

**1- Identification**

**1.1 Project details**

GEF ID	10233	SMA IPMR ID	100215
Project Short Title	AP Traffic	Grant ID	S1-32GFL-000714
		Umoja WBS	SB-018753
Project Title	Sustainable Management of Conservation Areas and Improved Livelihoods to Combat Wildlife Trafficking in Madagascar		
Project Type	<input checked="" type="checkbox"/> Full Sized Project (FSP)	Duration months	Planned 60
Parent Programme if child project			Age 18.7 months
GEF Focal Area(s)	BD-1-2a; BD-1-2b; BD-2-7	Completion Date	Planned -original PCA
Project Scope	<input checked="" type="checkbox"/> National		Revised - Current PCA
Region	<input checked="" type="checkbox"/> Africa	Date of CEO Endorsement/Approval	10-Jun-21
Countries	Madagascar	UNEP Project Approval Date (on Decision Sheet)	23-Feb-22
GEF financing amount	5,763,303.00USD	Start of Implementation (PCA entering into force)	2-Mar-22
Co-financing amount	6,743,200.00USD	Date of First Disbursement	9-Jan-23
		Date of Inception Workshop, if available	
Total disbursement as of 30 June	USD 400,000	Midterm undertaken?	<input checked="" type="checkbox"/> No
Total expenditure as of 30 June	2,220.00	Actual Mid-term Date, if taken	
		Expected Mid-Term Date, if not taken	1-Jul-24
		Expected Terminal Evaluation Date	30-Jun-27
		Expected Financial Closure Date	31-Dec-27

## 1.2 EA: Project description

The Project aims to fight illegal wildlife trade (IWT) in Madagascar at national, regional and local levels and specifically conserve endemic biodiversity in the spiny dry ecosystem of the south-east of the country, in the Anosy and Androy Regions, Toleary Province. The Project Objective is conservation of biodiversity in Madagascar through strengthened management of the New Protected Areas (Category V), with active engagement by communities, and enforcement to reduce the rate of IWT and poaching. The Objective will be achieved through implementation of four integrated project strategies (components): Component 1 -National policy and institutional frameworks to address wildlife and forest crime and develop NPAs; Component 2 - Management effectiveness of selected NPAs; Component 3 - Community engagement and poverty reduction for effective NPA management; and Component 4 - Knowledge Management, Gender Empowerment, and Monitoring & Evaluation.

## 1.3 Project Contact

Division(s) Implementing the project	Ecosystems Division	Executing Agency(ies)	MEDD (Ministry of the Environment and Sustainable Development)
Name of co-implementing Agency		Names of Other Project Partners	TRAFFIC
<b>TM:</b> UNEP Portfolio Manager(s)	Ersin Esen (a.i)	<b>EA:</b> Manager/Representative	Seheno RAMANANTSOA
<b>TM:</b> UNEP Task Manager(s)	Daniel Pouakouyou	<b>EA:</b> Project Manager	To be appointed
<b>TM:</b> UNEP Budget/Finance Officer	George Saddimbah	<b>EA:</b> Finance Manager	To be appointed
<b>TM:</b> UNEP Support/Assistant	Aska Ochiel/Elizabeth Goro	<b>EA:</b> Communications lead, if relevant	To be appointed

## 2- OVERVIEW OF PROJECT STATUS

2.1 UNEP PoW & UN	<b>TM:</b> UNEP Current Subprogramme(s)	Nature Action	<b>TM:</b> UNEP previous Subprogramme(s)		
	<b>TM:</b> PoW Indicator(s)	Biennium 2021-2022, Healthy and productive ecosystems			
	<b>EA:</b> UNSDCF/UNDAF linkages	Objective 1. Vulnerable populations in the intervention areas gain access to income and employment opportunities, improve resilience and contribute to inclusive and equitable growth for sustainable development			
	<b>EA:</b> Link to relevant SDG Goals	1, 2, 5, 8, 10, 13, 15, 16	<b>EA:</b> Link to relevant SDG Targets	1.1; 1.4; 2.1; 5.1; 5.5; 8.1; 8.3; 8.9; 10.1; 13.1; 15.1; 15.5; 15.6; 15.7; 16.5; 16.6	
2.2 GEF Core or Sub Indicators	<b>TM:</b> GEF core or sub indicators targeted by the project as defined at CEO Endorsement/Approval, as well as results				
	Indicators	Targets - Expected value			Materialised to date
		Mid-term	End-of-project	Total Target	
	✓ Trial protected areas under improved management e	From baseline	196410	196410	0
	✓ Landscapes under improved management to benefit	From baseline	10000	10000	0
✓ 1: People benefitting from GEF-financed investment	From baseline	6300	6300	0	
✓					
✓					
✓					

2.

