

GEF - PROJECT IMPLEMENTATION REPORT (PIR)

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UNEP GEF PIR Fiscal Year 2024 Reporting from 1 July 2023 to 30 June 2024

1 PROJECT IDENTIFICATION

1.1 Project Details

GEF ID: 5454	Umoja WBS:32NPL-11267-SB-001121-14AC0003		
SMA IPMR ID:26262	Grant ID:S1-32NPL-000002		
Project Short Title:			
COMIFAC Project			
Project Title:			
Ratification and Implementation of the Nagoya Proto	col on Access and Benefit Sharing (ABS) for the Member Countries of the Central African Forests Commission		
COMIFAC			
Duration months planned:	36		
Duration months age:	115		
Project Type:	Medium Sized Project (MSP)		
Parent Programme if child project:			
Project Scope:	Regional		
Region:	Africa		
Countries:	Burundi, Cameroon, Central African Republic, Chad, Equatorial Guinea, Gabon, Rwanda, Sao Tome and Principe		
GEF Focal Area(s):	Biodiversity		
GEF financing amount:	\$ 1,762,557.00		
Co-financing amount:	\$ 9,200,000.00		
Date of CEO Endorsement/Approval:	2014-11-13		
UNEP Project Approval Date:	2015-05-25		
Start of Implementation (PCA entering into force):	2015-05-25		
Date of Inception Workshop, if available:	2015-03-16		
Date of First Disbursement:	2015-05-25		
Total disbursement as of 30 June 2024:	\$ 1,692,641.00		

Total expenditure as of 30 June:	\$ 1,762,557.00
Midterm undertaken?:	Yes
Actual Mid-Term Date, if taken:	2018-08-29
Expected Mid-Term Date, if not taken:	
Completion Date Planned - Original PCA:	2024-12-31
Completion Date Revised - Current PCA:	2024-12-31
Expected Terminal Evaluation Date:	2025-01-15
Expected Financial Closure Date:	2024-12-31

1.2 Project Description

Ratification of the Nagoya Protocol and the implementation of its basic provisions by the member countries of the Central African Forests Commission (COMIFAC).

Component 1: Ratification of the Nagoya Protocol. This component aims at carrying out all the necessary activities in the 8 countries that have not ratified or acceded to the Protocol yet, to put the request through the legislature or relevant national authority.

Component 2: Implementation of the Nagoya Protocol. This component will be carried out in all the COMIFAC countries, starting with Rwanda and Gabon that have already ratified the Nagoya Protocol, followed by the others as they ratify or accede to the Nagoya Protocol.

Component 3: Sub regional Cooperation and coordination. Countries are expected to share information and gain from the experiences and improve knowledge and understanding of the other members of COMIFAC on the Nagoya Protocol. This will be achieved by means of regional and bilateral exchanges as appropriate.

1.3 Project Contacts

Division(s) Implementing the project	Ecosystems Division	
Name of co-implementing Agency		
Executing Agency (ies)	Law Division	
names of Other Project Partners	Key Ministries and agencies in charge of environmental policy and Convention of Biological Diversity (CBD)	
	implementation of the participating countries	
UNEP Portfolio Manager(s)	Johan Robinson	
UNEP Task Manager(s)	Andre Toham	
UNEP Budget/Finance Officer	Paul Vrontamitis	
UNEP Support Assistants	Eric Mugo	

Manager/Representative	Mamadou Kane
Project Manager	Emmanuel Adonsou
Finance Manager	Bernard Koech
Communications Lead, if relevant	N/A

