

PROJECT IMPLEMENTATION REPORT

Project ID:	10317
Project Name:	Capacity Strengthening for Improved Transparency of Climate Change Mitigation and Adaptation Actions in the Maldives
Countr(ies):	Maldives
Implementing Agency:	UNEP

TABLE OF CONTENTS

I. OVERVIEW	3
A. Description	3
B. Ratings and Disbursements	3
C. Key Dates	3
II. PROGRESS STATUS AND ISSUES	4
A. Progress: Information on progress and outcomes of project implementation activities	4
B. Challenges: Information on challenges of project implementation activities	4
C. Stakeholder Engagement	4
D. Gender Equality	7
E. Knowledge Management	7
III: MINOR AMENDMENTS	8
IV: GEOGRAPHIC COORDINATES OF PROJECT ACTIVITIES	9
V. ANNEX	9

I. Overview

A. Description

Project name

Capacity Strengthening for Improved Transparency of Climate Change Mitigation and Adaptation Actions in the Maldives

Country

Maldives

GEF ID

10317

Implementing Agency

UNEP

Executing Entity

Ministry of Environment

Trust Fund

GET

Project Type

MSP

PIR Submission

9/9/2026

Fiscal Year , PIR Number

FY 2026 , Final PIR

Objective

To strengthen institutional capacity for tracking mitigation and adaptation actions and establish climate finance tracking system in the Maldives.

B. Ratings and Disbursements

Implementation Progress

Satisfactory

Development Objective

Satisfactory

Overall risk

Moderate Risk

Project Financing

1,595,962.00

Cumulative Disbursement

1,254,235.00

C. Key Dates

CEO Endorsement/Approval

6/4/2021

Agency Approval

1/13/2022

Implementation Start

10/12/2021

First Disbursement

1/10/2022

Expected MTR	Actual MTR
Expected Completion 11/30/2025	Actual Completion 11/30/2025

II. PROGRESS STATUS AND ISSUES

A. Progress: Information on progress and outcomes of project implementation activities

During the reporting period, the project reached its final stage of implementation, with substantial progress achieved across both components. All deliverables under Component 1 (National GHG Inventory System) were completed, resulting in strengthened institutional arrangements, finalized technical guidelines, operational data management systems, QA/QC procedures, and enhanced national capacity to compile and report greenhouse gas inventories in line with the Enhanced Transparency Framework (ETF).

Under Component 2 (Transparency Framework for mitigation, adaptation, and support), the project successfully completed the majority of planned activities. Deliverables related to mitigation tracking, climate finance tracking, institutional and legal frameworks, online data management systems, capacity building, and regional knowledge sharing were finalized and reported as completed. The Climate Data Portal was operationalized as a centralized platform supporting multiple reporting streams, including GHG inventories, mitigation actions, adaptation actions, and climate finance.

While progress under Output 2.3 (Tracking Adaptation Actions) was partial, key foundational activities such as the adaptation monitoring stock take, stakeholder consultations, training workshops, and integration of adaptation data collection functions within the Climate Data Portal were completed. Overall, the project largely achieved its intended outcomes, justifying a Satisfactory (S) rating for progress towards both outcomes and outputs.

B. Challenges: Information on challenges of project implementation activities

During the final phase of project implementation, some delays were experienced in the processing of payments and completion of a number of final deliverables. The Project Management Unit (PMU) continued to coordinate closely with consultants and relevant counterparts to manage outstanding activities and payments. Following receipt of the fourth cash advance, the PMU initiated the clearance of pending invoices, while the fifth and final cash advance request was submitted in November 2025 to support completion of the remaining financial obligations.

A few adaptation-related deliverables under Output 2.3 could not be completed within the project period due to a combination of initial technical and contractual challenges followed by payment-related delays. During implementation of Deliverable 2.3.2 (Feasibility Study for the Standardization of Climate Risk, Vulnerability and Adaptation Databases), early challenges arose in relation to the Agricultural Expert under the consultancy. The expert needed to be replaced, which caused initial delays. This was followed by interruptions to planned fieldwork caused by adverse weather conditions. The Ministry engaged closely with the consultant to address these issues and, following consultations with senior management, granted extensions to allow additional time for completion and ensure technical continuity. Despite continued

engagement and timeline extensions, the feasibility study could not be finalized within the project timeframe. As a result, the feasibility study could not be finalized within the project timeframe, and downstream adaptation deliverables dependent on this study could not proceed as originally planned.

Despite these challenges, the PMU prioritized critical deliverables, maintained close coordination with consultants, and relied on in-kind institutional support to sustain implementation momentum. These measures enabled the project to complete the majority of planned outputs and proceed to closure, with residual risks assessed as Moderate.

