GEF - PROJECT IMPLEMENTATION REPORT (PIR)

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1 PROJECT IDENTIFICATION

1.1 Project Details

GEF ID: 11185	**Umoja WBS:**SB-028423
SMA IPMR ID:229505	**Grant ID:**S1-32GFL-001020
Project Short Title: Plastic Reboot Cook Islands	
Project Title: Reducing Single-use Plastics on Small-island Economies (RESPONSE - Plastic IP)	
Duration months planned:	60
Duration months age:	18
Project Type:	Full Sized Project (FSP)
Parent Programme if child project:	Plastic Reboot - GCP
Project Scope:	National
Region:	Asia Pacific
Countries:	Cook Islands
GEF Focal Area(s):	International Waters
GEF financing amount:	$ 6,222,018.00
Co-financing amount:	$ 35,074,779.00
Date of CEO Endorsement/Approval:	2024-12-21
UNEP Project Approval Date:	2025-06-10
Start of Implementation (PCA entering into force):	2025-06-12
Date of Inception Workshop, if available:	2026-02-18
Date of First Disbursement:	2025-07-18
Total disbursement as of 30 June 2026:	$ 417,140.00
Total expenditure as of 30 June:	$ 125,976.00

Midterm undertaken?:	No
Actual Mid-Term Date, if taken:	
Expected Mid-Term Date, if not taken:	2028-01-18
Completion Date Planned - Original PCA:	2030-04-30
Completion Date Revised - Current PCA:	2030-04-30
Expected Terminal Evaluation Date:	2030-10-30
Expected Financial Closure Date:	2031-04-30

1.2 Project Description

The Reducing Single-use Plastics on Small-island Economies (RESPONSE - Plastic IP) project aims to reduce the amount of plastics entering the Cook Islands through the food and beverage and tourism sectors while supporting enabling environments for circular economy solutions. The project addresses increasing plastic pollution associated with imported packaged goods, limited waste management capacity, and the environmental impacts of plastic production and disposal. The project supports the Cook Islands commitment to achieving Zero Waste 2045 future through policy reform, private sector engagement, innovation, capacity building, and improved plastics data and monitoring systems.

Executed by the National Environment Service (NES) with support from UNEP under the Global Plastics Integrated Program, the project focuses on strengthening policy and regulatory frameworks, promoting alternatives to single-use plastics, supporting pilot and scaled circular solutions, enhanced national capacity and data systems, and facilitating knowledge sharing and behavioural change. The project contributes to reducing plastic pollution and associated environmental impacts while strengthening sustainable resource management in the Cook Islands.

1.3 Project Contacts

Division(s) Implementing the project	Ecosystems Division
Name of co-implementing Agency	
Executing Agency (ies)	National Environment Service (NES)
names of Other Project Partners	Melina Tuiravakai (Project Officer); Tessa Vaetoru (Chief Strategy Advisor)
UNEP Portfolio Manager(s)	Isabelle Vanderbeck
UNEP Task Manager(s)	Isabelle Vanderbeck / Ivar Ledezma
UNEP Budget/Finance Officer	Eric Nganga

UNEP Support Assistants	Caroline Okana
Manager/Representative	Hayley Weeks
Project Manager	Siana Whatarau
Finance Manager	Anita Harmon
Communications Lead, if relevant	Melina Tuiravakai

2 Overview of Project Status

2.1 UNEP PoW & UN

UNEP Current Subprogramme(s):	Thematic: Chemicals and pollution action subprogramme
UNEP previous Subprogramme(s):	
PoW Indicator(s):	• Pollution: (i) Number of Governments that, with UNEP support, are developing or implementing policies, strategies, legislation or action plans that promote sound chemicals and waste management and/or the implementation of multilateral environmental agreements and the existing framework on chemicals and waste • Pollution: (ii) Number of Governments developing or implementing policies, strategies and mechanisms to prevent or reduce waste and ensure environmentally sound waste treatment or disposal, including in the context of disaster or conflict-related environmental emergencies, with UNEP support • Pollution: (iii)Number of policy, regulatory, financial and technical measures developed with UNEP support to reduce pollution in air, water, soil and the ocean • Pollution: Change in action by the private sector and civil society on pollution prevention and control as a result of UNEP action Progress in the chemicals- and pollution-related aspects of the 2030 Agenda on which UNEP focuses its work
UNSDCF/UNDAF linkages	
Link to relevant SDG Goals	• Goal 3: Ensure healthy lives and promote well-being for all at all ages • Goal 12: Ensure sustainable consumption and production patterns • Goal 13: Take urgent action to combat climate change and its impacts • Goal 14: Conserve and sustainably use the oceans, seas and marine resources for sustainable development
Link to relevant SDG Targets:	• 14.1 By 2025, prevent and significantly reduce marine pollution of all kinds, in particular from land-based activities, including marine debris and nutrient pollution

2.2. GEF Core and Sub Indicators

GEF core or sub indicators targeted by the project as defined at CEO Endorsement/Approval, as well as results

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
2- Marine protected areas created or under improved management for conservation and		30,913,600	30,913,600		This indicator reflects the

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
sustainable use					approved marine area within the project intervention geography as defined at CEO Endorsement. No changes to the project geography have occurred during the reporting period.
2.2- Marine protected areas under improved management effectiveness		30,913,600	30,913,600		The approved marine management area remains unchanged from CEO Endorsement. Project activities during the reporting period focused on governance, stakeholder engagement and

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					implementation planning.
4- Area of landscapes under improved practices (excluding protected areas)		24,000	24,000		This indicator reflects the area identified within the approved project intervention landscape. No changes to the project coverage area have occurred during the reporting period.
4.1- Area of landscapes under improved management to benefit biodiversity		24,000	24,000		The approved landscape intervention area remains unchanged from CEO Endorsement and continues to form the basis for future implementation activities.
6- Greenhouse gas emissions mitigated		234	234		No quantified

