



AFCC2/RI-South West Indian Ocean Fisheries Governance and Shared Growth Project 1 (P132123)

AFRICA | Africa | Environment & Natural Resources Global Practice |
IBRD/IDA | Investment Project Financing | FY 2015 | Seq No: 9 | ARCHIVED on 25-Feb-2019 | ISR35243 |

Implementing Agencies: DGRH, Ministry of Sea, Inland Waters and Fisheries, Ministry of Livestock and Fisheries, Mainland, Ministry of Agriculture, Natural Resources, Livestock and Fisheries, Zanzibar, Deep Sea Fishing Authority, Indian Ocean Commission, Ministry of Economy and Finance, MINISTRY OF FINANCE, Vice Presidency of Finance

Key Dates

Key Project Dates

Bank Approval Date: 27-Feb-2015

Effectiveness Date: 22-Jun-2015

Planned Mid Term Review Date: 28-Feb-2018

Actual Mid-Term Review Date: 28-May-2018

Original Closing Date: 30-Sep-2021

Revised Closing Date: 30-Sep-2021

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to improve the management effectiveness of selected priority fisheries at regional, national and community level.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components

Name

Component 1. Enhanced regional collaboration:(Cost \$3.03 M)

Component 2. Improved governance of priority fisheries:(Cost \$54.66 M)

Component 3. Increased economic benefits from priority fisheries:(Cost \$24.98 M)

Component 4. Project management and coordination:(Cost \$8.33 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Moderately Unsatisfactory	● Moderately Unsatisfactory
Overall Implementation Progress (IP)	● Moderately Unsatisfactory	● Moderately Unsatisfactory
Overall Risk Rating	● Substantial	● Substantial

Implementation Status and Key Decisions

Tanzania: After the mid term review of the project in May 2018, the Bank team has been working with the ministries to update the project indicators and define any need to change or improve them to better reflect the nature of activities under implementation. After experiencing some delays, the



project has accelerated during the last reporting period, especially for the Ministry of Livestock and Fisheries in Tanzania Mainland (MLF) and for the Ministry of Agriculture, Natural Resources, Livestock and Fisheries Zanzibar (MANRLF).

Mozambique: The Mid-Term Review carried out in September 2018 reached agreements on modifications to the project's institutional arrangements, budget, indicators and targets. The restructuring was recently approved and there are signs of improved implementation. One important milestone reached has been the design of *Mais Peixe Sustentável*, a Matching Grants Scheme aimed at promoting sustainable value chain development in fisheries and aquaculture-related value chains. *Mais Peixe Sustentável* is expected to be formally launched in February/March 2019.

Comoros: The mid-term review mission was conducted in September 2018. No major restructuring is planned, only two indicators need to be revised: one at PDO level (indicator 3.1) and one intermediate results indicator (2.2.1). The MTR also noted the necessity for accelerating disbursement for component 3, while reducing expenditures on component 4. An organizational audit will be conducted to optimize the PIU's cost-efficiency.

Regional. The mid-term review conducted in September 2018 noted a good implementation of the project overall.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	● Substantial	● Substantial	● Substantial
Macroeconomic	● Moderate	● Moderate	● Moderate
Sector Strategies and Policies	● Moderate	● Moderate	● Moderate
Technical Design of Project or Program	● Moderate	● Moderate	● Moderate
Institutional Capacity for Implementation and Sustainability	● Substantial	● Substantial	● Substantial
Fiduciary	● Substantial	● Substantial	● Substantial
Environment and Social	● Moderate	● Moderate	● Moderate
Stakeholders	● Substantial	● Substantial	● Substantial
Other	--	--	--
Overall	● Substantial	● Substantial	● Substantial

Results

PDO Indicators by Objectives / Outcomes

Improve the management effectiveness of selected fisheries at regional, national and community level				
► (Regional Level) Number of new SWIOFC member country signatures to bilateral and/or multilateral agreements on fisheries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	5.00	5.00	6.00
Date	01-Mar-2015	05-Dec-2017	05-Dec-2017	30-Sep-2021
Comments:	EU-Mauritius (2017): Sustainable Fishing Partnership Agreement until 2021.			



