

PROJECT IMPLEMENTATION REPORT

Project ID:	10317
Project Name:	Capacity Strengthening for Improved Transparency of Climate Change Mitigation and Adaptation Actions in the Maldives
Countr(ies):	Maldives
Implementing Agency:	UNEP

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I. Overview

A. Description

Project name

Capacity Strengthening for Improved Transparency of Climate Change Mitigation and Adaptation Actions in the Maldives

Country

Maldives

GEF ID

10317

Implementing Agency

UNEP

Executing Entity

Ministry of Environment

Trust Fund

GET

Project Type

MSP

PIR Submission

9/12/2025

Fiscal Year , PIR Number

FY 2025 , 3rd PIR

Objective

To strengthen institutional capacity for tracking mitigation and adaptation actions and establish climate finance tracking system in the Maldives.

B. Ratings and Disbursements

Implementation Progress

Satisfactory

Development Objective

Satisfactory

Overall risk

Moderate Risk

Project Financing

1,595,962.00

Cumulative Disbursement

692,000.00

C. Key Dates

CEO Endorsement/Approval

6/4/2021

Agency Approval

1/13/2022

Implementation Start

10/12/2021

First Disbursement

1/10/2022

Expected MTR	Actual MTR
Expected Completion 11/30/2025	Actual Completion

II. PROGRESS STATUS AND ISSUES

A. Progress: Information on progress and outcomes of project implementation activities

During the reporting period from July 2024 to June 2025, the project has made steady progress across outputs, with several outputs either completed or nearing completion. Below are key highlights of implementation progress:

Output 1.1: 100% completed All planned deliverables, including the stock-take report, technical guideline, generic MOUs, and three inter-ministerial workshop reports, were finalized and published.

Output 1.2: 65% completed protocols for GHG data collection are under final review. Development of the national GHG Portal has been initiated.

Output 1.3: 70% completed Guidelines and the annual Tourism Statistics Survey conducted by the Maldives Bureau of Statistics (MBS) has been updated to include energy- and climate-related data for GHG inventory purposes.

Output 1.4: 88% completed. QA/QC plans have been integrated into GHG data collection guidelines. Training materials have been developed, and two of the three planned workshops have been conducted. The final workshop is scheduled for the next quarter.

Output 2.1: 95% completed. The ETF roadmap has been finalized. The drafting of regulations to formalize data collection responsibilities is completed. Capacity-building initiatives under this output have also been successfully implemented.

Output 2.2: 55% completed. Tools and methodologies for estimating mitigation indicators to track NDC implementation are under review. Stakeholder training materials are being finalized for rollout.

Output 2.3: 39% completed A stock take report on adaptation monitoring has been finalized, and a feasibility study on standardizing climate risk and vulnerability data is nearing completion. Two stakeholder workshops were held in Fuvahmulah and Sh. Funadhoo to support the development of sector-specific adaptation tracking methodologies.

Output 2.4: 80% completed. Regulation and MOUs for climate finance tracking are being developed. A framework for engagement of non-state actors and guidelines for state actors are under final review.

B. Challenges: Information on challenges of project implementation activities

During the reporting period, the project faced several operational and institutional challenges that impacted on the implementation timeline:

- **Fire Incident at the Ministry Building:** A fire on 12th December 2024 destroyed the Ministry building and damaged the Ministry's servers, resulting in the loss of finalized documentation, including the approved Terms of Reference (TOR) for a key consultancy. The Project Management Unit (PMU) reconstructed the TOR using email backups, and the procurement announcement was subsequently published. The incident also disrupted access to office facilities and temporarily slowed project operations.
- **Merger of Ministries:** The Ministry of Climate Change, Environment and Energy and the Ministry of Tourism were merged to form the new Ministry of Tourism and Environment. This institutional restructuring required the ICT team to prioritize internal system alignment and logistical arrangements. As a result, there were delays in submitting procurement bids for award approval until a new bid committee could be established under the new ministry structure.
- **Procurement Delays and Restructuring of Output 1.3:** Multiple attempts to procure consultants for the original Output 1.3 (development of country-specific emission factors) were unsuccessful. As a result, the output was revised to focus on enhancing energy data collection in the tourism sector. This revision directly supports Outcome 1, which aims to enable the Maldives to regularly compile consistent and accurate sectoral GHG inventories for UNFCCC reporting. Under this revised scope, the Maldives Bureau of Statistics (MBS) annual Tourism Statistics Survey is being updated to include energy-related data required for GHG inventory compilation. This addresses a critical data gap highlighted in the First Biennial Transparency Report (BTR1), particularly the lack of reliable energy consumption data from resorts, one of the country's highest energy-consuming sectors. This strengthened and institutionalized data collection mechanism lays the groundwork for future emission factor development and supports the Maldives' commitments under the Enhanced Transparency Framework of the Paris Agreement. New engagements with the Maldives Bureau of Statistics (MBS) have been initiated under this revised scope.
- **Limited PMU Staffing:** Since April 2025, the PMU has been operating with only a Technical Coordinator. Due to unavailability of funds, recruitment of additional staff has not been possible. The absence of dedicated administrative and support personnel has constrained the Unit's ability to manage procurement, monitor deliverables, and coordinate follow-up actions, leading to moderate delays in implementation. To some extent, these constraints have been mitigated through in-kind cofinancing support provided by the Ministry of Tourism and Environment. This support included internal staff contributions such as assistance with organizing workshops, facilitating logistics, and coordinating stakeholder engagement. It has helped sustain implementation momentum despite the staffing limitations.