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					greenhouse gas mitigation outcomes have been recorded as at 30 June. Reductions are expected to result from decreased consumption of single-use plastics and adoption of circular economy solutions during later implementation phases.
6.2- Greenhouse gas emission mitigated outside the AFOLU sector		234	234		Quantification of greenhouse gas mitigation is dependent on implementation of project interventions and associated monitoring data. No

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					materialised results have been recorded during this reporting period.
7-Number of shared water ecosystems (fresh or marine) under new or improved cooperative management		1	1		The project contributes to the management of the Western Pacific Warm Pool ecosystem and associated transboundary marine waters identified in the CEO Endorsement. The shared water ecosystem remains unchanged from project approval and continues to provide the geographic and ecological

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					context for project implementation.
7.3- Level of National/Local reforms and active participation of Inter-Ministerial Committees		2	2		Policy reform activities are in the early stages of implementation. No new laws, regulations or policy instruments have been formally adopted under the project as at 30 June.
9.8- Avoided residual plastic waste		57.00	57.00		No measurable reductions in residual plastic waste have been recorded as at 30 June. Avoided waste outcomes are anticipated once priority interventions, pilot activities

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					and behaviour-change initiatives are implemented.
10- Persistent organic pollutants to air reduced		0.01	0.01		Reductions in persistent organic pollutants are expected to occur through future reductions in plastic waste generation and disposal. No measurable results have been recorded during the reporting period.
11- People benefitting from GEF-financed investments		12,801	12,801	669	Initial beneficiary tracking methodology has been established, which will be adaptively

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					strengthened through implementation. This approach enabled the recording of 669 participants across ten key activities in Rarotonga, Aitutaki, Mauke, and Mitiaro. Gender-disaggregated data for 539 of these participants reveals a high level of female engagement (75.7%) alongside male (23.9%) and Anuanua (LGBTQ+) (0.4%) representation, reflecting the project's ongoing

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					commitment to inclusive participation and strong community partnerships.
11.1- Male		6,263	6,263	129	Of the 669 beneficiaries in this reporting cycle, gender-disaggregated data was collected for 539. Of these, 129 were male, equating to 23.9%. The project's Gender Action Plan and project's beneficiary tracking methodology will ensure that in the subsequent reporting period gender-disaggregated

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					data is collected for all participants across a range of project activities.
11.2- Female		6,538	6,538	408	Of the 669 beneficiaries in this reporting cycle, gender-disaggregated data was collected for 539. Of these, 408 were female, equating to 75.7%. The project's Gender Action Plan and project's beneficiary tracking methodology will ensure that in the subsequent reporting period gender-

	Targets - Expected Value				
Indicators	**Mid-term**	**End-of-project**	**Total Target**	**Materialized to date**	**Remarks**
					disaggregated data is collected for all participants across a range of project activities.

Implementation Status 2026: 1st PIR

2.3. Implementation Status and Risks

	PIR#	Rating towards outcomes (section 3.1)	Rating towards outputs (section 3.2)	Risk rating (section 4.2)
FY 2026	1st PIR	S	S	M
FY 2025				
FY 2024				
FY 2023				
FY 2022				
FY 2021				
FY 2020				
FY 2019				
FY 2018				
FY 2017				
FY 2016				
FY 2015				

Progress: Information on progress outcomes of project implementation activities

The project continued to transition from inception into full implementation during the reporting period. Key achievements included establishment of the Project Management Unit (PMU), completion of the Project Inception Workshop, establishment and operation of the Project Steering Committee (PSC), development of key

implementation and governance arrangements, advancement of procurement processes, and substantial progress towards completion of the Gender Action Plan. Stakeholder engagement activities were undertaken in Rarotonga and Aitutaki to support implementation planning and identify opportunities for future interventions. Initial communications and awareness products were also developed and disseminated. While most outcome-level indicators have not yet materialised, the project has established the governance, planning and coordination systems necessary to support implementation and remains broadly on track to achieve its intended outcomes.

Challenges: Information on challenges of project implementation activities

As a first-year implementation project, a key challenge has been balancing the establishment of governance, procurement and management systems while also progressing technical delivery activities. Several outputs are dependent on completion of foundational activities, including the National Plastics Audit, which will inform future policy development, identification of alternatives and pilot interventions. Coordination with complementary initiatives, particularly the Pacific Ocean Litter Project (POLP), has required careful planning to avoid duplication and maximise synergies. Participation in some global programme coordination activities has also been constrained by time-zone differences and competing implementation priorities. Despite these challenges, the project remains on track and no major implementation obstacles have been identified.

2.4 Co Finance

Planned Co-finance:	$ 35,074,779
Actual to date:	2,673,062
Progress	**Justify progress in terms of materialization of expected co-finance. State any relevant challenges:** Total co-financing reported in this reporting period (July 2025 - June 2026) was US$2,673,062. This represents 7.62% progress towards the total amount committed at CEO endorsement. This included various sources of in kind and also investment mobilized across Cook Islands government agencies, NGO partners and private sector. The PMU team were happy to report this level for year 1 considering the reporting period included the inception phase and implementation to date has not been significantly activated. The majority of co-financing reported was across Component 1 (policy and legislation) and Component 4 (data), reflecting the significant national progress achieved this reporting period in passing the Solid and Hazardous Waste Act 2025 with a schedule of banned SUPs, as well as the new Environment Act 2026, alongside key national data sources such as waste audits by ICI and other stakeholder inputs. The Pacific Ocean Litter Project (POLP) continues to co-finance may activities, particularly the National Action Plan on plastics, along with other NGO sourced grants, providing additional investment mobilised in support of RESPONSE project objectives. An increased level of co-financing is anticipated in the coming reporting period as a result of increased implementation and engagement with the private sector and other key project partners. Cook Islands Tourism, Infrastructure Cook Islands and NGO partners will continue to be key sources of co-financing

	support given their close connections to the project scope. Others such as BTIB are anticipated to become more actively involved in piloting alternatives and systems solutions and as effective entry points to the F&B sector for subsequent scaling of project activities.