2 Overview of Project Status

2.1 UNEP PoW & UN

UNEP Current Subprogramme(s):	Thematic: Nature action subprogramme, Foundational: Environmental governance		
UNEP previous	Subprogramme 4 Environmental Governance		
Subprogramme(s):			
PoW Indicator(s):	Nature: (i) Number of national or subnational entities that, with UNEP support, adopt integrated approaches to address		
	environmental and social issues and/or tools for valuing, monitoring and sustainably managing biodiversity.		
UNSDCF/UNDAF linkages	The project contributed to the Strategic priority 3: Environmentally sustainable management, climate change and land use planning		
	(Burundi UNDAF 2019-2023), to the Strategic Pillar IV: Resilience, Early Recovery, and Food Security (Outcome 4.1: By 2020, people		
	(especially vulnerable groups) in target areas are more resilient to environmental, social, and economic shock (Cameroon UNDAF 2018-		
	20200); to Promotion of sustainable and equitable development and regional integration and outcome 5: the populations and other		
	public and private actors make more rational use of natural resources and improve food security (Central African Republic UNDAF 2012-		
	2016); to the Strategic priority 2: Sustainability, reduction of environmental risks, fight against climate change and building resilience;		
	(Chad UNDAF 2017-2021); to the Strategic Axis 3 Diversification of the economy based on the following growth-promoting sectors:		
	agriculture, in the broad sense, tourism, coupled with the continued industrialization of our economy for a short, medium and long term		
	impact. In particular, for the agro-pastoral sector, this involves strengthening food security and the economic inclusion of poor women,		
	particularly in rural areas (Congo: UNDAF 2020-2024); to the Strategic Priority Area 4: Sustainable management of natural resources and		
	fight against climate change and outcome The Congolese State improves the management of its natural resources (mining, energy,		
	biodiversity and land) and the associated benefits, disaster management mechanisms and is committed to the green economy (DR Congo		
	UNDAF 2013-2017), to the Strategic orientation 5 Act on Environmental Regulation in the Republic of Equatorial Guinea and outcome:		
	The country has a stronger legislative and institutional framework that guarantees sustainable management of the environment;		
	adaptation to climate change and mitigation of its effects (Equatorial Guinea UNDAF 2013-2017), to the Strategic priority: Environmental		
	sustainability and resilience: and its outcome by 2022, Gabon will improve the preservation of biodiversity and the management of its		
	natural resources, particularly forestry, mining, energy and land, in a manner compatible with environmental sustainability (Gabon:		
	UNDAF 2018-2022), to the strategic priority 1: Economic Transformation and Outcome 2 by 2023 Rwandan Institutions and communities		
	are more equitably productively and sustainably managing natural resources and addressing climate change and natural disasters		
	(Rwanda: UNDAF 2018-2023), to the Strategic orientation: (3) promotion inclusive sustainable growth and resilience (Sao Tome and		
	Principe UNDAF 2017-2021).		
Link to relevant SDG Goals	Goal 15: Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat		

	desertification, and halt and reverse land degradation and halt biodiversity loss			
	Goal 17: Strengthen the means of implementation and revitalize the Global Partnership for Sustainable Development			
Link to relevant SDG Targets:	• 15.6 Promote fair and equitable sharing of the benefits arising from the utilization of genetic resources and promote			
	appropriate access to such resources, as internationally agreed			
	17.14 Enhance policy coherence for sustainable development			

2.2. GEF Core and Sub Indicators

GEF core or sub indicators targeted by the project as defined at CEO Endorsement/Approval, as well as results

	Targets - Expected Value			
Indicators	Mid-term	End-of-project	Total Target	Materialized to date
	(NULL)			

Implementation Status 2023: Final PIR

2.3. Implementation Status and Risks

	PIR#	Rating towards outcomes (section 3.1)	Rating towards outputs (section 3.2)	Risk rating (section 4.2)
FY 2024	Final PIR	S	S	L
FY 2023	8th PIR	S	S	L
FY 2022	7th PIR	S	S	L
FY 2021	6th PIR	S	S	L
FY 2020	5th PIR	S	S	L
FY 2019	4th PIR	S	S	L
FY 2018	3rd PIR	S	S	L
FY 2017	2nd PIR	S	S	L
FY 2016	1st PIR	S	S	L
FY 2015				

Summary of status

Rating towards outcomes: The rating is S because, from the baseline (Gabon and Rwanda which have ratified the Nagoya Protocol) all eight (8) countries (Burundi, Cameroon, Central African Republic, Republic of Congo, Chad, DR Congo, Equatorial Guinea, Sao Tome and Principe) have ratified or acceded to the Nagoya Protocol. All

the beneficiary countries including Gabon and Rwanda have developed their national ABS strategy and action plan and have started its implementation. Awareness raised, sensitization, and capacity-building activities have been organized in all the 10 participating countries, which increased key stakeholders understanding on ABS mechanism and to promote appropriate and legal access to genetic resources and associated traditional knowledge and benefit sharing principles. At national level, the involvement of all stakeholders, including government staff, indigenous people and local communities has facilitated ownership of the project. In collaboration with the COMIFAC secretariat, knowledge and experiences sharing workshops have been organized and contributed to the harmonization of project implementation in the participating countries and to enhance regional collaboration on genetic resources conservation and management.