Despite these challenges, the project team sustained momentum through adaptive planning, leveraging alternative documentation sources, and maintaining proactive stakeholder engagement.

C. Stakeholder Engagement

During the reporting period from July 2024 to June 2025, the project carried out extensive and inclusive stakeholder engagement activities aimed at strengthening institutional coordination, building technical capacity, and validating key regulatory and methodological outputs. These engagements ensured participation from diverse government ministries, SOEs, local authorities, NGOs, academia, and private sector actors, with strong gender inclusion (approximately 44% female representation overall).

○ **16th July 2024**

A stakeholder consultation workshop was held to present the ETF Roadmap and review the draft regulation on institutionalizing data collection processes for GHG inventories. The workshop was attended by 7 participants (5 male, 2 female), including representatives from the Climate Change Department (CCD) and the Biennial Transparency Report (BTR) team.

○ **10th September 2024**

A stakeholder consultation workshop was convened to review the draft regulation on institutionalizing data collection for GHG inventories. The event brought together 20 participants (10 male, 10 female) from various organizations, including the Energy Department of MCCEE, the Utility Regulatory Authority (URA), the Ministry of Transport and Civil Aviation (MOTCA), the Maldives Bureau of Statistics (MBS), Maldives Customs Services, STELCO, MTCC, MIFCO, Maldives Gas, and Manta Air. The BTR team also participated, focusing on refining the draft regulation to ensure robust and accurate data reporting.

○ **24th October 2024**

A stakeholder consultation workshop on Adaptation Tracking was held in Fuvahmulah City, with 23 participants (17 male, 6 female) representing a broad spectrum of stakeholders, including Fuvahmulah City Council, the Women's Development Committee, the Maldives Meteorological Service, Agro National Corporation Limited, Fuvahmulah Airport, FENAKA, WAMCO, Women in Fuvahmulah, Isles of Tomorrow, the Maldives Red Crescent, local schools, Fuvahmulah Hospital, and the Ministry of Cities, Local Government, and Public Works. Discussions focused on developing adaptation tracking methodologies specific to the agriculture sector.

○ **21st November 2024**

The inception meeting for the Consultancy Service for Enhancing Knowledge Management Capabilities and Functionality of the Ministry's Website – Phase 2 was held. The meeting was attended by senior officials, including the Permanent Secretary of MCCEE, the Head of the ICT Section, and the CBIT Maldives PMU.

○ **24th November 2024**

A stakeholder consultation workshop on the Energy Supply and Demand Study for the period 2018–2022 was held in collaboration with URA. The workshop brought together 18 participants (11 male, 7 female) from key organizations, including Maldives Airports Company Limited (MACL), Maldives Ports Limited (MPL), State Electric Company (STELCO), Maldives Gas, Island Aviation Services Limited (IASL), and MIFCO. Additionally, officials from URA and MCCEE, as well as the Gender Expert and GHG Inventory Expert from the CBIT Maldives project, provided valuable insights. The discussions focused on reviewing and validating the draft study and addressing challenges in energy data collection.

○ **8th–12th December 2024**

A five-day training on the Low Emissions Analysis Platform (LEAP) was conducted in partnership with the Stockholm Environment Institute (SEI). A total of 14 participants (7 male, 7 female) attended the training, including energy planners, climate mitigation specialists, and technical experts from STELCO, MWSC, Housing Development Corporation (HDC), the Ministry of Finance, and Epoch Associates Private Limited. The sessions covered key aspects of LEAP, including energy demand and supply modeling, cost-benefit analysis, and creating long-term mitigation scenarios.

○ **19th December 2024**

A workshop was held to review the updated regulation on institutionalizing data collection processes for GHG inventories, based on comments provided by MCCEE. This session was

attended by 10 participants (5 male, 5 female), including representatives from the CCD. The workshop concluded with the finalization of the updated regulation.

○ **26th December 2024**

A stakeholder consultation workshop on Adaptation Tracking was held in Sh. Funadhoo, with 19 participants (11 male, 8 female) from local stakeholders and public organizations, including Funadhoo Council, Sh. Atoll Hospital, FENAKA, Funadhoo Airport, and Sh. Atoll Council. Discussions centered on developing agriculture-focused adaptation tracking methodologies and gathering local stakeholder input.