2.5. Stakeholder

Date of project steering committee meeting	2026-03-11
Stakeholder engagement (will be uploaded to GEF Portal)	During the reporting period, stakeholder engagement focused on project inception, governance establishment, and implementation planning. The first Project Steering Committee (PSC) meeting was convened on 11th March 2026 and brought together representatives from the National Environment Service (NES), United Nations Environment Programme (UNEP), Ministry of Agriculture (MOA), Business Trade Investment Board (BTIB), Cook Islands Tourism Corporation (CIT), Te Ipukarea Society (TIS), and the Development Coordination Division of the Ministry of Finance and Economic Management. The PSC endorsed the PSC Terms of Reference, the Project Inception Report, and the 2026 Annual Work Plan and Budget, establishing the projects governance framework and implementation direction. Stakeholder discussions highlighted strong cross-sector support for the project and provided valuable input into implementation priorities. Discussions focused on the role of the tourism and food and beverage sectors in reducing plastic pollution, the identification and assessment of alternatives to single-use plastics, opportunities for sustainable business practices, support for community initiatives in the Pa Enua, and the establishment of technical and inter-ministerial working groups to facilitate implementation. Stakeholders emphasised the importance of evidence-based alternatives, capacity building, awareness raising, and integration with existing national initiatives and partnerships. The project continued to apply a participatory and gender-responsive approach to stakeholder engagement. During PSC discussions, members sought clarification on gender-related activities within the project, and the project team confirmed that activities had been informed through engagement with Te Puna Vai Marama as the project's Gender Safeguards Consultant to support gender-responsive implementation. As an outcome of stakeholder engagement, the PSC supported the establishment of project working groups, including technical and inter-ministerial mechanisms, to strengthen coordination and stakeholder participation throughout implementation. Actions were agreed to establish these groups, provide updates to members, and circulate project documents for stakeholder review and feedback. Stakeholder commitment to project implementation remains strong, with partners expressing support for continued collaboration throughout the life of the project

2.6. Gender

Does the project have a gender action plan?	Yes
Gender mainstreaming (will be uploaded to GEF Portal):	A Gender Action Plan (GAP) has been developed and is currently in its final stages of review and refinement. The GAP has been informed by project preparation consultations and stakeholder engagement processes and will provide a framework for integrating gender-responsive approaches across project implementation. During the reporting period, gender considerations were incorporated into inception and implementation planning activities. Gender-responsive implementation was discussed during the first Project Steering Committee meeting, where the project team confirmed that gender-related activities had been informed through engagement with Te Puna Vai Marama as the project's Gender Safeguards Consultant and reflected commitments made during project design. The project continues to promote inclusive participation in stakeholder engagement, governance arrangements, capacity-building activities, data collection, and decision-making processes. Planned project interventions, including plastics audits, stakeholder consultations, knowledge management activities, and capacity-building initiatives, will incorporate sex-disaggregated data and gender-responsive approaches consistent with the project results framework and forthcoming GAP. Finalisation and endorsement of the Gender Action Plan is expected during the next reporting period and will guide implementation, monitoring and reporting of gender-related targets and outcomes throughout the life of the project.

2.7. ESSM

Moderate/High risk projects (in terms of Environmental and social safeguards)	**Was the project classified as moderate/high risk CEO Endorsement/Approval Stage?** Yes **If yes, what specific safeguard risks were identified in the SRIF/ESERN?** The project was classified as moderate risk and triggered Safeguard Standards SS2 (Climate Change and Disaster Risks), SS3 (Pollution Prevention and Resource Efficiency), SS7 (Indigenous Peoples), and SS8 (Labour and Working Conditions). Key risks relate to climate vulnerability, engagement with indigenous communities, future pilot interventions, community safety, labour conditions, and social inclusion. Appropriate safeguard assessments and mitigation measures will be applied as project activities and implementation sites are

	further defined.
New social and/or environmental risks	**Have any new social and/or environmental risks been identified during the reporting period?** No **If yes, describe the new risks or changes?**
Complaints and grievances related to social and/or environmental impacts	**Has the project received complaints related to social and/or environmental impacts (actual or potential) during the reporting period?** No **If yes, please describe the complaint(s) or grievance(s) in detail, including the status, significance, who was involved and what actions were taken?** N/A
Environmental and social safeguards management	Environmental and social safeguards continue to be managed in accordance with the project's Safeguard Risk Identification Form (SRIF) and UNEP safeguard requirements. During the reporting period, safeguards considerations were incorporated into project governance, stakeholder engagement processes, project planning, and development of the Gender Action Plan (currently in final draft stage). The inception review confirmed the need for safeguard assessments and management measures for future pilot interventions, grant-funded activities and site-specific activities as these are further defined. No new environmental or social risks were identified during the reporting period.

2.8. KM/Learning

Knowledge activities and products	Knowledge management activities during the reporting period focused on establishing the foundations for information sharing, coordination and learning across the project. The Project Steering Committee was established and stakeholder engagement activities were undertaken to support collaborative decision-making and information exchange. Existing project planning, reporting and communication processes are being used to capture lessons and inform implementation. Engagement with the wider Plastic Reboot Programme has been limited due to time zone constraints, although project developments continue to be monitored where relevant.
Main learning during the period	Early implementation highlighted the importance of coordinating closely with related initiatives, particularly the Pacific Ocean Litter Project (POLP), to avoid duplication and maximise available resources. Stakeholder feedback also emphasised the importance of ensuring that alternatives to single-use plastics are practical, affordable and suitable for the Cook Islands context. These lessons have informed implementation planning and stakeholder engagement approaches.