2.4 Co Finance

Planned Co-	\$ 9,200,000
finance:	
Actual to date:	800,000
Progress	Justify progress in terms of materialization of expected co-finance. State any relevant challenges:
	German Federal Ministry for Economic Cooperation and Development) which had promised 6,000,000 did not contribute to the project and, many participating countries and the COMIFAC Secretariat as executing agencies have not reported on co-financing. In addition, many countries are not responsive for preparing national co-financing reports. UNEP Law Division staff continued to support the project implementation and completion and increased its in kind contribution to the project.

2.5. Stakeholder

Date of project steering	2017-10-24	
committee meeting		
Stakeholder engagement (will be	The second Steering Committee Meeting (PSC) was held back-to-back with the knowledge sharing workshop in Kigali, Rwanda. The	
uploaded to GEF Portal)	countries national ABS teams representative and COMIFAC Secretariat have shared the view that progress was made and noted that	
	project activities were successfully implemented in all participating countries in particular, the ratification of or accession to the Nagoya	
	Protocol, the development of national ABS strategies and action plan, awareness-raising; capacity-building activities; and exchange of	
	knowledge and experiences in the sub-region. Regarding the financial and co-financing reports, the project coordinator presented the	

detailed outlines of the expenditures both at national and regional level and noted the delayed on the co-finance reports submission by the participating countries. The Committee recommended to the member countries: 1)To continue awareness-raising and sensitization efforts at all levels to ensure appropriate access to genetic resources and to promote "fair and equitable sharing of the benefits; 2) Encourage synergy and partnership with specialized national research structures; the private sector; training institutions; and organized structures of indigenous people and local communities.

2.6. Gender

Does the project have a gender	No
action plan?	
Gender mainstreaming (will be	In all participating countries, the implementation of the project activities has integrated elements of gender mainstreaming as
uploaded to GEF Portal):	component of social inclusion and sustainability in the implementation of ABS mechanism. And in this regard, project activities such as
	trainings, capacity building activities and stakeholders consultation meeting have beeen designed to ensure opportunities for both
	women and men to provide their perspectives on potential activities and priorities in the management of genetic resources and
	associated traditional knowledge.

2.7. ESSM

Moderate/High risk projects (in	Was the project classified as moderate/high risk CEO Endorsement/Approval Stage?
terms of Environmental and	No
social safeguards)	If yes, what specific safeguard risks were identified in the SRIF/ESERN?
New social and/or	Have any new social and/or environmental risks been identified during the reporting period?
environmental risks	No
	If yes, describe the new risks or changes?
Complaints and grievances	Has the project received complaints related to social and/or environmental impacts (actual or potential) during the reporting period?
related to social and/or	No
environmental impacts	If yes, please describe the complaint(s) or grievance(s) in detail, including the status, significance, who was involved and what actions
	were taken?
Environmental and social	
safeguards management	The indigenous people and local communities, as holders of traditional knowledge associated to genetic resources are in centre of the
	Nagoya Protocol on ABS, therefore their interests are considered and protected during the ABS implementation processes

2.8. KM/Learning

Knowledge activities and	A capacity building manual has been developed and be will utilized as a training tool aimed at a range of ABS actors and decisions
products	makers.
	High turnover of national ABS focal points and government staffs engagement were one of the most challenging for the implementaion of the project. The project team continue to reengage the new ABS focal points and government staffs to ensure the project activities will be executed as planned.
Main learning during the period	N/A

