### **Secretariat Comment at PIF/Work Program Inclusion**

01/13/2026

Cleared, budget requested from CC-EA set aside with agency fee of 9.5%

#### **Agency Response**

**Are they within the resources available from (mark all that apply):  
STAR allocation?**

Secretariat's Comments

01/13/2026

Cleared, budget requested from CC-EA set aside

Agency's Comments

**Focal Area allocation?**

Secretariat's Comments

01/13/2026

Cleared, budget requested from CC-EA set aside

Agency's Comments

**LDCF under the principle of equitable access?**

Secretariat's Comments NA

Agency's Comments

**SCCF (Adaptation or Tech Transfer)?**

Secretariat's CommentsNA

Agency's Comments  
**Focal Area Set Aside?**

Secretariat's Comments

01/13/2026

Cleared, budget requested from CC-EA set aside

Agency's Comments  
**Rio Markers.**  
**Are the Rio Markers for CCM ,CCA, BD and LD presented?**

Secretariat's Comments

01/13/2026

Cleared

Agency's Comments  
**Country endorsement.**

**Has the project been endorsed by the country's GEF Operational Focal Point at the time of the EA submission and has the name and position been checked against the GEF database? Are the endorsed amounts consistent with the amounts included in Portal**

Secretariat's Comments

3/17/2026

Cleared. Changes verified

02/09/2026

1. Executing Partner endorsed in the LoE (Ministry of Forestry) is still different than in the Portal entry (Ministry of Environment/Environment Protection Agency). The Agency responded that the LoE and Portal both indicate Min of Env as EE, but the only LoE on file is from 22 December 2025 and it names Min of Forestry as EE. Please submit the updated LoE to the Portal endorsing Min of Env as EE or an email from the OFP.

I am pleased to endorse the preparation of the above project proposal with the support of the GEF Implementing Agency listed below. If approved, the preparation of the proposal will be supported by and the project executed by the Ministry of Forestry of the Republic of Indonesia<sup>1</sup>. I request the GEF Implementing Agency to provide a copy of the project document before it is submitted to the GEF Secretariat for CEO endorsement / Approval.

01/13/2026

(O&P team)Executing Partner endorsed in the LoE (Ministry of Forestry) is different than in Portal (Ministry of Environment/Environment Protection Agency) - please ask the Agency to match the executing partner in Portal as it is in LoE

Agency's Comments

17 March 2026 - UNDP Response:

Updated LOE has been uploaded in portal.

29 Jan 2026 - UNDP Response:

The executing partner in Portal and LoE are matched (Ministry of Environment/Environment Protection Agency).

**Response to Comments**

**Are all the comments adequately responded to? (only as applicable)  
Gef Secretariat comments**

Secretariat's Comments

Agency's Comments  
**Other Agencies comments**

Secretariat's Comments

Agency's Comments  
**Council comments**

Secretariat's Comments

Agency's Comments  
**STAP comments**

Secretariat's Comments

Agency's Comments  
**Convention Secretariat comments**

Secretariat's Comments

Agency's Comments  
**CSOs comments**

Secretariat's Comments

Agency's Comments  
**Project Budget Table.**

**Is the project budget table attached? Are the activities / expenditures reasonably and accurately charged to the three identified sources (Components, M&E and PMC)?**

Secretariat's Comments

02/09/2026

Cleared. Changes verified.

01/13/2026

(O&P team)

1. For contractual services-individual and consultants, please have each position in one budget line with associated budget allocations to components, M&E, PMC as applicable - currently one position is split in more than one budget line.

Expenditure Category	Detailed Description	Component (US\$eq.)					Total (US\$eq.)	Responsible Entity  (Executing Entity receiving funds from the GEF Agency(s))
		Component 1	Component 2	Sub-Total	M&E	Project Management Cost (PMC)		
Contractual services-Individual	Contractual Services – Implementing Partner, allocated under component 1 and 2 National Project Manager \$ 2,500 x 48 Months = \$120,000	60,000	60,000	120,000			120,000	MOE
Contractual services-Individual	Contractual Services – Implementing Partner, allocated under component 1 and 2 Project Associate \$ 1,500 x 48 months = \$72,000	36,000	36,000	72,000			72,000	MOE
Contractual services-Individual	Contractual Services – Implementing Partner, allocated under component 1 and 2 Technical Assistant \$ 1,000 x 48 months = \$48,000	24,000	24,000	48,000			48,000	MOE
Contractual services-Individual	Contractual Services – Implementing Partner, allocated under PMC National Project Manager \$ 364.58 x 48 months = \$17,500					17,500	17,500	MOE
Contractual services-Individual	Contractual Services – Implementing Partner, allocated under PMC Project Associate \$ 260.41 x 48 months = \$12,500					12,500	12,500	MOE
Contractual services-Individual	Contractual Services – Implementing Partner, allocated under PMC Technical Assistant \$ 208.33 x 48 months = \$10,000					10,000	10,000	MOE