Reflows

Reflows (for NGIs only)	N/A

2.9. Stories

Stories to be shared	During the reporting period June 2025 to June 2026, the GEF-8 Plastic Reboot Cook Islands RESPONSE Project strengthened its visibility, partnerships, and national ownership through key communications and governance milestones. The project officially engaged with the key stakeholders and community through a national Inception Workshop, bringing together government, private sector, civil society, and development partners to advance action on reducing single-use plastics and promoting circular economy solutions. The inaugural Project Steering Committee meeting established the project's governance framework and reinforced coordinated implementation across stakeholders. Internationally, the Cook Islands' leadership was recognised through a Global Environment Facility (GEF) feature story showcasing the RESPONSE Project's community-led and Indigenous-informed approach to tackling plastic pollution. Together, these achievements have increased project awareness, strengthened stakeholder engagement, and reinforced the Cook Islands' commitment to delivering sustainable solutions to plastic pollution. Links to featured stories are provided below: NES newsletter - RESPONSE Inception Workshop, Feb 23 2026 NES newsletter - RESPONSE Project Steering Committee meeting, Mar 25 2026 Pacific Sustainable Tourism Commitment - Tourism shift away from SUPs, May 14 2026 GEF Voices - More than plastics, June 10 2026 NES newsletter - Welcoming Niva Consultants to NES

3 Performance

3.1 Rating of progress towards achieving the project outcomes

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
To reduce the amount of plastics entering the Cook Islands via the F&B and tourism sectors and to support enabling environments for circular solutions, with the intention of reducing the burden on the Cook Islands waste management system, as well as reducing pollution and harmful impacts of plastic.	CI 10: Persistent organic pollutants to air reduced (g TEQ)	0.00		0.01	0	No reduction in persistent organic pollutants to air has been recorded during the reporting period. This indicator is expected to be achieved through implementation of future project interventions aimed at reducing plastic waste generation and disposal. Project activities undertaken during the reporting period focused on implementation planning, stakeholder engagement and establishment of enabling conditions.	S
To reduce the amount of plastics entering the Cook Islands via the F&B and tourism sectors and to support enabling environments for circular solutions, with the intention of reducing the burden on the Cook Islands waste management system, as well as reducing pollution and harmful impacts of plastic.	CI 11: People benefiting from GEF-financed investments disaggregated by sex (count)	0.00		12,801.00	669	However, the project is reporting 669 people benefitig who has undertaken stakeholder engagement, communications and awareness-raising activities during the reporting period, which have increased stakeholder awareness and understanding of project objectives. Beneficiary data will be systematically collected and reported as implementation activities, capacity-building initiatives and interventions progress	S
To reduce the amount of plastics entering the Cook Islands via the F&B and tourism sectors and to support enabling environments for	CI 6.2: Emissions Avoided Outside AFOLU sector	0.00		234	0	No greenhouse gas emissions avoided have been recorded during the reporting period. Emission reductions will be realised through future implementation of policy, behavioural	S

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
circular solutions, with the intention of reducing the burden on the Cook Islands waste management system, as well as reducing pollution and harmful impacts of plastic.						change and plastic reduction interventions supported by the project.	
To reduce the amount of plastics entering the Cook Islands via the F&B and tourism sectors and to support enabling environments for circular solutions, with the intention of reducing the burden on the Cook Islands waste management system, as well as reducing pollution and harmful impacts of plastic.	CI 6: Greenhouse Gas Emissions Mitigated	0.00		234.00	0	No greenhouse gas mitigation results have been recorded during the reporting period. This indicator will be assessed as project interventions are implemented and evidence becomes available regarding reductions in plastic consumption and associated emissions.	S
1.1 Upstream policy instruments to limit plastic pollution in the Cook Islands are updated, strengthened or developed, adopted and ready for implementation by Y5.	Number of policy instruments updated, strengthened or developed, adopted and ready for implementation	0.00	1	2.00	0	No policy instruments have been updated, strengthened, developed or adopted under the project as at 30 June. However, implementation planning has commenced, and preparatory work is underway to support future policy review, development and strengthening activities under Component 1.	MS
1.1 Upstream policy instruments to limit plastic pollution in the Cook Islands are updated, strengthened or developed, adopted and ready for implementation by Y5.	Percentage of women actively participating to the consultation activities.	0.00		40.00	75.00	Consultation and stakeholder engagement activities undertaken during the reporting period achieved strong participation by women. The RESPONSE Inception Workshop engaged 44 participants representing government, private sector, civil society and community stakeholders, of whom 75% were women. This exceeds the project target of 40% female participation and	HS

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
						demonstrates the project's commitment to inclusive and gender-responsive stakeholder engagement. The first Project Steering Committee meeting also achieved strong female representation, with women comprising the majority of participants.	
1.1 Upstream policy instruments to limit plastic pollution in the Cook Islands are updated, strengthened or developed, adopted and ready for implementation by Y5.	Amount of residual plastic waste avoided (metric tons) as a result of the effective implementation of policies and regulations over the project lifetime.	0.00		5.70	0	No measurable reductions in residual plastic waste have been recorded as at 30 June, as policy and regulatory interventions have not yet been implemented. During the reporting period, the project focused on establishing the governance, planning and stakeholder engagement processes required to support future policy development and implementation.	MS
1.1 Upstream policy instruments to limit plastic pollution in the Cook Islands are updated, strengthened or developed, adopted and ready for implementation by Y5.	Number of National Strategic Action Plans (SAP) on Plastics developed	0.00		1.00	0	No Strategic Action Plan on Plastics has been developed under RESPONSE as at 30 June. During the reporting period, the project focused on implementation planning and coordination with related initiatives to ensure future plastics planning and policy development activities are aligned and avoid duplication of effort.	MS
2.1 Sustainable and viable alternative solutions to reduce & replace harmful, avoidable or unnecessary F&B packaging and packaged goods commonly	3. Number of women-led initiatives identified as viable alternative solutions to priority categories of products and sub-sectors for intervention	0.00		50.00	0	No women-led initiatives have been formally identified and assessed as viable alternative solutions under the project as at 30 June. During the reporting period, stakeholder engagement activities highlighted several opportunities	MS