2.9. Stories

Stories to be	N/A
shared	

3 Performance

3.1 Rating of progress towards achieving the project outcomes

Project Objective and Outcomes	Indicator			End of Project Target	Progress as of current period (numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
countries of the Central African Forests Commission (COMIFAC)	ratification protocols to the CBD Secretariat	Gabon and Rwanda have ratified the Nagoya Protocol		All member countries of the Central African Forests Commission ratified or acceded to the Nagoya Protocol under this project and started its implementation.	8	All 8 member countries of COMIFAC (100%) have ratified or acceded to the Nagoya Protocol including: Burundi, Cameroon, Central African Republic, Chad, Democratic Republic of Congo, Equatorial Guinea, Gabon, Republic of Congo, Rwanda and Sao Tome & Principe.	S
authorities to take informed decisions on the ratification of the Protocol and future implementation	parliamentarians are trained about the importance of ABS and how it is linked to natural resources management (NRM).	makers in		70% of parliamentarians trained about the importance of ABS and how it is linked to natural resources management (NRM).	80%	Awareness raising activities of parliamentarians in all participating countries completed	S
"Outcome 1.2: Basic provisions of the Nagoya Protocol	a. By 2017, at least 9 of the COMIFAC countries have	a. By 2017, at least 9 of the	-	By June 2022, 10 of the COMIFAC	100%	All 9 countries (Burundi, Cameroon, Central African Republic, Chad,	S

Project Objective and Outcomes	Indicator	Baseline level		End of Project Target	Progress as of current period	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
			Milestones		(numeric,	a migor as or so sume	
					percentage, or		
					binary entry only)		
implemented in target countries	implementation strategies	COMIFAC		countries have		Democratic Republic of Congo, Equatorial	
	and actions plans and are	countries have		developed		Guinea, Republic of Congo, Rwanda and	
	executing activities;	implementation		strategies and		Sao Tome & Princip (100%) that have	
		strategies and		action plans and		developed their ABS strategy and action	
		actions plans		are executing		plan under this project.	
		and are		activities.			
		executing					
		activities;					
Outcome 1.3: Countries share	a. By 2016, 75% of	The Groupe de	N/A		80	Continuous information on ABS related	S
information and gain from the	stakeholders in COMIFAC	Travail				topic sharing between COMIFAC member	
experiences of the other	countries share information	Biodiversity en				countries	
members of the COMIFAC.	liberally on ABS related	Afrique Central					
	topics.	(GTBAC) is one					
		of the main					
		platforms for					
		exchange of					
		information for					
		COMIFAC					
		countries on					
		these matters.					
	b. By 2017, at least 70 % of				70%	Virtual regional online platform	S
	COMIFAC stakeholders					developed through GTBAC for ABS focal	
	indicate to regularly use the					points, researchers, and jurists for	
	online regional platform for					exchange of information from the	
	information gathering.					participating member countries	

^{3.2} Rating of progress implementation towards delivery of outputs (Implementation Progress)

Component	Output/Activity	Expected	Implementation Implementation Progress rating justification, description of					
		completion	status as of	status as of	challenges faced and explanations for any delay	Rating		
		date	previous	current				
			reporting	reporting				
			period (%)	period (%)				
1 Ratification of	Output 1.1: Scoping study of the existing laws and regulation related	2020-09-30	100	100	Completed	S		
the Nagoya	to ABS							
Protocol. This	Output 1.1: Scoping study of the existing laws and regulation related	2020-09-30	100	100	Completed	S		
component	to ABS							
aims at carrying	Output 1.3: Public awareness of key stakeholders on the obligations	2020-30-30	100	100	Completed	S		
out all the	and provisions of Nagoya Protocol.							
necessary	Output 1.4: Instruments for accession/ ratification deposited by	2020-09-30	100	100	Continuous follow-up with the project	S		
activities in the	relevant government departments.				country team of Equatoria Guinea on the			
8 countries that					confirmation of the deposit of its bill			
have not					of the accession to the Nagoya Protocol			
ratified or					in New York and by the SCD Secretariat.			
acceded to the					The instrument of accession has been			
Protocol yet, to					successfully deposited on 2023-10-04 and			
put the request					Equatorial Guinea become Party to the			
through the					Nagoya Protocol on 2024-01-02.			
legislature or								
relevant								
national								
authority.								
2	Output 1.1: Scoping study of the existing laws and regulation related	2020-09-30	100	100		S		
Implementation	to ABS							
of the Nagoya	Output 1.1: Scoping study of the existing laws and regulation related	2020-09-30	100	100	Completed	S		
Protocol. This	to ABS							
component will	Output 1.1: Scoping study of the existing laws and regulation related	2020-09-30	100	100	completed	S		
be carried out	to ABS							
in all the								
COMIFAC								
countries,								
starting with								
Rwanda and								