South Africa-Maldives (2017): MoU to improve the livelihood of their fishing communities and improve the management of tuna and tuna fisheries in the Indian Ocean Seychelles-Mauritius (2017): fishing agreement Tanzania-Maldives (2016): MoU for improved management of tuna and tuna fisheries in the Indian Ocean Private fisheries agreement				
►(Regional Level) Number of new SWIOFC member country signatures to bilateral and/or multilateral agreements on fisheries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	5.00	5.00	6.00
Date	01-Mar-2015	22-Dec-2017	22-Dec-2017	30-Sep-2021
►Fisheries Management Plans implemented (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	1.00	3.00
Date	01-Mar-2015	28-May-2018	16-Oct-2018	30-Sep-2021
▲Tanzania: Management plans for tuna/tunalike fish, octopus, reef fish, small pelagic, prawns, mariculture (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2.00	2.00	6.00
▲Mozambique: Management plans for demersal line fisheries, coastal shrimp, and deep-sea crustaceans (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	3.00
▲Comoros: EAF demersal fisheries management plan (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	1.00
►(Community level) Co-management units achieving at least 2 performance targets (2) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	0.00
Date	01-Mar-2015	28-May-2018	28-May-2018	30-Sep-2021
▲Tanzania (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	7.00
▲Mozambique (Number, Custom Supplement)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	17.00	13.00	30.00
▲Comoros (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	6.00
▶Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3,635.00	3,635.00	105,050.00
Date	01-Mar-2015	28-May-2018	28-May-2018	30-Sep-2021
▲Female beneficiaries (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	19.00	19.00	31.00
▲Comoros (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,742.00	1,742.00	10,000.00
▲Percentage of female (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	15.00	15.00	27.00
▲Mozambique (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,786.00	8,606.00	30,000.00
▲Of which female (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	18.00	17.00	10.00
▲Tanzania (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	600.00	600.00	65,000.00
▲Of which female (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.00	50.00	50.00
▲Regional (Number, Custom Breakdown)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
Date	27-Feb-2015	10-May-2017	10-May-2017	30-Sep-2021

Overall Comments

Mozambique (January 2019): The new indicators are reflected in this ISR. However, unless otherwise indicated, current results are still presented based on previous definitions and methodologies, given M&E reorganization at the field level. Updates of all indicators according to revisions made to the RF are expected to be available by end of February 2019 when the local M&E updates are completed.

The last status changes in indicators on (i) Management plans for demersal line fisheries, coastal shrimp, and deep-sea crustaceans (being well implemented) and (ii) co-management units (CCPs) achieving at least 2 performance targets reflect worsening trends. For (i), this was driven to worsening performance of patrols system, whereas for (ii), it was driven to lack of support from Government to the organization of local co-management meetings (one of the performance targets). An underlying cause of reduced performance was the limited knowledge of the engaged institution on how indicators were measured. Time was dedicated during the MTR to correct. Changes in the results on direct beneficiaries reflect the new agreement on measurement methodology.

Comoros (February 2019): implementation of co-management agreements is underway. The DGRH has recently recruited a technical assistant, and a workshop was recently held to review the agreements, as it appears that they could create conflicts between communities using the same fishing grounds. In addition, implementation of the agreements, which often include access restrictions, requires that livelihood restoration plans are implemented at the same time. In Comoros, alternative livelihood activities are being identified along the project affected people. It is expected that implementation of the co-management agreement starts in 2019.

Tanzania (October 2018). The project is making progress in implementing measures at the community level, however the PDO indicator that measures this is not properly described for Tanzania - the way the indicator proposes to measure the performance targets does not measure performance. This and other adjustments to the Tanzania indicators will be carried out through a restructuring currently being finalized with the Government.