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
imported into the Cook Islands identified and ready for pilot-testing.						to support locally led and women-led circular economy initiatives. RESPONSE has commenced engagement with existing local enterprises, including women-led businesses, which may inform future assessment and identification of viable alternatives to priority single-use plastics. Further assessment activities are planned during implementation.	
2.1 Sustainable and viable alternative solutions to reduce & replace harmful, avoidable or unnecessary F&B packaging and packaged goods commonly imported into the Cook Islands identified and ready for pilot-testing.	Number of programs designed and ready for implementation to pilot test the identified alternative solutions.	0.00		1.00	0	No programmes have been fully designed and approved for implementation as at 30 June. During the reporting period, project planning and stakeholder engagement activities helped inform the future design of pilot interventions and grant-supported activities intended to test alternative solutions to problematic single-use plastics.	MS
2.1 Sustainable and viable alternative solutions to reduce & replace harmful, avoidable or unnecessary F&B packaging and packaged goods commonly imported into the Cook Islands identified and ready for pilot-testing.	Number of sustainable and viable alternative solutions to priority SUPs identified and ready for pilot-testing	0.00		10.00	0	No alternative solutions have been formally assessed and confirmed as ready for pilot-testing as at 30 June. Stakeholder consultations highlighted a range of potential alternatives, including reusable and locally produced products, however further assessment is required to determine their viability, suitability and readiness for implementation.	MS
3.1 Local private sector (including domestic agriculture sector and MSMEs), NGOs and communities are engaged and supported to pilot and	Number of alternative solutions, including short food supply chain initiatives, to reduce & replace harmful F&B packaging and	0.00		10.00	0	No alternative solutions have yet been validated as legally, technically, socially and economically viable as at 30 June. During the reporting period, stakeholder	MS

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
scale up innovative solutions.	packaged goods commonly imported into the Cook Islands that have proved to be legally, technically, socially, economically viable and gender responsive					engagement activities identified a range of potential alternatives, including reusable products, locally produced items and short food supply chain opportunities that will be assessed through future project activities.	
3.1 Local private sector (including domestic agriculture sector and MSMEs), NGOs and communities are engaged and supported to pilot and scale up innovative solutions.	Number of women-led initiatives that have proved to be legally, technically, socially, economically viable and gender responsive	0.00		2.00	0	No women-led initiatives have yet completed assessment and validation under the project as at 30 June. However, engagement with women-led organisations and enterprises has commenced, and opportunities for women-led circular economy and alternative product initiatives will be explored as implementation progresses.	MS
3.1 Local private sector (including domestic agriculture sector and MSMEs), NGOs and communities are engaged and supported to pilot and scale up innovative solutions.	Total amount of residual plastic waste avoided (metric tons) as a result of the implementation of the alternative solutions to plastics over the project lifetime.	0.00		45.56	0	No reductions in residual plastic waste have been recorded under this indicator as at 30 June, as alternative solutions have not yet been implemented or trialled. Plastic waste reduction benefits are expected to be generated once pilot interventions are introduced and adopted through future project activities.	S
4.1 National data and capacities on plastics is enhanced to inform and improve decision making by Y5.	4. Number of stakeholders trained occupation, etc. and by type of training, topic, etc.).	0.00		10.00	0	No formal training activities had been delivered as at 30 June. During the reporting period, implementation planning identified priority capacity development needs and training activities that will be delivered through future project implementation.	MS

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
4.1 National data and capacities on plastics is enhanced to inform and improve decision making by Y5.	5. Number of stakeholders attending the knowledge exchange activities or events	0.00		20.00	0	No knowledge exchange activities or events had been delivered under the project as at 30 June. Preparatory activities undertaken during the reporting period have established the foundations for future national and regional knowledge exchange activities and stakeholder learning opportunities.	MS
4.1 National data and capacities on plastics is enhanced to inform and improve decision making by Y5.	Number of National Plastics Audits designed and conducted.	0.00		1.00	0	No National Plastics Audit had been completed as at 30 June. The project has prioritised development of the National Plastics Audit as a foundational activity and preparatory planning has been undertaken to support implementation in the next reporting period.	MS
4.1 National data and capacities on plastics is enhanced to inform and improve decision making by Y5.	Number of National Plastics Monitoring system established and operative	0.00		1.00	0	A National Plastics Monitoring System had not been established as at 30 June. Development of the monitoring system remains dependent on the generation of baseline information and future data collection activities planned under the project.	MS
4.1 National data and capacities on plastics is enhanced to inform and improve decision making by Y5.	Number of National Source Inventory (NSI) produced	0.00		1.00	0	No National Source Inventory had been produced as at 30 June. Production of the inventory is dependent on future plastics audit and monitoring activities and remains scheduled for a later stage of project implementation.	MS
5.1 Best practices, innovative solutions and lessons learned are	Number of gender responsive knowledge and information	0.00		20.00	1.00	During the reporting period, the project developed and disseminated initial knowledge and information	S

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
documented and exchanged through Knowledge Management and knowledge transfer.	products on processes, best practices, innovations, lessons learned, and project findings developed and disseminated to stakeholders					products, including project communications materials and the Inception Workshop Report. These activities have increased stakeholder awareness and understanding of project objectives and implementation priorities.	
5.1 Best practices, innovative solutions and lessons learned are documented and exchanged through Knowledge Management and knowledge transfer.	Number of gender-responsive KM and Communications Strategies developed and implemented.	0.00		1.00	0	The Knowledge Management and Communications Strategy had not been finalised as at 30 June. Preparatory work has commenced and existing stakeholder engagement and communications materials are informing development of the strategy.	MS
5.1 Best practices, innovative solutions and lessons learned are documented and exchanged through Knowledge Management and knowledge transfer.	Number of gender-responsive Knowledge, Aptitudes & Practices (KAP) surveys throughout the project demonstrate quantifiable changes in public understanding & consumer behaviour	0.00		2.00	0	No KAP surveys had been undertaken as at 30 June. The baseline KAP survey remains scheduled for a future reporting period and will provide evidence to inform project implementation and measure behavioural change.	MS
5.1 Best practices, innovative solutions and lessons learned are documented and exchanged through Knowledge Management and knowledge transfer.	Number of gender-responsive knowledge & information products developed & disseminated to stakeholders	0.00		1.00	1.00	Information and awareness materials were developed and shared with stakeholders during the reporting period, including materials associated with the Project Inception Workshop and project communications activities. These products supported stakeholder engagement and awareness raising during the early stages of implementation.	S
5.1 Best practices, innovative solutions and lessons learned are	Total amount of residual plastic waste avoided (metric tons) as a	0.00		5.70	0	No measurable reductions in residual plastic waste attributable to behaviour or social change activities	MS