Component	Output/Activity	Expected	Implementation	Implementation	Progress rating justification, description of	Progress
		completion	status as of	status as of	challenges faced and explanations for any delay	Rating
		date	previous	current		
			reporting	reporting		
			period (%)	period (%)		
Gabon that						
have already						
ratified the						
Nagoya						
Protocol,						
followed by the						
others as they						
ratify or accede						
to the Nagoya						
3 Sub regional	Output 3.1: Experiences and Best Practices shared	2024-12-31	95	95	Continuous information sharing is	S
Cooperation					performed via the virtual regional	
and					platform meetings of GTBAC or orther	
coordination.					regional meetings for national ABS focal	
Countries are					points, researchers, and jurists from	
expected to					the participating countries in	
share					collaboration with COMIFAC Secretariat.	
information						
and gain from						
the experiences						
and improve						
knowledge and						
understanding						
of the other						
members of						
COMIFAC on						
the Nagoya						
Protocol. This						
will be achieved						
by means of						
regional and						

Component	Output/Activity	Expected	Implementation	Implementation	Progress rating justification, description of	Progress
		completion	status as of	status as of	challenges faced and explanations for any delay	Rating
		date	previous	current		
			reporting	reporting		
			period (%)	period (%)		
bilateral						
exchanges as						
appropriate.						

The Task Manager will decide on the relevant level of disaggregation (i.e. either at the output or activity level).

4 Risks

4.1 Table A. Project management Risk

Please refer to the Risk Help Sheet for more details on rating

Risk Factor	EA Rating	TM Rating
1 Management structure - Roles and	Moderate	Low
responsibilities		
2 Governance structure - Oversight	Low	Low
3 Implementation schedule	Moderate	Moderate
4 Budget	Low	Low
5 Financial Management	Low	Low
6 Reporting	Low	Low
7 Capacity to deliver	Low	Low

If any of the risk factors is rated a Moderate or higher, please include it in Table B below

4.2 Table B. Risk-log

Implementation Status (Current PIR)

Insert ALL the risks identified either at CEO endorsement (inc. safeguards screening), previous/current PIRs, and MTRs. Use the last line to propose a suggested consolidated rating.

Risks	Risk affecting: Outcome /	CEO	PIR 1	PIR 2	PIR 3	PIR 4	PIR 5	Current	Δ	Justification
	outputs	ED						PIR		
Risk 1: Lack of political will and low in-	All outcomes & outputs	L	L	L	L	L	L	L	=	No change
country technical capacity.										
Risk 2: Private sector investors being driven	Outputs 2.3	L	L	L	L	L	L	L	=	No change
from the COMIFAC countries if										

Risks	Risk affecting: Outcome /	CEO	PIR 1	PIR 2	PIR 3	PIR 4	PIR 5	Current	Δ	Justification
	outputs	ED						PIR		
implementation of the Nagoya Protocol is										
carried out by building elaborate structure										
of laws and regulation that is virtually										
difficult to comprehend and is business-										
unfriendly needs also to be recognized.										
Implementation Schedule	All outcomes & outputs	N/A	L	L	L	M	М	М	=	We are missing the financial audit
										report from Rwanda and a pending
										planned regional knowledge and
										capacity building activities
Management structure	All outcomes & outputs	N/A	L	L	М	M	М	M	\uparrow	The German Federal Ministry for
										Economic Cooperation and
										Development) which had promised
										cofinance of USD 6.000.000 did not
										contribute to the project and. many
										participating countries and the
										COMIFAC Secretariat as executing
										agencies have not reported on co-
										financing. In addition. many countries
										are not responsive for preparing
										national co-financing reports.
Low cofinancing rate	All outcomes and outputs	N/A				M	М	M	=	Request co financing reports from
										COMIFAC Secretariat and other
										participating countries. EA
		L	L	L	L	L		L	=	