Implementation Status      2023      1st PIR

2.3 Implementation status & Risk

	PIR #	Rating towards outcomes (DO) (section 3.1)	Rating towards outputs (IP) (section 3.2)	Risk rating (section 4.2)
FY 2023	1st PIR	MU	MU	M
FY 2022				
FY 2021				
FY 2020				
FY 2019				
FY 2018				
FY 2017				
FY 2016				
FY 2015				

**EA: Summary of status**  
(will be uploaded to GEF Portal)      Despite the disbursement of the first tranche of the grant to the executing partner (MEDD), the project has not effectively started due to unacceptable political interference in the recruitment of the project staff

2.4 Co-finance

**EA: Planned Co-finance**      6,743,200.00      **EA: Actual to date:**      0

**EA: Justify progress in terms of materialization of expected co-finance. State any relevant challenges.**      The inception workshop has still not been held so the information on the co-financing commitments cannot be updated

2.5 Stakeholder

**EA: Date of project steering committee meeting**      [Empty box]

**EA: Stakeholder engagement**  
(will be uploaded to GEF Portal)      a. Project inception workshop to enable stakeholder awareness of the start of project implementation  
The project will be launched through a multi-stakeholder workshop. The workshop will provide all stakeholders updated information on the project aims, objectives, project work plan, and budget. It will also serve as a basis for further consultation as the project implementation commences. The inception workshop will address a number of key issues including: assist all partners to fully understand and take ownership of the project; detail the roles, support services and complementary responsibilities of key stakeholders. In addition it will acquaint the stakeholders with the regulatory framework of the project, the timetable, and the roles and responsibilities of each stakeholder. The inception report will also specify the grievance redress mechanisms, reporting to stakeholders, management functions, stakeholder involvement in project monitoring, and negotiation and partnerships.

**TM: Does the project have a gender action plan?**       No

2.6. Gender

**EA:** Gender mainstreaming  
(will be uploaded to GEF Portal)

To implement gender mainstreaming, the project will develop and implement an effective Gender Mainstreaming Strategy (Output 4.1) as a part of the ESMP. The strategy will guide the project implementation to build project partner capacity to mainstream gender and bring along strategies that empower women as agents rather than as victims of wildlife and forest depletion, habitat degradation, and climate change. This strategy will also facilitate a multi-stakeholder analysis of the gender issues with a clear set of measurable gender indicators.

2.7. ESSM

**TM:** Was the project classified as moderate/high risk at CEO Endorsement/Approval Stage?



Yes

**TM:** If yes, what specific safeguard risks were identified in the SRIF/ESERN?

This is a moderate risk project and risk areas are clearly identified in the SRIF. The project is committed to carry out the ESIA and ESMP, which should be disclosed together with the Gender Action Plan and the Stakeholder Engagement Plan. These plans should be managed, monitored and reported and modified as needed.

**TM:** Have any new social and/or environmental risks been identified during the reporting period?



No

**TM:** If yes, please describe the new risks, or changes

**TM & EA:** Has the project received complaints related to social and/or environmental impacts (actual or potential ) during the reporting period?



No

**TM & EA:** If yes, please describe the complaint(s) or grievance(s) in detail including the status, significance, who was involved and what actions were taken.