Project Objective and Outcomes	Indicator	Baseline level	Mid-Term Target or Milestones	End of Project Target	Progress as of current period(numeric, percentage, or binary entry only)	Summary by the EA of attainment of the indicator & target as of 30 June	Progress rating
documented and exchanged through Knowledge Management and knowledge transfer.	result of behaviour and social change activities over the project lifetime.					have been recorded as at 30 June. Behaviour change interventions are planned for future implementation and associated impacts will be measured through project monitoring systems and KAP surveys.	

3.2 Rating of progress implementation towards delivery of outputs (Implementation Progress)

Component	Output/Activity	Expected completion date	Implementation status as of previous reporting period (%)	Implementation status as of current reporting period (%)	Progress rating justification, description of challenges faced and explanations for any delay	Progress Rating
1 Enabling a Regulatory and Policy Environment	Output 1.1.1: At least 2 targeted policy instruments to reduce the consumption of single-use plastics (SUPS) updated, strengthened or developed, adopted and ready for implementation by Y5.	2030-04-30	0	10	Implementation planning, stakeholder engagement and review of the policy context have commenced. No policy instruments have yet been updated, strengthened or adopted under the project as at 30 June.	MS
1 Enabling a Regulatory and Policy Environment	Output 1.1.2. National Strategy and Action Plan on Plastics developed and endorsed by Y4	2028-12-31	0	15	Coordination with related initiatives has commenced to support future plastics planning processes. No Strategic Action Plan has yet been developed under RESPONSE.	S
2 Support in identifying suitable alternative products.	Output 2.1.1. At least 2 programmes established to reduce and replace harmful F&B packaging and packaged goods.	2027-12-31	0	5	takeholder consultations have identified potential intervention opportunities and implementation planning is underway. Programmes have not yet been formally established.	MS
3 Engaging with F&B private sector	Output 3.1.1: Ten sustainable and viable alternative solutions/interventions, including at least 2 short food supply chain initiatives,	2030-04-30	0	0	No pilot interventions or grant-funded initiatives had commenced as at 30 June.	MS

Component	Output/Activity	Expected completion date	Implementation status as of previous reporting period (%)	Implementation status as of current reporting period (%)	Progress rating justification, description of challenges faced and explanations for any delay	Progress Rating
	to reduce & replace harmful F&B packaging and packaged goods commonly imported into the Cook Islands pilot-tested or scaled-up by Y5.					
4 Improving national data	Output 4.1.1. A National Source Inventory and Monitoring system established and populated with the data from National Plastics Audits by Y3, incorporating gender-disaggregated data collection and analysis to understand differential impacts of plastic pollution on men and women	2027-12-31	0	5	Procurement planning for plastics data collection, monitoring and audit activities has commenced. The inventory and monitoring system have not yet been established	S
4 Improving national data	Output 4.1.2. Relevant authorities and stakeholders trained on at least 3 areas of intervention by Y5	2030-04-30	0	5	Some capacity development needs have been identified through inception and stakeholder engagement activities. Training delivery has not yet commenced.	MS
4 Improving national data	Output 4.1.3. At least 2 international & South-South gender responsive knowledge exchange activities or events with Pacific Island Countries and other SIDS organised, and at least 2 attended by Y5.	2030-04-30	0	5	No formal knowledge exchange activities had been organised as at 30 June. Potential opportunities have been identified for knowledge exchange and planning for future regional engagement remains ongoing.	MS
5 Knowledge management, Communications	Output 5.1.1. Gender-responsive Knowledge Management and Communications Strategy developed and implemented using the Global Project and other relevant platforms.	2027-02-28	0	10	Initial communications activities have been undertaken and existing project communications materials are informing development of the strategy. The strategy has not yet been finalised.	MS
5 Knowledge management, Communications	Output 5.1.2. Gender-responsive knowledge and information products on processes, best practices, innovations, lessons learned, and project findings developed and disseminated	2030-04-30	0	10	Initial communications and awareness-raising products have been developed and disseminated, including a project flyer supporting stakeholder awareness and engagement.	S

Component	Output/Activity	Expected completion date	Implementation status as of previous reporting period (%)	Implementation status as of current reporting period (%)	Progress rating justification, description of challenges faced and explanations for any delay	Progress Rating
	to stakeholders.					
5 Knowledge management, Communications	Output 5.1.3. Gender-responsive Knowledge, Aptitude & Practices (KAP) surveys throughout the project demonstrate quantifiable changes in public understanding & consumer behaviour.	2030-04-30	0	5	Procurement process for baseline KAP survey activities has commenced. Surveys had not yet been undertaken as at 30 June	MS
5 Knowledge management, Communications	Output 5.1.4. Participatory monitoring and evaluation, including gender-mainstreaming, informs project implementation, decision-making and lessons learned.	2030-04-30	0	30	Governance and reporting mechanisms have been established and are supporting adaptive management and implementation oversight. Stakeholder engagement mechanism is yet to be finalised.	S
5 Knowledge management, Communications	Output 5.1.5. Contribution to the Global Project Knowledge Management and Communications	2030-04-30	0	10	Engagement with the Global Programme has commenced, although participation has been limited due to time zone constraints. Project developments continue to be shared where relevant.	MS
5 Knowledge management, Communications	Output 5.1.6. National level coordination mechanism established/implemented	2026-03-11	0	85	Significant progress has been made towards establishment and implementation of the project's national coordination mechanism. The Project Management Unit (PMU) has been established and is operational, the Inception Workshop was completed with broad stakeholder participation, and the workshop report is in final draft form. The Project Steering Committee (PSC) has been established and the first PSC meeting was successfully convened during the reporting period. A second PSC meeting is scheduled for September 2026	HS