C. Stakeholder Engagement

During the reporting period from 1 July to 30 November 2025, the project conducted targeted stakeholder engagement and capacity-building activities to strengthen national systems for GHG inventory preparation, mitigation and adaptation tracking, climate finance reporting, and operationalization of the Climate Data Portal (CDP). These activities brought together representatives from key government institutions, SOEs, local authorities, NGOs, and the private sector to support practical implementation of the tools and frameworks developed under the project.

1. 14th July 2025

A Hands-On Training on GHG Emissions Estimation from the Energy Sector was conducted to strengthen technical capacity in applying sectoral emission estimation methodologies. The training was attended by 22 participants (16 male, 6 female) representing the Climate Change Department and Energy Department of the Ministry of Tourism and Environment, Utility Regulatory Authority (URA), STELCO, FENAKA Corporation, Maldives Water and Sewerage Company (MWSC), Maldives Airports Company Limited (MACL), Maldives Ports Limited (MPL), Maldives Transport and Contracting Company (MTCC), and other relevant sectoral institutions.

2. 15th July 2025

A Hands-On Training on GHG Emissions Estimation from Non-Energy Sectors was held to enhance institutional capacity in estimating emissions from IPPU, agriculture, waste, and other non-energy sectors. The session brought together 20 participants (8 male, 12 female) from the Climate Change Department, Ministry of Agriculture and Animal Welfare, Waste Management Corporation Limited (WAMCO), Maldives Bureau of Statistics (MBS), and other relevant agencies engaged in national inventory preparation.

3. 21–22 July 2025

A two-day Training Workshop on Transport Sector Emission Inventory Development was conducted in Malé to build capacity in quantifying, monitoring, and reporting GHG emissions from the transport sector. The workshop was attended by 14 participants (12 male, 2 female) from the Ministry of Transport and Civil Aviation (MOTCA), Maldives Police Service, Maldives Customs Service, Maldives Airports Company Limited (MACL), MTCC, URA, and the Climate Change Department. The sessions included technical presentations, practical exercises, demonstrations of emission calculation tools, and application of MRV methodologies relevant to NDC tracking.

4. 11th August 2025

A Training on Climate Finance Tagging for State Actors was conducted to operationalize the national climate budget tagging framework. The training was attended by 37 participants (14 male, 23 female) from the Ministry of Finance, Ministry of Tourism and Environment, Ministry of Construction, Housing and Infrastructure, Ministry of Transport and Civil Aviation, Ministry of Agriculture and Animal Welfare, URA, and other government institutions responsible for budgeting and reporting climate-related expenditures.

5. **12th August 2025**

A Training on the Framework for Reporting Climate Finance for Non-State Actors was held to introduce standardized reporting approaches for NGOs and private sector stakeholders. The workshop engaged 20 participants (14 male, 6 female), including representatives from private sector companies, financial institutions, NGOs, industry associations, and relevant regulatory authorities. The training focused on reporting protocols, data requirements, and alignment with ETF obligations.

6. **31st August 2025**

A Stakeholder Consultation Workshop on the Draft Regulation for Climate Finance Data Sharing and Reporting was conducted to present the draft regulation and gather feedback to formalize institutional roles, responsibilities, and procedures for climate finance data sharing and reporting in line with the Enhanced Transparency Framework (ETF). A total of 29 participants (17 male, 12 female) attended, representing institutions including the Environment Protection Authority (EPA), Capital Market Development Authority (CMDA), Ministry of Cities, Local Government and Public Works, Ministry of Agriculture and Animal Welfare, Maldives National University (MNU), President's Office, Local Government Authority (LGA), Ministry of Finance and Planning, Ministry of Tourism and Environment, Maldives Space Research Organization (MSRO), SME Development Finance Corporation (SDFC), and private sector participants.

7. **21–22 October 2025**

A Training and Training of Trainers on Collection of Information on Weather-Related Events in Agriculture was conducted to strengthen adaptation data collection capacity. The training was attended by 16 participants (12 male, 4 female) from island councils, Ministry of Agriculture and Animal Welfare, National Disaster Management Authority (NDMA), Maldives Meteorological Service (MMS), and the Climate Change Department. The sessions focused on standardized methodologies for documenting climate impacts and improving adaptation tracking.

8. **5th November 2025**

A Piloting and Training Workshop on the Climate Data Portal (CDP) was organized to familiarize stakeholders with the portal's features and updated reporting formats. A total of 28 participants (11 male, 17 female) attended, representing URA, MWSC, STELCO, FENAKA Corporation, MACL, MPL, MTCC, WAMCO, State Trading Organization (STO), Civil Aviation Authority, Ministry of Transport and Civil Aviation, as well as the Energy Department, Climate Change Department, and Ozone Unit of the Ministry. The session included live demonstrations, guided data entry exercises, and discussions on institutional roles and reporting responsibilities.