Intermediate Results Indicators by Components

Component 1. Enhanced regional collaboration				
▶ Minimum Terms & Conditions (MTC) for access to tuna fishery agreed at technical regional level (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Mar-2015	31-Mar-2017	31-Mar-2017	30-Sep-2021



►SWIOFC sustainable regional financing mechanism agreed (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	01-Mar-2015	22-Dec-2017	22-Dec-2017	30-Sep-2021

Component 2. Improved governance of priority fisheries

►Fisheries Information System (FIS) / Dashboards operational (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	NA	No	No	NA
Date	01-Mar-2015	28-May-2018	28-Jan-2019	30-Sep-2021

▲Tanzania: Fisheries Information System publishes data regularly with updated data (Yes/No, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes

▲Mozambique: Dashboard in place and made public with regularly updated data (Yes/No, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes

▲Comoros: Dashboard in place and made public with regularly updated data (Yes/No, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes

►At least one key policy or legal instrument for fishery management developed or updated for each country (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	NA	No	No	NA
Date	01-Mar-2015	28-May-2018	28-May-2018	30-Sep-2021

▲Tanzania: Fisheries Act revised, consulted and submitted to cabinet (Yes/No, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes

▲Mozambique: Aquaculture Strategy reviewed and updated (Yes/No, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes

▲Mozambique: Mid-term review of the Fisheries Master Plan and update (Yes/No, Custom Supplement)



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
▲Mozambique: The Sea and Policy Strategy (Yes/No, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	--	No	Yes
▲Comoros: Fisheries law application texts adopted (Arrêtés d'application) (Yes/No, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
▶Control of fishing activity (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	NA	NA	NA	NA
Date	01-Mar-2015	05-Dec-2017	05-Dec-2017	30-Sep-2021
▲Tanzania: % of noncompliance incidences as per patrol effort (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	80.00	35.00	35.00	50.00
▲Comoros: Vessels inspected, as a percentage of the motorized fleet (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	2.00	10.00	10.00	10.00
▲Mozambique: Actual days of patrols in the target area, disaggregated by (i) land patrols (ii) coastal patrols (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	200.00	--	200.00	600.00
▲Mozambique: Actual days of land patrols in the target area (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	200.00	--	200.00	360.00
▲Mozambique: Actual days of coastal patrols in the target area (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	240.00
▶Mozambique: Situation Plan elaborated and submitted for approval to the relevant authority (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	No	--	No	Yes
Date	01-Mar-2015	--	28-Jan-2019	30-Sep-2021

Component 3. Increased economic benefits from priority fisheries

►Number of target community individuals participating in value-chain enhancement through project initiatives (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	NA	0.00	0.00	NA
Date	01-Mar-2015	28-May-2018	28-May-2018	30-Sep-2021

▲Tanzania: Village Savings Loan Scheme recipients (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	2,200.00

▲Mozambique: Participants in Rotating Saving and Credit Scheme (PCR) cycles (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,786.00	2,786.00	3,000.00

▲Comoros: Number of value-chain operators benefitting from business and value-chain development training (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	600.00

►Operational fisheries infrastructure (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	NA	0.00	2.00	NA
Date	01-Mar-2015	28-Jan-2017	28-Jan-2019	30-Sep-2021

▲Tanzania: Operationalized business plans for MACEMP built landing sites (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	3.00

▲Comoros: Number of operational fisheries infrastructure (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	2.00	2.00	2.00	8.00