Component	Output/Activity	Expected completion date	Implementation status as of previous reporting period (%)	Implementation status as of current reporting period (%)	Progress rating justification, description of challenges faced and explanations for any delay	Progress Rating
					in accordance with approved governance arrangements. The output remains on track and the coordination mechanism is functioning effectively.	
5 Knowledge management, Communications	Output 5.1.7. Coordination and active participation and contribution to Global Project meetings and working groups	2030-04-30	0	15	The project has commenced engagement with Global Project coordination activities. During the reporting period, project representatives attended the annual Plastic REBOOT Programme conference and participated in selected programme communications and information-sharing activities. Direct contribution to programme-level coordination and working groups has been limited to date, with engagement constrained by time-zone differences and the early stage of project implementation. The project has recently begun contributing media and communications content to the wider programme and will continue to strengthen participation as implementation progresses	MS

The Task Manager will decide on the relevant level of disaggregation (i.e. either at the output or activity level).

4 Risks

4.1 Table A. Project management Risk

Please refer to the Risk Help Sheet for more details on rating

Risk Factor	EA Rating	TM Rating
1 Management structure - Roles and responsibilities	Low	Low
2 Governance structure - Oversight	Low	Low
3 Implementation schedule	Low	Low
4 Budget	Low	Low
5 Financial Management	Low	Low
6 Reporting	Low	Low
7 Capacity to deliver	Low	Low

If any of the risk factors is rated a Moderate or higher, please include it in Table B below

4.2 Table B. Risk-log

Implementation Status (Current PIR)

Insert ALL the risks identified either at CEO endorsement (inc. safeguards screening), previous/current PIRs, and MTRs. Use the last line to propose a suggested consolidated rating.

Risks	Risk affecting: Outcome / outputs	CEO ED	PIR 1	PIR 2	PIR 3	PIR 4	PIR 5	Current PIR	Δ	Justification
Risk 1: Climate - The Cook Islands is highly vulnerable to the impacts of climate change. The interventions from the project will indirectly address the climate issue by	All Outcomes	L	L							

Risks	Risk affecting: Outcome / outputs	CEO ED	PIR 1	PIR 2	PIR 3	PIR 4	PIR 5	Current PIR	Δ	Justification
reducing unnecessary consumption of single use plastics (SUPs) from imports.										
Risk 2: Environmental and Social - The project will have substantial environmental benefits in the area of waste. However, increasing private sector buy in will need to be encouraged to improve the chances of success. If the Cook Islands were to experience another pandemic, or major national disaster, e.g. cyclone, it is most likely the use of SUPs would substantially increase, rather than decrease. In order to ensure no impact from pilots, appropriate safeguards assessment and development of safeguards management plans will be developed at Inception Phase to mitigate E&S risks (in line with the SRIF)	Outcomes 2 and 3	M	M							
Risk 3: Political and Governance - There is a moderate risk that Government will stall any legislative changes that will reduce SUPs entering the country to keep some of their more influential constituents happy. This can be mitigated by withholding donor funds until the required legislation is passed. Implementing agencies will need to apply pressure to Government to follow through on commitments and discourage political interference.	Outcomes 1, 2 and 3	M	M							
Risk 4: Institutional and Policy - The National	All Outcomes	L	L							

Risks	Risk affecting: Outcome / outputs	CEO ED	PIR 1	PIR 2	PIR 3	PIR 4	PIR 5	Current PIR	Δ	Justification
Environment Service as the implementing agency is committed to the success of this project, so will do their utmost to ensure it succeeds										
Risk 5: Technological - Lessons learned and best practices from SIDS and other countries with comparable geographical, environmental, socio-economic context will be used to mitigate the possible technological risks associated to the identification of sustainable and cost-effective alternative solutions to F&B-related SUPs	Outcomes 2 and 3	M	M							
Risk 6: Financial and Business Model - The extra cost of some of the alternatives to SUPs may not be acceptable to the private sector. This can be mitigated through a public awareness campaign encouraging consumers to support businesses that do take on more environmentally friendly packaging, by selecting cost-effective alternatives during the project implementation, and by validating the cost-benefits of the pilots.	Outcomes 2 and 3	M	M							
Risk 7: Capacity - As a small country, there is a limited pool of human resources. If suitable staff cannot be recruited in country, positions will be made available to Cook Islanders living offshore, and failing that, to	All Outcomes	M	M							

Risks	Risk affecting: Outcome / outputs	CEO ED	PIR 1	PIR 2	PIR 3	PIR 4	PIR 5	Current PIR	Δ	Justification
other nationalities										
Risk 8: Fiduciary - The Ministry of Finance that has strict financial management procedures will be closely overseeing spending on the project. The usual Government procurement policies will be applied.	All Outcomes	L	L							
Risk 9: Stakeholder	All Outcomes	L	L							
	All Outcomes	M	M							

4.3 Table C. Outstanding Moderate, Significant, and High risks

Additional mitigation measures for the next periods

Risk	Actions decided during the previous reporting instance (PIRt-1, MTR, etc.)	Actions effectively undertaken this reporting period	What	When	By Whom
Risk 2: Environmental and Social	na	development of the Social safeguarding risks assessment and management plan	Implementation of the Social Safeguarding and Risks Management Plan	throughout project implementation	Project Management UnitSocial Safeguards Adviser
Risk 3: Political and Governance	na	na	Integrate milestones for SUP reduction into the Inter-ministerial committees terms of reference and agenda, requiring quarterly review	starting next reporting period	Project Management Unit, Inter-Ministerial Committee Chair
Risk 5: Technological	na	na	review lessons learned, case studies, and proven	starting next reporting period	Project Management Unit,