**EA:** Environmental and social safeguards management  
(will be uploaded to GEF Portal)

N/A

2.8. KM/Learning

**EA:** Knowledge activities and products  
(will be uploaded to GEF Portal)

No KM activities and stories yet as the project is delayed

*Please attach a copy of any products*

**EA:** Main learning during the period

No learning opportunity as the project is delayed

2.9. Stor

**EA:** Stories to be shared  
(section to be shared with communication division/  
GEF communication)

No stories yet as the project is delayed

### 3. RATING PROJECT PERFORMANCE

#### 3.1 Rating of progress towards achieving the project outcomes (Development Objectives)

Project objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period (numeric, percentage, or binary entry only)	EA: Summary by the EA of attainment of the indicator & target as of 30 June	TM: Progress rating
<b>Objective</b>							
Conservation of biodiversity in Madagascar through strengthened management of the New Protected Areas (Category V), with active engagement by communities, and enforcement to reduce the rate of IWT and poaching	Populations of key species in the target NPAs: a) Radiated Tortoise: b) Spider Tortoise: c) Ring-tailed Lemur: d) Verreaux Sifaka:	a) TBE on Year 1 b) TBE on Year 1 c) TBE on Year 1 d) TBE on Year 1	a) >= baseline b) >= baseline c) >= baseline d) >= baseline	a) >= mid-term b) >= mid-term c) >= mid-term d) >= mid-term	0	The first disbursement to the partner in May 2022 did not make it into their account until 06/01/2023 when the disbursement was reissued. Despite that release of funds, setting up the project team implementation team has been challenging as a result of unacceptable political interference	HU
	Total area of tree cover in 3 NPAs (ha):	116,590 (2019)	>=116,590	>=116,590	0	Same as above	HU
<b>Outcome 1</b>							
Strengthened policy, institutional framework, and capacity support effective wildlife crime control and NPAs management	Capacity of MEDD (DGEF, DIREDD) to enforce wildlife and forest crime and manage NPAs (UNDP Capacity Scorecard, Appendix 16): CR1 – Capacity for engagement CR2 – Capacity to generate, access and use information and knowledge CR3 – Capacity for strategy, policy and legislation development CR4 – Capacity for management and implementation CR5 – Capacity to monitor and analyse	CR1 = 56% CR2 = 40% CR3 = 44% CR4 = 50% CR5 = 17%	CR1 > = 60% CR2 > = 44% CR3 > = 48% CR4 > = 55% CR5 > = 20%	CR1 > = 65% CR2 > = 48% CR3 > = 52% CR4 > = 60% CR5 > = 23%	0	Same as above	HU
	Total number of officers in Antananarivo and Toliary Province applying skills on wildlife crime investigation and prosecution after project mentoring:	0	>=10 (from 15 officers trained)	>= 20 (from 30-35 officers trained)	0	Same as above	HU
	Total number of wildlife crime enforcement policies and frameworks initiated by the project and endorsed/implemented by the Government of Madagascar	0	>= 1	3 (National Wildlife Crime Law Enforcement Strategy; National Strategic Guidelines on NPA management; and ASYCUDA eCITES BaseSolution)	0	Same as above	HU
<b>Outcome 2</b>							
Operationalized target NPAs combat wildlife and forest crime effectively	Averaged METT score for 3 target NPAs (see Appendix 15):	20	30	40	0	Same as above	HU
	Total area of operationalized NPAs (all mandatory documents/plans/staff in place), ha	0	99,822	196,410	0	Same as above	HU
	Annual tree cover loss in 3 NPAs (ha/year)	560 (2019)	<= 230	0	0	Same as above	HU
<b>Outcome 3</b>							
					0		

Local communities in target NPAs benefit from improved, diversified and sustainable livelihoods	Total number of people producing food and income from CBNRM and alternative livelihood:	0	>=2,000 (at least 50% women)	>=6,000 (at least 50% women)	0	Same as above	HU
	Area of landscapes under improved practices to benefit biodiversity (excluding protected areas) (total ha)	0	>=3,000	>=10,000	0	Same as above	HU
<b>Outcome 4</b>							
Strengthened wildlife crime awareness and improved Knowledge Management and gender mainstreaming to address wildlife and forest crime	Total number of people reporting wildlife and forest crime as a result of the national wildlife crime and biodiversity awareness program	0	>=100	>=300	0	Same as above	HU
	Total number of the project lessons learned and best practices, including gender mainstreaming, applied by other projects and programs	0	>= 2	>= 4	0	Same as above	HU

For joint projects and where applicable ratings should also be discussed with the Task Manager of co-implementing agency.