2. Other Operating Costs include some budget for the rental office space. Considering that the EA will be executed by a Ministry which is a public institution, it is not reasonable to charge any cost to this item - please ask the

Agency to remove the cost of the rental, then to inform where these funds will be reallocated.

Expenditure Category	Detailed Description							Responsible Entity
		Component 1	Component 2	Sub-Total	M&E	Project Management Cost (PMC)	Total (US\$eq.)	(Executing Entity receiving funds from the GEF Agency)[1]
Travel	Travel for project staff, key institutions, and partners for data collection, conferences, workshops, training, field visits, and monitoring related to the climate impact and adaptation activities for BTK3 under outcome 2.3		10,000	10,000			10,000	MOE
Travel	Travel for project staff, key institutions and partners, to support data collection, conferences, workshops, training sessions, field visits, and monitoring activities			-		8,000	8,000	MOE
Office Supplies	Supplies and stationary cost for dissemination of results			-		9,000	9,000	MOE
Other Operating Costs	Printing, publications, and interpretation services for consultations and dissemination of BTK3 results under Component 1	15,000		15,000			15,000	MOE
Other Operating Costs	Printing, publications, and interpretation services for consultations and dissemination of BTK3 results under Component 2		15,000	15,000			15,000	MOE
Other Operating Costs	Professional audit services			-		15,000	15,000	UNDP
Other Operating Costs	Rental of office space or the associated utility costs			-		14,000	14,000	MOE
<b>Grand Total</b>		<b>140,000</b>	<b>140,000</b>	<b>1,080,000</b>	<b>20,000</b>	<b>100,000</b>	<b>1,200,000</b>	

### Agency's Comments

29 January 2026 - UNDP Response:

1. Each position has been integrated in one budget line.
2. Office space rental has been removed and reallocated to supplies and IT equipment

### Environmental and Social Safeguards.

**If there are screening documents or other ESS documents available, have these been attached? (only as applicable)**

Secretariat's Comments

3/17/2026

Cleared

01/13/2026

SESP uploaded, however the date of SESP conducted is missing.

(O&P Team)

1. Environmental and Social Safeguards (comment by Ikuko): We note that UNDP attached Social and Environmental Offline Screening, and an overall ESS risk is classified as Low. However, Indigenous Peoples are not recognized as a part of stakeholders mapping. Please include Indigenous Peoples as a part of key stakeholders and identify their role in the project and means of engagement.

#### Agency's Comments

29 January 2026 - UNDP Response:

1. The date of SESP conducted is added
2. To be consistent with Indonesia's international reporting, instead of using the term 'Indigenous Peoples' the project uses 'local communities or Adat Communities (Masyarakat Hukum Adat or Customary Law Communities)'. Their roles and means of engagement are aligned with those of non-state actors like NGOs and CSOs. In Indonesian law and policy, the state does not formally adopt 'Indigenous Peoples' as used in international human rights instruments. The official term is Customary Law Communities that appears in the 1945 Constitution of Indonesia (Article 18B (2) and Sectoral Laws on forestry, land, environment and natural resources. The government has consistently stated in UN fora that all Indonesians are considered indigenous in a general sense.

#### **GEFSEC DECISION RECOMMENDATION.**

**Is CEO endorsement/ approval recommended?**

#### Secretariat's Comments

#### REVIEW DATE(S)

	Secretariat Comment at CEO Endorsement	Response to Secretariat comments
<b>First Review</b>	<b>1/13/2026</b>	<b>1/29/2026</b>
<b>Additional Review (as necessary)</b>	<b>2/11/2026</b>	<b>3/17/2026</b>
<b>Additional Review (as necessary)</b>	<b>3/17/2026</b>	
<b>Additional Review (as necessary)</b>		
<b>Additional Review (as necessary)</b>		