○ **9th January 2025**

An inception workshop for the Consultancy Service to Track Support for Mitigation Actions was held. The event brought together 13 participants (5 male, 8 female) from the Climate Change Department and Energy Department of MCCEE, FENAKA, MWSC, MACL, and STELCO. The consultancy is being carried out by Riyan Private Limited in association with Grant Thornton Bharat LLP. The objective of the assignment is to develop guidelines on reporting procedures for GHG estimations from mitigation measures, create tools and methodologies for estimating mitigation indicators to track NDC implementation, and establish an online integrated tracking tool.

○ **21st January 2025**

A Stakeholder Consultation to Track Support for NDC Implementation was held with 31 participants (17 male, 14 female) from various sectors. Attendees included representatives from the President's Office; the Climate Change Department; the Ministries of Agriculture and Animal Welfare, Construction, Economic Development, Tourism, and Youth; Soneva Namoon; Maldives Islamic Bank; and the Maldives Space Research Organization. The objective was to gather feedback on proposed guidelines and frameworks for tracking climate finance from state and non-state actors.

○ **22nd–24th January 2025**

A three-day training workshop on Guidelines and Protocols for Data Collection and Reporting for GHG Inventories was facilitated by GHG Inventory Expert Mr. Zammath Khaleel. Seventeen participants (9 male, 8 female) from the Climate Change Department and the President's Office attended. Topics included:

- Day 1: Emission compilation and calculation
- Day 2: GHG reporting
- Day 3: Quality Assurance (QA) and Quality Control (QC) processes

28th January 2025 (PSC meeting)

The third Project Steering Committee (PSC) Meeting of the CBIT Maldives Project was held to review project progress and discuss necessary amendments. Representatives attended from the Ministry of Finance and Planning, URA, Ministry of Social and Family Development, and UN Environment Programme.

○ **30th January 2025**

A training session was held to enhance stakeholder capacity in energy statistics and energy balance preparation, improve data collection methodologies and tools, and align reporting with the ETF under the Paris Agreement. Twenty-four participants (18 male, 6 female) took part, representing the Climate Change and Energy Departments, URA, HDC, FENAKA, MTCC, MWSC, Dhiraagu, MACL, NGOs, and private companies.

○ **26th May 2025**

Training on Power BI for Climate and Energy Data Visualization was conducted to enhance transparency and analytical capabilities. Thirty-two participants (24 male, 8 female) attended from various institutions, including the Ministry of Environment, Climate Change and Technology; Ministry of Construction; URA; MACL; Maldives Police Service; HDC; MWSC; FENAKA; STELCO; Dhiraagu; and several private companies.

○ **27th May 2025**

A stakeholder workshop was held to present the proposed methodology and indicators for tracking mitigation actions aligned with the Maldives' NDCs. The event brought together 38 participants (18 male, 20 female) from the Climate Change Department, Energy Department, Waste and Pollution Control Department, Air Quality Unit, Ozone Unit, EPA, MOTCA, MBS, URA, WAMCO, STELCO, MWSC, STO, MACL, MPL, and Maldives National University (MNU).

D. Gender Equality

The Third Project Steering Committee (PSC) Meeting, held on 28 January 2025, was attended by representatives from the Ministry of Finance and Planning, Utility Regulatory Authority (URA), Ministry of Social and Family Development (MoSFD), and the UN Environment Programme. The gender composition of the meeting was 2 women and 6 men, with representation from MoSFD helping ensure that gender and social inclusion perspectives were incorporated into project governance.

The project conducted four major technical training sessions during the reporting period, covering GHG data protocols, LEAP modeling, Power BI for climate data visualization, and energy statistics. These trainings reached a total of 87 individuals, including 29 women (33.3%). Participants represented a range of sectors including government ministries, state-owned enterprises, utilities, and private entities.

E. Knowledge Management

A project-specific page continues to be maintained on the Ministry of Climate Change, Environment and Energy website to showcase materials and updates:

<http://www.environment.gov.mv/v2/en/project/17167>

III: Minor Amendments

CONTEXT	
Result Framework	Some of the project deliverables were revised through the inception workshop and endorsed by the steering committee of the project to reflect the recent changes in the Government policy since the formulation of the project. This was already reported during the previous reporting periods. Additionally output 1.3 has been revised.

Components and Cost	
Institutional And Implementation Arrangements	
Financial Management	
Implementation Schedule	The implementation of the project was extended till 30th November 2025
Executing Entity	
Executing Entity Category	
Minor Project Objective Change	
Safeguards	
Risk Analysis	
Increase of GEF Financing up to 5%	
Co-Financing	
Location of Project Activity	
others	

IV: Geographic Coordinates of Project Activities

Location Name	Latitude	Longitude	GeoName ID
Maldives	3.20	73.00	1,282,028

Location Description:

Activity Description:

V. ANNEX

Uploaded Document	
Document Category M and E Document	Title 10317-PIR-UNEP-2025-Maldives CBIT