### 3.2 Rating of progress implementation towards delivery of outputs (Implementation Progress)

Output	Expected completion date	Implementation status as of 30 June 2022 (%) (Towards overall project targets)	Implementation status as of 30 June 2023 (%) (Towards overall project targets)	EA: Progress rating justification, description of challenges faced and explanations for any delay	TM: Progress rating
<b>Under Comp 1</b>					
1.1. National Wildlife Crime Enforcement Strategy and National Strategic Guidelines for NPAs Management are developed, agreed with stakeholders and submitted for approval to the Madagascar Government	12/31/2023	N/A	0	The project has not started yet	HU
1.2. ASYCUDA eCITES BaseSolution is introduced in Madagascar to manage legal wildlife trade and detect IWT	12/31/2026	N/A	0	The project has not started yet	HU
1.3. Inter-agency Wildlife Crime Unit, MEDD, Ministry of Justice, and Police are provided with comprehensive mentoring on wildlife crime investigation and prosecution and law enforcement equipment	12/31/2024	N/A	0	The project has not started yet	HU
<b>Under Comp 2</b>					
2.1. Target NPAs have all mandatory planning and management documents including functional zoning for conservation and development goals and are officially operationalized by MEDD;	12/31/2024	N/A	0	The project has not started yet	HU
2.2. Target NPAs have sufficient and trained staff for PA management, wildlife and forest crime enforcement, and biodiversity monitoring	12/31/2026	N/A	0	The project has not started yet	HU
2.3. Target NPAs have essential equipment and infrastructure for sustainable management and law enforcement	12/31/2025	N/A	0	The project has not started yet	HU
<b>Under Comp 3</b>					
3.1. Rural Communes at the target NPA have functional Natural Resource Management Committees and Commune's Natural Resource Management Plans	12/31/2023	N/A	0	The project has not started yet	MU

3.2. Local communities implement pilot CBNRM and alternative sources of income projects developed based on the Commune's Natural Resource Management Plans	12/31/2026	N/A	0	The project has not started yet	
<b>Under Comp 4</b>					
4.1. Gender empowerment strategy developed and used to guide project implementation	12/31/2026	N/A	0	The project has not started yet	HU
4.2. Participatory M&E and learning framework developed and implemented for the project;	12/31/2026	N/A	0	The project has not started yet	HU
4.3. Nationwide public awareness program on biodiversity value and negative impact of wildlife and forest crime targets at least 15,000 people and encourages general public and local communities to report the crime	12/31/2026	N/A	0	The project has not started yet	HU
4.4. Lessons learned from the project are used nationally and shared internationally (including through GWP network)	12/31/2026	N/A	0	The project has not started yet	
<b>Under Comp 5</b>					

The Task Manager will decide on the relevant level of disaggregation (i.e. either at the output or activity level).



#### 4 Risk Rating

##### 4.1 Table A. Project management Risk

Please refer to the Risk Help Sheet for more details on rating

Risk Factor	EA's Rating	TM's Rating
<ol style="list-style-type: none"> <li>1 Management structure - Roles and responsibilities</li> <li>2 Governance structure - Oversight</li> <li>3 Implementation schedule</li> <li>4 Budget</li> <li>5 Financial Management</li> <li>6 Reporting</li> <li>7 Capacity to deliver</li> </ol> <p><i>If any of the risk factors is rated a Moderate or higher, please include it in Table B below</i></p>	<p>Low: Well developed, stable Management Structure and Roles/responsibilities are clearly defined/understood. Low likelihood of potential negative impact on year. Steering Committee and/or other project bodies meet at least once a year. Active membership and participation in decision making processes.</p> <p>Low: Project progressing according to original work plan and Adaptive management is practiced and regular monitored. Low likelihood of potential utilization include PMG. Low likelihood of potential negative impact and Audit reports provided regularly and correct use of funds. Low likelihood of Low: Substantive reports are presented in a timely manner and Reports are complete and sound technical and managerial capacity of institutions and other project partners and Capacity gaps were addressed before implementation or during</p>	<p>Moderate: Well developed, stable Management Structure and Roles/responsibilities are clearly defined/understood. Moderate likelihood of potential negative impact on the project year. Steering Committee and/or other project bodies meet at least once a year and Active membership and participation in decision making processes. SC provides direction/inputs moderate. Project progressing according to work plan and Adaptive management and regular monitoring. Moderate likelihood of potential negative impact on the project year. PMG are Low: PMG are Low likelihood of potential negative impact on the project delivery reports provided regularly and correct use of funds. Low likelihood of potential negative Low: Substantive reports are presented in a timely manner and Reports are complete and Low: Sound technical and managerial capacity of institutions and other project partners and Capacity gaps were addressed before implementation or during early stages. Low</p>

##### 4.2 Table B. Risk-log

Implementation Status (Current PIR)

1st PIR

Insert ALL the risks identified either at CEO endorsement (inc. safeguards screening), previous/current PIRs, and MTRs. Use the last line to propose a suggested consolidated rating.