▲Mozambique: Infrastructures to support artisanal fisheries completed and operational (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
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Value	0.00	--	0.00	8.00
▶At least one target fishery value chain enhanced per country (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	NA	No	No	NA
Date	01-Mar-2015	28-Jan-2017	28-Jan-2019	30-Sep-2021
▲Tanzania: At least one recommendation is implemented for each priority fish value chain study for economic benefits (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	3.00
▲Mozambique: Targeted value chain actors receiving support from the FFP Matching Grants Scheme, disaggregated by (i) individual family applicants and (ii) commercial businesses (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	416.00
▲Mozambique: Individual family applicants receiving support from FFP's Matching Grants Scheme (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	400.00
▲Mozambique: Commercial Businesses receiving support from FFP's Matching Grants Scheme (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	16.00
▲Comoros: Fish export from Comoros (Yes/No, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes

Overall Comments

Tanzania (November 2018). Results of the indicators that will be modified as a result of the restructuring are not being updated for this ISR, as definitions, methodologies and targets of several of them were changed as a result of the Mid-Term Review. Changes will be integrated into the portal after the formal restructuring is finalized.

Mozambique (January 2019). Indicator definitions and measurement methodologies were agreed during the MTR, to better reflect aspects attributable to the Project and more objective measurement methodologies. However, the M&E system is still being reorganized, with results being collated. This explains why some



results according to revised indicator definitions and measurement methodologies have not yet been updated, and are expected to be available by end of February 2019.

Indicators that have been updated include: (i) Dashboard in place and made public with regularly updated data - IT company still for dashboard development still under recruitment; (ii) Infrastructures to support artisanal fisheries completed and operation - recruitment of contractors finalized for markets and extension agents housing, with works expected to start in February 2019; and (iii) both indicators related to FFP's Matching Grants Scheme - scheme only expected to be launched in February/March, and hence number of beneficiaries in both continue to be 0 despite progress in pipeline development.

Comoros (December 2018). Although the current M&E system has the results framework populated until 30 September 2018, the M&E system is not fully developed and in the process of finalization. Quality checks of the information will be conducted to improve the M&E system. The results framework table will be updated, and changes will be integrated in the portal after the formal restructuring, and the M&E manual are finalized.

Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P132123	IDA-55460	Effective	USD	11.70	11.70	0.00	7.61	3.31	70%
P132123	IDA-55890	Effective	USD	31.00	31.00	0.00	12.61	17.22	42%
P132123	IDA-D0110	Effective	USD	9.50	9.50	0.00	4.71	4.09	54%
P132123	IDA-H9940	Effective	USD	18.30	18.30	0.00	4.47	12.46	26%
P132123	IDA-H9950	Effective	USD	5.00	5.00	0.00	2.98	1.62	65%
P132029	TF-19021	Effective	USD	5.00	5.00	0.00	1.62	3.38	32%
P132029	TF-19022	Effective	USD	7.00	7.00	0.00	2.41	4.59	34%
P132029	TF-19023	Effective	USD	3.50	3.50	0.00	1.49	2.01	42%