9. **8th December 2025**

A Training on Tools and Methodologies for Tracking Mitigation Actions was conducted to strengthen understanding of mitigation indicators, data requirements, and reporting procedures under the Enhanced Transparency Framework. The training was attended by 16 participants (9 male, 7 female) from the Climate Change Department, Energy Department, URA, STELCO, FENAKA Corporation, and other sectoral agencies involved in mitigation tracking.

10. **17th December 2025**

A Dissemination and Training Workshop on the updated Tourism Statistics Survey was held to improve energy-related data collection from the tourism sector. The workshop brought together 30 participants (12 male, 18 female), including representatives from Constance Moofushi Resort, Atmosphere Kanifushi Resort, Coco Collection, Embudu Village Resort, Waldorf Astoria Maldives Ithaafushi, Bathala Resort, Baros Maldives, Maldives Association of Travel Agents and Tour Operators (MATATO), Maldives Association of Tourism Industry (MATI), the Climate Change Department, Tourism Department, Waste Management Corporation Limited (WAMCO), and the Maldives Bureau of Statistics (MBS).

D. Gender Equality

During this reporting period, the project implemented nine capacity-building and technical training activities, with a strong emphasis on inclusive participation across institutions and sectors. In total, 203 individuals participated in these activities, including 95 women (47%) and 108 men (53%), demonstrating substantial progress toward gender-balanced participation.

The trainings conducted during the reporting period were:

1. Hands-On Training on GHG Emissions Estimation from the Energy Sector (14 July 2025): 22 participants (16 male and 6 female)
2. Hands-On Training on GHG Emissions Estimation from Non-Energy Sectors (15 July 2025): 20 participants (8 male and 12 female)
3. Training workshop on Transport Sector Emission Inventory Development (21 – 22 July 2025): 14 participants (12 male and 2 female)
4. Training on Climate Finance Tagging for State Actors (11 August 2025): 37 participants (14 male and 23 female)
5. Training on Framework for Reporting Climate Finance for Non-State Actors (12 August 2025): 20 participants (14 male and 6 female)
6. Training and Training of Trainers on Collection of Information on Weather-Related Events on Agriculture Conducted (21 – 22 October 2025): 16 participants (12 male, 4 female)
7. Piloting and Training Workshop for the Climate Data Portal (5 November 2025): 28 participants (11 male and 17 female)
8. Training on Tools & Methodologies for Tracking Mitigation Actions (8 December 2025): 16 participants (9 male, 7 female)
9. Workshop on Tourism Statistics Survey (17 December 2025): 30 participants (12 men and 18 women)

Participants represented government ministries, regulatory authorities, state-owned enterprises, utilities, local councils, academia, and private sector entities. The strong participation of women across these activities reflects the project's commitment to gender-responsive capacity building and inclusive implementation, in line with GEF gender policy and the objectives of the Enhanced Transparency Framework.

E. Knowledge Management

1. Institutionalization is essential for sustainability

Embedding systems within existing national institutions, such as the Climate Change Department's mandate under the Climate Emergency Act and the use of the Maldives Bureau of Statistics survey ensures continuity beyond project completion.

2. Centralized data systems improve efficiency and transparency

The development of the Climate Data Portal (CDP) demonstrated the value of a single, integrated platform for managing GHG inventory data, mitigation and adaptation tracking, and climate finance information. Consolidating multiple data streams into one system reduces duplication, improves data consistency, and strengthens inter-agency coordination.

3. Adaptive and flexible implementation is critical to manage operational challenges

Flexibility in project implementation was essential to maintaining progress in the face of unforeseen challenges. During the project period, disruptions such as delays in fund disbursement and the fire incident at the Ministry's previous building affected implementation timelines and continuity of operations. These challenges highlighted the importance of contingency planning and adaptive management. Measures such as prioritizing critical deliverables, maintaining close coordination with stakeholders and consultants, consolidating training activities, and utilizing alternative platforms enabled the project to sustain implementation and achieve most of its intended outcomes.

III: Minor Amendments

CONTEXT	
Result Framework	
Components and Cost	
Institutional And Implementation Arrangements	
Financial Management	
Implementation Schedule	Project was extended to Nov 30, 2025
Executing Entity	
Executing Entity Category	
Minor Project Objective Change	
Safeguards	
Risk Analysis	
Increase of GEF Financing up to 5%	
Co-Financing	
Location of Project Activity	
others	

IV: Geographic Coordinates of Project Activities

Location Name	Latitude	Longitude	GeoName ID
Maldives	3.20	73.00	1,282,028

Location Description:

Activity Description:

V. ANNEX

Uploaded Document

Document Category	Title
M and E Document	10317 CBIT Maldives Final PIR