Risk	Actions decided during the previous reporting instance (PIRt-1, MTR, etc.)	Actions effectively undertaken this reporting period	What	When	By Whom
			technologies from SIDS and countries with similar environmental and socio-economic contexts. Develop a short "technology options brief" to guide national decision-making.		
Risk 6: Financial and Business model	na	na	Implement a public awareness campaign encouraging consumers to choose businesses using environmentally friendly packaging, helping offset cost concerns and create market demand for sustainable alternatives.	starting next reporting period	Project Management Unit,
Risk 7: Capacity	na	Structured support has been provided to the PMU and Gender & Social Safeguards Specialist, Chief Strategic Adviser to ensure capacity is maintained and strengthened. This includes onboarding, role clarification, technical guidance, and ongoing mentoring.	If future recruitment rounds do not identify suitable candidates locally, the project will expand recruitment to Cook Islanders living offshore, and if necessary, to regional and international candidates to ensure all positions are filled with qualified personnel.	upcoming procurements	Project Management Unity

High Risk (H): There is a probability of greater than 75% that assumptions may fail to hold or materialize, and/or the project may face high risks. Significant Risk (S): There is a probability of between 51% and 75% that assumptions may fail to hold and/or the project may face substantial risks. Moderate Risk (M): There is a probability of between 26% and 50% that assumptions may fail to hold or materialize, and/or the project may face only modest risks. Low Risk (L): There is a probability of up to 25% that assumptions may fail to hold or materialize, and/or the project may face only modest risks.

5 Amendment - GeoSpatial

Project Minor Amendments

Minor amendments are changes to the project design or implementation that do not have significant impact on the project objectives or scope, or an increase of the GEF project financing up to 5% as described in Annex 9 of the Project and Program Cycle Policy Guidelines.Please tick each category for which a change occurred in the fiscal year of reporting and provide a description of the change that occurred in the textbox. You may attach supporting document as appropriate

5.1 Table A: Listing of all Minor Amendment (TM)

Minor Amendments	Changes
Results Framework:	No
Components and Cost:	No
Institutional and implementation arrangements:	Yes
Financial Management:	No
Implementation Schedule:	
Executing Entity:	No
Executing Entity Category:	No
Minor project objective change:	No
Safeguards:	No
Risk analysis:	Yes
Increase of GEF financing up to 5%:	No
Location of project activity:	No
Other:	No

Minor amendments

During the inception and early implementation phase, several minor implementation adjustments were made to improve project delivery while maintaining the approved project objective, outcomes and Results Framework. Institutional arrangements were refined, with Infrastructure Cook Islands (ICI) transitioning from an anticipated co-execution role to a supporting implementation partner role, while National Environment Service (NES) assumed sole execution responsibilities. The sequencing and timing of selected activities were also adjusted to reflect changes in the national context and project dependencies, including alignment with the Pacific Ocean Litter Project (POLP), prioritisation of the National Plastics Audit, and earlier planning for grant facility implementation. The project risk assessment was reviewed during inception,

confirming that the overall project risk rating remains Moderate and that no new major risks have been identified. These adjustments do not change the approved project objective, Results Framework, overall budget, co-financing commitments, safeguard classification, executing agency, or project duration.

5.2 Table B: History of project revisions and/or extensions (TM)

Version	Type	Signed/Approved by UNEP	Entry Into Force (last signature Date)	Agreement Expiry Date	Main changes introduced in this revision
Original Agreement		2025-06-10	2025-06-12	2031-04-30	

GEO Location Information:

The Location Name, Latitude and Longitude are required fields insofar as an Agency chooses to enter a project location under the set format. The Geo Name ID is required in instances where the location is not exact, such as in the case of a city, as opposed to the exact site of a physical infrastructure. The Location & Activity Description fields are optional. Project longitude and latitude must follow the Decimal Degrees WGS84 format and Agencies are encouraged to use at least four decimal points for greater accuracy. Users may add as many locations as appropriate. Web mapping applications such as OpenStreetMap or GeoNames use this format. Consider using a conversion tool as needed, such as: https://coordinates-converter.com Please see the Geocoding User Guide by clicking here

Location Name	Latitude	Longitude	GEO Name ID	Location Description	Activity Description
Cook Islands	-21.236736	-159.777671	1899402	National implementation area	

Please provide any further geo-referenced information and map where the project interventions is taking place as appropriate. *

Project activities remain national in scope and there have been no changes to the approved project geography since CEO Endorsement. During the reporting period, activities focused on project establishment, governance, stakeholder engagement, implementation planning, communications and procurement. Stakeholder engagement and consultation activities were undertaken in Rarotonga and Aitutaki to support implementation planning and explore opportunities for future pilot interventions. Specific pilot sites and implementation locations have not yet been formally selected and will be reported as they are confirmed.

[Annex any linked geospatial file]

Additional Supporting Documents:

Filename	File Uploaded By	File Uploaded At	
TIS Co financing letter plastics related work_investment mobilized.pdf	Executing Agency	2026-08-14 21:47:24	**Download**
NES co-financing letter 2025_26.pdf	Executing Agency	2026-08-14 21:44:47	**Download**
11185 - Women of the Month Award.pdf	Executing Agency	2026-07-28 00:33:38	**Download**
11185 - PSC Minutes 11.03.26 (Draft Final).pdf	Executing Agency	2026-07-28 00:06:52	**Download**
11185 - Project Inception Report.pdf	Executing Agency	2026-07-28 00:06:52	**Download**
11185 - Plastic IP Cook Islands - CEO Endorsement.pdf	Executing Agency	2026-07-28 00:06:52	**Download**
11185 - Inception Workshop Report (Draft Final).pdf	Executing Agency	2026-07-28 00:06:52	**Download**
11185 - Gender Action Plan (Draft Final).pdf	Executing Agency	2026-07-28 00:06:52	**Download**