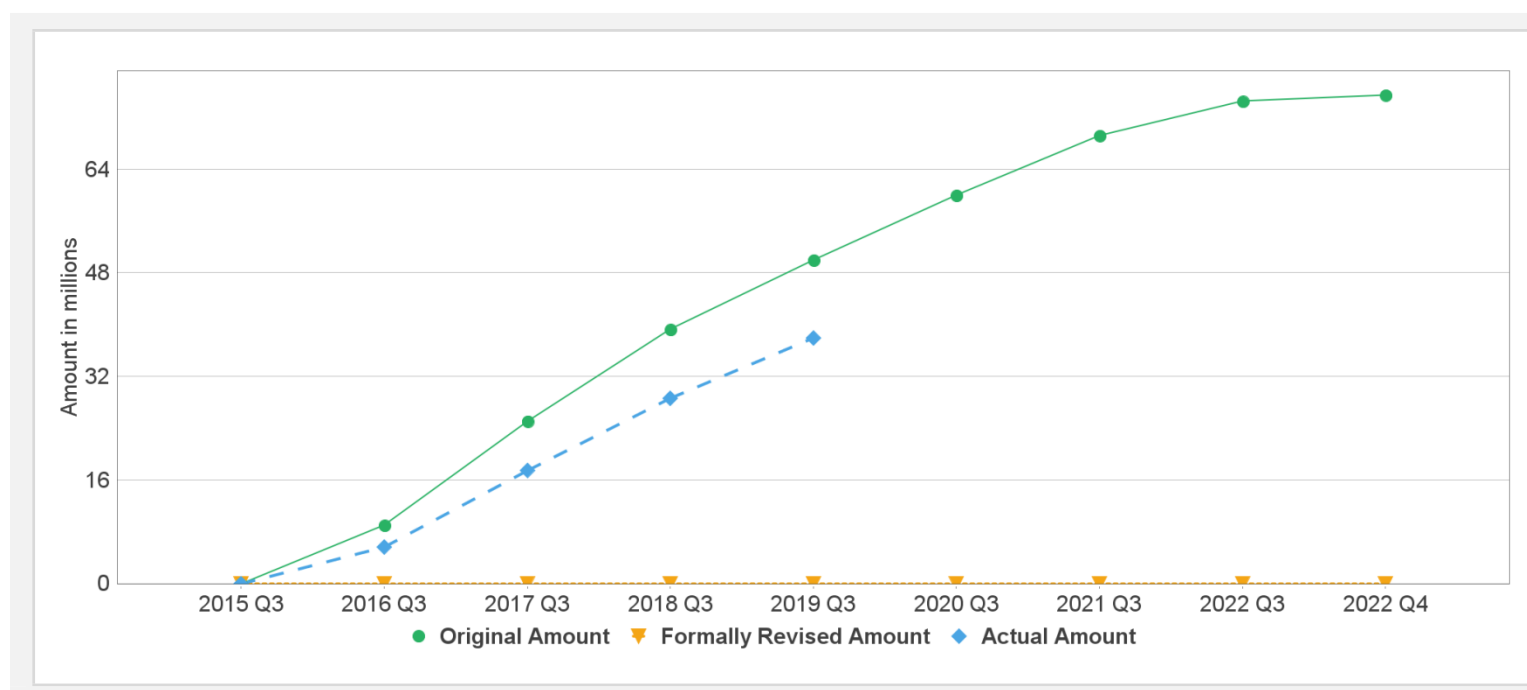
Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P132123	IDA-55460	Effective	27-Feb-2015	21-Apr-2015	27-Oct-2015	30-Sep-2021	30-Sep-2021



P132123	IDA-55890	Effective	27-Feb-2015	12-Mar-2015	22-Jun-2015	30-Sep-2021	30-Sep-2021
P132123	IDA-D0110	Effective	27-Feb-2015	09-Apr-2015	28-Oct-2015	30-Sep-2021	30-Sep-2021
P132123	IDA-H9940	Effective	27-Feb-2015	21-Apr-2015	27-Oct-2015	30-Sep-2021	30-Sep-2021
P132123	IDA-H9950	Effective	27-Feb-2015	08-May-2015	18-Dec-2015	30-Sep-2021	30-Sep-2021
P132029	TF-19021	Effective	27-Feb-2015	12-Mar-2015	22-Jun-2015	30-Sep-2021	30-Sep-2021
P132029	TF-19022	Effective	27-Feb-2015	21-Apr-2015	27-Oct-2015	30-Sep-2021	30-Sep-2021
P132029	TF-19023	Effective	27-Feb-2015	09-Apr-2015	28-Oct-2015	30-Sep-2021	30-Sep-2021

Cumulative Disbursements



Restructuring History

Level 2 Approved on 02-Nov-2016 ,Level 2 Approved on 19-Dec-2018

Related Project(s)

P132029-AFCC2/RI-South West Indian Ocean Fisheries Governance and Shared Growth Project 1 ,P145389-SWIOFish - SWIOFC Conversion to a Management Body ,P164144-IMPROVING FISHERIES STATISTICS IN THE SOUTH WEST INDIAN OCEAN