Risk	Risk affecting:								Variation respect to last rating	
	Outcome / outputs	CEO ED	PIR 1	PIR 2	PIR 3	PIR 4	PIR 5	PIR 6	Δ	Justification
Covid-19 pandemic may disrupt and delay the project implementation due to travel and meeting restrictions	Outcome 1	H	L						↓	
Covid-19 pandemic may continue to disrupt the country's economy and may negatively impact Government co-financing commitments to the project	Outcome 3	H	H						=	
Covid-19 pandemic may continue to disrupt international supply chain integrity and lead to increased prices for equipment and services planned for delivery in the project framework	Outcome 4	M	M						=	
Low MEDD capacity for effective project management may result in implementation delays and incomplete achievement of project Outcomes		M	M						=	
Insufficient national and local capacity for complete delivery of the project Outputs and sustainability of the project Outcomes		H	H						=	
Mal-governance and endemic corruption at national and local levels can undermine achievement of the project Outcomes		M	M						=	
Risk of attacks on project staff and project stakeholders from organised crime syndicates and local bandits (dahaio)	Outcome 1, 2 and 3	M	M						=	
Benefits provided by the project to local communities through NPA co-management and sustainable livelihood may be insufficient to draw them from poaching, illegal wildlife trade and other destructive practices	Outcome 3	M	M						=	

COBAs will not be able to obtain land titles and TGRN agreement to participate in the NPAs co-management due to competing land use priorities, insufficient local governance capacities, and lengthy bureaucratic procedures.	M	M							=	
Conservation and sustainable livelihood models introduced by the project in the target NPAs may be destroyed or degraded by the effect of climate change (mainly by increased duration and frequency of draughts)	M	M							=	
Multiple moderate social project risks can have significant negative impact on local communities in the project area	M	M							=	
Management structure - roles and responsibilities	All outcomes/outputs	Not Applicable	M							Delayed project started due to the political challenges in setting selecting and appointing project staff
Implementation schedule	All outcomes/outputs	Not Applicable	M							Same as above
<b>Consolidated project risk</b> Multiple moderate social project risks can have significant negative impact on local communities in the project area	M	M							=	This section focuses on the variation. The overall rating is discussed in section 2.3.

#### 4.3 Table C. Outstanding Moderate, Significant, and High risks

List here only risks from Table A and B above that have a risk rating of M or higher in the current PIR

Risk	Actions decided during the previous reporting instance	Actions effectively undertaken this reporting period	Additional mitigation measures for the next periods			
			What	When	By whom	
Covid-19 pandemic may disrupt and delay the project implementation due to travel and meeting restrictions	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Covid-19 pandemic may continue to disrupt the country's economy and may negatively impact Government co-financing commitments to the project	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Covid-19 pandemic may continue to disrupt international supply chain integrity and lead to increased prices for equipment and services planned for delivery in the project framework	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Low MEDD capacity for effective project management may result in implementation delays and incomplete achievement of project Outcomes	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Insufficient national and local capacity for complete delivery of the project Outputs and sustainability of the project Outcomes	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Mal-governance and endemic corruption at national and local levels can undermine achievement of the project Outcomes	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Risk of attacks on project staff and project stakeholders from organised crime syndicates and local bandits (dahalo)	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Benefits provided by the project to local communities through NPA co-management and sustainable livelihood may be insufficient to draw them from poaching, illegal wildlife trade and other destructive practices	N/A	The project has not started yet	N/A	N/A	N/A	N/A
COBAs will not be able to obtain land titles and TGRN agreement to participate in the NPAs co-management due to competing land use priorities, insufficient local governance capacities, and lengthy bureaucratic procedures.	N/A	The project has not started yet	N/A	N/A	N/A	N/A
Conservation and sustainable livelihood models introduced by the project in the target NPAs may be destroyed or degraded by the effect of climate change (mainly by increased duration and frequency of draughts)	N/A	The project has not started yet	N/A	N/A	N/A	N/A

Multiple moderate social project risks can have significant negative impact on local communities in the project area	N/A	The project has not started yet									N/A	N/A	N/A	N/A
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**High Risk (H):** There is a probability of greater than 75% that **assumptions** may fail to hold or materialize, and/or the project may face high risks.  
**Significant Risk (S):** There is a probability of between 51% and 75% that **assumptions** may fail to hold and/or the project may face substantial risks.  
**Moderate Risk (M):** There is a probability of between 26% and 50% that **assumptions** may fail to hold or materialize, and/or the project may face only modest risks.  
**Low Risk (L):** There is a probability of up to 25% that **assumptions** may fail to hold or materialize, and/or the project may face only modest risks.