4.3 Table C. Outstanding Moderate, Significant, and High risks

Additional mitigation measures for the next periods

Risk	Actions decided during the	Actions effectively	What	When	By Whom
	previous reporting instance	undertaken this reporting			
	(PIRt-1, MTR, etc.)	period			
Risk 1 & 2	N/A	N/A	N/A	N/A	N/A
Implementation schedule	N/A	Budget revision was	Financial Audit and one	Oct 2024	Project team and countries
		completed recently which	regional activity with		ABS teams
		will allow to conduct and	COMIFAC Secretariat		
		audit in Rwanda and one			
		activity at regional level			
		with COMIFAC			
Low Cofinancing rate	N/A	Request increase co-finance	Increase cofinance of	August -Dec 2024	EA. UNEP
		of responsive partners/Law	responsive partners		
		Division. Comifac	including Law Division.		
		Secretariat etc	COMIFAC Secretariat by		
			addition their time. use of		
			facilities. transport etc. And		
			quantifying as in-kind		
			cofinance		

High Risk (H): There is a probability of greater than 75% that assumptions may fail to hold or materialize, and/or the project may face high risks. Significant Risk (S): There is a probability of between 51% and 75% that assumptions may fail to hold and/or the project may face substantial risks. Moderate Risk (M): There is a probability of between 26% and 50% that assumptions may fail to hold or materialize, and/or the project may face only modest risks. Low Risk (L): There is a probability of up to 25% that assumptions may fail to hold or materialize, and/or the project may face only modest risks.

5 Amendment - GeoSpatial

Project Minor Amendments

Minor amendments are changes to the project design or implementation that do not have significant impact on the project objectives or scope, or an increase of the GEF project financing up to 5% as described in Annex 9 of the Project and Program Cycle Policy Guidelines. Please tick each category for which a change occurred in the fiscal year of reporting and provide a description of the change that occurred in the textbox. You may attach supporting document as appropriate

5.1 Table A: Listing of all Minor Amendment (TM)

Minor Amendments	Changes
Results Framework:	No
Components and Cost:	No
Institutional and implementation arrangements	:No
Financial Management:	No
Implementation Schedule:	
Executing Entity:	No
Executing Entity Category:	No
Minor project objective change:	No
Safeguards:	No
Risk analysis:	No
Increase of GEF financing up to 5%:	No
Location of project activity:	No
Other:	No

Minor amendments

5.2 Table B: History of project revisions and/or extensions (TM)

Version	Туре	Signed/Approved by UNEP	Entry Into Force (last	Agreement Expiry Date	Main changes
			signature Date)		introduced in this
					revision

Version	Туре	Signed/Approved by UNEP	Entry Into Force (last	Agreement Expiry Date	Main changes
			signature Date)		introduced in this
					revision
	Amendment & Extension	2020-12-16	2020-12-16	2024-12-31	implementation schedule
					changes
	Amendment & Extension				
	Extension				

GEO Location Information:

The Location Name, Latitude and Longitude are required fields insofar as an Agency chooses to enter a project location under the set format. The Geo Name ID is required in instances where the location is not exact, such as in the case of a city, as opposed to the exact site of a physical infrastructure. The Location & Activity Description fields are optional. Project longitude and latitude must follow the Decimal Degrees WGS84 format and Agencies are encouraged to use at least four decimal points for greater accuracy. Users may add as many locations as appropriate. Web mapping applications such as OpenStreetMap or GeoNames use this format. Consider using a conversion tool as needed, such as: https://coordinates-converter.com Please see the Geocoding User Guide by clicking here

Location Name	Latitude	Longitude	GEO Name ID	Location Description	Activity Description
Kigali	-1.9399	30.0622			
Malabo	3.7564	8.7777			
Yaoundé	3.8549	11.5104			

Please provide any further geo-referenced information and map where the project interventions is taking place as appropriate. *

[Annex any linked geospatial file]