### Project Minor Amendments

Minor amendments are changes to the project design or implementation that do not have significant impact on the project objectives or scope, or an increase of the GEF project financing up to 5% as described in Annex 9 of the Project and Program Cycle Policy Guidelines. Please tick each category for which a change occurred in the fiscal year of reporting and provide a description of the change that occurred in the textbox. You may attach supporting document as appropriate.

5.1 Table A: Listing of all Minor Amendment (TM)

Minor amendments	Changes
Results framework	No
Components and cost	No
Institutional and implementation arrangements	No
Financial management	No
Implementation schedule	<b>Explain in table B</b>
Executing Entity	No
Executing Entity Category	No
Minor project objective change	No
Safeguards	No
Risk analysis	No
Increase of GEF project financing up to 5%	No
Co-financing	No
Location of project activity	No
Other	

Minor amendments
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5.2 Table B: History of project revisions and/or extensions (TM)

Version	Type	Signed/Approved by UNEP
Original Legal Instrument		
Amendment 1	Revision	
Extension 1	Extension	

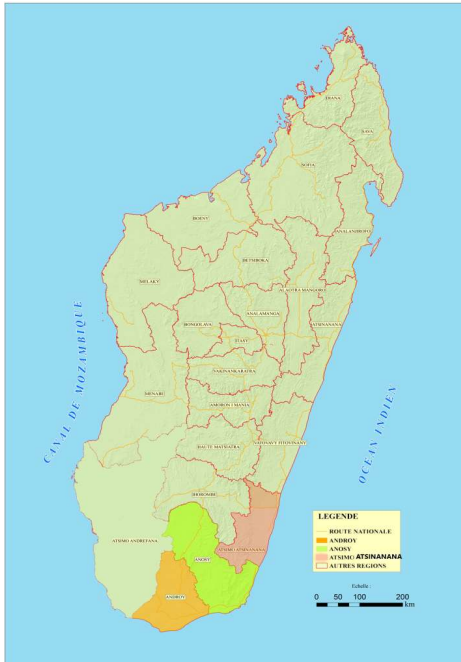
Entry Into Force (last signature Date)	Agreement Expiry Date	Main changes introduced in this revision
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### GEO Location Information:

The Location Name, Latitude and Longitude are required fields insofar as an Agency chooses to enter a project location under the set format. The Geo Name ID is required in instances where the location is not exact, such as in the case of a city, as opposed to the exact site of a physical infrastructure. The Location & Activity Description fields are optional. Project longitude and latitude must follow the Decimal Degrees WGS84 format and Agencies are encouraged to use at least four decimal points for greater accuracy. Users may add as many locations as appropriate. Web mapping applications such as OpenStreetMap (<https://www.openstreetmap.org/#map=4/21.84/82.79>) or GeoNames(<http://www.geonames.org/>) use this format. Consider using a conversion tool as needed, such as: <https://coordinates-converter.com> Please see the Geocoding User Guide by clicking here (<https://gefportal.worldbank.org/App/assets/general/Geocoding%20User%20Guide.docx>)

Location Name <small>Required field</small>	Latitude <small>Required field</small>	Longitude <small>Required field</small>	Geo Name ID <small>Required field if the location is not an exact site</small>	Location Description <small>Optional text field</small>	Activity Description <small>Optional text field</small>
Antananarivo	-18.91368	47.53613		Project Management Unit Office	
Behara Tranomaro	-7,250,000	650,000		NPA	
Angavo	-7,250,000	620,000		NPA	
Sud Ouest Ifotaky	-7,250,000	600,000		NPA	

Please provide any further geo-referenced information and map where the project interventions is taking place as appropriate. \*



[Annex any linked geospatial file]